Nikki Swope January 27, 2020 402-471-0042

# LB 752

## Revision: 00 FISCAL NOTE LEGISLATIVE FISCAL ANALYST ESTIMATE

ESTIMATE OF FISCAL IMPACT – STATE AGENCIES (See narrative for political subdivision estimates)							
	FY 2020-21		FY 20	21-22			
	EXPENDITURES	EXPENDITURES REVENUE		REVENUE			
GENERAL FUNDS	1,866,400		See below				
CASH FUNDS	7,500						
FEDERAL FUNDS							
OTHER FUNDS							
TOTAL FUNDS	1,873,900						

#### Any Fiscal Notes received from state agencies and political subdivisions are attached following the Legislative Fiscal Analyst Estimate.

LB752 proposes collaboration and initiatives between the Nebraska Department of Veterans' Affairs (NDVA), Nebraska Department of Health and Human Services (DHHS), Department of Economic Development (DED) and the Department of Labor (DOL) to conduct reviews and studies to meet the objective of providing additional supports to Nebraska's veterans.

#### **Department of Veterans Affairs:**

The bill proposes the NDVA to undertake a study regarding development and implementation of a veteran health care navigator program to identify and coordinate healthcare benefits available to veterans and their families. Other studies proposed to be enacted include working with DHHS on analysis of the impact of Medicaid expansion has had on veterans and ways to reduce barriers to mental health services and treatment. NDVA reports that they do not have the available staff or expertise to adequately undertake these studies and estimate that the cost would be in the hundreds of thousands to contract with another entity but the actual amount is indeterminable.

The bill also proposes NDVA develop a continuing education course for mental health providers to obtain expertise in veteran suicide prevention at no cost to health care providers in areas of the state identified as lacking sufficient trained mental health providers. As this would be an on-going cost, NDVA is unable to estimate the cost of developing and implementing an education course without further study of the obligations.

Another study that is stipulated by this bill is for NDVA to develop and implement a program to end veteran homelessness in Nebraska on or before January 1, 2024. NDVA reports that this requirement could be met with little to no cost to NDVA through providing information and collaborating with the United States Department of Veterans Affairs. It is further required that NDVA submit monthly reports on the progress of the program, on or before January 1, 2021, to the Legislature summarizing its findings on all the studies as defined in the bill.

In total, the NDVA estimates the costs to conduct the studies and developing programing could reach \$1,500,000; however, NDVA cannot determine the on-going costs.

#### **Department of Health and Human Services:**

Regarding DHHS, the bill proposes that the professional licensing boards overseeing certain health professions review requirements and implement initiatives for acceptance of military training toward fulfilling licensure requirements and to provide reports to the Legislature summarizing its findings. DHHS' Division of Public Health report that the assessments and reporting can be conducted during the course of regularly scheduled board meetings; therefore no additional costs will be incurred.

The bill further obliges DHHS' Office of Vital Statistics to collect data regarding service members or veteran's deaths due to suicide. The electronic reporting system would require a one-time update to add a data field and a reporting mechanism to provide this information to the NDVA for use in suicide prevention efforts. The cost to upgrade the reporting system is estimated to be \$7,500.

The bill further requires DHHS modify intake forms and computer data entry fields to inquire as to whether an individual has served in the military to assist in identifying state and local agencies that may provide information or other assistance to veterans. The modification of the forms and computer infrastructure is estimated to a one-time cost \$5000. DHHS funds, if appropriated, would be expended in FY21 as this is a start-up cost to begin data collection. Both DHHS and NDVA report the collaboration to promote and work jointly with other service providers as outlined in the bill can be done within the current staffing levels at DHHS and NDVA.

#### **Department of Economic Development:**

The bill requires DED to review existing economic development programs to determine ways to increase support for businesses owned and controlled by veterans with a goal of 7% on the Department's annual program benefits reaches veterans. The bill mandates that DED provide a report on or before September 1, 2021 outlining the progress as defined in the bill. To comply with the bill, DED would be required to develop a verified list of businesses owned or controlled by veterans. DED estimates the cost of compiling a verified list would be approximately \$209,900, which includes the cost of printing, mailing, data entry and temporary staff.

