LEGISLATURE OF NEBRASKA ONE HUNDRED SEVENTH LEGISLATURE SECOND SESSION

## **LEGISLATIVE BILL 897**

Introduced by Lathrop, 12.

Read first time January 07, 2022

Committee: Executive Board

1 A BILL FOR AN ACT relating to the Legislature; to amend sections 28-711, 2 43-4302, 43-4303, 43-4317, 43-4320, 43-4321, 43-4322, 43-4324, 3 43-4326, 43-4329, 43-4330, 47-901, 47-902, 47-903, 47-904, 47-905, 4 47-907, 47-908, 47-909, 47-910, 47-911, 47-912, 47-913, 47-914, 47-915, 47-918, 47-919, and 47-920, Reissue Revised Statutes of 5 6 Nebraska, and sections 28-712.01, 43-2,108, 43-4301, 43-4318, 7 43-4323, 43-4325, 43-4327, 43-4328, 43-4331, 43-4332, and 81-8,244, Revised Statutes Cumulative Supplement, 2020; to provide, move, 8 9 change, and eliminate definitions; to provide, move, change, and eliminate duties of the office of Inspector General of Nebraska 10 Child Welfare and the office of Inspector General of the Nebraska 11 12 Correctional System as prescribed; to harmonize provisions; to 13 repeal the original sections; and to outright repeal sections 14 43-4304, 43-4304.01, 43-4304.02, 43-4305, 43-4306, 43-4306.01, 15 43-4307, 43-4307.01, 43-4308, 43-4309, 43-4310, 43-4311, 43-4312, 43-4313, 43-4314, 43-4315, 43-4316, 43-4319, and 47-906, Reissue 16 Revised Statutes of Nebraska. 17

18 Be it enacted by the people of the State of Nebraska,

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LB897 2022

1 Section 1. Section 28-711, Reissue Revised Statutes of Nebraska, is 2 amended to read:

28-711 (1) When any physician, any medical institution, any nurse, 3 any school employee, any social worker, the Inspector General appointed 4 under section <u>7 of this act</u> 43-4317, or any other person has reasonable 5 cause to believe that a child has been subjected to child abuse or 6 7 neglect or observes such child being subjected to conditions or circumstances which reasonably would result in child abuse or neglect, he 8 or she shall report such incident or cause a report of child abuse or 9 neglect to be made to the proper law enforcement agency or to the 10 department on the toll-free number established by subsection (2) of this 11 section. Such report may be made orally by telephone with the caller 12 giving his or her name and address, shall be followed by a written 13 report, and to the extent available shall contain the address and age of 14 the abused or neglected child, the address of the person or persons 15 16 having custody of the abused or neglected child, the nature and extent of the child abuse or neglect or the conditions and circumstances which 17 would reasonably result in such child abuse or neglect, any evidence of 18 previous child abuse or neglect including the nature and extent, and any 19 other information which in the opinion of the person may be helpful in 20 establishing the cause of such child abuse or neglect and the identity of 21 the perpetrator or perpetrators. Law enforcement agencies receiving any 22 23 reports of child abuse or neglect under this subsection shall notify the 24 department pursuant to section 28-718 on the next working day by 25 telephone or mail.

26 (2) The department shall establish a statewide toll-free number to be used by any person any hour of the day or night, any day of the week, 27 to make reports of child abuse or neglect. Reports of child abuse or 28 neglect not previously made to or by a law enforcement agency shall be 29 made immediately to such agency by the department. 30

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Sec. 2. Section 28-712.01, Revised Statutes Cumulative Supplement,

1 2020, is amended to read:

2 28-712.01 (1)(a) The department may assign a report for alternative
3 response consistent with the Child Protection and Family Safety Act.

4 (b) No report involving any of the following shall be assigned to
5 alternative response but shall be immediately forwarded to law
6 enforcement or the county attorney:

7 (i) Murder in the first or second degree as defined in section
8 28-303 or 28-304 or manslaughter as defined in section 28-305;

9 (ii) Assault in the first, second, or third degree or assault by 10 strangulation or suffocation as defined in section 28-308, 28-309, 11 28-310, or 28-310.01;

(iii) Sexual abuse, including acts prohibited by section 28-319,
28-319.01, 28-320, 28-320.01, 28-320.02, 28-322.01, 28-322.02, 28-322.03,
28-322.04, 28-322.05, 28-703, or 28-707;

(iv) Labor trafficking of a minor or sex trafficking of a minor as
defined in section 28-830;

(v) Neglect of a minor child that results in serious bodily injury as defined in section 28-109, requires hospitalization of the child, or results in an injury to the child that requires ongoing medical care, behavioral health care, or physical or occupational therapy, including a growth delay, which may be referred to as failure to thrive, that has been diagnosed by a physician and is due to parental neglect;

(vi) Physical abuse to the head or torso of a child or physical
abuse that results in bodily injury;

(vii) An allegation that requires a forensic interview at a child
advocacy center or coordination with the child abuse and neglect
investigation team pursuant to section 28-728;

28 (viii) Out-of-home child abuse or neglect;

(ix) An allegation being investigated by a law enforcement agency atthe time of the assignment;

31 (x) A history of termination of parental rights;

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1 (xi) Absence of a caretaker without having given an alternate 2 caregiver authority to make decisions and grant consents for necessary 3 care, treatment, and education of a child or without having made 4 provision to be contacted to make such decisions or grant such consents;

5 (xii) Domestic violence involving a caretaker in situations in which
6 the alleged perpetrator has access to the child or caretaker;

7 (xiii) A household member illegally manufactures methamphetamine or8 opioids;

9 (xiv) A child has had contact with methamphetamine or other 10 nonprescribed opioids, including a positive drug screening or test; or

11 (xv) For a report involving an infant, a household member tests 12 positive for methamphetamine or nonprescribed opioids at the birth of 13 such infant.

(c) The department may adopt and promulgate rules and regulations to
(i) provide additional ineligibility criteria for assignment to
alternative response and (ii) establish additional criteria requiring
review by the Review, Evaluate, and Decide Team.

(d) A report that includes any of the following may be eligible for
alternative response but shall first be reviewed by the Review, Evaluate,
and Decide Team prior to assignment to alternative response:

(i) Domestic assault as defined in section 28-323 or domestic
violence in the family home;

(ii) Use of alcohol or controlled substances as defined in section
28-401 or 28-405 by a caregiver that impairs the caregiver's ability to
care and provide safety for the child; or

(iii) A family member residing in the home or a caregiver that has
been the subject of a report accepted for traditional response or
assigned to alternative response in the past six months.

(2) The Review, Evaluate, and Decide Team shall convene to review
reports pursuant to the department's rules, regulations, and policies, to
evaluate the information, and to determine assignment for alternative

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response or traditional response. The team shall utilize consistent 1 2 criteria to review the severity of the allegation of child abuse or neglect, access to the perpetrator, vulnerability of the child, family 3 4 history including previous reports, parental cooperation, parental or 5 caretaker protective factors, and other information as deemed necessary. At the conclusion of the review, the report shall be assigned to either 6 traditional response or alternative response. Decisions of the team shall 7 8 be made by consensus. If the team cannot come to consensus, the report 9 shall be assigned for a traditional response.

10 (3) In the case of an alternative response, the department shall complete a comprehensive assessment. The department shall transfer the 11 case being given alternative response to traditional response if the 12 13 department determines that a child is unsafe or if the concern for the 14 safety of the child is due to a temporary living arrangement. Upon completion of the comprehensive assessment, if it is determined that the 15 16 child is safe, participation in services offered to the family receiving 17 an alternative response is voluntary, the case shall not be transferred to traditional response based upon the family's failure to enroll or 18 participate in such services, and the subject of the report shall not be 19 entered into the central registry of child protection cases maintained 20 pursuant to section 28-718. 21

(4) The department shall, by the next working day after receipt of a report of child abuse or neglect, enter into the tracking system of child protection cases maintained pursuant to section 28-715 all reports of child abuse or neglect received under this section that are opened for alternative response and any action taken.

