PREPARED BY: DATE PREPARED: PHONE: Scott Danigole January 28, 2013 471-0055

**LB 160** 

Revision: 00

## FISCAL NOTE

**LEGISLATIVE FISCAL ANALYST ESTIMATE** 

ESTIMATE OF FISCAL IMPACT – STATE AGENCIES (See narrative for political subdivision estimates)				
	FY 2013-14		FY 2014-15	
_	EXPENDITURES	REVENUE	EXPENDITURES	REVENUE
NEDAL ELINIDO	050 500	-		

	1 1 2010 1-		1 1 2017 10		
	EXPENDITURES	REVENUE	EXPENDITURES	REVENUE	
GENERAL FUNDS	256,586				
CASH FUNDS	See Below	See Below	See Below	See Below	
FEDERAL FUNDS					
OTHER FUNDS					
TOTAL FUNDS	256,586				

Any Fiscal Notes received from state agencies and political subdivisions are attached following the Legislative Fiscal Analyst Estimate.

LB 160 changes provisions of the Election Act.

Section 2 provides Legislative intent. Section 3 provides new definitions.

Section 4 requires the Secretary of State to provide for the submission of electronic signatures for every petition unless the petition sponsor opts out of such signatures.

Section 5(2) provides for filing fees of \$10,000 for an initiative petition proposing a constitutional amendment and \$5,000 for any other petition. These fees are applied only to filers who do not opt out of the electronic signature option. Sponsors who cannot afford such fees may file a qualifying affidavit in lieu of the filing fee. The affidavit ceases to have effect under certain contribution levels being reached. The amount of revenue this will generate is unknown. There are too many variables to accurately estimate this.

Section 7 requires the Secretary of State to mail a postcard via US mail to such signers notifying them that their electronic signatures have been received. There will clearly be costs associated with this provision, but the Secretary of State is unable to estimate them due to the number of potential signers as multiplied by the number of potential petitions. For this reason, an expenditure amount for mailings is NOT included in the table above.

Section 15 creates the Petition Operations Fund to be used in carrying out the provisions of the bill.

It should be noted that, if a sponsor pays the \$10,000 fee, that will only cover the cost of postcard mailings for 21,739 signers. A \$5,000 fee would only cover 10,870 signers. This is based on the assumption of \$0.46 per postcard. That estimate is the total cost of printing, mailing, and the staff time included in this notification. It would appear that the fees charged will be insufficient to cover a large number of electronic petition signers. For those petitions where sponsors cannot afford the fee, the cost of mailings will have to be covered with some other fund source.

The Secretary of State estimates a one-time cost of \$256,586 to establish the system. This estimate comes directly from the Office of the CIO. While this estimate may be accurate, there are many variable involved that must be settled before a solid estimate is possible. The system costs may be significantly higher than this. That figure will be used, as it is the best estimate at this time. In absence of having cash funds present in the newly established Petition Operations Fund, the start-up costs are shown as General Funds.

ADMINISTRATIVE SERVICES-STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONSES					
LB: 160	LB: 160 AM: AGENCY/POLT. SUB: Secretary of State				
REVIEWED BY: Dav	REVIEWED BY: David Spatz DATE: January 29, 2013 PHONE: 471-4179				
COMMENTS: Concur with agency's expenditures fiscal impact of \$256,586 to the General Fund based on cost estimates					
calculated by the Office of the Chief Information Officer for Nebraska Secretary of State regarding the development of an					
online system to provide electronic signatures on recall, initiative, and referendum petitions.					

$LB^{(1)}$	160	<b>FISCAL</b>	NOTE

State Agency OR Political Subdivision Name: (2)  Prepared by: (3) Colleen Byelick		Secretary of State			
		Date Prepared: (4)	1/28/2013 Pho	ne: (5) 402-471-8076	
	ESTIMATE PROVII	DED BY STATE AGEN	NCY OR POLITICAL SUB	DIVISION	
		013-14		2014-15	
	<b>EXPENDITURES</b>	<u>REVENUE</u>	<b>EXPENDITURES</b>	<u>REVENUE</u>	
GENERAL FUN	DS 256,586.00				
CASH FUNDS					
FEDERAL FUNI	OS				
OTHER FUNDS					
TOTAL FUNDS	256,586.00	0	0	0	
See attachmen	ts.	OR OBJECTS OF EXPI	ENDITURE		
Personal Services	S:				
POSIT		MBER OF POSITIONS 13-14 14-15	S 2013-14 <u>EXPENDITURES</u>	2014-15 EXPENDITURES	
Benefits					
Operating			256,586.00		
Travel					
Capital outlay					
Aid					
Capital improven	nents				
TOTAL			256,586.00		

## Cost Estimate for Nebraska Secretary of State Online Petition and Digital Signatures

	Cost Estimate Summary Average Rate \$88/Hr)		
Task	Но	urs	Dollars
General/Meetings		220	\$19,360.00
Common Architecture		240	\$21,120.00
Application Development		1400	\$123,200.00
Testing/Debugging		320	\$28,160.00
Contingency		545	\$47,960.00
Management (7%)		190.75	\$16,786.00
	Grand Total 29	15.75	\$256,586.00

## **Development Estimate Breakdown**

Task	Total Hours	Dollars
General/Meetings		
Status, Progress Mtgs	60	\$5,280.00
Requirements Spec	160	\$14,080.00
Common Architecture		
Object Model/Database/Framework	240	\$21,120.00
Application Areas		
Sec 3; Sub 3 – Administrative Web Based Entry Interface	240	\$21,120.00
Sec 6; Sub 1 – Eligibility Check	100	\$8,800.00
Sec 6; Sub 2 — Public Signature	200	\$17,600.00
Sec 6; Sub 3 - Matching	120	\$10,560.00
Sec 6; Sub 4 – Disqualified by abuse	20	\$1,760.00
Sec 6; Sub 5 – Post Card Repudiation	20	\$1,760.00
Sec 6; Sub 6 – Duplicate Electronic Signature	40	\$3,520.00
Sec 7 - Post Card Mailing Output	160	\$14,080.00
Sec 8 – Signature cannot by correlated – Sec 6. Sub 3	20	\$1,760.00
Sec 9 - Publish number signatures collected for each petition	80	\$7,040.00
Sec 10 - Adoption & Promulgation of Rules and Regulations	120	\$10,560.00
Sec 11 - Verification RDBMS	160	\$14,080.00
Sec 14 – Credit card contribution secure web site	120	\$10,560.00
System Testing/Debugging	240	\$21,120.00
Accessibility Testing	80	\$7,040.00
Total	2180	\$191,840.00
Contingency (25%)	545	\$47,960.00
Grand Total	2725	\$239,800.00

prepared by

Kevin Cueto 402-471-8061

Rate/Hr \$88.00 09-Feb-11