

LEGISLATURE OF NEBRASKA
ONE HUNDRED NINTH LEGISLATURE
SECOND SESSION

LEGISLATIVE BILL 1165

Introduced by von Gillern, 4; at the request of the Governor.

Read first time January 20, 2026

Committee: Revenue

1 A BILL FOR AN ACT relating to revenue and taxation; to amend sections
2 49-801.01, 81-12,144, 81-12,146, 81-12,147, 81-12,148, and
3 81-12,149, Reissue Revised Statutes of Nebraska, sections 77-6502,
4 77-6507, 77-6509, and 77-6516, Revised Statutes Cumulative
5 Supplement, 2024, and section 77-6831, Revised Statutes Supplement,
6 2025; to change provisions relating to change in control and
7 ownership under the Key Employer and Jobs Retention Act; to change
8 provisions relating to credit percentages under the ImagINE Nebraska
9 Act; to define a term and provide for capital improvement grants to
10 certain employers under the Site and Building Development Act; to
11 create a grant program managed by the Department of Labor to provide
12 additional support to certain employers experiencing a change of
13 ownership and control to retain or attract workforce in the state;
14 to harmonize provisions; to provide severability; to repeal the
15 original sections; and to declare an emergency.
16 Be it enacted by the people of the State of Nebraska,

1 **Section 1.** Section 49-801.01, Reissue Revised Statutes of Nebraska,
2 is amended to read:

3 49-801.01 Except as provided by Article VIII, section 1B, of the
4 Constitution of Nebraska and in sections 77-1106, 77-1108, 77-1109,
5 77-1117, 77-1119, 77-2701.01, 77-2714 to 77-27,123, 77-27,191, 77-2902,
6 77-2906, 77-2908, 77-2909, 77-4103, 77-4104, 77-4108, 77-5509, 77-5515,
7 77-5527 to 77-5529, 77-5539, 77-5717 to 77-5719, 77-5728, 77-5802,
8 77-5803, 77-5806, 77-5903, 77-6302, 77-6306, 77-6507, 77-6509, 77-6513,
9 77-6519, 77-6811, 77-6815, 77-6819, 77-6821, 77-6822, 77-6831, 77-6834,
10 77-6842, 77-6908, 77-6913, 77-6915, 77-6916, and 77-6925, any reference
11 to the Internal Revenue Code refers to the Internal Revenue Code of 1986
12 as it exists on April 12, 2018.

13 **Sec. 2.** Section 77-6502, Revised Statutes Cumulative Supplement,
14 2024, is amended to read:

15 77-6502 The purpose of the Key Employer and Jobs Retention Act is to
16 provide incentives to encourage key employers to remain in the state and
17 retain well-paid employees in the state when there is a change in
18 ownership and control of the key employer and the new ownership structure
19 ~~is owners are~~ considering moving some or all of the key employer's jobs
20 to other states.

21 **Sec. 3.** Section 77-6507, Revised Statutes Cumulative Supplement,
22 2024, is amended to read:

23 77-6507 (1) Except as provided in subsection (2) of this section,
24 change Change in ownership and control has the same meaning as described
25 in 34 C.F.R. 600.31, which shall mean the regulation as amended on
26 November 1, 2019, and which took effect on July 1, 2020.

27 (2) Change of ownership and control also includes the merger or
28 combination, including by acquisition of assets, of a key employer within
29 the state that has its corporate headquarters in the state, with a
30 foreign entity that has its corporate headquarters in another state, if
31 the following requirements are met:

1 (a) The key employer within the state had more than three thousand
2 full-time employees as defined and described in section 4980H of the
3 Internal Revenue Code of 1986, as amended, and the regulations for such
4 section, within the state for each of the ten years immediately preceding
5 the merger or combination;

6 (b) The foreign entity has an actual or implied enterprise value in
7 excess of twenty-five billion dollars on the merger or combination date;
8 and

9 (c) The merger or combination occurs between July 1, 2025, and
10 December 31, 2029.

11 (3) For purposes of this section foreign entity means an entity that
12 is not organized under the laws of this state.

13 **Sec. 4.** Section 77-6509, Revised Statutes Cumulative Supplement,
14 2024, is amended to read:

15 77-6509 Key employer means a taxpayer that:

16 (1) Employs at least one thousand equivalent employees in Nebraska
17 during the base year;

18 (2) Offers all full-time employees, as defined and described in
19 section 4980H of the Internal Revenue Code of 1986, as amended, the
20 opportunity to enroll in minimum essential coverage under an eligible
21 employer-sponsored plan, as those terms are defined and described in
22 section 5000A of the Internal Revenue Code of 1986, as amended;

23 (3) Offers all full-time employees, as defined and described in
24 section 4980H of the Internal Revenue Code of 1986, as amended, a
25 sufficient package of benefits as specified in the Imagine Nebraska Act;

26 (4) Enforces a company policy against any discrimination that is
27 prohibited by federal or state law;

28 (5) Electronically verifies the work eligibility status of all new
29 employees employed in Nebraska within ninety days after the date of hire
30 during the entire performance period;

31 (6) Has gone through a change in ownership and control within the

1 twenty-four months immediately prior to the application;

2 (7) Is at risk of moving more than one thousand existing equivalent
3 employees from the state, as determined by the director, or is
4 headquartered in the state and is described in subsection (2) of section
5 77-6507;

6 (8) Retains at least ninety percent of its equivalent base-year
7 employment; and

8 (9) Is a qualified business.

