LEGISLATURE OF NEBRASKA

ONE HUNDRED EIGHTH LEGISLATURE

FIRST SESSION

LEGISLATIVE BILL 360

Introduced by Cavanaugh, M., 6.

Read first time January 12, 2023

Committee: Government, Military and Veterans Affairs

- 1 A BILL FOR AN ACT relating to government; to amend sections 81-8,241,
- 2 81-8,244, and 81-8,245, Revised Statutes Cumulative Supplement,
- 3 2022; to adopt the Office of Inspector General of Nebraska
- 4 Procurement Act; to change provisions relating to the Public
- 5 Counsel; to harmonize provisions; and to repeal the original
- 6 sections.
- 7 Be it enacted by the people of the State of Nebraska,

1 Section 1. Sections 1 to 18 of this act shall be known and may be

- 2 cited as the Office of Inspector General of Nebraska Procurement Act.
- 3 Sec. 2. (1) The purpose of the Office of Inspector General of
- 4 Nebraska Procurement Act is to deter and identify fraud, waste, and abuse
- 5 <u>in the state's procurement system across all state agencies.</u>
- 6 (2) It is the intent of the Legislature to:
- 7 <u>(a) Establish a full-time program of investigation and performance</u>
- 8 <u>review to provide increased accountability and oversight of state</u>
- 9 government contracts;
- 10 (b) Assist in improving the state's procurement management;
- 11 (c) Provide an independent form of inquiry for concerns regarding
- 12 the actions of vendors and agencies responsible for the selection,
- 13 <u>execution</u>, and management of state contracts; and
- 14 (d) Provide a process for investigation and review to determine if
- 15 <u>individual complaints and issues of investigation and inquiry reveal a</u>
- 16 problem in the state's procurement system, not just individual cases,
- 17 that necessitates legislative action for improved policies and
- 18 restructuring of state contracting.
- 19 (3) It is not the intent of the Legislature in enacting the Office
- 20 of Inspector General of Nebraska Procurement Act to interfere with the
- 21 duties of the Legislative Auditor or the Legislative Fiscal Analyst or to
- 22 interfere with the statutorily defined investigative responsibilities or
- 23 prerogatives of any officer, agency, board, bureau, commission,
- 24 association, society, or institution of the executive branch of state
- 25 government, except that the act does not preclude an inquiry on the sole
- 26 basis that another agency has the same responsibility. The act shall not
- 27 <u>be construed to interfere with or supplant the responsibilities or</u>
- 28 prerogatives of the Governor to investigate, monitor, and report on the
- 29 activities of the agencies, boards, bureaus, commissions, associations,
- 30 societies, and institutions of the executive branch under his or her
- 31 administrative direction.

- 1 Sec. 3. For purposes of the Office of Inspector General of Nebraska
- 2 <u>Procurement Act, the following definitions apply:</u>
- 3 (1) Administrator means a person charged with administration of a
- 4 program, an office, or a division of a state agency or contracting
- 5 <u>entity;</u>
- 6 (2) Contracting entity means any person that enters into a
- 7 contractual agreement with the State of Nebraska, and includes both
- 8 private, public, and quasi-governmental entities;
- 9 (3) Director means the leader of a state agency, including, but not
- 10 limited to, a chief executive officer, executive director, commissioner,
- 11 <u>or chair;</u>
- 12 <u>(4) Inspector General means the Inspector General of Nebraska</u>
- 13 Procurement appointed under section 4 of this act;
- 14 (5) Malfeasance means a wrongful act that the actor has no legal
- 15 right to do or any wrongful conduct that affects, interrupts, or
- 16 interferes with performance of an official duty;
- 17 (6) Management means supervision of subordinate employees;
- 18 <u>(7) Misfeasance means the improper performance of some act that a</u>
- 19 person may lawfully do;
- 20 (8) Obstruction means hindering an investigation, preventing an
- 21 investigation from progressing, stopping or delaying the progress of an
- 22 investigation, or making the progress of an investigation difficult or
- 23 slow;
- 24 (9) Office means the office of Inspector General of Nebraska
- 25 Procurement and includes the Inspector General and other employees of the
- 26 office;
- 27 (10) Procurement system means the process by which state agencies
- 28 acquire goods and services and participate in the process of contract
- 29 <u>management and monitoring with the State of Nebraska, including the pre-</u>
- 30 award, award, and post-award stages. This includes contracts and
- 31 addendums entered into on an emergency basis;

