LEGISLATURE OF NEBRASKA

ONE HUNDRED SEVENTH LEGISLATURE

FIRST SESSION

LEGISLATIVE BILL 622

Introduced by Friesen, 34.

Read first time January 20, 2021

Committee: Revenue

- 1 A BILL FOR AN ACT relating to property taxes; to amend sections 77-201 2 and 77-5023, Reissue Revised Statutes of Nebraska, and section 3 79-1016, Revised Statutes Cumulative Supplement, 2020; to limit the 4 growth of real property valuations as prescribed; to provide for 5 adjustments to assessed values as prescribed; to harmonize 6 provisions; to provide an operative date; and to repeal the original 7 sections.
- 8 Be it enacted by the people of the State of Nebraska,

1 Section 1. Section 77-201, Reissue Revised Statutes of Nebraska, is

- 2 amended to read:
- 3 77-201 (1) Except as provided in subsections (2) through (4) of this
- 4 section, all real property in this state, not expressly exempt therefrom,
- 5 shall be subject to taxation and shall be valued at one hundred percent
- 6 of its actual value unless subsection (6) of this section applies, in
- 7 which case such property shall be valued at the percentage of actual
- 8 value determined under subsection (6) of this section.
- 9 (2) Agricultural land and horticultural land as defined in section
- 10 77-1359 shall constitute a separate and distinct class of property for
- 11 purposes of property taxation, shall be subject to taxation, unless
- 12 expressly exempt from taxation, and shall be valued at seventy-five
- 13 percent of its actual value unless subsection (7) of this section
- 14 applies, in which case such property shall be valued at the percentage of
- 15 actual value determined under subsection (7) of this section.
- 16 (3) Agricultural land and horticultural land actively devoted to
- 17 agricultural or horticultural purposes which has value for purposes other
- 18 than agricultural or horticultural uses and which meets the
- 19 qualifications for special valuation under section 77-1344 shall
- 20 constitute a separate and distinct class of property for purposes of
- 21 property taxation, shall be subject to taxation, and shall be valued for
- 22 taxation at seventy-five percent of its special valuation value as
- 23 defined in section 77-1343 unless subsection (7) of this section applies,
- 24 <u>in which case such property shall be valued at the percentage of special</u>
- 25 valuation determined under subsection (7) of this section.
- 26 (4) Historically significant real property which meets the
- 27 qualifications for historic rehabilitation valuation under sections
- 28 77-1385 to 77-1394 shall be valued for taxation as provided in such
- 29 sections unless subsection (6) of this section applies, in which case
- 30 <u>such property shall be valued at the percentage of actual value</u>
- 31 determined under subsection (6) of this section.

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1 (5) Tangible personal property, not including motor vehicles, 2 trailers, and semitrailers registered for operation on the highways of 3 this state, shall constitute a separate and distinct class of property for purposes of property taxation, shall be subject to taxation, unless 4 expressly exempt from taxation, and shall be valued at its net book 5 value. Tangible personal property transferred as a gift or devise or as 6 part of a transaction which is not a purchase shall be subject to 7 taxation based upon the date the property was acquired by the previous 8 9 owner and at the previous owner's Nebraska adjusted basis. Tangible 10 personal property acquired as replacement property for converted property shall be subject to taxation based upon the date the converted property 11 was acquired and at the Nebraska adjusted basis of the converted property 12 unless insurance proceeds are payable by reason of the conversion. For 13 14 purposes of this subsection, (a) converted property means tangible personal property which is compulsorily or involuntarily converted as a 15 16 result of its destruction in whole or in part, theft, seizure, 17 requisition, or condemnation, or the threat or imminence thereof, and no gain or loss is recognized for federal or state income tax purposes by 18 the holder of the property as a result of the conversion and (b) 19 replacement property means tangible personal property acquired within two 20 years after the close of the calendar year in which tangible personal 21 property was converted and which is, except for date of construction or 22 23 manufacture, substantially the same as the converted property.

(6)(a) The total assessed value of all nonagricultural real property
for any year shall not be more than three percent greater than the total
assessed value of all such property in the prior year, excluding any new
growth occurring since the prior year's assessment.