9 **Sec. 5.** Section 77-6516, Revised Statutes Cumulative Supplement,
10 2024, is amended to read:

11 77-6516 (1) If a key employer has entered into an agreement with the
12 state pursuant to section 77-6517, the key employer shall during each
13 year of the performance period receive the wage retention credit approved
14 by the director in the manner provided in the Key Employer and Jobs
15 Retention Act.

16 (2) The wage retention credit shall equal five percent of the total
17 compensation paid by the key employer in the year to all retained
18 employees of the key employer in Nebraska who are paid wages for services
19 rendered at a rate equal to at least one hundred percent of the Nebraska
20 statewide average hourly wage for the year of application. The wage
21 retention credit earned for all qualified key employers shall not exceed
22 four million dollars in any year, except in the case of a change of
23 ownership and control described in subsection (2) of section 77-6507, in
24 which case it shall not exceed five million dollars in any year. The wage
25 retention credit shall not accrue or be paid in the case of a change of
26 ownership and control described in subsection (2) of section 77-6507
27 prior to January 1, 2030. If two or more key employers qualify for
28 benefits in any given year, an employer with a change of ownership and
29 control described in subsection (2) of section 77-6507 will be fully
30 funded first, and thereafter, the one with the earlier approval will be
31 fully funded prior to others with later approval first.

1 (3) The wage retention credits shall be allowed for each year in the
2 performance period. Unused credits may carry over only to the end of the
3 performance period.

4 (4) The total amount all key employers may receive in credits
5 pursuant to the Key Employer and Jobs Retention Act shall not exceed
6 forty million dollars. If two or more key employers qualify for benefits,
7 an employer with a change of ownership and control described in
8 subsection (2) of section 77-6507 will be fully funded first, and
9 thereafter, the one with the earlier approval will be fully funded prior
10 to others with later approval first. This benefit is in addition to any
11 benefits the key employer may otherwise qualify for under the Imagine
12 Nebraska Act or may have qualified for previously under the Nebraska
13 Advantage Act or the Employment and Investment Growth Act.

14 (5) The wage retention credit shall be claimed by filing the forms
15 required by the Tax Commissioner with the income tax return for the
16 taxable year which includes the end of the year the credits were earned.
17 The credits may be used after any other nonrefundable credits to reduce
18 the key employer's income tax liability imposed by sections 77-2714 to
19 77-27,135. Credits may be used beginning with the taxable year which
20 includes December 31 of the first year in the performance period. The
21 last year for which credits may be used is the taxable year which
22 includes December 31 of the last year of the performance period. Any
23 decision on how part of the credit is applied shall not limit how the
24 remaining credit could be applied under this section.

25 (6) The key employer may use the wage retention credit to reduce the
26 key employer's income tax withholding employer or payor tax liability
27 under section 77-2756 or 77-2757. To the extent of the credit used, such
28 withholding shall not constitute public funds or state tax revenue and
29 shall not constitute a trust fund or be owned by the state. The use by
30 the key employer of the credit shall not change the amount that otherwise
31 would be reported by the key employer to the employee under section

1 77-2754 as income tax withheld and shall not reduce the amount that
2 otherwise would be allowed by the state as a refundable credit on an
3 employee's income tax return as income tax withheld under section
4 77-2755.

5 **Sec. 6.** Section 77-6831, Revised Statutes Supplement, 2025, is
6 amended to read:

7 77-6831 (1) A taxpayer shall be entitled to the sales and use tax
8 incentives contained in subsection (2) of this section if the taxpayer:

9 (a) Attains a cumulative investment in qualified property of at
10 least five million dollars and hires at least thirty new employees at the
11 qualified location or locations before the end of the ramp-up period;

12 (b) Attains a cumulative investment in qualified property of at
13 least two hundred fifty million dollars and hires at least two hundred
14 fifty new employees at the qualified location or locations before the end
15 of the ramp-up period; or

16 (c) Attains a cumulative investment in qualified property of at
17 least fifty million dollars at the qualified location or locations before
18 the end of the ramp-up period. To receive incentives under this
19 subdivision, the taxpayer must meet the following conditions:

20 (i) The average compensation of the taxpayer's employees at the
21 qualified location or locations for each year of the performance period
22 must equal at least one hundred fifty percent of the Nebraska statewide
23 average hourly wage for the year of application;

24 (ii) The taxpayer must offer to its employees who constitute full-
25 time employees as defined and described in section 4980H of the Internal
26 Revenue Code of 1986, as amended, and the regulations for such section,
27 at the qualified location or locations for each year of the performance
28 period, the opportunity to enroll in minimum essential coverage under an
29 eligible employer-sponsored plan, as those terms are defined and
30 described in section 5000A of the Internal Revenue Code of 1986, as
31 amended, and the regulations for such section; and

1 (iii) The taxpayer must offer a sufficient package of benefits as
2 described in subdivision (1)(j) of section 77-6828.

