PREPARED BY: DATE PREPARED: PHONE: Kathy Tenopir February 25, 2013 471-0058

LB 138

Revision: 00

FISCAL NOTE

LEGISLATIVE FISCAL ANALYST ESTIMATE

ESTIMATE OF FISCAL IMPACT - STATE AGENCIES (See narrative for political subdivision estimates) FY 2013-14 FY 2014-15 **EXPENDITURES REVENUE EXPENDITURES REVENUE GENERAL FUNDS CASH FUNDS** FEDERAL FUNDS OTHER FUNDS See Below See Below See Below See Below **TOTAL FUNDS**

Any Fiscal Notes received from state agencies and political subdivisions are attached following the Legislative Fiscal Analyst Estimate.

LB138 creates the Group Health Trust Fund within the State Treasury for the University of Nebraska. The Fund is to provide health benefits to University employees, and reasonable administrative costs.

As of the effective date of the Act, the University is to transfer all funds currently held by Wells Fargo Bank for the provision of health benefits to University employees into the newly created Group Health Trust Fund. In addition, all future University and University employee contributions for health benefits will be deposited into the newly created Fund.

Any money in the Fund available for investment shall be invested by the state investment officer pursuant to the Nebraska Capital Expansion Act and the Nebraska State Funds investment Act.

The University indicates the fiscal impact to be as follows.

- Hiring an additional clerk to process transactions among the University, DAS Accounting, and the State Treasurer \$54,000 (Other Funds).
- One-time IT reprogramming costs \$15,000 (Other Funds)
- The potential loss of income based on the current difference between Wells Fargo's rate of return on investment and that of the Nebraska Investment Council (\$1,800,000) (Other Funds)

Whether the rate of return on investment is greater at Wells Fargo than at the Nebraska Investment Council into the future cannot be determined.

The Nebraska Investment Council indicates that based on an average balance in the University's Wells Fargo Fund (\$100 million) and a projected rate of return on investment of 2.25% the Operating Investment Pool would have an additional \$2.25 million in revenue.

The State Treasurer indicates no fiscal impact.

ADMINISTRATIVE SERVICES-STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONSES					
LB: LB 138 AM: AGENCY/POLT. SUB: Nebraska Investment Council (075)					
REVIEWED BY: Joe Wilcox DATE: January 23 rd , 2013 PHONE: (402) 471-4178					
COMMENTS: No basis to dispute agency analysis of No Fiscal Impact on the Nebraska Investment Council.					

	ADMINIS ⁻	TRATIVE SERVICES	STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONS	SES		
LB:	LB: 138 AM: AGENCY/POLT. SUB: State Treasurer					
REV	REVIEWED BY: Cindy Miserez DATE: 1/18/2013 PHONE: <u>402-471-4174</u>					
COMMENTS: I have no basis to disagree with the State Treasurer's statement.						

Capital improvements......

TOTAL.....

LB ⁽¹⁾ 138 FISCA	L NOTE								
State Agency OR Political Subdivision Name: (2) Prepared by: (3) Jason Walters		State	State Treasurer						
		Date	Prepared: ⁽⁴⁾	January 17, 2013	Phone: (5)	402-471-2793			
ES	TIMATE PROVII	DED BY ST	TATE AGENC	CY OR POLITICAL S	SUBDIVISIO	ON .			
	<u>FY</u> EXPENDITURES	<u>2013-14</u>]	REVENUE	EXPENDITU	<u>FY 2014-</u> URES	- <u>15</u> REVENUE			
GENERAL FUNDS									
CASH FUNDS									
FEDERAL FUNDS									
OTHER FUNDS									
TOTAL FUNDS									
Return by date specified or 72 Explanation of Estimate: No fiscal impact	•	8/							
	MAJO	OR OBJECT	TS OF EXPEN	NDITURE					
Personal Services:									
POSITION TIT		UMBER O <u>13-14</u>	F POSITIONS 14-15	S 2013-14 EXPENDITU		2014-15 EXPENDITURES			
Benefits									
Operating									
Travel									
Capital outlay									
Aid									

LB⁽¹⁾ 138 FISCAL NOTE

State Agency OR Political Subdivision Name: (2)

University of Nebraska

Prepared by: (3) Michael Justus

Date Prepared: (4) January 21, 2013 Phone: (5) 402-472-2191

ESTIMATE PROVIDED BY STATE AGENCY OR POLITICAL SUBDIVISION

	FY 2013-14		FY 2014-15	
	EXPENDITURES	REVENUE	EXPENDITURES	REVENUE
GENERAL FUNDS				
CASH FUNDS				
FEDERAL FUNDS				
OTHER FUNDS	69,180	(1,800,000)	54,180	(1,000,000)
TOTAL FUNDS	69,180	(1,800,000)	54,180	(1,000,000)

Return by date specified or 72 hours prior to public hearing, whichever is earlier.