- 1 (11) Record means any recording, in written, audio, electronic
- 2 transmission, or computer storage form, including, but not limited to, a
- 3 <u>draft, memorandum, note, report, computer printout, notation, or message,</u>
- 4 and includes, but is not limited to, medical records, mental health
- 5 records, case files, clinical records, financial records, and
- 6 administrative records;
- 7 (12) Responsible individual means an employee of a state agency or
- 8 contracting entity responsible for the care or custody of records,
- 9 documents, and files; and
- 10 (13) State agency means any state government entity within the
- 11 <u>executive branch of government, including, but not limited to, a</u>
- 12 <u>department, division, office, commission, board, or bureau.</u>
- 13 Sec. 4. (1) The office of Inspector General of Nebraska Procurement
- 14 is created within the office of Public Counsel for the purpose of
- 15 conducting investigations, audits, inspections, and other reviews of the
- 16 Nebraska procurement system. The Inspector General shall be appointed by
- 17 the Public Counsel with approval from the chairperson of the Executive
- 18 Board of the Legislative Council and the chairperson of the
- 19 Appropriations Committee of the Legislature.
- 20 (2) The Inspector General shall be appointed for a term of five
- 21 years and may be reappointed. The Inspector General shall be selected
- 22 without regard to political affiliation and on the basis of integrity,
- 23 capability for strong leadership, and demonstrated ability in accounting,
- 24 <u>auditing</u>, <u>financial</u> <u>analysis</u>, <u>law</u>, <u>management</u> <u>analysis</u>, <u>public</u>
- 25 administration, investigation, or government procurement or other closely
- 26 related fields. Not later than two years after the date of appointment,
- 27 the Inspector General shall obtain certification as a Certified Inspector
- 28 General by the Association of Inspectors General, its successor, or
- 29 <u>another nationally recognized organization that provides and sponsors</u>
- 30 educational programs and establishes professional qualifications,
- 31 certifications, and licensing for inspectors general. During the

1 <u>Inspector General's employment, the Inspector General shall not be</u>

- 2 <u>actively involved in partisan affairs.</u>
- 3 (3) The Inspector General shall employ such investigators and
- 4 support staff as the Inspector General deems necessary to carry out the
- 5 duties of the office within the amount available by appropriation through
- 6 the office. The Inspector General shall be subject to the control and
- 7 supervision of the Public Counsel, except that removal of the Inspector
- 8 General shall require approval of the chairperson of the Executive Board
- 9 of the Legislative Council and the chairperson of the Appropriations
- 10 <u>Committee of the Legislature.</u>
- 11 Sec. 5. (1) The office shall:
- 12 <u>(a) Investigate allegations or incidents of possible fraud, waste,</u>
- 13 <u>abuse, misconduct, misfeasance, malfeasance, or violations of statutes or</u>
- 14 of rules or regulations related to any point in the procurement process
- 15 of a state agency or a contracting entity entering into a contractual
- 16 agreement with the State of Nebraska; and
- 17 <u>(b) Audit, inspect, evaluate, investigate, and inspect activities,</u>
- 18 records and individuals involved with contracts, procurements, grants,
- 19 agreements, or other financial arrangements with any state agency.
- 20 (2) Notwithstanding the fact that a criminal investigation, a
- 21 criminal prosecution, or both are in progress, all law enforcement
- 22 agencies and prosecuting attorneys shall cooperate with any investigation
- 23 conducted by the Inspector General and shall, immediately upon request by
- 24 the <u>Inspector General</u>, provide the <u>Inspector General</u> with copies of all
- 25 law enforcement reports which are relevant to the Inspector General's
- 26 investigation. All law enforcement reports which have been provided to
- 27 the Inspector General pursuant to this section are not public records for
- 28 purposes of sections 84-712 to 84-712.09 and shall not be subject to
- 29 discovery by any other person or entity. Except to the extent that
- 30 disclosure of information is otherwise provided for in the Office of
- 31 Inspector General of Nebraska Procurement Act, the Inspector General