3 (2) A taxpayer meeting the requirements of subsection (1) of this
4 section shall be entitled to the following sales and use tax incentives:

5 (a) A refund of all sales and use taxes paid under the Local Option
6 Revenue Act, the Nebraska Revenue Act of 1967, the Qualified Judgment
7 Payment Act, and sections 13-319, 13-324, and 13-2813 from the date of
8 the complete application through the meeting of the required levels of
9 employment and investment for all purchases, including rentals, of:

10 (i) Qualified property used at the qualified location or locations;

11 (ii) Property, excluding motor vehicles, based in this state and
12 used in both this state and another state in connection with the
13 qualified location or locations except when any such property is to be
14 used for fundraising for or for the transportation of an elected
15 official;

16 (iii) Tangible personal property by a contractor or repairperson
17 after appointment as a purchasing agent of the owner of the improvement
18 to real estate when such property is incorporated into real estate at the
19 qualified location or locations. The refund shall be based on fifty
20 percent of the contract price, excluding any land, as the cost of
21 materials subject to the sales and use tax;

22 (iv) Tangible personal property by a contractor or repairperson
23 after appointment as a purchasing agent of the taxpayer when such
24 property is annexed to, but not incorporated into, real estate at the
25 qualified location or locations. The refund shall be based on the cost of
26 materials subject to the sales and use tax that were annexed to real
27 estate; and

28 (v) Tangible personal property by a contractor or repairperson after
29 appointment as a purchasing agent of the taxpayer when such property is
30 both (A) incorporated into real estate at the qualified location or
31 locations and (B) annexed to, but not incorporated into, real estate at

1 the qualified location or locations. The refund shall be based on fifty
2 percent of the contract price, excluding any land, as the cost of
3 materials subject to the sales and use tax; and

4 (b) An exemption from all sales and use taxes under the Local Option
5 Revenue Act, the Nebraska Revenue Act of 1967, the Qualified Judgment
6 Payment Act, and sections 13-319, 13-324, and 13-2813 on the types of
7 purchases, including rentals, listed in subdivision (a) of this
8 subsection for such purchases, including rentals, occurring during each
9 year of the performance period in which the taxpayer is at or above the
10 required levels of employment and investment, except that the exemption
11 shall be for the actual materials purchased with respect to subdivisions
12 (2)(a)(iii), (iv), and (v) of this section. The Tax Commissioner shall
13 issue such rules, regulations, certificates, and forms as are appropriate
14 to implement the efficient use of this exemption.

15 (3)(a) Upon execution of the agreement, the taxpayer shall be issued
16 a direct payment permit under section 77-2705.01, notwithstanding the
17 three million dollars in purchases limitation in subsection (1) of
18 section 77-2705.01, for each qualified location specified in the
19 agreement, unless the taxpayer has opted out of this requirement in the
20 agreement. For any taxpayer who is issued a direct payment permit, until
21 such taxpayer makes the investment in qualified property and hires the
22 new employees at the qualified location or locations as specified in
23 subsection (1) of this section, the taxpayer must pay and remit any
24 applicable sales and use taxes as required by the Tax Commissioner.

25 (b) If the taxpayer makes the investment in qualified property and
26 hires the new employees at the qualified location or locations as
27 specified in subsection (1) of this section, the taxpayer shall receive
28 the sales tax refunds described in subdivision (2)(a) of this section.
29 For any year in which the taxpayer is not at the required levels of
30 employment and investment, the taxpayer shall report all sales and use
31 taxes owed for the period on the taxpayer's tax return.

1 (4) The taxpayer shall be entitled to one of the following credits
2 for payment of wages to new employees:

3 (a)(i) If a taxpayer attains a cumulative investment in qualified
4 property of at least one million dollars and hires at least ten new
5 employees at the qualified location or locations before the end of the
6 ramp-up period, the taxpayer shall be entitled to a credit equal to four
7 percent times the average wage of new employees times the number of new
8 employees. Wages in excess of one million dollars paid to any one
9 employee during the year shall be excluded from the calculations under
10 this subdivision;

11 (ii) If the taxpayer attains a cumulative investment in qualified
12 property of at least one million dollars and hires at least ten new
13 employees at the qualified location or locations before the end of the
14 ramp-up period and the number of new employees and investment are at a
15 qualified location in a county in Nebraska with a population of one
16 hundred thousand or greater, and at which the majority of the business
17 activities conducted are described in subdivision (1)(a) or (1)(n) of
18 section 77-6818, the taxpayer shall be entitled to a credit equal to four
19 percent times the average wage of new employees times the number of new
20 employees. Wages in excess of one million dollars paid to any one
21 employee during the year shall be excluded from the calculations under
22 this subdivision; or

23 (iii) If the taxpayer attains a cumulative investment in qualified
24 property of at least one million dollars and hires at least ten new
25 employees at the qualified location or locations before the end of the
26 ramp-up period and the number of new employees and investment are at a
27 qualified location or locations within one or more counties in Nebraska
28 that each have a population of less than one hundred thousand, and at
29 which the majority of the business activities conducted are described in
30 subdivision (1)(a) or (1)(n) of section 77-6818, the taxpayer shall be
31 entitled to a credit equal to six percent times the average wage of new

1 employees times the number of new employees. For purposes of meeting the
2 ten-employee requirement of this subdivision, the number of new employees
3 shall be multiplied by two. Wages in excess of one million dollars paid
4 to any one employee during the year shall be excluded from the
5 calculations under this subdivision;

6 (b) If a taxpayer hires at least twenty new employees at the
7 qualified location or locations before the end of the ramp-up period, the
8 taxpayer shall be entitled to a credit equal to five percent times the
9 average wage of new employees times the number of new employees if the
10 average wage of the new employees equals at least one hundred percent of
11 the Nebraska statewide average hourly wage for the year of application.
12 The credit shall equal eight seven percent times the average wage of new
13 employees times the number of new employees if the average wage of the
14 new employees equals at least one hundred fifty percent of the Nebraska
15 statewide average hourly wage for the year of application. The credit
16 shall equal ten nine percent times the average wage of new employees
17 times the number of new employees if the average wage of the new
18 employees equals at least two hundred percent of the Nebraska statewide
19 average hourly wage for the year of application. Wages in excess of one
20 million dollars paid to any one employee during the year shall be
21 excluded from the calculations under this subdivision;

