Sandy Sostad January 24, 2013 471-0054

# LB 136

## Revision: 00 FISCAL NOTE LEGISLATIVE FISCAL ANALYST ESTIMATE

ESTIMATE OF FISCAL IMPACT – STATE AGENCIES (See narrative for political subdivision estimates)								
	FY 201	3-14	FY 2014-15					
	EXPENDITURES	REVENUE	EXPENDITURES	REVENUE				
GENERAL FUNDS								
CASH FUNDS								
FEDERAL FUNDS								
OTHER FUNDS								
TOTAL FUNDS								

#### Any Fiscal Notes received from state agencies and political subdivisions are attached following the Legislative Fiscal Analyst Estimate.

LB 136 changes the deposition of fines and penalties. Currently civil and administrative fines and penalties levied and collected by state agencies, commissions and other entities are deposited in the Permanent School Fund. The bill requires the fines to be remitted to the State Treasurer for distribution in accordance with Article VII, section 5 of the Constitution. This section provides for fines, penalties, and license money to be allocated to the counties where the fine is imposed to be paid over to the public schools in the respective subdivisions where the fine accrues.

The bill has a fiscal impact for school districts. The impact of the bill will vary by district. The Permanent School Fund will have decreased revenue from fines and penalties. This will decrease the amount of interest from the fund that is available to be distributed annually to schools as state apportionment. State apportionment is an annual allocation to school districts of the interest from the Permanent School Fund and income from the school lands that is allocated on a per pupil basis according to census. It is estimated the annual allocation of state apportionment funds will be reduced by about \$33,600 due to the redirection of fine proceeds to the counties. Each school district in the state will receive a smaller amount of state apportionment each year based on the census of children in the district.

Historical amounts deposited into the Permanent School Fund from fines and penalties in the last five bienniums have been about \$1.3 million in 2002-04, \$2.6 million in 2004-06, \$3.5 million in 2006-08, \$2.1 million in 2008-10 and \$1.7 million in 20010-12. The revenue from fines and penalties can vary significantly from year to year. The bill provides for the distribution of these proceeds directly to counties for allocation to school districts each year. It is assumed a high percentage of these proceeds will accrue to the school districts in Lancaster County where a majority of the state agencies are domiciled.

On a statewide basis, there will be more revenue distributed to school districts each year initially pursuant to the bill because the amount of fines levied currently exceeds the amount of state apportionment funding that will be reduced. At some point in the distant future, the interest that could have been earned on these funds had they been placed in the Permanent School Fund each year will exceed the amount that is being redirected on an annual basis to schools.

The fiscal impact of the bill will vary by school district depending upon the amount of state apportionment lost versus the increased amount of revenue from fines and penalties. If a school district experiences a net increase in revenue pursuant to the bill, then state aid (TEEOSA) for the school district will decrease two years later. Likewise, a net decrease in revenue for a school district pursuant to the bill will be reflected as decreased resources for state aid purposes two years later and an increase in state aid will result for schools receiving equalization aid. Assuming annual fine revenue of approximately \$1,120,000 accruing to the schools and reduced state apportionment funding of about \$33,600, the bill will result in an overall decrease in TEEOSA aid of about \$1,086,000 beginning in 2015-16.

SEE NEXT PAGE FOR DAS BUDGET ANALYST'S COMMENTS

ADMINISTRATIVE SERVICES-STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONSES LB: LB 136 AM: AGENCY/POLT. SUB: Department of Education (013)

REVIEWED BY: Joe WilcoxDATE: January 25<sup>th</sup>, 2013PHONE: (402) 471-4178COMMENTS: No basis to dispute agency analysis of potential fiscal impact on the Department of Education. There is no<br/>specific estimate provided for the potential savings in the TEEOSA state aid formula, but they do provide a reference figure<br/>as to the total statewide receipt of county fines and license monies in School Fiscal Year 2011-12, which was \$18,537,284.