- 1 shall maintain the confidentiality of all law enforcement reports
- 2 received pursuant to its request under this section. Law enforcement
- 3 agencies and prosecuting attorneys shall, when requested by the Inspector
- 4 General, collaborate with the Inspector General regarding all other
- 5 <u>information relevant to the Inspector General's investigation. If the</u>
- 6 Inspector General, in conjunction with the Public Counsel, determines it
- 7 appropriate, the Inspector General may, when requested to do so by a law
- 8 <u>enforcement agency or prosecuting attorney, suspend an investigation by</u>
- 9 the office until a criminal investigation or prosecution is completed or
- 10 has proceeded to a point that, in the judgment of the Inspector General,
- 11 <u>reinstatement of the Inspector General's investigation will not impede or</u>
- 12 <u>infringe upon the criminal investigation or prosecution.</u>
- 13 Sec. 6. (1) Complaints to the office may be made in writing. The
- 14 office shall also maintain a toll-free telephone line for complaints. A
- 15 complaint shall be evaluated to determine if it alleges possible fraud,
- 16 <u>waste</u>, <u>abuse</u>, <u>misconduct</u>, <u>misfeasance</u>, <u>malfeasance</u>, <u>or violation of a</u>
- 17 statute or of rules and regulations pursuant to section 5 of this act.
- 18 All complaints shall be evaluated to determine whether a full
- 19 <u>investigation is warranted.</u>
- 20 (2) The office shall not conduct a full investigation of a complaint
- 21 <u>unless:</u>
- 22 (a) The complaint alleges fraud, waste, abuse, misconduct,
- 23 misfeasance, malfeasance, or violation of a statute or of rules and
- 24 <u>regulations pursuant to section 5 of this act;</u>
- 25 <u>(b) The complaint is against a person or agency within the</u>
- 26 jurisdiction of the office; and
- 27 (c) The allegations can be independently verified through
- 28 investigation.
- 29 <u>(3) The Inspector General shall determine within fourteen days after</u>
- 30 receipt of a complaint whether it will conduct a full investigation.
- 31 Sec. 7. (1) The office shall have access to all information and

- 1 personnel necessary to perform the duties of the office.
- 2 (2) All employees of the state agencies and all owners, operators,
- 3 managers, supervisors, and employees of contracting entities, and other
- 4 providers of procurement services shall cooperate with the office.
- 5 <u>Cooperation includes, but is not limited to, the following:</u>
- 6 (a) Provision of full access to and production of records and
- 7 information. Providing access to and producing records and information
- 8 for the office is not a violation of confidentiality provisions under any
- 9 <u>law, statute, rule, or regulation if done in good faith under the Office</u>
- 10 of Inspector General of Nebraska Procurement Act;
- 11 (b) Fair and honest disclosure of records and information reasonably
- 12 <u>requested by the office under the act;</u>
- 13 <u>(c) Encouraging employees to fully comply with reasonable requests</u>
- 14 of the office in the course of an investigation under the act;
- 15 (d) Prohibition of retaliation by directors, owners, operators, or
- 16 managers against employees for providing records or information or filing
- 17 or otherwise making a complaint to the office; and
- 18 (e) Not requiring employees to gain supervisory approval prior to
- 19 filing a complaint with or providing records or information to the
- 20 <u>office.</u>
- 21 Sec. 8. The Inspector General may issue a subpoena, enforceable by
- 22 action in an appropriate court, to compel any person to appear, give
- 23 <u>sworn testimony, or produce documentary or other evidence deemed relevant</u>
- 24 to a <u>matter under inquiry</u>. A person thus required to provide information
- 25 shall be paid the same fees and travel allowances and shall be accorded
- 26 the same privileges and immunities as are extended to witnesses in the
- 27 <u>district courts of this state and shall also be entitled to have personal</u>
- 28 counsel present while being questioned. Any fees associated with counsel
- 29 present under this section shall not be the responsibility of the office.
- 30 Sec. 9. <u>(1) A full investigation conducted by the office shall</u>
- 31 consist of access to and retrieval of all relevant records through