#### **Department of Labor:**

Furthermore, the bill mandates that DOL generate monthly electronic reports of workforce need projections, emphasizing high-demand industries, and work with the NDVA and DED to leverage skills, experience and credentials possessed by veterans beginning January 1, 2021. It is anticipated that there will be a need for increased staff. NDOL anticipates that in FY21, would require 2 FTE Research Analysts and only 1 FTE in FY22 once initial reports are created. Additional PSL will be required for both years to carry out the requirements of the bill. The estimated costs, including personnel and operating, for FY21 is estimated to be \$151,500 and in FY22 is estimated to be \$73,948.

#### Summary:

	NDVA expenditures		DHHS s expenditures		DED expenditures		DOL expenditures	
1	expen	aitures	expendi	tures	expend	itures	expen	altures
	FY21	FY22	FY21	FY22	FY21	FY22	FY21	FY22
GENERAL FUNDS	1,500,000	TBD	5,000		209,000		151,500	73,948
CASH FUNDS			7,500					
FEDERAL FUNDS								
OTHER FUNDS								

The following table summarizes the potential cost for each agency impacted by the bill:

ADMINISTRATIVE SERVICES STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONSE						
LB: 752 AM: AGENCY/POLT. SUB: Department of Veterans' Affairs (NDVA)						
REVIEWED BY: Elton Larson	DATE: 1/28/2020	PHONE: (402) 471-4173				
COMMENTS: The mandates imposed by the bill and the short timelines to submit reports to the Legislature would have a significant fiscal impact on NDVA.						

ADMINISTRATIVE SERVICES STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONSE

LB: 752 AM: AGENCY/POLT. SUB: Department of Health and Human Services (DHHS)

**REVIEWED BY: Elton Larson** 

DATE: 1/21/2020

PHONE: (402) 471-4173

COMMENTS: DHHS analysis and estimate of fiscal impact appear reasonable.

#### ADMINISTRATIVE SERVICES STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONSE

LB: 752 AM:

AGENCY/POLT. SUB:) Department of Economic Development (DED)

**REVIEWED BY: Elton Larson** 

DATE: 2/21/2020

PHONE: (402) 471-4173

COMMENTS: No basis to disagree with DED analysis and estimate of fiscal impact.

#### ADMINISTRATIVE SERVICES STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONSE

LB: 752 AM:

AGENCY/POLT. SUB:) Department of Labor

**REVIEWED BY: Elton Larson** 

DATE: 2/25/2020

PHONE: (402) 471-4173

COMMENTS: No basis to disagree with Department of Labor analysis and estimate of fiscal impact.

ADMINISTRATIVE SERVICES STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONSE

LB: 752 AM:

AGENCY/POLT. SUB: Department of Insurance

**REVIEWED BY: Elton Larson** 

DATE: 1/27/2020

PHONE: (402) 471-4173

COMMENTS: No basis to disagree with Department of Insurance estimate of no fiscal impact.

### LB<sup>(1)</sup> 752 REVISED

### **FISCAL NOTE**

State Agency OR P	Political Subdivision Name: <sup>(2)</sup>	Nebraska Department of Veterans Affairs (NDVA)					
Prepared by: <sup>(3)</sup>	Rea Easton	Date Prepared: <sup>(4)</sup>	01/21/2020	Phone: (5)	531-220-1433		
	ESTIMATE PROVI	DED BY STATE AGEN	ICY OR POLITICA	L SUBDIVISI	ION		
	<u>FY :</u>	<u>2020-21</u>		FY 2021-22			
	<b>EXPENDITURES</b>	<u>REVENUE</u>	EXPENDIT	<u>URES</u>	<u>REVENUE</u>		
GENERAL FUN	DS 1,500,000						
CASH FUNDS							
FEDERAL FUNI	DS						
OTHER FUNDS							
TOTAL FUNDS	1,500,000						

#### **TOTAL FUNDS Explanation of Estimate:**

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Since several sections reference work or action primarily by NDVA or NDVA in conjunction with other state agencies, references to NDVA are addressed in this fiscal note.