(5) The department shall make available to the appropriate investigating law enforcement agency, child advocacy center, and county attorney a copy of all reports relative to a case of suspected child abuse or neglect. Aggregate, nonidentifying data regarding reports of child abuse or neglect receiving an alternative response shall be made

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available quarterly to requesting agencies outside the department. Such 1 2 alternative response data shall include, but not be limited to, the nature of the initial child abuse or neglect report, the age of the child 3 4 or children, the nature of services offered, the location of the cases, the number of cases per month, and the number of alternative response 5 cases that were transferred to traditional response. Other than the 6 7 office of Inspector General of Nebraska Child Welfare, the Public enforcement agency personnel, child advocacy center 8 Counsel, law 9 employees, and county attorneys, no other agency or individual shall be 10 provided specific, identifying reports of child abuse or neglect being given alternative response. The office of Inspector General of Nebraska 11 Child Welfare shall have access to all reports relative to cases of 12 suspected child abuse or neglect subject to traditional response and 13 those subject to alternative response. The department and the office 14 shall develop procedures allowing for the Inspector General's review of 15 cases subject to alternative response. The Inspector General shall 16 17 include in the report pursuant to section 20 of this act 43-4331 a summary of all cases reviewed pursuant to this subsection. 18

Sec. 3. Section 43-2,108, Revised Statutes Cumulative Supplement,2020, is amended to read:

43-2,108 (1) The juvenile court judge shall keep a record of all 21 22 proceedings of the court in each case, including appearances, findings, orders, decrees, and judgments, and any evidence which he or she feels it 23 24 is necessary and proper to record. The case file shall contain the 25 complaint or petition and subsequent pleadings. The case file may be maintained as an electronic document through the court's electronic case 26 management system, on microfilm, or in a paper volume and disposed of 27 when determined by the State Records Administrator pursuant to the 28 Records Management Act. 29

30 (2) Except as provided in subsections (3) and (4) of this section,
31 the medical, psychological, psychiatric, and social welfare reports and

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1 the records of juvenile probation officers as they relate to individual proceedings in the juvenile court shall not be open to inspection, 2 without order of the court. Such records shall be made available to a 3 district court of this state or the District Court of the United States 4 on the order of a judge thereof for the confidential use of such judge or 5 his or her probation officer as to matters pending before such court but 6 shall not be made available to parties or their counsel; and such 7 district court records shall be made available to a county court or 8 9 separate juvenile court upon request of the county judge or separate juvenile judge for the confidential use of such judge and his or her 10 probation officer as to matters pending before such court, but shall not 11 be made available by such judge to the parties or their counsel. 12

(3) As used in this section, confidential record information means 13 14 all docket records, other than the pleadings, orders, decrees, and judgments; case files and records; reports and records of probation 15 16 officers; and information supplied to the court of jurisdiction in such cases by any individual or any public or private institution, agency, 17 facility, or clinic, which is compiled by, produced by, and in the 18 19 possession of any court. In all cases under subdivision (3)(a) of section 43-247, access to all confidential record information in such cases shall 20 be granted only as follows: (a) The court of jurisdiction may, subject to 21 applicable federal and state regulations, disseminate such confidential 22 23 record information to any individual, or public or private agency, 24 institution, facility, or clinic which is providing services directly to the juvenile and such juvenile's parents or guardian and his or her 25 immediate family who are the subject of such record information; (b) the 26 disseminate such confidential record 27 court of jurisdiction may 28 information, with the consent of persons who are subjects of such information, or by order of such court after showing of good cause, to 29 any law enforcement agency upon such agency's specific request for such 30 agency's exclusive use in the investigation of any protective service 31

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1 case or investigation of allegations under subdivision (3)(a) of section 43-247, regarding the juvenile or such juvenile's immediate family, who are the subject of such investigation; and (c) the court of jurisdiction may disseminate such confidential record information to any court, which has jurisdiction of the juvenile who is the subject of such information upon such court's request.

7 (4) The court shall provide copies of predispositional reports and 8 evaluations of the juvenile to the juvenile's attorney and the county 9 attorney or city attorney prior to any hearing in which the report or 10 evaluation will be relied upon.

(5) In all cases under sections 43-246.01 and 43-247, the office of 11 Inspector General of Nebraska Child Welfare may submit a written request 12 13 to the probation administrator for access to the records of juvenile probation officers in a specific case. Upon a juvenile court order, the 14 records shall be provided to the Inspector General within five days for 15 the exclusive use in an investigation pursuant to the Office of Inspector 16 17 General of Nebraska Child Welfare Act. Nothing in this subsection shall prevent the notification of death or serious injury of a juvenile to the 18 19 Inspector General of Nebraska Child Welfare pursuant to section 8 of this <u>act</u> 43-4318 as soon as reasonably possible after the Office of Probation 20 Administration learns of such death or serious injury. 21

(6) In all cases under sections 43-246.01 and 43-247, the juvenile
court shall disseminate confidential record information to the Foster
Care Review Office pursuant to the Foster Care Review Act.

(7) Nothing in subsections (3), (5), and (6) of this section shall be construed to restrict the dissemination of confidential record information between any individual or public or private agency, institute, facility, or clinic, except any such confidential record information disseminated by the court of jurisdiction pursuant to this section shall be for the exclusive and private use of those to whom it was released and shall not be disseminated further without order of such

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1 court.

2 (8)(a) Any records concerning a juvenile court petition filed pursuant to subdivision (3)(c) of section 43-247 3 shall remain 4 confidential except as may be provided otherwise by law. Such records 5 shall be accessible to (i) the juvenile except as provided in subdivision (b) of this subsection, (ii) the juvenile's counsel, (iii) the juvenile's 6 parent or guardian, and (iv) persons authorized by an order of a judge or 7 8 court.

9 (b) Upon application by the county attorney or by the director of the facility where the juvenile is placed and upon a showing of good 10 cause therefor, a judge of the juvenile court having jurisdiction over 11 the juvenile or of the county where the facility is located may order 12 13 that the records shall not be made available to the juvenile if, in the judgment of the court, the availability of such records to the juvenile 14 will adversely affect the juvenile's mental state and the treatment 15 thereof. 16

17 (9) Nothing in subsection (3), (5), or (6) of this section shall be construed to restrict the immediate dissemination of a current picture 18 and information about a child who is missing from a foster care or out-19 of-home placement. Such dissemination by the Office of Probation 20 Administration shall be authorized by an order of a judge or court. Such 21 information shall be subject to state and federal confidentiality laws 22 and shall not include that the child is in the care, custody, or control 23 24 of the Department of Health and Human Services or under the supervision of the Office of Probation Administration. 25

26 Sec. 4. Section 43-4301, Revised Statutes Cumulative Supplement, 27 2020, is amended to read:

43-4301 Sections <u>4 to 22 of this act</u> 43-4301 to 43-4332 shall be
known and may be cited as the Office of Inspector General of Nebraska
Child Welfare Act.

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Sec. 5. Section 43-4302, Reissue Revised Statutes of Nebraska, is

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1 amended to read:

43-4302 (1) It is the intent of the Legislature to:

3 (a) Establish a full-time program of investigation and performance
4 review to provide increased accountability and oversight of the Nebraska
5 child welfare system;

6 (b) Assist in improving operations of the Nebraska child welfare7 system;

8 (c) Provide an independent form of inquiry for concerns regarding 9 the actions of individuals and agencies responsible for the care and 10 protection of children and youth in the Nebraska child welfare system. 11 Confusion of the roles, responsibilities, and accountability structures 12 between individuals, private contractors, branches of government, and 13 agencies in the current system make it difficult to monitor and oversee 14 the Nebraska child welfare system; and

(d) Provide a process for investigation and review to determine if individual complaints and issues of investigation and inquiry reveal a problem in the child welfare system, not just individual cases, that necessitates legislative action for improved policies and restructuring of the child welfare system.

(2) It is not the intent of the Legislature in enacting the Office 20 of Inspector General of Nebraska Child Welfare Act to interfere with the 21 duties of the Legislative Auditor or the Legislative Fiscal Analyst or to 22 interfere with the statutorily defined investigative responsibilities or 23 24 prerogatives of any officer, agency, board, bureau, commission, 25 association, society, or institution of the executive branch of state government, except that the act does not preclude an inquiry on the sole 26 basis that another agency has the same responsibility. The act shall not 27 be construed to interfere with or supplant the responsibilities or 28 prerogatives of the Governor to investigate, monitor, and report on the 29 activities of the agencies, boards, bureaus, commissions, associations, 30 societies, and institutions of the executive branch under his or her 31

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administrative direction. 1 Sec. 6. Section 43-4303, Reissue Revised Statutes of Nebraska, is 2 3 amended to read: 43-4303 For purposes of the Office of Inspector General of Nebraska 4 5 Child Welfare Act: , the definitions found in sections 43-4304 to 43-4316 6 apply. 7 (1) Administrator means a person charged with administration of: A program, an office, or a division of the department; a private agency; a 8 licensed child care facility; the probation administrator; or the 9 10 executive director of the commission; (2) Child welfare system means public and private agencies and 11 parties that provide or effect services or supervision to system-involved 12 children and their families; 13 (3) Commission means the Nebraska Commission on Law Enforcement and 14 Criminal Justice; 15 (4) Department means the Department of Health and Human Services; 16 17 (5) Director means the chief executive officer of the department; (6) Executive director means the executive director of the 18 19 commission; (7) Inspector General means the Inspector General of Nebraska Child 20 Welfare appointed under section 7 of this act; 21 (8) Juvenile services division means the juvenile services division 22 of the Office of Probation Administration; 23 (9) Licensed child care facility means a facility or program 24 25 licensed under the Child Care Licensing Act, the Children's Residential Facilities and Placing Licensure Act, or sections 71-1901 to 71-1906.01; 26 (10) Malfeasance means a wrongful act that the actor has no legal 27 right to do or any wrongful conduct that affects, interrupts, or 28 interferes with performance of an official duty; 29 (11) Management means supervision of subordinate employees; 30 (12) Misfeasance means the improper performance of some act that a 31