- 1 subpoena, compliance with a request of the office, or voluntary
- 2 production; review of all relevant records; and interviews of all
- 3 relevant persons. The office may request or subpoena any record necessary
- 4 for the investigation from a state agency or a contracting entity that is
- 5 pertinent to an investigation. All case files, licensing files, financial
- 6 and administrative records, and records required to be maintained
- 7 pursuant to applicable rules or regulations shall be produced for review
- 8 by the office in the course of an investigation.
- 9 (2) Compliance with a request of the office includes:
- 10 (a) Production of all records requested;
- 11 (b) A diligent search to ensure that all appropriate records are
- 12 included;
- 13 (c) A continuing obligation to immediately forward to the office any
- 14 relevant records received, located, or generated after the date of the
- 15 request;
- 16 <u>(d) Provision of complete and truthful answers to questions posed by</u>
- 17 the office in the course of an investigation; and
- (e) Not willfully interfering with or obstructing the investigation.
- 19 (3) The office shall seek access in a manner that respects the
- 20 <u>dignity and human rights of all persons involved, maintains the integrity</u>
- 21 of the investigation, and does not unnecessarily disrupt programs or
- 22 services. When advance notice to an administrator or the administrator's
- 23 designee is not provided, the office investigator shall, upon arrival at
- 24 the state agency office, bureau, or division, the contracting entity, or
- 25 the location of another provider of procurement services, request that an
- 26 <u>onsite</u> <u>employee</u> <u>notify</u> <u>the</u> <u>administrator</u> <u>or</u> <u>designee</u> <u>of</u> <u>the</u>
- 27 investigator's arrival.
- 28 (4) When circumstances of an investigation require, the office may
- 29 <u>make an unannounced visit to a state agency or a contracting entity to</u>
- 30 request records relevant to an investigation.
- 31 (5) A responsible individual or an administrator may be asked to

- 1 sign a statement of record integrity and security when a record is
- 2 <u>secured by request as the result of a visit by the office, stating:</u>
- 3 (a) That the responsible individual or the administrator has made a
- 4 diligent search to determine that all appropriate records in existence at
- 5 the time of the request were produced;
- 6 (b) That the responsible individual or the administrator agrees to
- 7 immediately forward to the office any relevant records received, located,
- 8 or generated after the visit;
- 9 (c) The persons who have had access to the records since they were
- 10 secured; and
- 11 (d) Whether, to the best of the knowledge of the responsible
- 12 <u>individual or the administrator, any records were removed from or added</u>
- 13 <u>to the record since it was secured.</u>
- 14 (6) The office shall permit a responsible individual, an
- 15 <u>administrator</u>, or an employee of a state agency or contracting entity to
- 16 <u>make photocopies of the original records within a reasonable time in the</u>
- 17 presence of the office for purposes of creating a working record in a
- 18 <u>manner that assures confidentiality.</u>
- 19 <u>(7) The office shall present to the responsible individual or the</u>
- 20 <u>administrator or other employee of the state agency or contracting entity</u>
- 21 a copy of the request, stating the date and the titles of the records
- 22 received.
- 23 (8) If an original record is provided during an investigation, the
- 24 office shall return the original record as soon as practical but no later
- 25 than ten working days after the date of the compliance request.
- 26 (9) All investigations conducted by the office shall be conducted in
- 27 <u>a manner designed to ensure the preservation of evidence for possible use</u>
- 28 in a criminal prosecution.
- 29 Sec. 10. <u>Failure to cooperate with the office may result in public</u>
- 30 <u>disclosure of the failure to cooperate.</u>
- 31 Sec. 11. Any state agency subject to a review, inspection, audit,