Sec. 10. NDVA does not maintain any of this information. Therefore, there will be no cost.

Sec. 13. No cost is related to receipt of reports with no other requirements.

<u>Sec. 14.</u>, <u>Sec. 15.</u> & <u>Sec. 16.</u> NDVA does not have available staff or expertise to adequately undertake these studies. These studies would necessitate contracting with another source. NDVA's experience with contracting such studies is limited to an annual study in conjunction with the University of Nebraska Lincoln which relies on open sources and is more narrowly defined. The cost of that study is approximately \$30,000. The cost of the studies in these sections would be substantially more possibly hundreds of thousands.

<u>Sec. 17</u>. Developing a continuing education course and administering it outside the expertise and available staff for NDVA. Any course made available at no cost to health care providers would require that NDVA incur ongoing costs that are unable to be determined without a more in depth study of requirements.

<u>Sec. 18</u>. NDVA could satisfy this requirement by providing the United States Department of Veterans Affairs study and effort regarding their plan to end homelessness which could be done at very little or no cost to NDVA.

<u>Sec. 19</u>. NDVA believes this is achievable with current department resources and personnel utilizing digital formats.

One time cost and ongoing costs for this bill cannot be determined at this time but it would have fiscal impact. Therefore, with the extensive amount and scope of studies, the agency estimates that a placeholder for the cost could be approximately \$1,500,000 to start and ongoing costs would need to be determined.

#### BREAKDOWN BY MAJOR OBJECTS OF EXPENDITURE

Personal Services:					
	NUMBER O	F POSITIONS	2020-21	2021-22	
POSITION TITLE	<u>20-21</u>	<u>21-22</u>	<b>EXPENDITURES</b>	EXPENDITURES	
Benefits					
Operating					
Travel					
Capital outlay					
Aid					
Capital improvements					
TOTAL					
101111	•				

LB<sub>(1)</sub> <u>752</u>

**FISCAL NOTE** 

\$0

#### ESTIMATE PROVIDED BY STATE AGENCY OR POLITICAL SUBDIVISION State Agency or Political Subdivision Name:(2) Department of Health and Human Services Prepared by: (3) Mike Michalski Date Prepared 1-9-2020 Phone: (5) 471-6719 FY 2020-2021 FY 2021-2022 **EXPENDITURES** REVENUE **EXPENDITURES** REVENUE **GENERAL FUNDS** \$5.000 **CASH FUNDS** \$7,500 \$0 \$0

\$0

Return by date specified or 72 hours prior to public hearing, whichever is earlier.

\$12,500

Explanation of Estimate:

FEDERAL FUNDS OTHER FUNDS TOTAL FUNDS

Division of Public Health: LB 752 would require four existing professional licensing boards to review licensing requirements and implement initiatives to increase acceptance of military training and experience toward fulfilling licensure requirements. The assessments and compilation of reports will be added to the agendas of scheduled board meetings. Therefore, no additional costs will be incurred.

Vital Statistics would need to revise the electronic reporting system to include providing information regarding service member of veteran deaths due to suicide. At most, the system vendor typically charges approximately \$7,500 to add data and reports. Reports are set up on a schedule to electronically send data to the requested entity. Therefore, no recurring expenses would be associated with LB 752.

The Division of Behavioral Health would need to modify forms and computer infrastructure to accommodate the questions of "Have you or a family member ever served in the military?" as proposed in section 19. This modification would cost approximately \$5,000.

LB 752 requires the Department of Health and Human Services (DHHS) and the Department of Veterans' Affairs to work together on a number of initiatives as outlined in the bill. This fiscal note assumes that additional work can be done within the current staffing levels of DHHS.