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person may lawfully do; 1 2 (13) Obstruction means hindering an investigation, preventing an investigation from progressing, stopping or delaying the progress of an 3 investigation, or making the progress of an investigation difficult or 4 5 slow; (14) Office means the office of Inspector General of Nebraska Child 6 7 Welfare and includes the Inspector General and other employees of the office; 8 9 (15) Private agency means a child welfare agency that contracts with 10 the department or the Office of Probation Administration or contracts to provide services to another child welfare agency that contracts with the 11 12 <u>department or the Office of Probation Administration;</u> 13 (16) Record means any recording, in written, audio, electronic, or computer storage form, including, but not limited to, drafts, 14 15 memorandums, notes, reports, computer printouts, notations, or messages, medical records, mental health records, case files, clinical records, 16 17 financial records, and administrative records; and (17) Responsible individual means: A foster parent; a relative 18 provider of foster care; or an employee of the department, the juvenile 19 services division, the commission, a foster home, a private agency, a 20 licensed child care facility, or another provider of child welfare 21 22 programs and services responsible for the care or custody of records, documents, and files. 23 Sec. 7. Section 43-4317, Reissue Revised Statutes of Nebraska, is 24 25 amended to read: 43-4317 (1) The office of Inspector General of Nebraska Child 26 Welfare is created within the office of Public Counsel for the purpose of 27 conducting investigations, audits, inspections, and other reviews of the 28 Nebraska child welfare system. The Inspector General shall be appointed 29 by the Public Counsel with approval from the chairperson of the Executive 30

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Board of the Legislative Council and the chairperson of the Health and

1 Human Services Committee of the Legislature.

2 (2) The Inspector General shall be appointed for a term of five years and may be reappointed. The Inspector General shall be selected 3 4 without regard to political affiliation and on the basis of integrity, capability for strong leadership, and demonstrated ability in accounting, 5 6 auditing, financial analysis, law, management analysis, public 7 administration, investigation, or criminal justice administration or other closely related fields. No former or current executive or manager 8 9 of the department may be appointed Inspector General within five years after such former or current executive's or manager's period of service 10 with the department. Not later than two years after the date of 11 appointment, the Inspector General shall obtain certification as a 12 Certified Inspector General by the Association of Inspectors General, its 13 successor, or another nationally recognized organization that provides 14 15 and sponsors educational programs and establishes professional 16 qualifications, certifications, and licensing for inspectors general. 17 During his or her employment, the Inspector General shall not be actively involved in partisan affairs. 18

(3) The Inspector General shall employ such investigators and 19 support staff as he or she deems necessary to carry out the duties of the 20 office within the amount available by appropriation through the office of 21 22 Public Counsel for the office of Inspector General of Nebraska Child 23 Welfare. The Inspector General shall be subject to the control and 24 supervision of the Public Counsel, except that removal of the Inspector 25 General shall require approval of the chairperson of the Executive Board of the Legislative Council and the chairperson of the Health and Human 26 Services Committee of the Legislature. 27

Sec. 8. Section 43-4318, Revised Statutes Cumulative Supplement,
2020, is amended to read:

30 43-4318 (1) The office shall investigate:

31 (a) Allegations or incidents of possible misconduct, misfeasance,

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1 malfeasance, or violations of statutes or of rules or regulations of:

2 (i) The department by an employee of or person under contract with 3 the department, a private agency, a licensed child care facility, a 4 foster parent, or any other provider of child welfare services or which 5 may provide a basis for discipline pursuant to the Uniform Credentialing 6 Act;

7 (ii) Subject to subsection <u>(6)</u> <del>(5)</del> of this section, the juvenile 8 services division by an employee of or person under contract with the 9 juvenile services division, a private agency, a licensed facility, a 10 foster parent, or any other provider of juvenile justice services;

(iii) The commission by an employee of or person under contract with the commission related to programs and services supported by the Nebraska County Juvenile Services Plan Act, the Community-based Juvenile Services Aid Program, juvenile pretrial diversion programs, or inspections of juvenile facilities; and

(iv) A juvenile detention facility and staff secure juvenile 16 17 facility by an employee of or person under contract with such facilities; (b) Death or serious injury in foster homes, private agencies, child 18 care facilities, juvenile detention facilities, staff secure juvenile 19 facilities, and other programs and facilities licensed by or under 20 contract with the department or the juvenile services division when the 21 22 office, upon review, determines the death or serious injury did not occur by chance; and 23

(c) Death or serious injury in any case in which services are provided by the department or the juvenile services division to a child or his or her parents or any case involving an investigation under the Child Protection and Family Safety Act, which case has been open for one year or less and upon review determines the death or serious injury did not occur by chance.

30 (2) The department, the juvenile services division, each juvenile
 31 detention facility, and each staff secure juvenile facility shall report

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1 to the office (a) all cases of death or serious injury of a child in a 2 foster home, private agency, child care facility or program, or other program or facility licensed by the department or inspected through the 3 4 commission to the Inspector General as soon as reasonably possible after the department or the Office of Probation Administration learns of such 5 death or serious injury and (b) all allegations of sexual abuse of a 6 7 child in any case in which services are provided by the department to the child or the child's parents or any case involving an investigation under 8 the Child Protection and Family Safety Act, which case has been open for 9 one year or less state ward, a juvenile on probation, a juvenile in a 10 detention facility, and <u>a</u> juvenile in a residential child-caring agency. 11

12 <u>(3)</u> For purposes of this <u>section</u> subsection, serious injury means an 13 injury or illness caused by suspected abuse, neglect, or maltreatment 14 which leaves a child in critical or serious condition.

15 <u>(4)(a)</u> (3)(a) The Office of Juvenile Services shall report to the 16 office of Inspector General of Nebraska Child Welfare as soon as 17 reasonably possible after any of the following instances occur at a youth 18 rehabilitation and treatment center:

- 19 (i) An assault;
- 20 (ii) An escape or elopement;
- 21 (iii) An attempted suicide;
- 22 (iv) Self-harm by a juvenile;

23 (v) Property damage not caused by normal wear and tear;

24 (vi) The use of mechanical restraints on a juvenile;

25 (vii) A significant medical event suffered by a juvenile; and

26 (viii) Internally substantiated violations of 34 U.S.C. 30301 et27 seq.

(b) The Office of Juvenile Services and the office of Inspector General of Nebraska Child Welfare shall, if requested by either party, work in collaboration to clarify the specific parameters to comply with subdivision (4)(a) (3)(a) of this section.

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(5) (4) The department shall notify the office of Inspector General
 of Nebraska Child Welfare of any leadership changes within the Office of
 Juvenile Services and the youth rehabilitation and treatment centers.

4 <u>(6)</u> <del>(5)</del> With respect to any investigation conducted by the Inspector 5 General pursuant to subdivision (1)(a) of this section that involves 6 possible misconduct by an employee of the juvenile services division, the 7 Inspector General shall immediately notify the probation administrator 8 and provide the information pertaining to potential personnel matters to 9 the Office of Probation Administration.

10 <u>(7)</u> <del>(6)</del> Any investigation conducted by the Inspector General shall 11 be independent of and separate from an investigation pursuant to the 12 Child Protection and Family Safety Act. The Inspector General and his or 13 her staff are subject to the reporting requirements of the Child 14 Protection and Family Safety Act.

(8) (7) Notwithstanding the fact that a criminal investigation, a 15 16 criminal prosecution, or both are in progress, all law enforcement agencies and prosecuting attorneys shall cooperate with any investigation 17 conducted by the Inspector General and shall, immediately upon request by 18 the Inspector General, provide the Inspector General with copies of all 19 law enforcement reports which are relevant to the Inspector General's 20 investigation. All law enforcement reports which have been provided to 21 the Inspector General pursuant to this section are not public records for 22 23 purposes of sections 84-712 to 84-712.09 and shall not be subject to discovery by any other person or entity. Except to the extent that 24 disclosure of information is otherwise provided for in the Office of 25 Inspector General of Nebraska Child Welfare Act, the Inspector General 26 shall maintain the confidentiality of all law enforcement reports 27 received pursuant to its request under this section. Law enforcement 28 agencies and prosecuting attorneys shall, when requested by the Inspector 29 General, collaborate with the Inspector General regarding all other 30 31 information relevant to the Inspector General's investigation. If the

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1 Inspector General in conjunction with the Public Counsel determines it 2 appropriate, the Inspector General may, when requested to do so by a law enforcement agency or prosecuting attorney, suspend an investigation by 3 4 the office until a criminal investigation or prosecution is completed or 5 has proceeded to a point that, in the judgment of the Inspector General, reinstatement of the Inspector General's investigation will not impede or 6 infringe upon the criminal investigation or prosecution. Under no 7 circumstance shall the Inspector General interview any minor who has 8 9 already been interviewed by a law enforcement agency, personnel of the 10 Division of Children and Family Services of the department, or staff of a child advocacy center in connection with a relevant ongoing investigation 11 of a law enforcement agency. 12

(9) The office may conduct other investigations, audits,
 inspections, and reviews as necessary to perform the duties of the office
 and fulfill the purposes of the Office of Inspector General of Nebraska
 Child Welfare Act.

