Doug Nichols February 11, 2015 471-0052

## LB 119

## Revision: 00 FISCAL NOTE LEGISLATIVE FISCAL ANALYST ESTIMATE

ESTIMATE OF FISCAL IMPACT – STATE AGENCIES (See narrative for political subdivision estimates)								
	FY 201	5-16	FY 2016-17					
	EXPENDITURES REVENUE		EXPENDITURES	REVENUE				
GENERAL FUNDS	(377,572)		(377,572)					
CASH FUNDS								
FEDERAL FUNDS								
OTHER FUNDS								
TOTAL FUNDS	(377,572)		(377,572)					

Any Fiscal Notes received from state agencies and political subdivisions are attached following the Legislative Fiscal Analyst Estimate.

This bill would change where certain sentences of imprisonment may be served. This act becomes operative on October 1, 2015.

The Department of Correctional Services (DCS) estimates \$377,572 less in per diem costs per year. This savings is based on 53 fewer inmates per year. The FY14 per diem cost for an individual inmate was \$7,124 per year. This is the cost for food, medical care, inmate wages, clothing, cleaning supplies, food service supplies, cell and dorm supplies, other supplies, and transportation.

As of January 31, 2015, the inmate prison population was almost 160% of design capacity. On January 31, 2014, the inmate prison population was almost 155% of design capacity.

The Department of Administrative Services estimates no fiscal impact from this bill.

The Nebraska Association of County Officials (NACO) states that inmates serving sentences in county jails would likely increase; thereby increasing costs to counties to house such inmates, but the fiscal impact is indeterminate.

Lancaster County estimates a \$2 million per year impact, and Douglas County estimates a \$1.7 million impact. See their attached responses for details.

LB <sup>(1)</sup> 119				FISCAL NOTE				
State Agency OR I	Political Subdivision Name: <sup>(2)</sup>	Department of A	Department of Administrative Services					
Prepared by: <sup>(3)</sup> Bo Botelho		Date Prepared: <sup>(4)</sup>	01/15/2015 Phone	e: (5) 402-471-0972				
	ESTIMATE PROVID	ED BY STATE AGEN	NCY OR POLITICAL SUBD	IVISION				
		15-16		2016-17				
	<b>EXPENDITURES</b>	<u>REVENUE</u>	<b>EXPENDITURES</b>	<u>REVENUE</u>				
GENERAL FUN	DS							
CASH FUNDS								
FEDERAL FUN	DS							
OTHER FUNDS								
TOTAL FUNDS	0	0	0	0				

**Explanation of Estimate:** 

LB119 changes where certain sentences of imprisonment may be served; whether in institutions under the jurisdiction of the Department of Correctional Services or in county jail as detailed in LB119.

The bill would have no fiscal impact on the Department of Administrative Services.

BREAKDOWN BY MAJOR OBJECTS OF EXPENDITURE						
Personal Services:						
	NUMBER O	F POSITIONS	2015-16	2016-17		
POSITION TITLE	<u>15-16</u> <u>16-17</u>		<b>EXPENDITURES</b>	EXPENDITURES		
Benefits						
Operating						
Travel						
Capital outlay	•••					
Aid						
Capital improvements						
TOTAL						

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LB <sup>(1)</sup> 119					I	FISCAL NOTE		
State Agency OR Political Subdivision Name: <sup>(2)</sup>			Nebraska Department of Corrections					
Prepared by: <sup>(3)</sup> Chris Peters			Date Prepared: <sup>(4)</sup>	1/20/2015	Phone: (5)	(402) 479-5702		
_	ESTIM	ATE PROVIDE	D BY STATE AGEN	CY OR POLITICAL	SUBDIVIS	ION		
		FY 201	5-16		FY 2016-17			
	<u>EXPE</u>	NDITURES	<b>REVENUE</b>	<u>EXPENDITUI</u>	RES	REVENUE		
GENERAL FUNI	DS (\$3	377,572)		(\$377,572)	)			
CASH FUNDS								
FEDERAL FUNI	DS							
OTHER FUNDS								
TOTAL FUNDS	<u>(\$</u>	377,572)		(\$377,572)	)			

**Explanation of Estimate:** 

LB 119 amends section 28-105 to require that sentences of more than 1 year for Class IIIA or Class IV felonies be served in an NDCS facility. Currently, sentences of one year of more for a Class IIIa or IV felony are required to be served in an NDCS facility and sentences of less than one year must be served in county jail. LB 119 changes the threshold from one year or more to more than one year with the result that sentences with a 1 year maximum will be served in jail rather than prison.

NDCS receives a significant number of inmates who receive a maximum sentence of exactly 1 year. Assuming that sentencing practices do not change as a result of this legislation, admissions would drop by 181 inmates per year, or 7% of FY2014 admissions if these offenders were sentenced to jail instead of prison. However, the average daily population of the NDCS system would be reduced by only 1%, or 53 inmates, due to the relatively short lengths of stay for these inmates.

Using the 2014 Per Diem rate (annual cost of food, clothing, housing, medical, etc. for each inmate) of \$7,124, the maximum impact of this bill is estimated to reduce inmate related expenses by \$377,572 per year.