- 1 or investigation under the Office of Inspector General of Nebraska
- 2 Procurement Act shall provide the Public Counsel and the office with
- 3 direct computer access to all computerized records, reports, and
- 4 documents maintained by the state agency in connection with
- 5 administration of its procurement activities.
- 6 Sec. 12. (1) The Inspector General's report of an investigation
- 7 shall be in writing to the Public Counsel and may contain
- 8 recommendations. The report may recommend systemic reform or case-
- 9 specific action, including a recommendation for discharge or discipline
- 10 of employees or for sanctions against a state agency or contracting
- 11 <u>entity</u>. All recommendations to pursue discipline shall be in writing and
- 12 <u>signed by the Inspector General. A report of an investigation shall be</u>
- 13 presented to the director of the state agency that is the subject matter
- 14 of the report and to the Director of the Nebraska Department of
- 15 Administrative Services within fifteen days after the report is presented
- 16 to the Public Counsel.
- 17 (2) Any person receiving a report under this section shall not
- 18 further distribute the report or any confidential information contained
- 19 <u>in the report beyond the state agency or contracting entity that is the</u>
- 20 <u>subject of the report.</u>
- 21 (3) A report that identifies fraud, waste, abuse, misconduct,
- 22 misfeasance, malfeasance, or violation of statute, rules, or regulations
- 23 by an employee of a state agency or contracting entity that is relevant
- 24 to providing appropriate supervision of an employee may be shared with
- 25 the employer of such employee. The employer shall not further distribute
- 26 the report or any confidential information contained in the report.
- 27 Sec. 13. (1)(a) Within fifteen business days after a report is
- 28 presented to a state agency director under section 12 of this act, the
- 29 <u>director shall determine whether to accept, reject, or request</u>
- 30 <u>modification of the recommendations contained in the report. The response</u>
- 31 shall be in writing and may include corrections of factual errors. The

- 1 Inspector General, with input from the Public Counsel, may consider the
- 2 <u>director's request for modifications but is not obligated to accept such</u>
- 3 <u>request. Such report shall become final upon:</u>
- 4 (i) The decision of the director to accept or reject the
- 5 <u>recommendations in the report; or</u>
- 6 (ii) Within fifteen days after the director requests modifications,
- 7 or after the Inspector General incorporates such modifications, whichever
- 8 occurs earlier.
- 9 (b) If the Inspector General does not accept the requested
- 10 modification, the recommendation for which a modification was requested
- 11 <u>shall be considered to be rejected by the director.</u>
- 12 (2) After the recommendations have been accepted, rejected, or
- 13 modified, the report shall be presented to the contracting entity that is
- 14 the subject of the report and to persons involved in the implementation
- 15 of the recommendations in the report. Within thirty days after receipt of
- 16 the report, the contracting entity may submit a written response to the
- 17 office to correct any factual errors in the report and shall determine
- 18 whether to accept, reject, or request in writing modification of the
- 19 recommendations contained in the report. The Inspector General, with
- 20 <u>input from the Public Counsel, shall consider all materials submitted</u>
- 21 under this subsection to determine whether a corrected report shall be
- 22 issued. If the Inspector General determines that a corrected report is
- 23 necessary, the corrected report shall be issued within fifteen business
- 24 <u>days after receipt of the written response.</u>
- 25 (3) If the Inspector General does not issue a corrected report
- 26 pursuant to subsection (2) of this section, or if the corrected report
- 27 does not address all issues raised in the written response, the
- 28 contracting entity may request that its written response, or portions of
- 29 <u>the response</u>, be appended to the report or corrected report.
- 30 Sec. 14. (1) Reports of investigations conducted by the office
- 31 shall not be distributed beyond the state agency or contracting entity

