AMENDMENTS TO LB191

(Amendments to Standing Committee amendments, AM1330)

Introduced by Halloran, 33.

- 1 1. Insert the following new sections:
- 2 Sections 1 to 10 of this act shall be known and may be Section 1.
- 3 cited as the Health Care Staffing Agency Registration Act.
- 4 Sec. 2. For purposes of the Health Care Staffing Agency
- 5 Registration Act:
- 6 (1) Commissioner means the Commissioner of Labor;
- 7 (2) Department means the Department of Labor;
- 8 (3)(a) Direct services means services provided to consumers through
- 9 person-to-person contact; and
- 10 (b) Direct services does not mean:
- (i) Services performed by an individual in a health care entity that 11
- 12 do not involve the provision of any direct service or treatment to a
- 13 consumer of a health care entity;
- (ii) The practice of medicine and surgery or osteopathic medicine 14
- 15 and surgery by an individual licensed under the Medicine and Surgery
- 16 Practice Act; or
- (iii) The practice of nursing by a nurse practitioner licensed under 17
- 18 the Nurse Practitioner Practice Act;
- 19 (4) Health care entity means a health care facility or a health care
- 20 service;
- 21 (5) Health care facility has the same meaning as in section 71-413;
- 22 (6) Health care service has the same meaning as in section 71-415;
- 23 (7) Health care staffing agency means an individual, a trust, a
- 24 partnership, a corporation, a limited liability partnership, a limited
- 25 liability company, or any other business entity that provides one or more
- temporary staff workers to a separate, third-party health care entity. 26

- 1 Health care staffing agency includes a health care technology platform;
- 2 (8) Health care technology platform means an individual, a trust, a
- 3 partnership, a corporation, a limited liability partnership, a limited
- 4 liability company, or any other business entity that operates, offers, or
- 5 <u>maintains a system or technology that provides an Internet-based or</u>
- 6 application-based marketplace where staff workers, as independent
- 7 contractors, in their sole discretion, choose when and how often to
- 8 utilize the platform to apply to work open shifts for rates that are
- 9 established directly between health care entities and the staff workers;
- 10 (9)(a) Nursing services means services that may be provided only by
- 11 <u>or under the supervision of a nurse; and</u>
- 12 <u>(b) Nursing services does not mean the practice of nursing by a</u>
- 13 nurse practitioner licensed under the Nurse Practitioner Practice Act;
- 14 and
- 15 (10) Staff worker means an individual who contracts with or is
- 16 employed by a health care staffing agency or a health care technology
- 17 platform to provide direct services or nursing services for a health care
- 18 entity.
- 19 Sec. 3. (1) A health care staffing agency operating in the state
- 20 shall register annually with the department. As a condition of
- 21 <u>eligibility for registration, the applicant shall certify that the health</u>
- 22 <u>care staffing agency will not enforce any noncompete clause in any</u>
- 23 contract existing prior to registration with any health care entity or
- 24 staff worker that restricts in any manner the employment opportunities of
- 25 a staff worker.
- 26 (2) An applicant for registration and renewal of registration shall,
- 27 for each separate location at which the applicant intends to operate as a
- 28 health care staffing agency in Nebraska or for the state generally if the
- 29 <u>applicant is a health care technology platform operating in Nebraska that</u>
- 30 <u>does not maintain a physical location in Nebraska, file an application in</u>
- 31 a form prescribed by the department and pay an annual registration fee of