MAJOR OBJECTS	OF EXPENDIT	URE		
PERSONAL SERVICES:				
	NUMBER OF	POSITIONS	2020-2021	2021-2022
POSITION TITLE	20-21	21-22	EXPENDITURES	EXPENDITURES
Benefits				
Operating			\$12,500	
Travel				
Capital Outlay				
Aid				
Capital Improvements				
TOTAL			\$12,500	

Please complete <u>ALL</u> (5) blanks in the first three lines.

LB <sup>(1)</sup> 752				FISCAL NOTE				
State Agency OR Political	Subdivision Name: <sup>(2)</sup>	Nebraska Departn	Nebraska Department of Economic Development					
Prepared by: <sup>(3)</sup> Anthony Goins		Date Prepared: <sup>(4)</sup>	2/11/2020 Pho	ne: (5) 402-471-3777				
]	ESTIMATE PROVID	DED BY STATE AGEN	CY OR POLITICAL SUBI	DIVISION				
	FY 9	2020-21	FY	FY 2021-22				
	<b>EXPENDITURES</b>	REVENUE	<b>EXPENDITURES</b>	REVENUE				
GENERAL FUNDS	\$209,900							
CASH FUNDS								
FEDERAL FUNDS								
OTHER FUNDS								
TOTAL FUNDS	\$209,900							

#### Explanation of Estimate:

LB752 would require in reviews by a number of boards and agencies to determine steps necessary to increase the acceptance of military training and experience toward meeting licensure requirements. The bill also provides new duties for the Veterans' Program Coordinator in the Department of Labor (DOL), including collaborating with the Department of Veterans' Affairs (DVA) and the Department of Economic Development (DED) to recommend programs to recruit veterans to Nebraska. In addition, DOL is required to generate a monthly report of workforce need projections, and collaborating with DED and DVA include a mapping of which in-demand occupations would use the skills, experience, and credentials of veterans. The monthly report would be available on the DED website. The bill also contains new duties for the DVA and Health and Human Services.

Section 20 of LB752 would require DED to review existing economic development programs to determine ways to increase support for businesses owned and controlled by veterans, and service-related veterans. The bill sets a goal that at least 7% of the annual program benefits reaches veterans. Benefits under DED programs are defined as money received or saved by beneficiaries of economic development programs through the department's loans, grants, tax refunds, tax exemptions, or by other means. DED would be required to provide a report outlining the existing levels of support for businesses owned and controlled by veterans, and recommendations of the department to reach the 7% goal. The report is due on or before September 1, 2021.

Complying with section 20 of LB752 would require DED to develop a verified list of businesses owned or controlled by veteran or service-related disabled veterans. Currently no such list exists, and would have to be created from a process of surveying all business located in Nebraska, and verifying responses from businesses who report being veteran owned or controlled as defined in 15 U.S.C. 632.

DED costs include surveying approximately 49,900 businesses in Nebraska to determine veteran owned or controlled status. This cost is estimated at \$209,900, which includes the cost of developing the mailing list, printing and mailing surveys and reminders, data entry, and the 500 hours of temporary staff time necessary to manage the survey and match the results with beneficiaries of DED programs.

The bill does not specify the length of time the review should cover, for purposes of this note, it is assumed that the review would include DED programs as they exist at the beginning of FY2020-21.

BREAKDO	OWN BY MAJ	OR OBJECTS OF	F EXPENDITURE		
Personal Services:					
POSITION TITLE	NUMBER OF POSITIONS <u>20-21</u> <u>21-22</u>		2020-21 <u>EXPENDITURES</u>	2021-22 <u>EXPENDITURES</u>	
Benefits					
Operating			\$209,900		
Travel					
Capital outlay					
Aid					
Capital improvements					
TOTAL			\$209,900		

Please complete <u>ALL</u> (5) blanks in the first three lines.