22 (c) If a taxpayer attains a cumulative investment in qualified
23 property of at least five million dollars and hires at least thirty new
24 employees at the qualified location or locations before the end of the
25 ramp-up period, the taxpayer shall be entitled to a credit equal to five
26 percent times the average wage of new employees times the number of new
27 employees if the average wage of the new employees equals at least one
28 hundred percent of the Nebraska statewide average hourly wage for the
29 year of application. The credit shall equal seven percent times the
30 average wage of new employees times the number of new employees if the
31 average wage of the new employees equals at least one hundred fifty

1 percent of the Nebraska statewide average hourly wage for the year of
2 application. The credit shall equal nine percent times the average wage
3 of new employees times the number of new employees if the average wage of
4 the new employees equals at least two hundred percent of the Nebraska
5 statewide average hourly wage for the year of application. Wages in
6 excess of one million dollars paid to any one employee during the year
7 shall be excluded from the calculations under this subdivision;

8 (d) If a taxpayer attains a cumulative investment in qualified
9 property of at least two hundred fifty million dollars and hires at least
10 two hundred fifty new employees at the qualified location or locations
11 before the end of the ramp-up period, the taxpayer shall be entitled to a
12 credit equal to seven percent times the average wage of new employees
13 times the number of new employees if the average wage of the new
14 employees equals at least one hundred fifty percent of the Nebraska
15 statewide average hourly wage for the year of application. The credit
16 shall equal nine percent times the average wage of new employees times
17 the number of new employees if the average wage of the new employees
18 equals at least two hundred percent of the Nebraska statewide average
19 hourly wage for the year of application. Wages in excess of one million
20 dollars paid to any one employee during the year shall be excluded from
21 the calculations under this subdivision; or

22 (e) If a taxpayer attains a cumulative investment in qualified
23 property of at least two hundred fifty thousand dollars but less than one
24 million dollars and hires at least five new employees at the qualified
25 location or locations before the end of the ramp-up period and the number
26 of new employees and investment are at a qualified location within an
27 economic redevelopment area, the taxpayer shall be entitled to a credit
28 equal to seven six percent times the average wage of new employees times
29 the number of new employees if the average wage of the new employees
30 equals at least seventy percent of the Nebraska statewide average hourly
31 wage for the year of application. Wages in excess of one million dollars

1 paid to any one employee during the year shall be excluded from the
2 calculations under this subdivision. For purposes of this subdivision,
3 economic redevelopment area means an area in which (i) the average rate
4 of unemployment in the area during the period covered by the most recent
5 American Community Survey 5-Year Estimate is at least one hundred fifty
6 percent of the average rate of unemployment in the state during the same
7 period and (ii) the average poverty rate in the area exceeds twenty
8 percent for the total federal census tract or tracts or federal census
9 block group or block groups in the area.

10 (5) The taxpayer shall be entitled to one of the following credits
11 for new investment:

12 (a)(i) If a taxpayer attains a cumulative investment in qualified
13 property of at least one million dollars and hires at least ten new
14 employees at the qualified location or locations before the end of the
15 ramp-up period, the taxpayer shall be entitled to a credit equal to four
16 percent of the investment made in qualified property at the qualified
17 location or locations;

18 (ii) If the taxpayer attains a cumulative investment in qualified
19 property of at least one million dollars and hires at least ten new
20 employees at the qualified location or locations before the end of the
21 ramp-up period and the number of new employees and investment are at a
22 qualified location in a county in Nebraska with a population of one
23 hundred thousand or greater, and at which the majority of the business
24 activities conducted are described in subdivision (1)(a) or (1)(n) of
25 section 77-6818, the taxpayer shall be entitled to a credit equal to five
26 ~~four~~ percent of the investment made in qualified property at the
27 qualified location or locations unless the cumulative investment exceeds
28 ten million dollars, in which case the taxpayer shall be entitled to a
29 credit equal to eight seven percent of the investment made in qualified
30 property at the qualified location or locations; or

31 (iii) If the taxpayer attains a cumulative investment in qualified

1 property of at least one million dollars and hires at least ten new
2 employees at the qualified location or locations before the end of the
3 ramp-up period and the number of new employees and investment are at a
4 qualified location or locations within one or more counties in Nebraska
5 that each have a population of less than one hundred thousand, and at
6 which the majority of the business activities conducted are described in
7 subdivision (1)(a) or (1)(n) of section 77-6818, the taxpayer shall be
8 entitled to a credit equal to four percent of the investment made in
9 qualified property at the qualified location or locations unless the
10 cumulative investment exceeds ten million dollars, in which case the
11 taxpayer shall be entitled to a credit equal to seven percent of the
12 investment made in qualified property at the qualified location or
13 locations. For purposes of meeting the ten-employee requirement of this
14 subdivision, the number of new employees shall be multiplied by two;

15 (b) If a taxpayer attains a cumulative investment in qualified
16 property of at least five million dollars and hires at least thirty new
17 employees at the qualified location or locations before the end of the
18 ramp-up period, the taxpayer shall be entitled to a credit equal to seven
19 percent of the investment made in qualified property at the qualified
20 location or locations;

21 (c) If a taxpayer attains a cumulative investment in qualified
22 property of at least two hundred fifty million dollars and hires at least
23 two hundred fifty new employees at the qualified location or locations
24 before the end of the ramp-up period, the taxpayer shall be entitled to a
25 credit equal to seven percent of the investment made in qualified
26 property at the qualified location or locations; or

27 (d) If a taxpayer attains a cumulative investment in qualified
28 property of at least two hundred fifty thousand dollars but less than one
29 million dollars and hires at least five new employees at the qualified
30 location or locations before the end of the ramp-up period and the number
31 of new employees and investment are at a qualified location within an

1 economic redevelopment area, the taxpayer shall be entitled to a credit
2 equal to four percent of the investment made in qualified property at the
3 qualified location or locations. For purposes of this subdivision,
4 economic redevelopment area means an area in which (i) the average rate
5 of unemployment in the area during the period covered by the most recent
6 American Community Survey 5-Year Estimate is at least one hundred fifty
7 percent of the average rate of unemployment in the state during the same
8 period and (ii) the average poverty rate in the area exceeds twenty
9 percent for the total federal census tract or tracts or federal census
10 block group or block groups in the area.

