

make any payouts to anybody the track skims its amount off the top, then what is left is distributed among those who win. With the bookmaker, if everybody, Senator Hefner, bets on Oklahoma and the bookie cannot...they call it laying off, that means if he has a whole lot of money on Oklahoma, he will try to find another bookie who has a lot of money on Nebraska and then they work together and try to balance off their bets. One would take some of the Oklahoma bets from the Nebraska bookie, some would take some of the Nebraska money from the Oklahoma bookie, and so forth, so you understand that. If the bookie cannot lay any of these bets off and he has only Nebraska bets and all of the Nebraska bets win, then the bookie must pay off every one of those bets based on the amount that the wagerer wagered. Nobody has to lose and nobody will lose in that instance except the sports pool operator. Now since this is a type of betting, Senator Hefner, a form of betting, if you will, which draws a certain type of individual, passage of this bill will not increase gambling. The ones who are betting on sporting events are already doing it and will continue to do so whether this bill passes or not. Law enforcement is not going to drive out all the bookies and will not even attempt to drive them all out because it is a losing proposition. So if this bill is passed, those who engage in this type of wagering will continue to do so without being outlaws in the same way that those who bet on the races through the parimutuel or lottery system are allowed to gamble without being outlaws, the way those who play bingo and lotteries in the churches are allowed to gamble without being outlaws. This bill, Senator Hefner, is the kind that would take problems away from law enforcement. I handed out some information which I had received through the mail, some pages from a book written by a Chief of Police, and that Chief pointed out how society through its legislature...

SPEAKER NICHOL: One minute.

SENATOR CHAMBERS: ...will often put law enforcement in a very impossible situation, placing on them the requirement to enforce laws against an activity that society has made it clear is not really opposed. So since society does not oppose the activity, rigid enforcement of the laws against it would bring the ire of society down on law enforcement. So using just the wisdom that we expect law enforcement persons to have, such laws are not enforced. And to have a law on the books which is not enforced does tend to make a