ADMINISTRATIVE SERVICES-STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONSES							
LB: LB 136 AM: AGENCY/POLT. SUB: Nebraska Department of Revenue (016)							
REVIEWED BY:	Joe Wilcox	DATE: January 29 <sup>th</sup> , 2013 PHONE: (402) 471-4178					
COMMENTS: Concur with agency analysis of No fiscal impact on the Nebraska Department of Revenue. The agency makes							

ADMINISTRATIVE SERVICES-STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONSES						
LB: <b>LB <mark>136</mark></b>	LB: LB 136 AM: AGENCY/POLT. SUB: Department of Insurance (022)					
REVIEWED BY: Joe Wilcox			DATE: January 23 <sup>rd</sup> , 2013	PHONE: (402) 471-4178		
COMMENTS: No basis to dispute agency analysis of No fiscal impact on the Department of Insurance						

ADMINISTRATIVE SERVICES-STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONSES						
LB: LB 136 AM: AGENCY/POLT. SUB: Department of Agriculture (018)						
REVIEWED BY:	Joe Wilcox	DATE: January 21 <sup>st</sup> , 2013 PHONE: (402) 471-4178				
COMMENTS: No basis to dispute agency analysis of No Fiscal Impact on the Department of Agriculture.						

ADMINISTRATIVE SERVICES-STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONSES						
LB: LB 136 AM: AGENCY/POLT. SUB: State Treasurer (012)						
REVIEWED BY: Joe Wilcox			DATE: January 21 <sup>st</sup> , 2013	PHONE: (402) 471-4178		
COMMENTS: Concur with agency analysis of No fiscal impact on the Nebraska State Treasurer's Office.						

ADMINISTRATIVE SERVICES-STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONSES						
LB: 136 AM: AGENCY/POLT. SUB: Dept of Banking						
REVIEWED BY	7: Gary Bush	DATE:	PHONE: 471-4161			
COMMENTS: (	Concur.					

ADMINISTRATIVE SERVICES-STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONSES						
LB: <b>LB <mark>136</mark></b>	LB: LB 136 AM: AGENCY/POLT. SUB: Department of Economic Development (072)					
REVIEWED BY: Joe Wilcox			DATE: January 16 <sup>th</sup> , 2013 PHONE: (402) 471-4178			
COMMENTS: Concur with agency analysis of No fiscal impact on the Department of Economic Development.						

### Fiscal Note 2013

State Agency Estimate							
State Agency Name: Department of Revenue Date Due LFA:							
Approved by: Douglas Ewald		Date Prepare	ed:	Pl	Phone: 471-5896		
		8-2014	FY 2014	4-2015	FY 2015-2016		
	Expenditures	Revenue	Expenditures	Revenue	Expenditures	Revenue	
General Funds		\$ 0		\$ 0		\$ 0	
Cash Funds							
Federal Funds							
Other Funds							
Total Funds		\$ 0		\$ 0		\$ 0	

LB 136 changes the distribution of administrative fines against lottery game retailers in accordance with Article VII, section 5, of the Nebraska Constitution, which distributes the fines to the county in which the fine was levied.

It is estimated that there will be no costs to the Department to implement this bill.

Major Objects of Expenditure									
<u>Class Code</u>	<b>Classification Title</b>	13-14 <u>FTE</u>	14-15 <u>FTE</u>	15-16 <u>FTE</u>	13-14 <u>Expenditures</u>	14-15 <u>Expenditures</u>	15-16 <u>Expenditures</u>		
Benefits									
Operating Costs									
Capital Outlay	Capital Outlay								
Aid									
Capital Improvements									
Total									

LB <sup>(1)</sup> 136 FISCAL NOTE							
State Agency OR Political Subd	livision Name: (2)	Economic Development					
Prepared by: <sup>(3)</sup> Gary Han	ner	Date Prepared: <sup>(4)</sup>	January 14, 2013	Phone: (5)	1-4388		
EST	IMATE PROVIDEI	) BY STATE AGENC	Y OR POLITICAL S	UBDIVISIO	N		
<u>E</u>	<u>FY 203</u> XPENDITURES	<u>13-14</u> <u>REVENUE</u>	<u>FY 2014-</u> EXPENDITURES		<u>15</u> <u>REVENUE</u>		
GENERAL FUNDS							
CASH FUNDS							
FEDERAL FUNDS							
OTHER FUNDS							
TOTAL FUNDS =							
<u>Return by date specified or 72 hours prior to public hearing, whichever is earlier.</u> Explanation of Estimate:							