11 (6)(a) The credit percentages prescribed in subdivisions (4)(a),
12 (b), (c), and (d) and subdivisions (5)(a), (b), and (c) of this section
13 shall be increased by one percentage point for wages paid and investments
14 made at qualified locations in an extremely blighted area. For purposes
15 of this subdivision, extremely blighted area means an area which, before
16 the end of the ramp-up period, has been declared an extremely blighted
17 area under section 18-2101.02.

18 (b) The credit percentages prescribed in subsections (4) and (5) of
19 this section shall be increased by one percentage point if the taxpayer:

20 (i) Employs three thousand or more Nebraska-based full-time
21 employees as defined and described in section 4980H of the Internal
22 Revenue Code of 1986, as amended, and the regulations for such section is
23 a benefit corporation as defined in section 21-403 and has been such a
24 corporation for at least one year prior to submitting an application
25 under the Imagine Nebraska Act; and

26 (ii) Within a seven-year period starting when a change of ownership
27 and control event described in subsection (2) of section 77-6507 occurs,
28 hires an additional one thousand or more full-time employees as defined
29 and described in section 4980H of the Internal Revenue Code of 1986, as
30 amended, and the regulations for such section. The average annual wages
31 for such additional full-time employees must be ninety thousand dollars

1 or more. Such additional full-time employees must be either newly
2 employed in this state or be an existing employee of the taxpayer who
3 transfers from a position not within the state to a position in this
4 state Remains a benefit corporation as defined in section 21-403 for the
5 duration of the taxpayer's agreement under the Imagine Nebraska Act.

6 (c) A taxpayer may, if qualified, receive one or both of the
7 increases provided in this subsection.

8 (7)(a) The credits prescribed in subsections (4) and (5) of this
9 section shall be allowable for wages paid and investments made during
10 each year of the performance period that the taxpayer is at or above the
11 required levels of employment and investment.

12 (b) The credits prescribed in subsection (5) of this section shall
13 also be allowable during the first year of the performance period for
14 investment in qualified property at the qualified location or locations
15 after the date of the complete application and before the beginning of
16 the performance period.

17 (8)(a) Property described in subdivision (8)(c) of this section used
18 at the qualified location or locations, whether purchased or leased, and
19 placed in service by the taxpayer after the date of the complete
20 application, shall constitute separate classes of property and are
21 eligible for exemption under the conditions and for the time periods
22 provided in subdivision (8)(b) of this section.

23 (b) A taxpayer shall receive the exemption of property in
24 subdivision (8)(c) of this section if the taxpayer attains one of the
25 following employment and investment levels: (i) Cumulative investment in
26 qualified property of at least five million dollars and the hiring of at
27 least thirty new employees at the qualified location or locations before
28 the end of the ramp-up period; (ii) cumulative investment in qualified
29 property of at least fifty million dollars at the qualified location or
30 locations before the end of the ramp-up period, provided the average
31 compensation of the taxpayer's employees at the qualified location or

1 locations for the year in which such investment level was attained equals
2 at least one hundred fifty percent of the Nebraska statewide average
3 hourly wage for the year of application and the taxpayer offers to its
4 employees who constitute full-time employees as defined and described in
5 section 4980H of the Internal Revenue Code of 1986, as amended, and the
6 regulations for such section, at the qualified location or locations for
7 the year in which such investment level was attained, the opportunity to
8 enroll in minimum essential coverage under an eligible employer-sponsored
9 plan, as those terms are defined and described in section 5000A of the
10 Internal Revenue Code of 1986, as amended, and the regulations for such
11 section; or (iii) cumulative investment in qualified property of at least
12 two hundred fifty million dollars and the hiring of at least two hundred
13 fifty new employees at the qualified location or locations before the end
14 of the ramp-up period. Such property shall be eligible for the exemption
15 from the first January 1 following the end of the year during which the
16 required levels were exceeded through the ninth December 31 after the
17 first year property included in subdivision (8)(c) of this section
18 qualifies for the exemption, except that for a taxpayer who has filed an
19 application under NAICS code 518210 for Data Processing, Hosting, and
20 Related Services and who files a separate sequential application for the
21 same NAICS code for which the ramp-up period begins with the year
22 immediately after the end of the previous project's performance period or
23 a taxpayer who has a project qualifying under subdivision (1)(b)(ii) of
24 section 77-5725 and who files a separate sequential application for NAICS
25 code 518210 for Data Processing, Hosting, and Related Services for which
26 the ramp-up period begins with the year immediately after the end of the
27 previous project's entitlement period, such property described in
28 subdivision (8)(c)(i) of this section shall be eligible for the exemption
29 from the first January 1 following the placement in service of such
30 property through the ninth December 31 after the year the first claim for
31 exemption is approved.