LB <sup>(1)</sup> 752	2				I	SCAL NOTE		
State Agency O	R Politi	cal Subdivision Name: <sup>(2)</sup>	Nebraska Depa	Nebraska Department of Labor				
Prepared by: <sup>(3)</sup> Katie Thurber		Date Prepared: <sup>(4)</sup> 2-24-2020		Phone: (5)	402-471-9912			
		ESTIMATE PROVIDED	) BY STATE AGEN	CY OR POLITICAL S	SUBDIVISI	ON		
		FY 202	20-21		FY 2021	-22		
		EXPENDITURES	<u>REVENUE</u>	<b>EXPENDITU</b>	RES	<u>REVENUE</u>		
GENERAL FU	JNDS	\$151,500		\$73,948				
CASH FUNDS	5							
FEDERAL FU	INDS							
OTHER FUN	DS							
TOTAL FUN	DS	\$151,500		\$73,948				

Explanation of Estimate: Section 9 of LB 752 requires the Nebraska Department of Labor (NDOL) to collaborate with Department of Economic Development to conduct an annual review of apprentice, training, and other vocational programs and submit an annual report. Section 10 of LB 752 requires NDOL to generate a monthly electronic report of workforce need projections for the Department of Economic Development to publish on their website.

Developing the framework for compiling data and generating a monthly report on workforce need projections will require an increase in staff for NDOL. The agency anticipates Year One will require the following:

- Research Analyst I 1.0
- Research Analyst II 1.0

For Year Two, NDOL will no longer need the Research Analyst II once the initial reports are created and the process is in place. Rather than hire a Research Analyst II for one year, NDOL may use a contractor rather than an employee. Operating Costs include Computer and Office Rent Expense.

Additional PSL will be needed of \$90,112 in Year One and \$43,903 in Year Two to carry out the requirements of LB 752.

<u>BREAKDC</u>	WN BY MAJO	OR OBJECTS OF	<u>E EXPENDITURE</u>	
Personal Services:				
	NUMBER OF	POSITIONS	2020-21	2021-22
POSITION TITLE	<u>20-21</u>	21-22	<b>EXPENDITURES</b>	EXPENDITURES
RESEARCH ANALYST I	1.00	1.00	42,916	43,903
RESEARCH ANALYST II	1.00	0.00	47,197	0
Total Salaries	2.00	1.00	90,113	43,903
Benefits			33,793	16,464
Operating			27,594	13,581
Travel				
Capital outlay				
Aid				
Capital improvements				
TOTAL			151,500	73,948

2020

Please complete <u>ALL</u> (5) blanks in the first three lines.

<b>LB</b> <sup>(1)</sup>	752					FISCAL NOTE		
State Age	ency OR Po	blitical Subdivision Name: <sup>(2)</sup>	Nebraska Departm	Nebraska Department of Insurance				
Prepare	d by: (3)	Thomas Green	Date Prepared: <sup>(4)</sup>	1/14/2020	Phone: (5)	402-471-4650		
		ESTIMATE PROVI	DED BY STATE AGEN	CY OR POLITIC	AL SUBDIVIS	ION		
		<u>FY 9</u>	<u>2020-21</u>		FY 2021	-22		
		<b>EXPENDITURES</b>	<u>REVENUE</u>	EXPENDIT	<u>URES</u>	<u>REVENUE</u>		
GENER	AL FUNE	<b>S</b>						
CASH F	UNDS							
FEDER	AL FUND	S						
OTHER	FUNDS							
TOTAL	FUNDS							
Explana	tion of Es	timate:						

No fiscal impact on the Department of Insurance is expected as a result of LB 752.

<u>BREAKE</u>	DOWN BY MAJ	IOR OBJECTS O	<u>F EXPENDITURE</u>	
Personal Services:				
	NUMBER OF	<b>F POSITIONS</b>	2020-21	2021-22
POSITION TITLE	<u>20-21</u>	<u>21-22</u>	EXPENDITURES	<b>EXPENDITURES</b>
Benefits				
Operating				
Travel				
Capital outlay				
Aid				
Capital improvements				
101AL				