No Fiscal Impact

MAJOR OBJECTS OF EXPENDITURE							
Personal Services:							
POSITION TITLE	NUMBER OF POSITIONS <u>13-14</u> <u>14-15</u>		2013-14 <u>EXPENDITURES</u>	2014-15 <u>EXPENDITURES</u>			
Benefits							
Operating							
Travel							
Capital outlay							
Aid							
Capital improvements							
TOTAL							

### LB<sup>(1)</sup> 136 FISCAL NOTE

State Agency OR Po	olitical Subdivision Name: <sup>(2)</sup>	NDE/School Finance & Organization Services					
Prepared by: <sup>(3)</sup> Inbody, Bergquist		Date Prepared: <sup>(4)</sup>	1-15-2013	Phone: (5)	1-4320		
	ESTIMATE PROVIDEI	D BY STATE AGENCY OR POLITICAL SUBDIVISION					
	FY 201		<u>FY 2014-20</u>				
GENERAL FUND	EXPENDITURES	<u>REVENUE</u>	<u>EXPENDITU</u>	<u>KES</u>	<u>REVENUE</u>		
CASH FUNDS							
FEDERAL FUNDS							
OTHER FUNDS							

Return by date specified or 72 hours prior to public hearing, whichever is earlier.

#### Explanation of Estimate:

TOTAL FUNDS

This bill would provide all administrative fines and forfeiture of property be transferred to each respective county. The counties would then disburse the monies to school districts as county fines and license receipts. County fines and license receipts are other actual receipts in the calculation of State Aid (TEEOSA). An increase in other actual receipts for a school district may decrease the amount of equalization aid for a school district. In school fiscal year 2011/12, the statewide receipt of county fines and license monies was \$18,537,284.

### Fiscal Impact:

To the State of Nebraska: There may be a reduction in the amount of State Funds required for State Aid (TEEOSA) if equalization aid is reduced.

To the Department of Education: There would be no fiscal impact to NDE.

To School Districts: School districts that receive equalization aid may see a decrease in equalization aid when other actual receipts are increased. There would be no fiscal impact to non-equalized school districts (schools that do not receive equalization aid).

M.	AJOR OBJECT	S OF EXPENDI	ΓURE	
Personal Services:				
	NUMBER OF POSITIONS		2013-2014	2014-2015
POSITION TITLE	<u>13-14</u>	<u>14-15</u>	<b>EXPENDITURES</b>	EXPENDITURES
D. ().				
Benefits				
Operating				
Travel				
Capital outlay				
Aid				
Capital improvements				
TOTAL				

LB <sup>(1)</sup> 136 FISCAL NOTE					
ate Agency OR Political Subdivision Name: <sup>(2)</sup> Department of Agriculture					
Prepared by: <sup>(3)</sup> Robert Storant Date Prep	pared: <sup>(4)</sup> 01/14/2013 Phone: <sup>(5)</sup> 402-471-6821				
ESTIMATE PROVIDED BY STAT	E AGENCY OR POLITICAL SUBDIVISION				
<u>FY 2013-14</u> EXPENDITURES REV	<u>FY 2014–15</u> 'ENUE EXPENDITURES REVENUE				
GENERAL FUNDS					
CASH FUNDS					
FEDERAL FUNDS					
OTHER FUNDS					
TOTAL FUNDS					

<u>Return by date specified or 72 hours prior to public hearing, whichever is earlier.</u> Explanation of Estimate:

LB 136 provides for distribution of administrative fines in accordance with Article VII, section 5, of the Constitution of Nebraska and forfeited property in accordance with Article VII, section 7, of the Constitution of Nebraska.

There will be no impact to the Department with the implementation of this bill.