1 (c) The following personal property used at the qualified location
2 or locations, whether purchased or leased, and placed in service by the
3 taxpayer after the date of the complete application shall constitute
4 separate classes of personal property:

5 (i) All personal property that constitutes a data center if the
6 taxpayer qualifies under subdivision (8)(b)(i) or (8)(b)(ii) of this
7 section;

8 (ii) Business equipment that is located at a qualified location or
9 locations and that is involved directly in the manufacture or processing
10 of agricultural products, including business equipment used primarily for
11 the capture and compression of carbon dioxide, the manufacturing of
12 liquid fertilizer or any other chemical applied to agricultural crops, or
13 the manufacturing of any liquid additive for a farm vehicle fuel if the
14 taxpayer qualifies under subdivision (8)(b)(i) or (8)(b)(ii) of this
15 section; or

16 (iii) All personal property if the taxpayer qualifies under
17 subdivision (8)(b)(iii) of this section.

18 (d) In order to receive the property tax exemptions allowed by
19 subdivision (8)(c) of this section, the taxpayer shall annually file a
20 claim for exemption with the Tax Commissioner on or before May 1. The
21 form and supporting schedules shall be prescribed by the Tax Commissioner
22 and shall list all property for which exemption is being sought under
23 this section. A separate claim for exemption must be filed for each
24 agreement and each county in which property is claimed to be exempt. A
25 copy of this form must also be filed with the county assessor in each
26 county in which the applicant is requesting exemption. The Tax
27 Commissioner shall determine whether a taxpayer is eligible to obtain
28 exemption for personal property based on the criteria for exemption and
29 the eligibility of each item listed for exemption and, on or before
30 August 1, certify such determination to the taxpayer and to the affected
31 county assessor.

(9) The taxpayer shall, on or before the receipt or use of any incentives under this section, pay to the director a fee of one-half percent of such incentives, except for the exemption on personal property, for administering the ImagINE Nebraska Act, except that the fee on any sales tax exemption may be paid by the taxpayer with the filing of its sales and use tax return. Such fee may be paid by direct payment to the director or through withholding of available refunds. A credit shall be allowed against such fee for the amount of the fee paid with the application. All fees collected under this subsection shall be remitted to the State Treasurer for credit to the ImagINE Nebraska Cash Fund, which fund is hereby created. The fund shall consist of fees credited under this subsection and any other money appropriated to the fund by the Legislature. The fund shall be administered by the Department of Economic Development and shall be used for administration of the ImagINE Nebraska Act. Any money in the fund available for investment shall be invested by the state investment officer pursuant to the Nebraska Capital Expansion Act and the Nebraska State Funds Investment Act.

18 **Sec. 7.** Section 81-12,144, Reissue Revised Statutes of Nebraska, is
19 amended to read:

20 81-12,144 Sections 81-12,144 to 81-12,151 and section 8 of this act
21 shall be known and may be cited as the Site and Building Development Act.

22 **Sec. 8.** For purposes of the Site and Building Development Act, key
23 employer has the same meaning as in section 77-6509.

24 **Sec. 9.** Section 81-12,146, Reissue Revised Statutes of Nebraska, is
25 amended to read:

81-12,146 (1) The Site and Building Development Fund is created. The fund shall receive money pursuant to section 76-903 and may include revenue from transfers by the Legislature, grants, private contributions, repayment of loans, and all other sources. The Department of Economic Development, as part of its comprehensive business development strategy, shall administer the fund. Transfers may be made from the fund to the

1 General Fund at the direction of the Legislature. Any money in the Site
2 and Building Development Fund available for investment shall be invested
3 by the state investment officer pursuant to the Nebraska Capital
4 Expansion Act and the Nebraska State Funds Investment Act.

5 (2) It is the intent of the Legislature to transfer five million
6 dollars from the General Fund to the Site and Building Development Fund
7 for fiscal year 2022-23 and five million dollars from the General Fund to
8 the Site and Building Development Fund for fiscal year 2023-24. Such
9 money shall be placed in a subaccount of the Site and Building
10 Development Fund and earmarked for use to fund large shovel-ready
11 commercial and industrial sites developed under the Municipal Inland Port
12 Authority Act.

13 (3)(a) It is the intent of the Legislature to appropriate five
14 hundred thousand dollars from the Site and Building Development Fund for
15 fiscal year 2024-25 to the department to enter into one or more contracts
16 to conduct a comprehensive study or studies to identify and evaluate
17 large commercial and industrial sites in Nebraska that have the potential
18 to attract major investment and employment opportunities. The study shall
19 include consideration of super sites that encompass between five hundred
20 and one thousand acres and mega sites that encompass more than one
21 thousand acres. At least one proposed site shall be located west of the
22 one hundredth meridian in Nebraska. The contracts shall be awarded based
23 on a competitive selection process as determined by the department. The
24 studies shall be completed no later than December 15, 2024.

25 (b) The study shall assess the potential geographic locations; the
26 infrastructure assets that would be required for each site, including
27 highway, rail, and air transportation, and utilities such as water,
28 wastewater treatment, electrical power, and natural gas; the population
29 within fifty miles of each site and whether such population would be
30 sufficient to provide an adequate workforce for such site; and the
31 appropriate level of state investment necessary to position Nebraska as a

1 nationally or globally competitive location for site selection targeting
2 various sectors, including, but not limited to, advanced manufacturing,
3 trade, bioscience, agribusiness, warehousing and supply chain logistics,
4 technology, aerospace, automotive, clean energy, military support, and
5 life sciences. Such identified state investment levels may include, but
6 are not limited to, land acquisition costs and infrastructure
7 investments. The purpose of the study is to provide strategic insights
8 that will enable the state to attract major investment and employment
9 opportunities in order to support the growth of transformational
10 industries within Nebraska.