Sec. 9. Section 43-4320, Reissue Revised Statutes of Nebraska, isamended to read:

19 43-4320 (1) Complaints to the office may be made in writing. The 20 office shall also maintain a toll-free telephone line for complaints. A 21 complaint shall be evaluated to determine if it alleges possible 22 misconduct, misfeasance, malfeasance, or violation of a statute or of 23 rules and regulations pursuant to section <u>8 of this act</u> 43-4318. All 24 complaints shall be evaluated to determine whether a full investigation 25 is warranted.

(2) The office shall not conduct a full investigation of a complaintunless:

(a) The complaint alleges misconduct, misfeasance, malfeasance, or
violation of a statute or of rules and regulations pursuant to section <u>8</u>
<u>of this act</u> 43-4318;

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(b) The complaint is against a person within the jurisdiction of the

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1 office; and

2 (c) The allegations can be independently verified through3 investigation.

4 (3) The Inspector General shall determine within <u>thirty</u> fourteen 5 days after receipt of a complaint whether it will conduct a full 6 investigation. A complaint alleging facts which, if verified, would 7 provide a basis for discipline under the Uniform Credentialing Act shall 8 be referred to the appropriate credentialing board under the act.

9 (4) When a full investigation is opened on a private agency that 10 contracts with the Office of Probation Administration, the Inspector 11 General shall give notice of such investigation to the Office of 12 Probation Administration.

Sec. 10. Section 43-4321, Reissue Revised Statutes of Nebraska, is amended to read:

43-4321 (1) The office shall have access to all information and
 personnel necessary to perform the duties of the office.

17 (2) All employees of the department, the juvenile services division directed by the juvenile court or the Office of Probation 18 as Administration, or the commission, all foster parents, and all owners, 19 operators, managers, supervisors, and employees of private agencies, 20 licensed child care facilities, juvenile detention facilities, staff 21 secure juvenile facilities, and other providers of child welfare services 22 23 or juvenile justice services shall cooperate with the office. Cooperation includes, but is not limited to, the following: 24

25 (a) (1) Provision of full access to and production of records and 26 information. Providing access to and producing records and information 27 for the office is not a violation of confidentiality provisions under any 28 law, statute, rule, or regulation if done in good faith for purposes of 29 an investigation under the Office of Inspector General of Nebraska Child 30 Welfare Act;

31 (b) (2) Fair and honest disclosure of records and information

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1 reasonably requested by the office in the course of an investigation
2 under the act;

3 <u>(c)</u> <del>(3)</del> Encouraging employees to fully comply with reasonable 4 requests of the office in the course of an investigation under the act;

5 (d) (4) Prohibition of retaliation by owners, operators, or managers 6 against employees for providing records or information or filing or 7 otherwise making a complaint to the office; <u>and</u>

8 (e) (5) Not requiring employees to gain supervisory approval prior 9 to filing a complaint with or providing records or information to the 10 office nor requiring the employee to report to the department, juvenile 11 services division, or private agency of the filing of a complaint with 12 the office.  $\dot{\tau}$ 

13 (6) Provision of complete and truthful answers to questions posed by
 14 the office in the course of an investigation; and

15 (7) Not willfully interfering with or obstructing the investigation.
 16 Sec. 11. Section 43-4323, Revised Statutes Cumulative Supplement,
 17 2020, is amended to read:

43-4323 The Inspector General may issue a subpoena, enforceable by 18 19 action in an appropriate court, to compel any person to appear, give sworn testimony, or produce documentary or other evidence deemed relevant 20 to a matter under his or her inquiry. A person thus required to provide 21 information shall be paid the same fees and travel allowances and shall 22 be accorded the same privileges and immunities as are extended to 23 24 witnesses in the district courts of this state and shall also be entitled 25 to have <u>personal</u> counsel present while being questioned. Any fees associated with personal counsel present under this section shall not be 26 the responsibility of the office of Inspector General of Nebraska Child 27 28 Welfare.

29 Sec. 12. Section 43-4324, Reissue Revised Statutes of Nebraska, is 30 amended to read:

31 43-4324 (1) <u>A full investigation conducted by the office shall</u>

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consist of access to and retrieval of all relevant records through 1 subpoena, compliance with a request of the office or voluntary 2 production, review of all relevant records, and interviews of all 3 4 relevant persons In conducting investigations, the office shall access 5 all relevant records through subpoena, compliance with a request of the office, and voluntary production. The office may request or subpoena any 6 7 record necessary for the investigation from the department, the juvenile services division as permitted by law, the commission, a foster parent, a 8 9 licensed child care facility, a juvenile detention facility, a staff secure juvenile facility, or a private agency that is pertinent to an 10 investigation. All case files, licensing files, medical records, 11 financial and administrative records, and records required to be 12 13 maintained pursuant to applicable licensing rules shall be produced for review by the office in the course of an investigation. 14

15 (2) For a request for confidential record information pursuant to 16 section 43-2,108, involving death or serious injury, the office may 17 submit a written request to the probation administrator. The record 18 information shall be provided to the office within five business days.

19 (3) (2) Compliance with a request of the office includes:

20 (a) Production of all records requested;

(b) A diligent search to ensure that all appropriate records are
 included;-and

23 (c) A continuing obligation to immediately forward to the office any 24 relevant records received, located, or generated after the date of the 25 request; -

26 (d) Provision of complete and truthful answers to questions posed by
 27 the office in the course of an investigation; and

(e) Not willfully interfering with or obstructing the investigation.
 (4) (3) The office shall seek access in a manner that respects the
 dignity and human rights of all persons involved, maintains the integrity
 of the investigation, and does not unnecessarily disrupt child welfare

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programs or services. When advance notice to a foster parent or to an 1 2 administrator or his or her designee is not provided, the office investigator shall, upon arrival at the departmental office, bureau, or 3 4 division, the private agency, the licensed child care facility, the 5 juvenile detention facility, the staff secure juvenile facility, or the location of another provider of child welfare services, request that an 6 7 onsite employee notify the administrator or his or her designee of the investigator's arrival. 8

9 <u>(5)</u> (4) When <u>required by</u> circumstances of an investigation, <u>audit</u>, 10 <u>inspection</u>, <u>or other review</u> <del>require</del>, the office may make an <u>announced or</u> 11 unannounced visit to a foster home, a departmental office, bureau, or 12 division, a licensed child care facility, a juvenile detention facility, 13 a staff secure juvenile facility, a private agency, or another provider 14 to request records relevant to an investigation. The office may request 15 <u>records relevant to an investigation during an unannounced visit</u>.

(6) (5) A responsible individual or an administrator may be asked to
 sign a statement of record integrity and security when a record is
 secured by request as the result of a visit by the office, stating:

(a) That the responsible individual or the administrator has made a diligent search of the office, bureau, division, private agency, licensed child care facility, juvenile detention facility, staff secure juvenile facility, or other provider's location to determine that all appropriate records in existence at the time of the request were produced;

(b) That the responsible individual or the administrator agrees to
immediately forward to the office any relevant records received, located,
or generated after the visit;

(c) The persons who have had access to the records since they weresecured; and

(d) Whether, to the best of the knowledge of the responsible
individual or the administrator, any records were removed from or added
to the record since it was secured.

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1 <u>(7)</u> (6) The office shall permit a responsible individual, an 2 administrator, or an employee of a departmental office, bureau, or 3 division, a private agency, a licensed child care facility, a juvenile 4 detention facility, a staff secure juvenile facility, or another provider 5 to make photocopies of the original records within a reasonable time in 6 the presence of the office for purposes of creating a working record in a 7 manner that assures confidentiality.

8 (8) (7) The office shall present to the responsible individual or 9 the administrator or other employee of the departmental office, bureau, 10 or division, private agency, licensed child care facility, juvenile 11 detention facility, staff secure juvenile facility, or other service 12 provider a copy of the request, stating the date and the titles of the 13 records received.

(9) (8) If an original record is provided during an investigation,
 the office shall return the original record as soon as practical but no
 later than ten working days after the date of the compliance request.

(10) (9) All investigations conducted by the office shall be
 conducted in a manner designed to ensure the preservation of evidence for
 possible use in a criminal prosecution.

20 Sec. 13. Section 43-4322, Reissue Revised Statutes of Nebraska, is 21 amended to read:

43-4322 Failure to cooperate with an investigation by the office may
 result in <u>public disclosure of the failure to cooperate</u> discipline or
 other sanctions.

25 Sec. 14. Section 43-4326, Reissue Revised Statutes of Nebraska, is 26 amended to read:

43-4326 (1) The department shall provide the <u>office of the Public</u>
Counsel and the <u>office of Inspector General with direct computer access</u>
to all computerized records, reports, and documents maintained by the
department in connection with administration of the Nebraska child
welfare system.