- 1 one thousand dollars to the department. An application for the renewal of
- 2 <u>a registration shall be made at least sixty days prior to the expiration</u>
- 3 of the then-current registration period. As applicable, the department
- 4 shall issue the applicant a separate certification of registration for
- 5 <u>each location at which the applicant intends to operate as a health care</u>
- 6 staffing agency in Nebraska upon approval of registration and payment of
- 7 the fee. The application shall include appropriate evidence of ability to
- 8 comply with the requirements of section 4 of this act. The department
- 9 shall remit the fees to the State Treasurer for credit to the General
- 10 <u>Fund.</u>
- 11 (3) If the commissioner denies an application for registration or
- 12 renewal of registration of a health care staffing agency, the
- 13 commissioner shall issue a notice of denial. The health care staffing
- 14 agency may file an appeal with the commissioner within twenty days after
- 15 the date of mailing of the notice of denial. Except as otherwise provided
- 16 in the Health Care Staffing Agency Registration Act, an appeal under this
- 17 <u>section shall be governed by the Administrative Procedure Act.</u>
- Sec. 4. (1) A health care staffing agency shall:
- 19 (a) Ensure that each staff worker complies with all applicable
- 20 requirements relating to the health requirements and qualifications for
- 21 personnel providing direct services or nursing services in a health care
- 22 entity;
- 23 (b) Document that each staff worker meets the minimum licensing,
- 24 certification, training, and health requirements as applicable for the
- 25 staff worker's position in the health care entity;
- 26 <u>(c) Maintain a record for each staff worker and report, file, or</u>
- 27 otherwise provide any required documentation to any external party or
- 28 regulator if such duties would otherwise be the responsibility of the
- 29 <u>health care entity if the staff worker was an employee of the health care</u>
- 30 <u>entity; and</u>
- 31 (d) Maintain or require the staff worker to maintain professional

1 and general liability insurance coverage with minimum per occurrence

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- 2 <u>coverage of one million dollars and aggregate coverage of three million</u>
- 3 dollars to insure against loss, damage, or expense incident to a claim
- 4 arising out of the death or injury of any individual as the result of
- 5 <u>negligence or malpractice in the provision of services by the health care</u>
- 6 <u>staffing agency or a staff worker of the agency.</u>
- 7 (2) A health care staffing agency shall submit a report to the
- 8 <u>department on a quarterly basis, in the form and manner prescribed by the</u>
- 9 commissioner, for each health care entity participating in medicare or
- 10 medicaid and contracting with the agency, that includes the following
- 11 <u>information by provider type:</u>
- 12 <u>(a) A detailed list of the average amount charged to the health care</u>
- 13 entity for each category of staff worker in Nebraska, including any
- 14 <u>ancillary charges or fees; and</u>
- 15 <u>(b) A detailed list by licensing category of the average amount paid</u>
- 16 by the agency to staff workers in Nebraska.
- 17 (3) Information contained in quarterly reports shall not be subject
- 18 to public disclosure but shall be accessible to the Division of Medicaid
- 19 and Long-Term Care of the Department of Health and Human Services and the
- 20 Department of Labor for use in reporting as required in section 9 of this
- 21 <u>act.</u>
- 22 (4) A health care staffing agency shall provide the department with
- 23 (a) proof of a certificate or policy of insurance written by an insurance
- 24 carrier duly authorized to do business in this state which gives the
- 25 effective dates of workers' compensation insurance coverage indicating
- 26 that it is in force, (b) proof of a certificate evidencing approval of
- 27 <u>self-insurance privileges as provided by the Nebraska Workers'</u>
- 28 Compensation Court pursuant to section 48-145, or (c) a signed statement
- 29 <u>indicating that the health care staffing agency is not required to carry</u>
- 30 <u>workers' compensation insurance pursuant to the Nebraska Workers'</u>
- 31 <u>Compensation Act.</u>