1 that is the subject of the report without the consent of the Inspector

- 2 <u>General</u>.
- 3 (2) The office shall redact confidential information before
- 4 distributing a report of an investigation.
- 5 (3) The office may disclose confidential information to the
- 6 chairperson of the Appropriations Committee of the Legislature and to the
- 7 chairperson of the appropriate subject matter committee of the
- 8 <u>Legislature when such disclosure is, in the judgment of the Public</u>
- 9 Counsel, desirable to keep the chairperson informed of important events,
- 10 issues, and developments in the Nebraska procurement system.
- 11 (4)(a) A summarized final report based on an investigation may be
- 12 <u>publicly released in order to bring awareness to systemic issues.</u>
- 13 <u>(b) Such report shall be released only:</u>
- 14 (i) After a disclosure is made to the appropriate chairperson or
- chairpersons pursuant to subsection (3) of this section; and
- 16 (ii) If a determination is made by the Inspector General with the
- 17 appropriate chairperson that doing so would be in the best interest of
- 18 the public.
- 19 (c) If there is disagreement about whether releasing the report
- 20 would be in the best interest of the public, the chairperson of the
- 21 Executive Board of the Legislative Council may be asked to make the final
- 22 decision.
- 23 (5) Records and documents, regardless of physical form, that are
- 24 obtained or produced by the office in the course of an investigation are
- 25 not public records for purposes of sections 84-712 to 84-712.09. Reports
- 26 <u>of investigations conducted by the office are not public records for</u>
- 27 purposes of sections 84-712 to 84-712.09.
- 28 (6) The office may withhold the identity of sources of information
- 29 to protect from retaliation any person who files a complaint or provides
- 30 <u>information in good faith pursuant to the office.</u>
- 31 Sec. 15. No report or other work product of an investigation by the

- 1 Inspector General shall be reviewable in any court. Neither the Inspector
- 2 General nor any member of the Inspector General's staff shall be required
- 3 to testify or produce evidence in any judicial or administrative
- 4 proceeding concerning matters within such person's official cognizance
- 5 except in a proceeding brought to enforce the Office of Inspector General
- 6 of Nebraska Procurement Act.
- 7 Sec. 16. The Office of Inspector General of Nebraska Procurement
- 8 Act does not require the Inspector General to investigate all complaints.
- 9 The Inspector General, with input from the Public Counsel, shall
- 10 prioritize and select investigations and inquiries that further the
- 11 intent of the act and assist in legislative oversight of the Nebraska
- 12 <u>procurement system. If the Inspector General determines not to</u>
- 13 investigate a complaint, the Inspector General may recommend to the
- 14 parties alternative means of resolution of the issues in the complaint.
- 15 Sec. 17. On or before September 15, 2024, and on or before each
- 16 September 15 thereafter, the Inspector General shall provide to the
- 17 Appropriations Committee of the Legislature and the Governor a summary of
- 18 reports and investigations made under the act for the preceding year. The
- 19 summary provided to the committee shall be provided electronically. The
- 20 summary shall detail recommendations and the status of implementation of
- 21 recommendations and may also include recommendations regarding issues
- 22 discovered through investigation, audits, inspections, and reviews by the
- 23 office that will increase accountability and legislative oversight of the
- 24 Nebraska procurement system, improve procurement operations, or deter and
- 25 identify fraud, waste, abuse, and illegal acts. The summary shall not
- 26 contain any confidential information.
- 27 Sec. 18. Any person who has authority to recommend, approve,
- 28 direct, or otherwise take or affect personnel action shall not, with
- 29 <u>respect to such authority:</u>
- 30 <u>(1) Take personnel action against an employee because of the</u>
- 31 disclosure of information by the employee to the office which the