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1 (2) The commission shall provide the <u>office of</u> Inspector General 2 with direct computer access to all computerized records, reports, and 3 documents maintained in connection with administration of juvenile 4 justice services.

5 (3) The juvenile services division, as directed by the juvenile 6 court or the Office of Probation Administration, shall provide the <u>office</u> 7 <u>of</u> Inspector General with direct computer access to all computerized 8 records, reports, and documents maintained by the juvenile services 9 division in connection with a specific case under investigation.

Sec. 15. Section 43-4327, Revised Statutes Cumulative Supplement,
2020, is amended to read:

43-4327 (1) The Inspector General's report of an investigation shall 12 13 be writing to the Public Counsel and may <del>shall</del> contain in recommendations. The report may recommend systemic reform or case-14 specific action, including a recommendation for discharge or discipline 15 16 of employees or for sanctions against a foster parent, private agency, 17 licensed child care facility, or other provider of child welfare services or juvenile justice services. All recommendations to pursue discipline 18 shall be in writing and signed by the Inspector General. A report of an 19 investigation shall be presented to the director, the probation 20 administrator, or the executive director within fifteen days after the 21 22 report is presented to the Public Counsel.

23 (2) Any person receiving a report under this section shall not 24 further distribute the report or any confidential information contained 25 in the report beyond the entity that is the subject of the report. The Inspector General, upon notifying the Public Counsel and the director, 26 the probation administrator, or the executive director, may distribute 27 28 the report, to the extent that it is relevant to a child's welfare, to the guardian ad litem and attorneys in the juvenile court in which a case 29 is pending involving the child or family who is the subject of the 30 report. The report shall not be distributed beyond the parties except 31

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1 through the appropriate court procedures to the judge.

2 (3) A report that identifies misconduct, misfeasance, malfeasance, or violation of statute, rules, or regulations by an employee of the 3 4 department, the juvenile services division, the commission, a private 5 agency, a licensed child care facility, or another provider that is relevant to providing appropriate supervision of an employee may be 6 7 shared with the employer of such employee. The employer may not further distribute the report or any confidential information contained in the 8 9 report.

Sec. 16. Section 43-4328, Revised Statutes Cumulative Supplement,
2020, is amended to read:

43-4328 (1) Within fifteen <u>business</u> days after a report is presented 12 13 to the director, the probation administrator, or the executive director under section 15 of this act 43-4327, he or she shall determine whether 14 reject, or request in writing modification of the 15 accept, to 16 recommendations contained in the report. The written response shall be in 17 writing and may include corrections of factual errors. The Inspector General, with input from the Public Counsel, may consider the director's, 18 administrator's, or executive director's 19 request probation for modifications but is not obligated to accept such request. Such report 20 shall become final upon (a) the decision of the director, the probation 21 22 administrator, or the executive director to accept or reject the 23 recommendations in the report or (b) within fifteen days after - if the 24 director, the probation administrator, or the executive director requests 25 modifications, within fifteen days after such request or after the Inspector General incorporates such modifications, whichever occurs 26 earlier. If the Inspector General does not accept the requested 27 28 modification, the recommendation for which a modification was requested shall be considered to be rejected by the director, probation 29 administrator, or the executive director. 30

31 (2) After the recommendations have been accepted, rejected, or

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modified, the report shall be presented to the foster parent, private 1 2 agency, licensed child care facility, or other provider of child welfare services or juvenile justice services that is the subject of the report 3 4 and to persons involved in the implementation of the recommendations in the report. Within fifteen business thirty days after receipt of the 5 report, the foster parent, private agency, licensed child care facility, 6 7 or other provider may submit a written response to the office to correct any factual errors in the report and shall determine whether to accept, 8 9 reject, or request in writing modification of the recommendations 10 contained in the report. The Inspector General, with input from the Public Counsel, shall consider all materials submitted under this 11 subsection to determine whether a corrected report shall be issued. If 12 13 the Inspector General determines that a corrected report is necessary, the corrected report shall be issued within fifteen business days after 14 receipt of the written response. 15

16 (3) If the Inspector General does not issue a corrected report 17 pursuant to subsection (2) of this section, or if the corrected report 18 does not address all issues raised in the written response, the foster 19 parent, private agency, licensed child care facility, or other provider 20 may request that its written response, or portions of the response, be 21 appended to the report or corrected report.

(4) A report which raises issues related to credentialing under the
Uniform Credentialing Act shall be submitted to the appropriate
credentialing board under the act.

Sec. 17. Section 43-4325, Revised Statutes Cumulative Supplement,
26 2020, is amended to read:

43-4325 (1) Reports of investigations conducted by the office shall
not be distributed beyond the entity that is the subject of the report
without the consent of the Inspector General.

30 (2) Except when a report is provided to a guardian ad litem or an
 31 attorney in the juvenile court pursuant to subsection (2) of section <u>15</u>

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<u>of this act</u> 43-4327, the office shall redact confidential information
 before distributing a report of an investigation.

(3) The office may disclose confidential information to 3 the 4 chairperson of the Health and Human Services Committee of the Legislature or the chairperson of the Judiciary Committee of the Legislature when 5 such disclosure is, in the judgment of the Public Counsel, desirable to 6 7 the chairperson informed of important events, issues, keep and developments in the Nebraska child welfare system. 8

9 <u>(4)(a)</u> (3)(a) A summarized final report based on an investigation 10 may be publicly released in order to bring awareness to systemic issues.

(b) Such report shall be released only:

(i) After a disclosure is made to the appropriate chairperson or
 chairpersons pursuant to subsection (3) (2) of this section; and

(ii) If a determination is made by the Inspector General with the appropriate chairperson that doing so would be in the best interest of the public.

(c) If there is disagreement about whether releasing the report would be in the best interest of the public, the chairperson of the Executive Board of the Legislative Council may be asked to make the final decision.

21 (5) (4) Records and documents, regardless of physical form, that are 22 obtained or produced by the office in the course of an investigation are 23 not public records for purposes of sections 84-712 to 84-712.09. Reports 24 of investigations conducted by the office are not public records for 25 purposes of sections 84-712 to 84-712.09.

(6) (5) The office may withhold the identity of sources of
 information to protect from retaliation any person who files a complaint
 or provides information in good faith pursuant to the Office of Inspector
 General of Nebraska Child Welfare Act.

30 Sec. 18. Section 43-4329, Reissue Revised Statutes of Nebraska, is 31 amended to read:

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1 43-4329 No report or other work product of an investigation by the 2 Inspector General shall be reviewable in any court. Neither the Inspector 3 General nor any member of his or her staff shall be required to testify 4 or produce evidence in any judicial or administrative proceeding 5 concerning matters within his or her official cognizance except in a 6 proceeding brought to enforce the Office of Inspector General of Nebraska 7 Child Welfare Act.

8 Sec. 19. Section 43-4330, Reissue Revised Statutes of Nebraska, is
9 amended to read:

10 43-4330 The Office of Inspector General of Nebraska Child Welfare Act does not require the Inspector General to investigate all complaints. 11 The Inspector General, with input from the Public Counsel, shall 12 13 prioritize and select investigations and inquiries that further the intent of the act and assist in legislative oversight of the Nebraska 14 child welfare system and juvenile justice system. If the Inspector 15 16 General determines that he or she will not investigate a complaint, the 17 Inspector General may recommend to the parties alternative means of resolution of the issues in the complaint. 18

Sec. 20. Section 43-4331, Revised Statutes Cumulative Supplement,2020, is amended to read:

43-4331 On or before September 15 of each year, the Inspector 21 22 General shall provide to the Health and Human Services Committee of the Legislature, the Judiciary Committee of the Legislature, the Supreme 23 24 Court, and the Governor a summary of reports and investigations made 25 under the Office of Inspector General of Nebraska Child Welfare Act for the preceding year. The summary provided to the committees shall be 26 provided electronically. The summaries shall detail recommendations and 27 28 the status of implementation of recommendations and may also include recommendations to the committees regarding issues discovered through 29 investigation, audits, inspections, and reviews by the office that will 30 increase accountability and legislative oversight of the Nebraska child 31

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welfare system, improve operations of the department, the juvenile 1 2 services division, the commission, and the Nebraska child welfare system, or deter and identify fraud, abuse, and illegal acts. Such summary shall 3 4 include summaries of alternative response cases under alternative response implemented in accordance with sections 28-710.01, 28-712, and 5 28-712.01 reviewed by the Inspector General. The summaries shall not 6 7 contain any confidential or identifying information concerning the subjects of the reports and investigations. 8

9 Sec. 21. Section 43-4332, Revised Statutes Cumulative Supplement,
10 2020, is amended to read:

43-4332 Any person who has authority to recommend, approve, direct,
 or otherwise take or affect personnel action shall not, with respect to
 such authority:

14 (1) Take personnel action against an employee because of the
15 disclosure of information by the employee to the office which the
16 employee reasonably believes evidences wrongdoing under the Office of
17 Inspector General of Nebraska Child Welfare Act;

(2) Take personnel action against an employee as a reprisal for the
 submission of an allegation of wrongdoing under the act to the office by
 such employee; or

(3) Take personnel action against an employee as a reprisal for providing information or testimony pursuant to an investigation by the office.