BREAKI	DOWN BY MA.	JOR OBJECTS O	<b>FEXPENDITURE</b>		
Personal Services:					
	NUMBER O	F POSITIONS	2015-16	2016-17	
POSITION TITLE	<u>15-16</u>	<u>16-17</u>	<u>EXPENDITURES</u>	<b>EXPENDITURES</b>	
Benefits					
Operating			(\$377,572)	(\$377,572)	
Travel					
Capital outlay					
Aid					
Capital improvements					
TOTAL			(\$377,572)	(\$377,572)	

LB119 <sup>(1)</sup>	LB119 <sup>(1)</sup> Change where certain sentences of imprisonment FISCAL NOT may be served							
State Agency OR Political Subdivision Name: <sup>(2)</sup>		DOU	GLAS COUN	BRASKA				
Prepared by: <sup>(3)</sup>	Prepared by: <sup>(3)</sup> MARK FOXALL, DIRECTOR OF CORRECTIONS			Date Prepared: <sup>(4)</sup>	1/23/15	Phone: <sup>(‡</sup>	5) (402) 599-2316	
	MARCOS SAN MARTIN, DOUGLAS COUNTY ADMINISTRATION							
	E	<u>STIMATE PROVIDE</u>	<u>d by s</u>	STATE AGEN	CY OR POLITI	CAL SUBDIV	ISION	
		FY 201	5-16	5-16 FY			2016-17	
	1	EXPENDITURES		<u>REVENUE</u>	<u>EXPEND</u>	ITURES	REVENUE	
GENERAL FU	NDS	1,700,000			1,700	0,000		
CASH FUNDS								
FEDERAL FUNDS								
OTHER FUNDS								
TOTAL FUNDS								

Explanation of Estimate:

In 2014 we sent 259 Inmates to the Department of Corrections with a lower sentence of 1 year or 12 Months. It is assumed the upper sentence number is not included in this impact statement.

Also assuming most inmates earn good time or approximately half of the time to serve on a one year sentence. It is also assumed that a large portion of these inmates have earned some credit days towards their sentence. We estimate this would elevate our daily population by 50 inmates per day.

Our average cost per day to house an inmate is \$93.17.

Hard estimated numbers show annual costs at \$1.7 Million Dollars.

<u>BREAKD</u>	<u>OWN BY MA.</u>	<u>IOR OBJECTS O</u>	<u>F EXPENDITURE</u>	
Personal Services:				
	NUMBER OF	<b>POSITIONS</b>	2015-16	2016-17
POSITION TITLE	<u>15-16</u>	<u>16-17</u>	<b>EXPENDITURES</b>	EXPENDITURES
		<u> </u>		
Benefits	•			
Operating				
Travel				
Capital outlay				
Aid				
Capital improvements				
TOTAL				

LB <sup>(1)</sup> 119					FISCAL NOTE			
State Agency OR Political Subdivision Name: <sup>(2)</sup> Prepared by: <sup>(3)</sup> <u>LT Will McGlothlin</u>		Lancaster County Department of Corrections						
		_ Date Prepared: <sup>(4)</sup>	1/16/15	Phone: (5)	402-441-1919			
	ESTIMATE PROVIDE	<u>D BY STATE AGENO</u>	<u>Y OR POLITICAL SU</u>	JBDIVISIC	<u>DN</u>			
	FY 20	015-16		-17				
	<b>EXPENDITURES</b>	<u>REVENUE</u> <u>EXPENDI</u>		ES	<b>REVENUE</b>			
GENERAL FUNDS	\$2,000,000		\$2,000,000					
CASH FUNDS								
FEDERAL FUNDS								
OTHER FUNDS								
TOTAL FUNDS								

Explanation of Estimate: In the past 12 months Lancaster County has sent 268 felony 3,3A and 4 offenders to the Nebraska Department of Correctional Services. We are assuming the upper sentence level of these inmates is not included in this impact statement. Knowing inmates are credited for time served in a pre-trial capacity, and accrue good time, we feel we would add 59 inmates per day to our average daily population. By using an average cost of \$94.00 per day the impact to our FY15, would be approximately \$2,000,000. With this potentially growing population, we would be concerned our bed capacity would be limited in the following years. The County would be hard pressed to find available bed space for pre-trial offenders.

<u>BREAKD</u> Personal Services:	<u>OWN BY MAJ</u>	OR OBJECTS O	F EXPENDITURE				
	NUMBER OF POSITIONS 2015-16 2016-17						
POSITION TITLE	<u>15-16</u>	<u>16-17</u>	<b>EXPENDITURES</b>	<b>EXPENDITURES</b>			
Benefits							
Operating							
Travel							
Capital outlay							
Aid							
Capital improvements							
TOTAL							

LB <sup>(1)</sup> 119					FISCAL NOTE				
State Agency OR Political	Subdivision Name: <sup>(2)</sup>	Nebraska Asso	Nebraska Association of County Officials (NACO)						
Prepared by: <sup>(3)</sup> Elaine Menzel		_ Date Prepared: <sup>(4)</sup>	1/14/2015	Phone: (5)	402-434-5660				
]	ESTIMATE PROVIDE	D BY STATE AGENO	Y OR POLITIC	AL SUBDIVISIO	DN				
	EV oc	015-16		FY 2016	17				
	EXPENDITURES	<u>REVENUE</u>	<u>EXPEND</u>		<u>REVENUE</u>				
GENERAL FUNDS									
CASH FUNDS									
FEDERAL FUNDS									
OTHER FUNDS									
TOTAL FUNDS									
Explanation of Estimate	:								

BREAKI	DOWN BY MA.	JOR OBJECTS O	F EXPENDITURE	
Personal Services:				
	NUMBER O	F POSITIONS	2015-16	2016-17
POSITION TITLE	<u>15-16</u>	<u>16-17</u>	<b>EXPENDITURES</b>	EXPENDITURES
		. <u> </u>		
Benefits				
Operating				
Travel				
Conital outlos				
Capital outlay				
Aid				
Capital improvements				
TOTAL				

LB 119 would provide that sentences of one year or less of Class IIIA and IV felonies may be served in a county jail with some exception. The number of inmates to serve sentences in county jails would likely be increased thus increasing the costs to counties for housing such individuals. The fiscal impact is indeterminate.