PREPARED BY: DATE PREPARED: PHONE: Bill Biven, Jr. January 30, 2020 402-471-0054

LB 1168

Revision: 00

FISCAL NOTE

LEGISLATIVE FISCAL ANALYST ESTIMATE

| ESTIMATE OF FISCAL IMPACT - STATE AGENCIES (See narrative for political subdivision estimates) | | | | | | | | | |
|--|-----------------------|-----------|--------------|-----------|--|--|--|--|--|
| | FY 2020-21 FY 2021-22 | | | | | | | | |
| | EXPENDITURES | REVENUE | EXPENDITURES | REVENUE | | | | | |
| GENERAL FUNDS | | | | | | | | | |
| CASH FUNDS | | See Below | See Below | See Below | | | | | |
| FEDERAL FUNDS | | | | | | | | | |
| OTHER FUNDS | | | | | | | | | |
| TOTAL FUNDS | | See Below | See Below | See Below | | | | | |

Any Fiscal Notes received from state agencies and political subdivisions are attached following the Legislative Fiscal Analyst Estimate.

LB1168 changes the distribution percent's of how the lottery funds are distributed for education purposes.

Current Statute §9-812.4(a-f) - Distribution of 44.5% of lottery funds FY2016-17 through 2020-21:

- 62% Nebraska Opportunity Grant Fund
- 17% Department of Education Innovative Grant Fund
- 9% Community College Gap Assistance Program Fund
- 8% Excellence in Teaching Cash Fund
- 3% Distance Education Incentives through Nebraska Education Improvement Fund §79-1337(1)
- 1% Expanded Learning Opportunity Grant Fund

LB 1168...Distribution of the 44.5% of lottery funds that are meant for Education:

FY2020-21:

100% - Nebraska Education Improvement Fund

FY2021-22 through FY2025-26:

- 93% Transferred as Legislature may direct
- 7% Career-Readiness & Dual Credit Education Fund
 - o First \$282,500 State Department of Education Cash Fund
 - Remaining Balance:
 - 40% Access College Early Scholarship Cash Fund
 - 45% Career-Readiness & Dual Credit Education Cash Fund
 - 15% College Credit Testing Fee Cash Fund

FY2026-27 - Each Fiscal Year Thereafter

• Transferred as Legislature may direct

EXPENDITURES:

For FY2021-22, the Nebraska Department of Education estimates that these changes will require them to add 0.5 FTE to handle the changes made to the College Fee Program, this will create operating expenses of \$357,282 and aid expenses of \$1,077,723 for a total cost of \$1,435,005.

For FY2021-22, the Coordinating Commission for Postsecondary Education estimates that these changes will require them to add 1.0 FTE to administer the Career Readiness and Dual Credit Education Task Force and Grant Program, this will create operating expenses of \$85,450 and aid expenses of \$890,000 for a total cost of \$975,450.

The net effect would increase operating expenses by \$442,732 and then would reduce the amount available for aid by that same \$442,732.

TECHNICAL NOTE:

The Nebraska Department of Education has been notified that there is no clarification in the bill whether or not these Cash Funds can be used for operating costs. The Department's position is to stay consistent with how they have used lottery funds in the past.

| | ADMINISTRATIVE | SERVICES S | TATE BUDGET DIVISION: RE | VIEW OF AGENC | CY & POLT. SUB. RESPONSE |
|-----|----------------|------------|--------------------------|-----------------|--------------------------|
| LB: | 1168 (Final) | AM: | AGENCY/POLT. | SUB: Nebraska I | Department of Education |
| RE' | VIEWED BY: Gar | y Bush | DATE: | 01/30/20 | PHONE: (402) 471-4161 |

COMMENTS: No basis to disagree with the estimate provided given the assumptions used by the agency for how much 7% from lottery funds would provide. The agency used an estimate of lottery funds from FY 2019.

Disagree with the total aid amount estimated to be provided by the bill. The agency identified administrative costs related to the College Credit Testing Fee Reduction program as using cash funds. The provisions of the bill do not provide for the use of cash funds for administrative costs so \$74,282 would need to be appropriated from General Funds. Estimated funding available for the College Credit Testing Fee Reduction program would be \$172,876. The cost indicated by the agency to run this program would be 44% of the amount of aid being provided.