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- 1 (5) A health care staffing agency that ceases to engage in the
- business of or act as a health care staffing agency shall advise the 2
- 3 department as to the disposition of all files and other records relating
- 4 to its business as a health care staffing agency.
- 5 Sec. 5. (1) A health care staffing agency shall not:
- 6 (a) Include in any contract with a staff worker or a health care
- 7 entity a noncompete clause restricting in any manner the employment
- 8 opportunities of a staff worker; or
- 9 (b) In any contract with a staff worker or a health care entity,
- require payment of liquidated damages, employment fees, or other 10
- compensation if the staff worker is subsequently hired as a permanent 11
- 12 employee of the health care entity.
- 13 (2) Any clause of a contract that violates this section is void.
- 14 Sec. 6. (1) If the commissioner determines that a health care
- 15 staffing agency (a) failed to register as required by the Health Care
- Staffing Agency Registration Act, (b) violated section 4 or 5 of this 16
- act, (c) failed to provide documentation or evidence pursuant to section 17
- 7 of this act, or (d) knowingly provided to a health care entity a staff 18
- 19 worker who has an illegally or fraudulently obtained or issued diploma,
- registration, license, certification, or background check, the 20
- 21 commissioner may take one or more of the following actions:
- 22 (i) Assess a civil penalty of not more than five hundred dollars for
- 23 a first offense and five thousand dollars for each subsequent offense;
- 24 and
- 25 (ii) Revoke the registration for a period of one calendar year. This
- 26 revocation shall apply to all locations of the health care staffing
- 27 agency.
- 28 (2) If the commissioner determines that a civil penalty or
- 29 revocation is warranted under this section, the commissioner shall issue
- 30 a notice of citation that notifies the health care staffing agency of the
- 31 proposed civil penalty or revocation. The notice of citation shall be

1 sent by certified mail or any other manner of delivery by which the

- 2 <u>United States Postal Service can verify delivery.</u>
- 3 (3) A health care staffing agency may appeal any notice of citation
- by filing an appeal with the commissioner within twenty days after the 4
- 5 date of mailing of the notice of citation. Except as otherwise provided
- in the Health Care Staffing Agency Registration Act, an appeal under this 6
- 7 subsection shall be governed by the Administrative Procedure Act.
- 8 (4) No penalty or revocation shall become effective until the later
- 9 of the day following expiration of the appeal period or thirty days after
- a decision on appeal has become final. Once a revocation becomes 10
- 11 effective, it is effective for one calendar year and applies to revoke
- any then-current registration for all locations of the health care 12
- 13 staffing agency and to preclude the health care staffing agency for
- 14 applying for a new registration for any location during the revocation
- 15 period. A health care staffing agency that has substantially common
- ownership or management as a health care staffing agency whose 16
- registration has been revoked under this section shall not be eligible 17
- for registration during the revocation period. 18
- 19 (5) In any civil action to enforce the Health Care Staffing Agency
- 20 Registration Act, the commissioner and the state may be represented by
- 21 any qualified attorney who is employed by the commissioner and is
- 22 designated by the commissioner for this purpose or, at the commissioner's
- 23 request, by the Attorney General.
- 24 (1) The commissioner shall establish a system for the Sec. 7.
- 25 public to report complaints against a health care staffing agency or
- 26 staff worker regarding compliance with the Health Care Staffing Agency
- 27 Registration Act. The commissioner shall investigate any complaint
- 28 received.
- 29 (2) The commissioner may investigate to determine if a health care
- 30 staffing agency is in compliance with the Health Care Staffing Agency
- 31 Registration Act and shall conduct random audits of health care staffing

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- 1 agencies with staff workers in Nebraska. Any investigation or audit shall
- 2 <u>take place at such times and places as the commissioner directs. An</u>
- 3 <u>investigation or audit may be conducted without prior notice.</u>
- 4 (3) For purposes of any investigation or audit under this section,
- 5 the commissioner or any officer designated by the commissioner may
- 6 administer oaths and affirmations, subpoena witnesses and compel their
- 7 attendance, receive evidence, and require the production of any books,
- 8 papers, correspondence, memoranda, agreements, or other documents or
- 9 records that the commissioner deems relevant or material to the
- 10 investigation.
- 11 (4) In case of contumacy by or refusal to obey a subpoena issued to
- 12 any person, any court of competent jurisdiction, upon application by the
- 13 commissioner, may issue to such person an order requiring such person to
- 14 appear before the commissioner or the officer designated by the
- 15 <u>commissioner</u> and <u>produce documentary evidence</u>, if so ordered, or give
- 16 evidence affecting the matter under investigation or in question. Any
- 17 failure to obey the order of the court may be punished by the court as
- 18 <u>contempt.</u>
- 19 Sec. 8. (1) The department shall create a database of health care
- 20 staffing agencies registered under the Health Care Staffing Agency
- 21 Registration Act. The department shall make the database accessible to
- 22 <u>the public on its website.</u>
- 23 (2) The database shall include, but not be limited to, the following
- 24 <u>information:</u>
- 25 (a) The name, telephone number, and address of the health care
- 26 <u>staffing agency;</u>
- 27 (b) The name of each owner, member, officer, and partner;
- 28 <u>(c) The date of registration approval for the health care staffing</u>
- 29 agency; and
- 30 <u>(d) The date of expiration or revocation of the registration of the</u>
- 31 <u>health care staffing agency.</u>

