



Nebraska Children's Commission

1225 L Street, Suite 401
Lincoln, NE 68508

August 28, 2025

Brandon Metzler, Clerk of the Legislature
State Capitol, Room 2018
PO Box 94604
Lincoln, NE 68509-4604

Dear Mr. Metzler,

Neb. Rev. Stat. [§43-4218\(4\)](#) requires the Strengthening Families Act Committee of the Nebraska Children's Commission (Commission) to provide a report to the Health and Human Services Committee of the Legislature, the Nebraska Department of Health and Human Services, and the Governor by September 1st each year, regarding initial and ongoing implementation of the federal Preventing Sex Trafficking and Strengthening Families Act and related efforts to improve normalcy for children in foster care and related populations. The Commission reviewed and approved the attached report at their August 7, 2025 meeting.

Respectfully,

Melissa Nance, Chair
Nebraska Children's Commission

Payne Ackerman, Co-Chair
Strengthening Families Act Committee

Ron Giesselmann, Co-Chair
Strengthening Families Act Committee

Enclosure:

Strengthening Families Act Committee Annual Report 2024-2025 (Final)



2024-2025

NEBRASKA STRENGTHENING FAMILIES ACT COMMITTEE ANNUAL REPORT

Recommendations to the Governor, the Health & Human Services
Committee of the Legislature, and the Department of Health and
Human Services

Submitted Pursuant to Neb. Rev. Stat. 43-4218



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TABLE OF CONTENTS

01 Background

02 Recommendations

03 Trafficking Workgroup

04 Normalcy Workgroup

**05 Another Planned Permanent Living Arrangement
(APPLA) Workgroup**

BACKGROUND

The Nebraska Strengthening Families Act (SFA) Committee was established as the Normalcy Task Force under the Nebraska Children’s Commission to oversee and advise on Nebraska’s implementation of the Federal Preventing Sex Trafficking and Strengthening Families Act, Public Law 113-183 (the “Strengthening Families Act” or “SFA”). Nebraska’s SFA, codified in Neb. Rev. Stat. 43-4702, aligns state policies with federal mandates and reflects recommendations from a broad range of state and community stakeholders.

Throughout the past year, the Committee has worked to fulfill its statutory mandates, which center on reviewing normalcy plans for youth in care, supervising anti-trafficking responses, and making recommendations related to Another Planned Permanent Living Arrangement (APPLA) practices. Responding to previous committee guidance, the Department of Health and Human Services (DHHS) has continued to provide Transition Youth Advocates in each service area, supporting youth as they move from foster care toward adulthood. During this reporting cycle, Payne Ackerman and Ron Giesselmann served as committee co-chairs, guiding the Committee’s work and priorities.

Recently, the Committee’s focus has broadened to include efforts to create or unify key subcommittees, such as establishing a "One Nebraska" coalition, launching a Family Support Workgroup to align with changing federal and state policy, and formalizing work on APPLA to ensure comprehensive oversight of all priority areas. These efforts seek to address system-wide challenges—such as service gaps, mental health needs, and poverty—through targeted, collaborative, and innovative approaches.

Recognizing persistent fiscal and operational challenges, the Committee is committed to strengthening engagement with members, state senators, youth, and Nebraska communities. There is a renewed emphasis on rebuilding expertise, increasing authenticity of youth and lived experience voices, and fostering more meaningful community partnership. Notably, the adoption of dedicated Transition Youth Advocates by DHHS has underscored the Committee’s influence on child welfare policy and practice in Nebraska.

For more information or to get involved, please visit our website at childrens.nebraska.gov or email necc.contact@nebraska.gov.

RECOMMENDATIONS

MISSION

Monitor and make recommendations the implementation in Nebraska of the federal Preventing Sex Trafficking and Strengthening Families Act, Public Law 113-183, as such act existed on January 1, 2017 and the Nebraska Strengthening Families Act (Neb. Rev. Statute 43-4701 to 43-4715)

PRIORITIES

1. Continue to monitor the implementation of the federal Strengthening Families Act.
2. Promote normalcy as the foundation to prevent trafficking, address disparate impacts on minorities, and support the successful transition to adulthood.
3. Coordinate implementation with other policy making bodies.

Strengthening Families Act Committee Recommendations	Strategic Priority	Page # of Report
Prioritizing coalition building with Tribal governments & community leaders	System Stability and Oversight	Page 3
Reactivation of workgroup, prioritizing legislative changes, impacts of poverty, and mental health resources	System Stability and Oversight	Page 4
Creation of the <i>Another Planned Permanent Living Arrangement Workgroup (APPLA)</i>	System Stability and Oversight	Page 5



TRAFFICKING WORKGROUP

Ron Giesselmann, Chair

The Trafficking Subcommittee provides oversight of Nebraska’s anti-trafficking efforts, with a special focus on the vulnerabilities of youth in care to both sex and labor trafficking. Although the Subcommittee does not convene regularly, the broader SFA Committee reviews trafficking data and statewide partnerships to inform its actions. Partnerships with Nebraska PATH (Partnership Against the Trafficking of Humans) have enhanced the Committee’s understanding and surveillance of trafficking trends, while collaboration with the Attorney General’s Office has bolstered training initiatives and public awareness campaigns.

In 2024, more than 2,000 professionals and community stakeholders received specialized anti-trafficking training, and awareness materials were distributed extensively in public spaces. The Subcommittee also observed positive cross-sector engagement in events such as the Human Trafficking Task Force Summit, which attracts diverse partners and facilitates the sharing of best practices. Members of this Subcommittee plan to attend the 2025 Summit.