The total aid for the Department of Education and the Coordinating Commission for Postsecondary Education is estimated to be \$1,152,505.

| | ADMINISTRA | ATIVE SERVICE | S STATE BUDGET DIVISION: F | REVIEW OF AGEN | NCY & POLT. SUB. RESPONSE | | |
|------|---|---------------|----------------------------|------------------|------------------------------------|--|--|
| LB: | 1168 | AM: | AGENCY/POLT. SUB: Co | oordinating Comm | ission for Postsecondary Education | | |
| REV | IEWED BY: | Gary Bush | DATE: | 1/29/2020 | PHONE: (402) 471-4161 | | |
| Care | COMMENTS: No basis to disagree with the estimate provided. The agency identified administrative costs related to the Career Readiness and Dual Credit Education program as using cash funds. The provisions of the bill do not provide for the use of cash funds for administrative costs so \$85,450 would need to be appropriated from General Funds. | | | | | | |

| | ADMINISTRATIVE SERVICES STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONSE | | | | | | | |
|--|---|--|--|--|--|--|--|--|
| LB: 1168 AM: AGENCY/POLT. SUB: Department of Revenue | | | | | | | | |
| RE' | REVIEWED BY: Gary Bush DATE: 01/30/20 PHONE: (402) 471-4161 | | | | | | | |
| СО | COMMENTS: No basis to disagree with estimate provided. | | | | | | | |

| LB ⁽¹⁾ 1168 | 3 REVISED | | | FISCAL NOTE |
|--|--|---------------------------|---------------------------|------------------------------|
| State Agency OR | Political Subdivision Name: ⁽²⁾ | Education | | |
| Prepared by: (3) | Dean Folkers/Cory Epler | Date Prepared: (4) | 1/24/2020 Phone: (5) | 402.471.4740 |
| | ESTIMATE PROVI | IDED BY STATE AGEN | NCY OR POLITICAL SUBDIVIS | SION |
| | <u>FY</u> <u>EXPENDITURES</u> | 2020-21 <u>REVENUE</u> | FY 2021 EXPENDITURES | <u>-22</u> <u>REVENUE</u> |
| GENERAL FUN CASH FUNDS FEDERAL FUN | | | \$1,435,005 | \$1,435,005 |
| OTHER FUNDS | | | \$1,435,005 | \$1,435,005 |

Explanation of Estimate:

The estimated Lottery Cash Funds for LB1168 are estimated at \$1,435,005.

To carry out the efforts of the College Fee Program it estimated a .5 FTE staff person to assist. (Salary 32,489/Benefits 19,317 / Operations 7,919 / Travel 2,557); Office/Computer 12,500.

While NDE recognizes there is not currently authorization within the legislative bill to use the Cash funds for this purpose, consistent with the entire history of the Lottery funds, staff resources and administrative costs have used the Cash funds as the source to ensure no additional costs to general fund.

Payment for the Nebraska Career Connections (282,500) are included as an annual operating expenditure.

The remaining resources are identified as aid (students, teachers, schools) \$1,077,723. The aid total reflects all of the funds and programs within this legislative bill, including those operated by NDE and the Coordinating Commission for Postsecondary Education.

| Personal Services: | NUMBER OI | FPOSITIONS | 2020-21 | 2021-22 |
|-------------------------------------|--------------|--------------|---------------------|---------------------|
| POSITION TITLE | <u>20-21</u> | <u>21-22</u> | EXPENDITURES | EXPENDITURES |
| Program Associate IV (College Fees) | | .5 | | 32,489 |
| | | | | |
| Benefits | | | | \$19,317 |
| Operating | | | | \$302,919 |
| Travel | | | | \$2,557 |
| Capital outlay | | | | |
| Aid | ••• | | | \$1,077,723 |
| Capital improvements | | | | |
| TOTAL | | | | \$1,435,005 |

| LB ⁽¹⁾ 1168 | | | | FISCAL NOTE |
|------------------------|---|--------------------|-----------------------|---------------------|
| State Agency OR Po | olitical Subdivision Name: ⁽²⁾ | Coordinating Com | mission for Postsecon | dary Education |
| Prepared by: (3) | Gary Timm | Date Prepared: (4) | 1/24/20 Phon | e: (5) 402-471-0020 |
| | ESTIMATE PROVI | DED BY STATE AGEN | ICY OR POLITICAL SUBD | DIVISION |
| | <u>FY 9</u> | <u>2020-21</u> | FY | 2021-22 |
| | EXPENDITURES | <u>REVENUE</u> | EXPENDITURES | REVENUE |
| GENERAL FUND | OS | | | |
| CASH FUNDS | | | 975,450 | 975,450 |
| FEDERAL FUND | os | | <u> </u> | |
| OTHER FUNDS | | | | |
| TOTAL FUNDS | | | 975,450 | 975,450 |
| | | | | |

Explanation of Estimate:

LB 1168 redistributes the percentage transferred from lottery proceeds for education purposes and does not provide any new overall funding for education purposes. Any new or increased transfers to one fund will be offset by reduced transfers from another fund.

Beginning in fiscal year 2021-22, LB 1168, provides seven percent of lottery proceeds for education purposes for career-readiness and dual-credit education. Of this seven percent and after the first \$282,500, 45% or ≈ \$520,000 is transferred to the Career-Readiness and Dual-Credit Education Cash Fund.