24 Sec. 22. <u>If the Inspector General has reason to believe that any</u> 25 <u>public officer or employee has acted in a manner warranting criminal or</u> 26 <u>disciplinary proceedings, the Inspector General shall refer the matter to</u> 27 <u>the appropriate authorities.</u>

28 Sec. 23. Section 47-901, Reissue Revised Statutes of Nebraska, is 29 amended to read:

47-901 Sections 47-901 to 47-920 <u>and section 40 of this act shall be</u>
 known and may be cited as the Office of Inspector General of the Nebraska

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Sec. 24. Section 47-902, Reissue Revised Statutes of Nebraska, is
amended to read:

4 47-902 (1) It is the intent of the Legislature to:

5 (a) Establish a full-time program of investigation and performance 6 review to provide increased accountability and oversight of the Nebraska 7 correctional system;

8 (b) Assist in improving operations of the department and the9 Nebraska correctional system;

10 (c) Provide an independent form of inquiry for concerns regarding 11 the actions of individuals and agencies responsible for the supervision 12 and release of persons in the Nebraska correctional system. A lack of 13 responsibility and accountability between individuals and private 14 agencies in the current system make it difficult to monitor and oversee 15 the Nebraska correctional system; and

(d) Provide a process for investigation and review in order to
 improve policies and procedures of the correctional system.

(2) It is not the intent of the Legislature in enacting the Office 18 19 of Inspector General of the Nebraska Correctional System Act to interfere with the duties of the Legislative Auditor or the Legislative Fiscal 20 Analyst or to interfere with the statutorily defined investigative 21 22 responsibilities or prerogatives of any officer, agency, board, bureau, 23 commission, association, society, or institution of the executive branch 24 of state government, except that the act does not preclude an inquiry on 25 the sole basis that another agency has the same responsibility. The act shall not be construed to interfere with or supplant the responsibilities 26 or prerogatives of the Governor to investigate, monitor, and report on 27 28 the activities of the agencies, boards, bureaus, commissions, associations, societies, and institutions of the executive branch under 29 his or her administrative direction. 30

31

Sec. 25. Section 47-903, Reissue Revised Statutes of Nebraska, is

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1 amended to read:

47-903 For purposes of the Office of Inspector General of the
Nebraska Correctional System Act, the following definitions apply:

4 (1) Administrator means a person charged with administration of: A a
5 program, an office, or a division of the department or <u>the Division of</u>
6 Parole <u>Supervision</u>; or <u>administration of</u> a private agency;

7

(2) Department means the Department of Correctional Services;

8

(3) Director means the Director of Correctional Services;

9 (4) Division <u>means the Division</u> of Parole Supervision <del>means the</del> 10 <del>division</del> created pursuant to section 83-1,100;

(5) Inspector General means the Inspector General of the Nebraska
 Correctional System appointed under section 47-904;

(6) Malfeasance means a wrongful act that the actor has no legal
right to do or any wrongful conduct that affects, interrupts, or
interferes with performance of an official duty;

16 (7) Management means supervision of subordinate employees;

17 (8) Misfeasance means the improper performance of some act that a18 person may lawfully do;

<u>(9) Nebraska correctional system means the Department of</u>
 <u>Correctional Services and the Division of Parole Supervision;</u>

21 (10) (9) Obstruction means hindering an investigation, preventing an 22 investigation from progressing, stopping or delaying the progress of an 23 investigation, or making the progress of an investigation difficult or 24 slow;

(11) (10) Office means the office of Inspector General of the
 Nebraska Correctional System and includes the Inspector General and other
 employees of the office;

28 (12) Parole director means the director of the division;

(13) (11) Private agency means an entity that contracts with the
 department <u>or division</u> or contracts to provide services to another entity
 that contracts with the department<u>or division</u>; and

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1 (14) (12) Record means any recording in written, audio, electronic 2 transmission, or computer storage form, including, but not limited to, a draft, memorandum, note, report, computer printout, notation, or message, 3 4 and includes, but is not limited to, medical records, mental health records, 5 case files, clinical records, financial records, and 6 administrative records.

Sec. 26. Section 47-904, Reissue Revised Statutes of Nebraska, isamended to read:

9 47-904 (1) The office of Inspector General of the Nebraska 10 Correctional System is created within the office of Public Counsel for 11 the purpose of conducting investigations, audits, inspections, and other 12 reviews of the Nebraska correctional system. The Inspector General shall 13 be appointed by the Public Counsel with approval from the chairperson of 14 the Executive Board of the Legislative Council and the chairperson of the 15 Judiciary Committee of the Legislature.

(2) The Inspector General shall be appointed for a term of five 16 17 years and may be reappointed. The Inspector General shall be selected without regard to political affiliation and on the basis of integrity, 18 capability for strong leadership, and demonstrated ability in accounting, 19 auditing, financial analysis, law, management, public administration, 20 investigation, or criminal justice administration or other closely 21 22 related fields. No former or current executive or manager of the 23 department or division shall be appointed Inspector General within five 24 years after such former or current executive's or manager's period of 25 service with the department or division. Not later than two years after the date of appointment, the Inspector General shall obtain certification 26 as a Certified Inspector General by the Association of Inspectors 27 General, its successor, or another nationally recognized organization 28 sponsors educational programs 29 that provides and and establishes professional qualifications, certifications, and licensing for inspectors 30 general. During his or her employment, the Inspector General shall not be 31

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1 actively involved in partisan affairs.

2 (3) The Inspector General shall employ such investigators and support staff as he or she deems necessary to carry out the duties of the 3 4 office within the amount available by appropriation through the office of Public Counsel for the office of Inspector General of the Nebraska 5 Correctional System. The Inspector General shall be subject to the 6 control and supervision of the Public Counsel, except that removal of the 7 Inspector General shall require approval of the chairperson of the 8 9 Executive Board of the Legislative Council and the chairperson of the Judiciary Committee of the Legislature. 10

11 Sec. 27. Section 47-905, Reissue Revised Statutes of Nebraska, is 12 amended to read:

13

47-905 (1) The office shall investigate:

(a) Allegations or incidents of possible misconduct, misfeasance,
malfeasance, or violations of statutes or of rules or regulations of the
department <u>or division</u> by an employee of or a person under contract with
the department <u>or division</u> or a private agency; and

(b) Death or serious injury in private agencies, department or 18 division, correctional facilities, and other programs and facilities 19 licensed by or under contract with the department or division. The 20 department or division shall report all cases of death or serious injury 21 of a person in a private agency, department or division correctional 22 23 facility or program, or other program or facility licensed by the 24 department or division to the Inspector General as soon as reasonably 25 possible after the department or division learns of such death or serious injury. The department or division shall also report all cases of the 26 death or serious injury of an employee when acting in his or her capacity 27 28 as an employee of the department or division as soon as reasonably possible after the department or division learns of such death or serious 29 injury. The department or division shall also report all cases when an 30 31 employee is hospitalized in response to an injury received when acting in

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his or her capacity as an employee of the department <u>or division</u> as soon as reasonably possible after the department <u>or division</u> learns of such hospitalization. For purposes of this subdivision, serious injury means an injury which requires urgent and immediate medical treatment and restricts the injured person's usual activity.

6 (2) Any investigation conducted by the Inspector General shall be 7 independent of and separate from an investigation pursuant to sections 8 23-1821 to 23-1823.

9 (3) Notwithstanding the fact that a criminal investigation, a criminal prosecution, or both are in progress, all law enforcement 10 agencies and prosecuting attorneys shall cooperate with any investigation 11 conducted by the Inspector General and shall, immediately upon request by 12 the Inspector General, provide the Inspector General with copies of all 13 14 law enforcement reports which are relevant to the Inspector General's investigation. All law enforcement reports which have been provided to 15 the Inspector General pursuant to this section are not public records for 16 purposes of sections 84-712 to 84-712.09 and shall not be subject to 17 discovery by any other person or entity. Except to the extent that 18 disclosure of information is otherwise provided for in the Office of 19 Inspector General of the Nebraska Correctional System Act, the Inspector 20 General shall maintain the confidentiality of all law enforcement reports 21 received pursuant to its request under this section. Law enforcement 22 agencies and prosecuting attorneys shall, when requested by the Inspector 23 24 General, collaborate with the Inspector General regarding all other 25 information relevant to the Inspector General's investigation. If the Inspector General in conjunction with the Public Counsel determines it 26 appropriate, the Inspector General may, when requested to do so by a law 27 28 enforcement agency or prosecuting attorney, suspend an investigation by the office until a criminal investigation or prosecution is completed or 29 has proceeded to a point that, in the judgment of the Inspector General, 30 31 reinstatement of the Inspector General's investigation will not impede or

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1 infringe upon the criminal investigation or prosecution.

2 (4) The office may conduct other investigations, audits,
3 inspections, and reviews as necessary to perform the duties of the office
4 and fulfill the purposes of the Office of Inspector General of the
5 Nebraska Correctional System Act.