Explanation of Estimate:

The fiscal impact of this bill is difficult to determine since it is unclear to the University how the Treasurer will operate this arrangement. The arrangement involves the Self-Insurance Trust (now at a banking institution) and the University employees' health money therein (these funds are held within a separate legal trust)

Assuming it operates like other accounts processed through the State system, the health trust will likely have to hire a clerk to process the transactions between the University, DAS Accounting and the Treasurer at a recurring estimated cost of approximately \$54,000 per year.

The University's payroll system will have to be reprogrammed at a one-time estimated cost of \$15,000.

The University assumes that the trust would be put into the short-term investment pool (STIP). Had this been the case last year, reports we have show the STIP earning about 2.4% through November 30. The health trust earned 4.14% through December 31. The loss of income to the trust would have been about \$1.8 million dollars, equivalent to \$15 per month per plan member.

This estimate does **not include any costs for firewalls** for protection of personal health information (HIPAA) should that prove necessary.

There could also be as much as a 4-5 day time lag in paying providers versus the current one day system. The impact of time lags, if any, **on fees charged** to the health trust by third parties: Blue Cross, Caremark, and health providers **also cannot be determined**.

]	MAJOR OBJEC	CTS OF EXPENI	DITURE	
Personal Services:				
	NUMBER OF	F POSITIONS	2013-14	2014-15
POSITION TITLE	<u>13-14</u>	<u>14-15</u>	EXPENDITURES	EXPENDITURES
Accounting Clerk	1.0	1.0	42,000	42,000
Benefits			12,180	12,180
Operating			15,000	
Travel	··			
Capital outlay				
Aid				
Capital improvements				
TOTAL			69,180	54,180

LB ⁽¹⁾ 1	38 F	ISCAL	NOTE
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State Agency OR Political Subdivision Name: (2)		Nebraska Investment Council					
Prepared by: (3)	Jeffrey States	Date Prepared: (4)	1/22/13 Phone	e: (5) 402-471-2001			
	ESTIMATE PROVIDE	ED BY STATE AGENC	Y OR POLITICAL SUBDIV	VISION			
	<u>FY 20</u> <u>EXPENDITURES</u>	013-14 <u>REVENUE</u>	<u>FY s</u> <u>EXPENDITURES</u>	2014-15 <u>REVENUE</u>			
GENERAL FUND	OS						
CASH FUNDS	None		None				
FEDERAL FUND							
OTHER FUNDS		\$2,250,000.00	<u> </u>	\$2,250,000.00			
TOTAL FUNDS		\$2,250,000.00		\$2,250,000.00			

Return by date specified or 72 hours prior to public hearing, whichever is earlier. Explanation of Estimate:

No Fiscal Impact. This Act creates the Group Health Trust Fund which will initially receive the funds currently held by Wells Fargo Bank in the University of Nebraska Group Health Trust Fund. The Group Health Trust Fund will also receive all funds withheld from the pay of University of Nebraska employees for health benefits and all contributions made by the University and utilized to provide health benefits to employees for the University of Nebraska.

The University of Nebraska Group Health Trust Fund currently had a balance of \$103,707,786 on June 30, 2011 according to the Attestation Report available on the State Auditors web-site. The average balance in the fund is about \$100 million.

The State Treasurer shall be the custodian of the funds. The Group Health Trust Fund will be investment along with other University Funds in the custody of the Treasurer as part of the Operating Investment Pool invested by the State Investment Officer in accordance with the Nebraska Capital Expansion Act and the Nebraska State Funds Investment.

There would be no need for additional staff or support to invest the funds that would impact the agency cash fund.

The current income yield that is being distributed for investments in the Operating Investment Pool is projected to be between 2%-2.5%. Net of the cost of \$16,000 to the funds for a proportionate share of the agency cash fund appropriation the distribution to the Group Health Trust Fund would be approximately \$2.25 million for \$100 million. Whether this yield is greater or less than the yield on the Wells Fargo account is not known.

MA	AJOR OBJEC	CTS OF EXPENDI	TURE	
Personal Services:				
	NUMBER	OF POSITIONS	2013-14	2014-15
POSITION TITLE	<u>13-14</u>	<u>14-15</u>	EXPENDITURES	EXPENDITURES
	-			
		_		
Benefits				
Operating				

Travel	
Capital outlay	
Aid	
Capital improvements	
TOTAL	
Capital improvements	