11 (c) The Director of Economic Development shall appoint an advisory
12 committee comprised of representatives of Nebraska economic development
13 organizations, equally representing each of Nebraska's three
14 congressional districts, to assist the department in identifying the
15 location of potential and preferred super sites and mega sites.

16 (4) It is the intent of the Legislature to transfer five million
17 dollars from the General Fund to the Site and Building Development Fund
18 for fiscal year 2026-27 solely for funding key employer retention capital
19 improvement grants to key employers with a change of ownership and
20 control event described in subsection (2) of section 77-6507. These
21 grants may be provided to support capital improvements related to the
22 retention or hiring of in-state employees following a change of ownership
23 and control event as described in subsection (2) of section 77-6507.

24 **Sec. 10.** Section 81-12,147, Reissue Revised Statutes of Nebraska, is
25 amended to read:

26 81-12,147 (1) Except as provided in subsection (2) of this section,
27 the Department of Economic Development shall use the Site and Building
28 Development Fund to finance loans, grants, subsidies, credit
29 enhancements, and other financial assistance for industrial site and
30 building development and for expenses of the department as appropriated
31 by the Legislature for administering the fund. The following activities

1 are eligible for assistance from the fund:

2 (a) Grants or zero-interest loans to villages, cities, or counties
3 to acquire land, infuse infrastructure, or otherwise make large sites and
4 buildings ready for industrial development;

5 (b) Matching funds for new construction, rehabilitation, or
6 acquisition of land and buildings to assist villages, cities, and
7 counties;

8 (c) Technical assistance, design and finance services, and
9 consultation for villages, cities, and counties for the preparation and
10 creation of industrial-ready sites and buildings;

11 (d) Loan guarantees for eligible projects;

12 (e) Projects making industrial-ready sites and buildings more
13 accessible to business and industry;

14 (f) Infrastructure projects necessary for the development of
15 industrial-ready sites and buildings;

16 (g) Projects that mitigate the economic impact of a closure or
17 downsizing of a private-sector entity by making necessary improvements to
18 buildings and infrastructure;

19 (h) Public and private sector initiatives that will improve the
20 military value of military installations by making necessary improvements
21 to buildings and infrastructure, including, but not limited to, a grant
22 for the establishment of the United States Strategic Command Nuclear
23 Command, Control, and Communications public-private-partnership facility;

24 (i) A grant to a city of the second class that is served by two
25 first-class railroads, that is within fifteen miles of two state borders,
26 and that partners with public power utilities for purposes of expanding
27 electrical system capacities and enhancing redundancy and resilience;

28 (j) A grant of two million dollars to a city of the first class
29 located in the third congressional district if the property previously
30 housed a university or college that is no longer extant and if the
31 improvement and revitalization of the real property is for purposes of

1 supporting the housing, employment, and program needs of youth exiting
2 the foster care system. In addition, the real property may be used for
3 youth exiting juvenile court supervision in an out-of-home placement;

4 (k) Public and private sector initiatives that will improve the
5 value of cities of the second class that have partnered with the United
6 States Department of Defense or its contractors on upgrades to ground-
7 based nuclear deterrence. Such improvements include the construction of
8 electrical, drinking water, and clean water infrastructure; and

9 (l) Identification, evaluation, and development of large commercial
10 and industrial sites and building infrastructure to attract major
11 investment and employment opportunities for advanced manufacturing,
12 processing, trade, technology, aerospace, automotive, clean energy, life
13 science, and other transformational industries in Nebraska by means of
14 the department providing grants to or partnering with political
15 subdivisions, including inland port authorities under the Municipal
16 Inland Port Authority Act, or nonprofit economic development corporations
17 and entering into contracts for consulting, engineering, and development
18 studies to identify, evaluate, and develop large commercial and
19 industrial sites in Nebraska; and -

20 (m) A grant to a key employer to support capital improvements
21 related to site and building development related to the retention and
22 recruitment of employees following a change of ownership and control
23 event described in subsection (2) of section 77-6507. Such grant shall be
24 made at a rate of five dollars per square foot of capital improvements
25 related to site and building development, but the aggregate grant shall
26 not exceed five million dollars.

27 (2) The Department of Economic Development shall use the subaccount
28 of the Site and Building Development Fund described in subsection (2) of
29 section 81-12,146 to provide financial assistance to any inland port
30 authority created under the Municipal Inland Port Authority Act to help
31 finance large shovel-ready commercial and industrial sites developed

1 under such act.

2 **Sec. 11.** Section 81-12,148, Reissue Revised Statutes of Nebraska, is
3 amended to read:

4 81-12,148 (1) Governmental subdivisions and Nebraska nonprofit
5 organizations are eligible to receive assistance under the Site and
6 Building Development Act. Any entity receiving assistance under
7 subsection (1) of section 81-12,147 shall provide, or cause to be
8 provided, matching funds for the eligible activity in an amount
9 determined by the Department of Economic Development, which amount shall
10 be at least equal to one hundred percent of the amount of assistance
11 provided by the Site and Building Development Fund. Nothing in the act
12 shall be construed to allow individuals or businesses to receive direct
13 loans from the fund.