6 Sec. 28. Section 47-907, Reissue Revised Statutes of Nebraska, is7 amended to read:

8 47-907 (1) Complaints to the office may be made in writing. A 9 complaint shall be evaluated to determine if it alleges possible 10 misconduct, misfeasance, malfeasance, or violation of a statute or of 11 rules and regulations of the department <u>or division</u> by an employee of or 12 a person under contract with the department <u>or division</u> or a private 13 agency. All complaints shall be evaluated to determine whether a full 14 investigation is warranted.

(2) The office shall not conduct a full investigation of a complaintunless:

17 (a) The complaint alleges misconduct, misfeasance, malfeasance, or
18 violation of a statute or of rules and regulations of the department<u>or</u>
19 <u>division;</u>

(b) The complaint is against a person within the jurisdiction of theoffice; and

(c) The allegations can be independently verified throughinvestigation.

(3) The Inspector General shall determine within <u>thirty</u> fourteen
days after receipt of a complaint whether the office will conduct a full
investigation.

(4) When a full investigation is opened on a private agency that
contracts with the department<u>or division</u>, the Inspector General shall
give notice of such investigation to the department<u>or division</u>.

30 Sec. 29. Section 47-908, Reissue Revised Statutes of Nebraska, is 31 amended to read:

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2

47-908 (1) The office shall have access to all information and personnel necessary to perform the duties of the office.

3 <u>(2)</u> All employees of the department, all employees of the <u>division</u> 4 <del>Division of Parole Supervision</del>, and all owners, operators, managers, 5 supervisors, and employees of private agencies shall cooperate with the 6 office. Cooperation includes, but is not limited to, the following:

7 <u>(a) (1)</u> Provision of full access to and production of records and 8 information. Providing access to and producing records and information 9 for the office is not a violation of confidentiality provisions under any 10 statute, rule, or regulation if done in good faith for purposes of an 11 investigation under the Office of Inspector General of the Nebraska 12 Correctional System Act;

(b) (2) Fair and honest disclosure of records and information
 reasonably requested by the office in the course of an investigation
 under the act;

(c) (3) Encouraging employees to fully comply with reasonable
 requests of the office in the course of an investigation under the act;

(d) (4) Prohibition of retaliation by owners, operators, or managers
 against employees for providing records or information or filing or
 otherwise making a complaint to the office; and

21 (e) (5) Not requiring employees to gain supervisory approval prior 22 to filing a complaint with or providing records or information to the 23 office, nor requiring the employee to report to the department or 24 division of the filing of a complaint with the office.  $\div$ 

25 (6) Provision of complete and truthful answers to questions posed by
 26 the office in the course of an investigation; and

27 (7) Not willfully interfering with or obstructing the investigation.
 28 Sec. 30. Section 47-909, Reissue Revised Statutes of Nebraska, is
 29 amended to read:

47-909 Failure to cooperate with an investigation by the office may
 result in public disclosure of the failure to cooperate discipline or

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Sec. 31. Section 47-910, Reissue Revised Statutes of Nebraska, is
amended to read:

4 47-910 The Inspector General may issue a subpoena, enforceable by action in an appropriate court, to compel any person to appear, give 5 sworn testimony, or produce documentary or other evidence deemed relevant 6 7 to a matter under his or her inquiry. A person thus required to provide information shall be paid the same fees and travel allowances and shall 8 9 be accorded the same privileges and immunities as are extended to witnesses in the district courts of this state and shall also be entitled 10 to have personal counsel present while being questioned. 11

12 Sec. 32. Section 47-911, Reissue Revised Statutes of Nebraska, is 13 amended to read:

47-911 (1) A full investigation conducted by the office shall 14 consist of: Access to and retrieval of all relevant records through 15 subpoena, compliance with a request of the office, or voluntary 16 17 production; review of all relevant records; and interviews of all 18 relevant persons In conducting investigations, the office shall access 19 all relevant records through subpoena, compliance with a request by the office, and voluntary production. The office may request or subpoena any 20 record necessary for the investigation from the department, the division, 21 22 or a private agency that is pertinent to an investigation. All case 23 files, licensing files, medical records, financial and administrative 24 records, and records required to be maintained pursuant to applicable 25 licensing rules shall be produced for review by the office in the course of an investigation. 26

27 (2) Compliance with a request of the office includes:

28 (a) Production of all records requested;

(b) A diligent search to ensure that all appropriate records are
 included;-and

31 (c) A continuing obligation to immediately forward to the office any

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1 relevant records received, located, or generated after the date of the 2 request; -

3 (d) Provision of complete and truthful answers to questions posed by
4 the office in the course of an investigation; and

5 <u>(e) Not willfully interfering with or obstructing the investigation.</u>

(3) The office shall seek access in a manner that respects the 6 7 dignity and human rights of all persons involved, maintains the integrity of the investigation, and does not unnecessarily disrupt department or 8 9 division programs or services. When advance notice to an administrator or his or her designee is not provided, the office investigator shall, upon 10 arrival at the departmental office, bureau, or division or private 11 agency, request that an onsite employee notify the administrator or his 12 or her designee of the investigator's arrival. 13

(4) When circumstances of an investigation require, the office may
make an <u>announced or unannounced visit to a departmental office</u>, bureau,
or division, a department correctional facility, <u>a parole office</u>, or a
private agency to request records relevant to an investigation.

(5) A responsible individual or an administrator may be asked to
sign a statement of record integrity and security when a record is
secured by request as the result of a visit by the office, stating:

(a) That the responsible individual or the administrator has made a diligent search of the office, bureau, division, private agency, or department correctional facility to determine that all appropriate records in existence at the time of the request were produced;

(b) That the responsible individual or the administrator agrees to
immediately forward to the office any relevant records received, located,
or generated after the visit;

(c) The persons who have had access to the records since they weresecured; and

30 (d) Whether, to the best of the knowledge of the responsible31 individual or the administrator, any records were removed from or added

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1 to the record since it was secured.

2 (6) The office shall permit a responsible individual, an administrator, or an employee of a departmental office, bureau, 3 or 4 division, a private agency, or a department correctional facility to make 5 photocopies of the original records within a reasonable time in the presence of the office for purposes of creating a working record in a 6 7 manner that assures confidentiality.

8 (7) The office shall present to the responsible individual or the 9 administrator or other employee of the departmental office, bureau, or 10 division, private agency, or department correctional facility a copy of 11 the request, stating the date and the titles of the records received.

(8) If an original record is provided during an investigation, the
office shall return the original record as soon as practical but no later
than ten working days after the date of the compliance request.

(9) All investigations conducted by the office shall be conducted in
a manner designed to ensure the preservation of evidence for possible use
in a criminal prosecution.

18 Sec. 33. Section 47-912, Reissue Revised Statutes of Nebraska, is 19 amended to read:

47-912 (1) Reports of investigations conducted by the office shall
not be distributed beyond the entity that is the subject of the report
without the consent of the Inspector General.

(2) The office <u>may</u> shall redact confidential information before
 distributing a report of an investigation.

25 <u>(3)</u> The office may disclose confidential information to the 26 chairperson of the Judiciary Committee of the Legislature when such 27 disclosure is, in the judgment of the Public Counsel, desirable to keep 28 the chairperson informed of important events, issues, and developments in 29 the Nebraska correctional system.

30 (4)(a) (3)(a) A summarized final report based on an investigation
 31 may be publicly released in order to bring awareness to systemic issues.

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(b) Such report shall be released only:

2 (i) After a disclosure is made to the chairperson pursuant to
3 subsection (3) (2) of this section; and

4 (ii) If a determination is made by the Inspector General with the 5 chairperson that doing so would be in the best interest of the public.

6 (c) If there is disagreement about whether releasing the report 7 would be in the best interest of the public, the chairperson of the 8 Executive Board of the Legislative Council may be asked to make the final 9 decision.

10 (5) (4) Records and documents, regardless of physical form, that are 11 obtained or produced by the office in the course of an investigation are 12 not public records for purposes of sections 84-712 to 84-712.09. Reports 13 of investigations conducted by the office are not public records for 14 purposes of sections 84-712 to 84-712.09.

15 <u>(6)</u> <del>(5)</del> The office may withhold the identity of sources of 16 information to protect from retaliation any person who files a complaint 17 or provides information in good faith pursuant to the Office of Inspector 18 General of the Nebraska Correctional System Act.

Sec. 34. Section 47-913, Reissue Revised Statutes of Nebraska, isamended to read:

47-913 The department shall provide the <u>office of Public</u> Counsel and the <u>office of</u> Inspector General with direct computer access to all computerized records, reports, and documents maintained by the department in connection with administration of the Nebraska correctional system, except that the Public Counsel's and Inspector General's access to an inmate's medical or mental health records shall be subject to the inmate's consent.