MAJOR OBJECTS OF EXPENDITURE						
Personal Services:						
	NUMBER OF POSITIONS		2013-14	2014-15		
POSITION TITLE	<u>13-14</u>	<u>14-15</u>	EXPENDITURES	<u>EXPENDITURES</u>		
Benefits						
Operating						
Travel	•					
Capital outlay						
Aid						
Capital improvements						
TOTAL						

<b>LB</b> <sup>(1)</sup> <u>136</u>	FISCAL NOTE						
State Agency OR Political Subdivision Name: <sup>(2)</sup> Department of Banking & Finance							
Prepared by: <sup>(3)</sup>	Margo Sawyer	Date Prepared: <sup>(4)</sup>	1/16/13	Phone: <sup>(5)</sup> 471-4954			
	ESTIMATE PROVIDE	D BY STATE AGENC	<u>Y OR POLITICAL SU</u>	BDIVISION			
	<u>FY 20</u>	<u>)13-14</u>		FY 2014-15			
	<b>EXPENDITURES</b>	<u>REVENUE</u>	EXPENDITUR	ES <u>REVENUE</u>			
GENERAL FUN	DS						
CASH FUNDS							
FEDERAL FUN	DS						
OTHER FUNDS							
TOTAL FUNDS							
	ecified or 72 hours prior to public	<u>hearing, whichever is ear</u>	<u>ier.</u>				
Explanation of E	stimate:						

No Fiscal Impact

N	IAJOR OBJECT	'S OF EXPENDI'	TURE	
Personal Services:				
		<b>F POSITIONS</b>	2013-14	2014-15
POSITION TITLE	<u>13-14</u>	<u>14-15</u>	<u>EXPENDITURES</u>	<u>EXPENDITURES</u>
Benefits				
Operating				
Travel				
Capital outlay				
Aid				
Capital improvements				
TOTAL				

LB <sup>(1)</sup> 136 FISCAL NOTE	
State Agency OR Political Subdivision Name: <sup>(2)</sup>	State Treasurer
Prepared by: <sup>(3)</sup> Jason Walters	Date Prepared: <sup>(4)</sup> January 17, 2013 Phone: <sup>(5)</sup> 402-471-2793
ESTIMATE PROVID	DED BY STATE AGENCY OR POLITICAL SUBDIVISION
<u>FY 2</u>	<u>2013-14</u> <u>FY 2014-15</u>
<u>EXPENDITURES</u>	<u>REVENUE</u> <u>EXPENDITURES</u> <u>REVENUE</u>
GENERAL FUNDS	
CASH FUNDS	
FEDERAL FUNDS	
OTHER FUNDS	
TOTAL FUNDS	
<u>Return by date specified or 72 hours prior to public</u> Explanation of Estimate:	<u>c hearing, whichever is earlier.</u>

No fiscal impact

M	<u>AJOR OBJECT</u>	<u>'S OF EXPENDI</u> 'I	<u>rure</u>	
Personal Services:				
POSITION TITLE	NUMBER OF <u>13-14</u>	F POSITIONS <u>14-15</u>	2013-14 EXPENDITURES	2014-15 EXPENDITURES
Benefits				
Operating				
Travel				
Capital outlay				
Aid				
Capital improvements				
TOTAL				

LB <sup>(1)</sup> 136	FISCAL NOTE				
State Agency OR F	Political Subdivision Name: <sup>(2)</sup>	Nebraska Depart	tment of Insur	ance	
Prepared by: <sup>(3)</sup>	Eric Dunning	Date Prepared: <sup>(4)</sup>	1-14-12	Phone: <sup>(5)</sup>	402-471-4650
	ESTIMATE PROVIDE	<u>CD BY STATE AGENC</u>	<u>CY OR POLITIC</u>	<u>AL SUBDIVISIO</u>	N
	<u>FY 20</u> <u>EXPENDITURES</u>	<u>)13-14</u> <u>REVENUE</u>	EXPEND	<u>FY 2014-</u> ITURES	15 <u>REVENUE</u>
GENERAL FUN	DS				
CASH FUNDS					
FEDERAL FUNI	DS		<u> </u>		
OTHER FUNDS	·		<u> </u>		
TOTAL FUNDS					
<u>Return by date spe</u> Explanation of E	<u>ecified or 72 hours prior to public</u> stimate:	<u>hearing, whichever is ear</u>	<u>lier.</u>		
No fiscal impac	ct				

MAJOR OBJECTS OF EXPENDITURE						
Personal Services:						
	NUMBER OF POSITIONS		2013-14	2014-15		
POSITION TITLE	<u>13-14</u>	<u>14-15</u>	<b>EXPENDITURES</b>	EXPENDITURES		
Benefits						
Operating						
Travel						
Capital outlay						
Aid						
Capital improvements						
TOTAL						