14 (2) An applicant for a grant for development of a public-private-
15 partnership facility under subdivision (1)(h) of section 81-12,147 shall
16 provide the Director of Economic Development with a letter of support
17 from the United States Strategic Command prior to approval of the
18 application and with proof of the availability of twenty million dollars
19 in private or other funds for the facility. No funds shall be expended or
20 grants awarded until receipt of proof of the availability of twenty
21 million dollars in private or other funds for the facility and
22 certification is provided by the Director of Economic Development to the
23 budget administrator of the budget division of the Department of
24 Administrative Services.

25 (3) An applicant for a grant for development under subdivision (1)
26 (k) of section 81-12,147 is not required to meet the matching fund
27 requirements pursuant to this section but shall provide the Director of
28 Economic Development a letter from the United States Department of
29 Defense or contractor providing upgrades to ground-based nuclear
30 deterrence that infrastructure improvements, including the construction
31 of electrical, drinking water, and clean water infrastructure, will not

1 be included in the scope of the project. No grants shall be awarded or
2 funds expended until such letter is received.

3 (4) This section does not apply to any inland port authority
4 receiving assistance under subsection (2) of section 81-12,147 or a key
5 employer receiving assistance following a change of ownership and control
6 described in subsection (2) of section 77-6507.

7 **Sec. 12.** Section 81-12,149, Reissue Revised Statutes of Nebraska, is
8 amended to read:

9 81-12,149 (1) During each calendar year in which funds are available
10 from the Site and Building Development Fund for use by the Department of
11 Economic Development pursuant to subdivisions (1)(a) through (g) of
12 section 81-12,147, the department shall allocate a specific amount of
13 funds, not less than forty percent, to nonmetropolitan areas. For
14 purposes of this section, nonmetropolitan areas means counties with fewer
15 than one hundred thousand inhabitants according to the most recent
16 federal decennial census. In selecting projects to receive such fund
17 assistance, the department shall develop a qualified action plan by
18 January 1 of each even-numbered year. The plan shall give first priority
19 to financially viable projects that have an agreement with a business
20 that will locate a site within ninety days of the signed agreement and to
21 financially viable projects located in whole or in part within an
22 enterprise zone designated pursuant to the Enterprise Zone Act or an
23 opportunity zone designated pursuant to the federal Tax Cuts and Jobs
24 Act, Public Law 115-97. The plan shall set forth selection criteria to be
25 used to determine priorities of the fund for activities pursuant to
26 subdivisions (1)(a) through (g) of section 81-12,147 which are
27 appropriate to local conditions, including the community's immediate need
28 for site and building development, proposed increases in jobs and
29 investment, private dollars leveraged, level of local government support
30 and participation, and repayment, in part or in whole, of financial
31 assistance awarded by the fund. The Director of Economic Development

1 shall submit the plan to the Governor for approval.

2 (2) The department shall fund in order of priority as many
3 applications for activities pursuant to subdivisions (1)(a) through (g)
4 of section 81-12,147 as will utilize available money in the Site and
5 Building Development Fund less actual administrative costs of the
6 department in administering the fund and less any funds specifically
7 committed to a key employer site and building development grant for a key
8 employer with a change of ownership and control event described in
9 subsection (2) of section 77-6507. In administering the fund, the
10 department may contract for services or directly provide money to other
11 governmental entities or instrumentalities.

12 (3) This section does not apply to any inland port authority
13 receiving assistance under subsection (2) of section 81-12,147.

14 **Sec. 13.** (1) The Department of Labor shall establish a key employer
15 grant program to provide key employers experiencing a change of ownership
16 and control event described in subsection (2) of section 77-6507
17 additional support for the implementation of a plan to retain or attract
18 workforce in the state. The total amount of grant funds awarded pursuant
19 to this subsection shall not exceed three hundred thousand dollars
20 annually for any key employer. For purposes of this section, key employer
21 has the same meaning as in section 77-6509.

22 (2) The grants awarded pursuant to subsection (1) of this section
23 must be made within the [x]-year period immediately following the change
24 of ownership and control event described in subsection (2) of section
25 77-6507.

26 (3) Prior to the award of a grant pursuant to subsection (1) of this
27 section, the key employer must apply to the department for a grant.
28 Grants will only be awarded to a key employer if such employer submits to
29 the department a retention and relocation plan application. Such
30 application shall include:

31 (a) The name of the applicant and a contact person for such

1 application;

2 (b) Information regarding the applicant's qualification as a key
3 employer experiencing a change of ownership and control event described
4 in subsection (2) of section 77-6507;

5 (c) A narrative description of the key employer's retention and
6 relocation plan to retain within the state or relocate to the state at
7 least [X,000] employees during the [X] years following the change of
8 ownership and control;

9 (d) The amount of funding requested subject to the limitations of
10 this section; and

11 (e) Any other information the department may require.

12 (4) If the funds available for grants in any year are insufficient
13 to provide grants to all eligible applicants, the department shall
14 prioritize awards to the retention and relocation plan of the employer
15 with the largest number of employees within Nebraska during the ten years
16 prior to the key employer's change of ownership and control event
17 described in subsection (2) of section 77-6507.

18 **Sec. 14.** If any section in this act or any part of any section is
19 declared invalid or unconstitutional, the declaration shall not affect
20 the validity or constitutionality of the remaining portions.

21 **Sec. 15.** Original sections 49-801.01, 81-12,144, 81-12,146,
22 81-12,147, 81-12,148, and 81-12,149, Reissue Revised Statutes of
23 Nebraska, sections 77-6502, 77-6507, 77-6509, and 77-6516, Revised
24 Statutes Cumulative Supplement, 2024, and section 77-6831, Revised
25 Statutes Supplement, 2025, are repealed.

26 **Sec. 16.** Since an emergency exists, this act takes effect when
27 passed and approved according to law.