1 employee reasonably believes evidences wrongdoing under the Office of

- 2 <u>Inspector General of Nebraska Procurement Act;</u>
- 3 (2) Take personnel action against an employee as a reprisal for the
- 4 submission of an allegation of wrongdoing under the act to the office by
- 5 <u>such employee; or</u>
- 6 (3) Take personnel action against an employee as a reprisal for
- 7 providing information or testimony pursuant to an investigation by the
- 8 office.
- 9 Sec. 19. Section 81-8,241, Revised Statutes Cumulative Supplement,
- 10 2022, is amended to read:
- 11 81-8,241 The office of Public Counsel is hereby established to
- 12 exercise the authority and perform the duties provided by sections
- 13 81-8,240 to 81-8,254, the Office of Inspector General of Nebraska Child
- 14 Welfare Act, and the Office of Inspector General of the Nebraska
- 15 Correctional System Act, and the Office of Inspector General of Nebraska
- 16 Procurement Act. The Public Counsel shall be appointed by the
- 17 Legislature, with the vote of two-thirds of the members required for
- 18 approval of such appointment from nominations submitted by the Executive
- 19 Board of the Legislative Council.
- 20 Sec. 20. Section 81-8,244, Revised Statutes Cumulative Supplement,
- 21 2022, is amended to read:
- 22 81-8,244 (1)(a) The Public Counsel may select, appoint, and
- 23 compensate as he or she sees fit, within the amount available by
- 24 appropriation, such assistants and employees as he or she deems necessary
- 25 to discharge the responsibilities under sections 81-8,240 to 81-8,254. He
- 26 or she shall appoint and designate one assistant to be a deputy public
- 27 counsel, one assistant to be a deputy public counsel for corrections, one
- 28 assistant to be a deputy public counsel for institutions, and one
- 29 assistant to be a deputy public counsel for welfare services.
- 30 (b) Such deputy public counsels shall be subject to the control and
- 31 supervision of the Public Counsel.

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facilities.

- 1 (c) The authority of the deputy public counsel for corrections shall
 2 extend to all facilities and parts of facilities, offices, houses of
 3 confinement, and institutions which are operated by the Department of
 4 Correctional Services and all county or municipal correctional or jail
- (d) The authority of the deputy public counsel for institutions 6 shall extend to all mental health institutions and facilities operated by 7 the Department of Health and Human Services, to all veterans institutions 8 operated by the Department of Veterans' Affairs, and to all regional 9 behavioral health authorities that provide services and all community-10 based behavioral health services providers that contract with a regional 11 behavioral health authority to provide services, for any individual who 12 13 was a patient within the prior twenty-four months of a state-owned and state-operated regional center, and to all complaints pertaining to 14 administrative acts of the department, authority, or provider when those 15 16 acts are concerned with the rights and interests of individuals placed 17 within those institutions and facilities or receiving community-based behavioral health services. 18
- 19 (e) The authority of the deputy public counsel for welfare services 20 shall extend to all complaints pertaining to administrative acts of 21 administrative agencies when those acts are concerned with the rights and 22 interests of individuals involved in the welfare services system of the 23 State of Nebraska.
- (f) The Public Counsel may delegate to members of the staff any authority or duty under sections 81-8,240 to 81-8,254 except the power of delegation and the duty of formally making recommendations to administrative agencies or reports to the Governor or the Legislature.
- (2) The Public Counsel shall appoint the Inspector General of
 Nebraska Child Welfare as provided in section 43-4317. The Inspector
 General of Nebraska Child Welfare shall have the powers and duties
 provided in the Office of Inspector General of Nebraska Child Welfare

- 1 Act.
- 2 (3) The Public Counsel shall appoint the Inspector General of the
- 3 Nebraska Correctional System as provided in section 47-904. The Inspector
- 4 General of the Nebraska Correctional System shall have the powers and
- 5 duties provided in the Office of Inspector General of the Nebraska
- 6 Correctional System Act.
- 7 (4) The Public Counsel shall appoint the Inspector General of
- 8 <u>Nebraska Procurement as provided in section 4 of this act. The Inspector</u>
- 9 General of Nebraska Procurement shall have the powers and duties provided
- 10 in the Office of Inspector General of Nebraska Procurement Act.
- 11 Sec. 21. Section 81-8,245, Revised Statutes Cumulative Supplement,
- 12 2022, is amended to read:
- 13 81-8,245 The Public Counsel shall have the power to:
- 14 (1) Investigate, on complaint or on his or her own motion, any
- 15 administrative act of any administrative agency;
- 16 (2) Prescribe the methods by which complaints are to be made,
- 17 received, and acted upon; determine the scope and manner of
- 18 investigations to be made; and, subject to the requirements of sections
- 19 81-8,240 to 81-8,254, determine the form, frequency, and distribution of
- 20 his or her conclusions, recommendations, and proposals;
- 21 (3) Conduct inspections of the premises, or any parts thereof, of
- 22 any administrative agency or any property owned, leased, or operated by
- 23 any administrative agency as frequently as is necessary, in his or her
- 24 opinion, to carry out duties prescribed under sections 81-8,240 to
- 25 81-8, 254;
- 26 (4) Request and receive from each administrative agency, and such
- 27 agency shall provide, the assistance and information the counsel deems
- 28 necessary for the discharge of his or her responsibilities; inspect and
- 29 examine the records and documents of all administrative agencies
- 30 notwithstanding any other provision of law; and enter and inspect
- 31 premises within any administrative agency's control;