The purpose of the Career Readiness and Dual Credit Education Task Force and Grant Program Act is: 1) to create and establish teacher education pathways enabling the instruction of dual credit courses and career and technical education courses 2) to correlate and prioritize teacher education pathways with Nebraska work force demand and data, 3) to establish a grant or scholarship program for teachers enrolled in educational pathways leading to qualification to teach dual credit courses and career and technical education courses, and 4) to establish a directory of available teacher education pathways in Nebraska identified by sequence and location.

A Program Director would be needed to administer this program with estimated administrative and aid costs of: Salary \$55,000, Benefits \$22,200, Postage \$1,250, CIO Charges \$3,000, Rule and Reg. costs \$1,000, Rent \$3,000, Aid \$429,000.

Also beginning in fiscal year 2021-22, LB 1168 provides approximately \$461,000 in new funding for the ACE program, providing financial aid to low income students to take an additional 1,900 dual credit courses. Cash fund spending authority for aid payments in the amount of \$461,000 would need established. The commission believes the current level of administrative appropriations would be sufficient to handle the increase in student applications and awarding of additional financial aid dollars. Any necessary adjustments to spending authority for the ACE program would be addressed in the 2021-23 CCPE budget request.

| BREAKI | DOWN BY MA. | JOR OBJECTS O | F EXPENDITURE | |
|----------------------|--------------|---------------|---------------------|---------------------|
| Personal Services: | | | | |
| | NUMBER O | F POSITIONS | 2020-21 | 2021-22 |
| POSITION TITLE | <u>20-21</u> | <u>21-22</u> | EXPENDITURES | EXPENDITURES |
| Program Director | | 1.0 | | 55,000 |
| | | | | |
| Benefits | | | | 22,200 |
| Operating | | | | 8,250 |
| Travel | | | | |
| Capital outlay | | | | |
| Aid | | | | 890,000 |
| Capital improvements | · | | | |
| TOTAL | | | | 975,450 |

LB 1168 Fiscal Note 2020

| State Agency Estimate | | | | | | | |
|-----------------------|--------------|---|--|--|--|--|--|
| of Revenue | | | | Date Due LFA: | 1/28/2020 | | |
| | Date Prepare | ed: | | Phone: 471-5896 | | | |
| FY 2020 |)-2021 | FY 2021 | 1-2022 | FY 20 | 22-2023 | | |
| Expenditures | Revenue | Expenditures | Revenue | Expenditures | Revenue | | |
| | \$ 0 | | \$ 0 | | \$ 0 | | |
| | \$ 0 | | \$0 | | \$0 | | |
| | | | | | | | |
| | | | | | | | |
| | \$ 0 | | \$ 0 | | \$0 | | |
| | | of Revenue Date Prepare FY 2020-2021 Expenditures Revenue \$ 0 \$ 0 | of Revenue Date Prepared: FY 2020-2021 Expenditures Revenue S0 S0 S0 | Date Prepared: FY 2020-2021 FY 2021-2022 Expenditures Revenue Expenditures Revenue \$0 \$0 \$0 \$0 \$0 \$0 | Date Prepared: Date Due LFA: Phone: 471-5896 FY 2020-2021 FY 2021-2022 FY 20 Expenditures Revenue Expenditures \$0 \$0 \$0 \$0 \$0 \$0 | | |

LB 1168 amends multiple statutes and changes how, where, and in what amounts the 44.5% of lottery proceeds is distributed for education purposes.

Currently, 44.5% of lottery proceeds remaining after paying prizes, operating expenses, and the initial transfer to the Compulsive Gamblers Assistance Fund is transferred to the Nebraska Education Improvement Fund.

This bill amends the statute to provide for years 2021-22 through 2025-26, 7% of this amount is transferred to Career-readiness and dual credit education. Of this 7%: The first \$282,500 goes to the State Department of Education Cash Fund, and 40% of the remainder to Access College Early Scholarship Cash Fund, 45% to Career-Readiness and Dual-Credit Education Cash Fund, and 15% to College Credit Testing Fee Cash Fund. The remaining 93% is to be transferred as the Legislature may direct.

It is estimated that the 44.5% amount is \$20.8 million, \$21.2 million, \$21.7 million, and 22.1 million for FY2020-21 through FY2023-24, respectively.

For the year 2026-27 and thereafter, all money available for education would be used at the direction of the Legislature.

| Major Objects of Expenditure | | | | | | | | |
|------------------------------|----------------------|---------------------|---------------------|---------------------|-----------------------|-----------------------|-----------------------|--|
| Class Code | Classification Title | 20-21 <u>FTE</u> | 21-22 <u>FTE</u> | 22-23 <u>FTE</u> | 20-21 Expenditures | 21-22 Expenditures | 22-23 Expenditures | |
| | | | | | | | | |
| | | | | | | | | |
| | | | | | | | | |
| Benefits | | | | | | | | |
| Operating Costs | | | | | | | | |
| Travel | | | | | | | | |
| Capital Outlay | | | | | | | | |
| | nts | | | | | | | |
| | | | | | | | | |