The Trafficking Workgroup recommends the following:

Prioritize coalition building with tribal governments and community leaders as a core anti-trafficking strategy. Formal, cross-sector collaboration should include tribal representatives, child welfare agencies, law enforcement, Nebraska PATH, and key service providers to coordinate resources, share data, and identify emerging risks. This coalition should guide the development of culturally responsive anti-trafficking training and outreach, ensuring tribal communities have a direct voice in strategy and service delivery.

The broader SFA Committee should dedicate standing agenda time and resources to ongoing relationship-building with tribes, supporting participation on tribal lands and adapting approaches to address community-identified needs. These steps will help ensure that anti-trafficking efforts remain collaborative, locally informed, and effective statewide.

NORMALCY WORKGROUP

The Normalcy Workgroup is responsible for overseeing the implementation of Nebraska's Strengthening Families Act, specifically ensuring that youth in state care have access to age-appropriate extracurricular, enrichment, and social opportunities as required by Neb. Rev. Stat. 43-4706. However, the Workgroup has been largely inactive in recent months. As of September 2024, activity was paused pending broader committee decisions, with change in leadership and a planned review of the group's future direction by the SFA Committee.

Recent discussion among the SFA Committee co-chairs, captured in the March 31st, 2025, meeting, further reflect the challenges currently facing the subcommittee. Conversations focused significantly on the impact of major federal funding cuts, including Medicaid reductions currently contested in court, and difficulties passing new funding bills given the state's budget deficit. This fiscal uncertainty directly affects recommendations for supporting families and reflects why funding components of past proposals were considered sticking points.

Emerging priorities include monitoring new legislative requirements impacting the Strengthening Families Act, especially those addressing poverty as a driver of child welfare involvement. The committee also flagged ongoing concerns about whether youth in foster care are receiving adequate mental health supports as a core component of normalcy.

The Chairs of the SFA Committee recommend the **reactivation of the Normalcy Workgroup and the prioritization of monitoring legislative changes, robust assessment of how poverty impacts risk for system involvement, and thorough evaluation of mental health resources for youth in care.** The Chairs additionally recommend a structured and regular meeting schedule, and broad recruitment to restore specialized and lived-experience expertise. By making these changes, the Normalcy Workgroup can reclaim its intended role as a proactive leader for improving outcomes and advancing equity for all youth in Nebraska's child welfare system.

Strengthening Families Act Committee Annual Report
2024-2025

APPLA WORKGROUP

Payne Ackerman, Chair

The Committee recommends the creation of a workgroup centered around Another Planned Permanent Living Arrangement (APPLA). This workgroup is a collaborative, youth-centered initiative designed to address the unique challenges faced by youth transitioning out of care. It is particularly focused on supporting those with Another Planned Permanent Living Arrangement (APPLA) permanency goal or those exiting care without traditional permanency outcomes, such as adoption or reunification. The primary mission of the workgroup is to create pathways and ensure long-term success in independent living, employment, and educational goals. To achieve this, the workgroup will address service gaps, develop targeted resources, and advocate for supportive policies and best practices at all levels of government.

Guided by the voices of youth and informed by lived experiences, the workgroup develops innovative programs, services, resources, and policies to build a comprehensive framework of aftercare supports. This framework is designed to empower youth, dismantle systemic barriers, and promote long-term stability. By leveraging partnerships across public, private, and nonprofit sectors and amplifying the perspectives of those with lived experience, the workgroup strives to foster independence, stability, and success for young adults leaving the child welfare system as they transition into productive and fulfilling lives.

The following timeline has been proposed for the workgroup:

1. Phase 1 (0-6 months): Establish a workgroup, secure funding, and recruit members.
2. Phase 2 (6-12 months): Develop legislative proposals, create pilot programs, and conduct initial training for advocates.
3. Phase 3 (12-24 months): Implement pilot programs, advocate for legislation, and expand services based on evaluations.

MEMBERSHIP LIST

STRENGTHENING FAMILIES ACT COMMITTEE MEMBERSHIP

Member Name	Type	Title and Organization	Representation
Payne Ackerman (Co-Chair)	Voting	Former Foster Youth , Project Everlast	Young adult currently or previously in foster care
Crystal Aldmeyer	Voting	Assistant VP Transition Services , Nebraska Children and Families Foundation	Professional who has relevant practical experience
Stephanie Bizzarri	Voting	Quality and Special Projects Manager , Child Saving Institute	Representative from a child welfare advocacy organization
Deanna Brakhage	Voting	Program Specialist, Bridge to Independence , DHHS, Division of Children and Family Services	Representative of the Executive Branch of government
Misty Flowers	Voting	Diligent Recruitment Advisor , Diligent Recruitment	Representative from a child welfare advocacy organization
Ron Giesselmann (Co-Chair)	Voting	Executive Director , Masonic-Eastern Star Home for Children	Representative of a child care institution
Bailey Perry	Voting	Transitional Living Manager , Omaha Home for Boys, Jacobs' Place	Representative from an agency providing independent living services
Fannye Placke	Voting	Foster Care Supervisor , KVC	Representative from a child welfare service agency
Denisha Seals	Voting	Former Foster Youth , Former Foster Youth	Young adult currently or previously in foster care
Jeremy Behrends	Ex-Officio	Juvenile Justice Program Specialist , Administrative Office of Probation, Juvenile Services Division	Representative from the Juvenile Probation System
Theresa Cusic	Ex-Officio	Project Specialist , Nebraska Court Improvement Project	A representative from the Judicial Branch of government
Monika Gross	Ex-Officio	Executive Director , Foster Care Review Office	Executive Director of the Foster Care Review Office