28 Sec. 35. Section 47-914, Reissue Revised Statutes of Nebraska, is 29 amended to read:

47-914 (1) The Inspector General's report of an investigation shall
 be in writing to the Public Counsel and <u>may</u> shall contain

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recommendations. The report may recommend systemic reform or case-1 2 specific action, including a recommendation for discharge or discipline for sanctions 3 of employees or against а private agency. A11 4 recommendations to pursue discipline shall be in writing and signed by 5 the Inspector General. A report of an investigation shall be presented to the director or parole director after the Inspector General has received 6 7 the report, along with any specific input from the Public Counsel, within fifteen <u>business</u> days after the report is presented to the Public 8 9 Counsel.

10 (2) Any person receiving a report under this section shall not 11 further distribute the report or any confidential information contained 12 in the report. The report shall not be distributed beyond the parties 13 except through the appropriate court procedures to the judge.

(3) A report that identifies misconduct, misfeasance, malfeasance, violation of statute, or violation of rules and regulations by an employee of the department, the division, or a private agency that is relevant to providing appropriate supervision of an employee may be shared with the employer of such employee. The employer may not further distribute the report or any confidential information contained in the report.

21 Sec. 36. Section 47-915, Reissue Revised Statutes of Nebraska, is 22 amended to read:

23 47-915 (1) Within fifteen <u>business</u> days after a report is presented 24 to the director or parole director under section 47-914, he or she shall determine whether to accept, reject, or request in writing modification 25 of the recommendations contained in the report. The Inspector General, 26 with input from the Public Counsel, may consider the director's or parole 27 28 <u>director's</u> request for modifications but is not obligated to accept such request. Such report shall become final upon the decision of the director 29 or parole <u>director</u> to accept or reject <u>any</u> the recommendations in the 30 report or, if the director or parole director requests modifications, 31

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1 within fifteen days after such request or after the Inspector General 2 responds to incorporates such modifications, whichever occurs earlier. If 3 the Inspector General does not accept the requested modification, the 4 recommendation for which a modification was requested shall be considered 5 to be rejected by the director or parole director.

(2) Within fifteen <u>business</u> days after the report is presented to 6 7 the director or parole director, the report shall be presented to the private agency or other provider of correctional or parole services that 8 subject of the report and to persons involved 9 in the is the 10 implementation of the recommendations in the report. Within fifteen business forty-five days after receipt of the report, the private agency 11 12 or other provider may submit a written response to the office to correct 13 any factual errors in the report. The Inspector General, with input from the Public Counsel, shall consider all materials submitted under this 14 subsection to determine whether a corrected report shall be issued. If 15 16 the Inspector General determines that a corrected report is necessary, 17 the corrected report shall be issued within fifteen business days after receipt of the written response. 18

(3) If the Inspector General does not issue a corrected report pursuant to subsection (2) of this section or if the corrected report does not address all issues raised in the written response, the private agency or other provider may request that its written response, or portions of the response, be appended to the report or corrected report.

24 Sec. 37. Section 47-918, Reissue Revised Statutes of Nebraska, is 25 amended to read:

47-918 On or before September 15 of each year, the Inspector General shall provide to each member of the Judiciary Committee of the Legislature, the Governor, and the Clerk of the Legislature a <u>report</u> <u>which summarizes summary of</u> reports and investigations made under the Office of Inspector General of the Nebraska Correctional System Act for the preceding year. The <u>report</u> summary provided to the Clerk of the

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Legislature shall be provided electronically. The report summaries shall 1 2 include recommendations and an update on the status of recommendations made in prior reports summaries, if any. The recommendations may address 3 4 issues discovered through investigations, audits, inspections, and reviews by the office that will (1) increase accountability and 5 legislative oversight of the Nebraska correctional system, (2) improve 6 7 operations of the department and the Nebraska correctional system, (3) deter and identify fraud, abuse, and illegal acts, and (4) identify 8 9 inconsistencies between statutory requirements and requirements for accreditation. The reports summaries shall not contain any confidential 10 or identifying information concerning the subjects of the reports and 11 investigations. 12

Sec. 38. Section 47-919, Reissue Revised Statutes of Nebraska, is amended to read:

15 47-919 The Division of Parole Supervision shall provide the <u>office</u> 16 <u>of</u> Public Counsel and the <u>office of</u> Inspector General with direct 17 computer access to all computerized records, reports, and documents 18 maintained in connection with administration of the Nebraska parole 19 system, except that access for the <u>office of</u> Public Counsel and the 20 <u>office of</u> Inspector General to a parolee's medical or mental health 21 records shall be subject to the parolee's consent.

22 Sec. 39. Section 47-920, Reissue Revised Statutes of Nebraska, is 23 amended to read:

47-920 Any person who has authority to recommend, approve, direct,
or otherwise take or affect personnel action shall not, with respect to
such authority:

(1) Take personnel action against an employee because of the
disclosure of information by the employee to the office which the
employee reasonably believes evidences wrongdoing under the Office of
Inspector General of the Nebraska Correctional System Act;

31 (2) Take personnel action against an employee as a reprisal for the

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submission of an allegation of wrongdoing under the act to the office by
 such employee; or

3 (3) Take personnel action against an employee as a reprisal for
4 providing information or testimony pursuant to <u>actions initiated and</u>
5 <u>undertaken</u> an investigation by the office.

Sec. 40. <u>If the Inspector General has reason to believe that any</u>
public officer or employee has acted in a manner warranting criminal or
disciplinary proceedings, the Inspector General shall refer the matter to
<u>the appropriate authorities.</u>

Sec. 41. Section 81-8,244, Revised Statutes Cumulative Supplement,
2020, is amended to read:

12 81-8,244 (1)(a) The Public Counsel may select, appoint, and 13 compensate as he or she sees fit, within the amount available by appropriation, such assistants and employees as he or she deems necessary 14 to discharge the responsibilities under sections 81-8,240 to 81-8,254. He 15 or she shall appoint and designate one assistant to be a deputy public 16 17 counsel, one assistant to be a deputy public counsel for corrections, one assistant to be a deputy public counsel for institutions, and one 18 assistant to be a deputy public counsel for welfare services. 19

(b) Such deputy public counsels shall be subject to the control andsupervision of the Public Counsel.

(c) The authority of the deputy public counsel for corrections shall extend to all facilities and parts of facilities, offices, houses of confinement, and institutions which are operated by the Department of Correctional Services and all county or municipal correctional or jail facilities.

(d) The authority of the deputy public counsel for institutions shall extend to all mental health institutions and facilities operated by the Department of Health and Human Services, to all veterans institutions operated by the Department of Veterans' Affairs, and to all regional behavioral health authorities that provide services and all community-

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based behavioral health services providers that contract with a regional 1 2 behavioral health authority to provide services, for any individual who was a patient within the prior twenty-four months of a state-owned and 3 4 state-operated regional center, and to all complaints pertaining to administrative acts of the department, authority, or provider when those 5 acts are concerned with the rights and interests of individuals placed 6 7 within those institutions and facilities or receiving community-based behavioral health services. 8

9 (e) The authority of the deputy public counsel for welfare services 10 shall extend to all complaints pertaining to administrative acts of 11 administrative agencies when those acts are concerned with the rights and 12 interests of individuals involved in the welfare services system of the 13 State of Nebraska.

(f) The Public Counsel may delegate to members of the staff any authority or duty under sections 81-8,240 to 81-8,254 except the power of delegation and the duty of formally making recommendations to administrative agencies or reports to the Governor or the Legislature.

(2) The Public Counsel shall appoint the Inspector General of
 Nebraska Child Welfare as provided in section <u>7 of this act</u> 4<del>3-4317</del>. The
 Inspector General of Nebraska Child Welfare shall have the powers and
 duties provided in the Office of Inspector General of Nebraska Child
 Welfare Act.

(3) The Public Counsel shall appoint the Inspector General of the
Nebraska Correctional System as provided in section 47-904. The Inspector
General of the Nebraska Correctional System shall have the powers and
duties provided in the Office of Inspector General of the Nebraska
Correctional System Act.

Sec. 42. Original sections 28-711, 43-4302, 43-4303, 43-4317,
43-4320, 43-4321, 43-4322, 43-4324, 43-4326, 43-4329, 43-4330, 47-901,
47-902, 47-903, 47-904, 47-905, 47-907, 47-908, 47-909, 47-910, 47-911,
47-912, 47-913, 47-914, 47-915, 47-918, 47-919, and 47-920, Reissue

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Revised Statutes of Nebraska, and sections 28-712.01, 43-2,108, 43-4301,
43-4318, 43-4323, 43-4325, 43-4327, 43-4328, 43-4331, 43-4332, and
81-8,244, Revised Statutes Cumulative Supplement, 2020, are repealed.
Sec. 43. The following sections are outright repealed: Sections
43-4304, 43-4304.01, 43-4304.02, 43-4305, 43-4306, 43-4306.01, 43-4307,
43-4307.01, 43-4308, 43-4309, 43-4310, 43-4311, 43-4312, 43-4313,
43-4314, 43-4315, 43-4316, 43-4319, and 47-906, Reissue Revised Statutes

8 of Nebraska.