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- Sec. 9. The department shall prepare and submit an annual report, no 1
- 2 later than December 31 of each year, using the reported data pursuant to
- 3 subsection (2) of section 4 of this act. The report shall contain
- 4 aggregate data, by county in which the direct services were performed,
- 5 the average amount charged to the health care facilities by nurse
- 6 agencies for each individual staff worker category, and the average
- 7 amount paid to each individual staff worker category. The report shall be
- submitted electronically to the Clerk of the Legislature, the Health and 8
- 9 Human Services Committee of the Legislature, and the Appropriations
- Committee of the Legislature. 10
- 11 Sec. 10. The department may adopt and promulgate rules and
- 12 regulations to carry out the Health Care Staffing Agency Registration
- 13 Act.
- 14 Sec. 29. Section 81-401, Revised Statutes Cumulative Supplement,
- 15 2022, is amended to read:
- 81-401 The Governor, through the agency of the Department of Labor 16
- created by section 81-101, shall have power: 17
- (1) To foster, promote, and develop the welfare of wage earners; 18
- (2) To improve working conditions; 19
- 20 (3) To advance opportunities for profitable employment;
- 21 (4) To collect, collate, assort, systematize, and report statistical
- 22 details relating to all departments of labor, especially in its relation
- 23 to commercial, industrial, social, economic, and educational conditions
- 24 and to the permanent prosperity of the manufacturing and productive
- 25 industries;
- 26 (5) To acquire and distribute useful information on subjects
- 27 connected with labor in the most general and comprehensive sense of the
- 28 word;
- 29 (6) To acquire and distribute useful information concerning the
- 30 means of promoting the material, social, intellectual, and moral
- prosperity of laboring men and women; 31

- 1 (7) To acquire and distribute information as to the conditions of
- 2 employment and such other facts as may be deemed of value to the
- 3 industrial interests of the state;
- 4 (8) To acquire and distribute information in relation to the
- 5 prevention of accidents, occupational diseases, and other related
- 6 subjects;
- 7 (9) To acquire and distribute useful information regarding the role
- 8 of the part-time labor force and the manner in which such labor force
- 9 affects the economy and citizens of the state; and
- 10 (10) To administer and enforce all of the provisions of the
- 11 Employment Security Law, the Farm Labor Contractors Act, the Health Care
- 12 <u>Staffing Agency Registration Act,</u> and the Wage and Hour Act and Chapter
- 13 48, articles 2, 3, 4, and 5, and for that purpose there is imposed upon
- 14 the Commissioner of Labor the duty of executing all of the provisions of
- 15 such acts, law, and articles.
- 16 Sec. 32. Sections 1, 2, 3, 4, 5, 6, 7, 8, 9, 10, 29, and 34 of this
- 17 act become operative on January 1, 2024. The other sections of this act
- 18 become operative on their effective date.
- 19 Sec. 34. Original section 81-401, Revised Statutes Cumulative
- 20 Supplement, 2022, is repealed.
- 21 2. Renumber the remaining sections and correct internal references
- 22 accordingly.