- 1 (5) Issue a subpoena, enforceable by action in an appropriate court, 2 to compel any person to appear, give sworn testimony, or produce documentary or other evidence deemed relevant to a matter under his or 3 4 her inquiry. A person thus required to provide information shall be paid the same fees and travel allowances and shall be accorded the same 5 privileges and immunities as are extended to witnesses in the district 6 7 courts of this state and shall also be entitled to have counsel present while being questioned; 8
- 9 (6) Undertake, participate in, or cooperate with general studies or 10 inquiries, whether or not related to any particular administrative agency 11 or any particular administrative act, if he or she believes that they may 12 enhance knowledge about or lead to improvements in the functioning of 13 administrative agencies;
- 14 (7) Make investigations, reports, and recommendations necessary to 15 carry out his or her duties under the State Government Effectiveness Act;
- (8) Carry out his or her duties under the Office of Inspector
 General of Nebraska Child Welfare Act. If any of the provisions of
 sections 81-8,240 to 81-8,254 conflict with provisions of the Office of
 Inspector General of Nebraska Child Welfare Act, the provisions of such
 act shall control;
- (9) Carry out his or her duties under the Office of Inspector General of the Nebraska Correctional System Act. If any of the provisions of sections 81-8,240 to 81-8,254 conflict with the provisions of the Office of Inspector General of the Nebraska Correctional System Act, the provisions of such act shall control;
- (10) Carry out his or her duties under the Office of Inspector

 General of Nebraska Procurement Act. If any of the provisions of sections

 81-8,240 to 81-8,254 conflict with the provisions of the Office of

 Inspector General of Nebraska Procurement Act, the provisions of such act

 shall control;
- 31 (11) (10) Investigate allegations of violation of subsection (2) of

- 1 section 84-908 by an administrative agency pursuant to a complaint made
- 2 to his or her office and make a determination as to whether such
- 3 administrative agency has violated such subsection. The Public Counsel
- 4 shall report his or her determination in writing to the Governor, the
- 5 Secretary of State, the Attorney General, the Executive Board of the
- 6 Legislative Council, and the director or chief executive officer of the
- 7 agency. The report to the executive board shall be submitted
- 8 electronically; and
- 9 (12) (11) Investigate and address the complaint and case of:
- 10 (a) Any juvenile committed to the custody of a youth rehabilitation
- 11 and treatment center; and
- 12 (b) Any juvenile released from a youth rehabilitation and treatment
- 13 center for reentry into the community, while that juvenile is subject to
- 14 the Community and Family Reentry Process and a service or treatment
- 15 program in which the juvenile may be involved after his or her release
- 16 from a youth rehabilitation and treatment center, whether that service or
- 17 program is administrated by the Office of Juvenile Services or a private
- 18 provider in the community. The Office of Juvenile Services and private
- 19 providers in the community shall cooperate with any investigation
- 20 conducted by the Public Counsel pursuant to this subdivision and provide
- 21 all documentation and information requested by the Public Counsel in
- 22 connection with such an investigation.
- 23 Sec. 22. Original sections 81-8,241, 81-8,244, and 81-8,245,
- 24 Revised Statutes Cumulative Supplement, 2022, are repealed.