(b) If the total assessed value of all nonagricultural real property for any year exceeds the limit provided in subdivision (6)(a) of this section, the Tax Commissioner shall calculate an adjustment ratio to uniformly and proportionately adjust the assessed value of all such

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- 1 property. The Tax Commissioner shall set the adjustment ratio so that the
- 2 limit in subdivision (6)(a) of this section is not exceeded. The Tax
- 3 Commissioner shall issue an order to each county assessor to adjust the
- 4 assessed values of all nonagricultural real property by the adjustment
- 5 ratio.
- 6 (7)(a) The total assessed value of all agricultural land and
- 7 horticultural land as defined in section 77-1359 for any year shall not
- 8 be more than three percent greater than the total assessed value of all
- 9 such land in the prior year, excluding any new growth occurring since the
- 10 prior year's assessment.
- 11 (b) If the total assessed value of all agricultural land and
- 12 horticultural land for any year exceeds the limit provided in subdivision
- 13 (7)(a) of this section, the Tax Commissioner shall calculate an
- 14 <u>adjustment ratio to uniformly and proportionately adjust the assessed</u>
- 15 value of all such land. The Tax Commissioner shall set the adjustment
- 16 ratio so that the limit in subdivision (7)(a) of this section is not
- 17 exceeded. The Tax Commissioner shall issue an order to each county
- 18 assessor to adjust the assessed values of all agricultural land and
- 19 <u>horticultural land by the adjustment ratio.</u>
- 20 <u>(8) For purposes of this section:</u>
- 21 (a) New growth means the increase in real property valuation due to
- 22 improvements to real property as a result of new construction and
- 23 <u>additions to existing buildings and any other improvements to real</u>
- 24 property which increase the value of such property; and
- 25 (b) Nonagricultural real property means all real property in this
- 26 <u>state other than agricultural land and horticultural land as defined in</u>
- 27 section 77-1359.
- Sec. 2. Section 77-5023, Reissue Revised Statutes of Nebraska, is
- 29 amended to read:
- 30 77-5023 (1) Pursuant to section 77-5022, the commission shall have
- 31 the power to increase or decrease the value of a class or subclass of

- 1 real property in any county or taxing authority or of real property
- 2 valued by the state so that all classes or subclasses of real property in
- 3 all counties fall within an acceptable range.
- 4 (2) An acceptable range is the percentage of variation from a
- 5 standard for valuation as measured by an established indicator of central
- 6 tendency of assessment. Acceptable ranges are: (a) For agricultural land
- 7 and horticultural land as defined in section 77-1359, sixty-nine to
- 8 seventy-five percent of actual value or, for any year in which subsection
- 9 (7) of section 77-201 applies, a similar percentage variation after
- 10 taking into account the adjustment made pursuant to subsection (7) of
- 11 <u>section 77-201</u>; (b) for lands receiving special valuation, sixty-nine to
- 12 seventy-five percent of special valuation as defined in section 77-1343
- 13 or, for any year in which subsection (7) of section 77-201 applies, a
- 14 <u>similar percentage variation after taking into account the adjustment</u>
- 15 <u>made pursuant to subsection (7) of section 77-201;</u> and (c) for all other
- 16 real property, ninety-two to one hundred percent of actual value or, for
- 17 <u>any year in which subsection (6) of section 77-201 applies, a similar</u>
- 18 percentage variation after taking into account the adjustment made
- 19 pursuant to subsection (6) of section 77-201.
- 20 (3) Any increase or decrease shall cause the level of value
- 21 determined by the commission to be at the midpoint of the applicable
- 22 acceptable range.
- 23 (4) Any decrease or increase to a subclass of property shall also
- 24 cause the level of value determined by the commission for the class from
- 25 which the subclass is drawn to be within the applicable acceptable range.
- 26 (5) Whether or not the level of value determined by the commission
- 27 falls within an acceptable range or at the midpoint of an acceptable
- 28 range may be determined to a reasonable degree of certainty relying upon
- 29 generally accepted mass appraisal techniques.
- 30 Sec. 3. Section 79-1016, Revised Statutes Cumulative Supplement,
- 31 2020, is amended to read:

- 1 79-1016 (1) On or before August 20, the county assessor shall 2 certify to the Property Tax Administrator the total taxable value by school district in the county for the current assessment year on forms 3 prescribed by the Tax Commissioner. The county assessor may amend the 4 filing for changes made to the taxable valuation of the school district 5 in the county if corrections or errors on the original certification are 6 7 discovered. Amendments shall be certified to the Property Tax Administrator on or before August 31. 8
- 9 (2) On or before October 10, the Property Tax Administrator shall compute and certify to the State Department of Education the adjusted 10 valuation for the current assessment year for each class of property in 11 each school district and each local system. The adjusted valuation of 12 13 property for each school district and each local system, for purposes of 14 determining state aid pursuant to the Tax Equity and Educational Opportunities Support Act, shall reflect as nearly as possible state aid 15 16 value as defined in subsection (3) of this section. The Property Tax 17 Administrator shall notify each school district and each local system of its adjusted valuation for the current assessment year by class of 18 property on or before October 10. Establishment of the adjusted valuation 19 shall be based on the taxable value certified by the county assessor for 20 each school district in the county adjusted by the determination of the 21 level of value for each school district from an analysis of the 22 23 comprehensive assessment ratio study or other studies developed by the Property Tax Administrator, in compliance with professionally accepted 24 mass appraisal techniques, as required by section 77-1327. The Tax 25 Commissioner shall adopt and promulgate rules and regulations setting 26 forth standards for the determination of level of value for state aid 27 28 purposes.
- 29 (3) For purposes of this section, state aid value means:
- 30 (a) For real property other than agricultural and horticultural 31 land, ninety-six percent of actual value or, for any year in which

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1 subsection (6) of section 77-201 applies, four percent less than the

- 2 percentage of actual value determined under subsection (6) of section
- 3 77-201;
- 4 (b) For agricultural and horticultural land, seventy-two percent of
- 5 actual value as provided in sections 77-1359 to 77-1363 or, for any year
- 6 <u>in which subsection (7) of section 77-201 applies, three percent less</u>
- 7 than the percentage of actual value determined under subsection (7) of
- 8 section 77-201. For agricultural and horticultural land that receives
- 9 special valuation pursuant to section 77-1344, seventy-two percent of
- 10 special valuation as defined in section 77-1343 or, for any year in which
- 11 <u>subsection (7) of section 77-201 applies, three percent less than the</u>
- 12 <u>percentage of special valuation determined under subsection (7) of</u>
- 13 <u>section 77-201</u>; and
- (c) For personal property, the net book value as defined in section
- 15 77-120.
- 16 (4) On or before November 10, any local system may file with the Tax
- 17 Commissioner written objections to the adjusted valuations prepared by
- 18 the Property Tax Administrator, stating the reasons why such adjusted
- 19 valuations are not the valuations required by subsection (3) of this
- 20 section. The Tax Commissioner shall fix a time for a hearing. Either
- 21 party shall be permitted to introduce any evidence in reference thereto.
- 22 On or before January 1, the Tax Commissioner shall enter a written order
- 23 modifying or declining to modify, in whole or in part, the adjusted
- 24 valuations and shall certify the order to the State Department of
- 25 Education. Modification by the Tax Commissioner shall be based upon the
- 26 evidence introduced at hearing and shall not be limited to the
- 27 modification requested in the written objections or at hearing. A copy of
- 28 the written order shall be mailed to the local system within seven days
- 29 after the date of the order. The written order of the Tax Commissioner
- 30 may be appealed within thirty days after the date of the order to the Tax
- 31 Equalization and Review Commission in accordance with section 77-5013.

- 1 (5) On or before November 10, any local system or county official may file with the Tax Commissioner a written request for a nonappealable 2 3 correction of the adjusted valuation due to clerical error as defined in 4 section 77-128 or, for agricultural and horticultural land, assessed value changes by reason of land qualified or disqualified for special use 5 valuation pursuant to sections 77-1343 to 77-1347.01. On or before the 6 following January 1, the Tax Commissioner shall approve or deny the 7 8 request and, if approved, certify the corrected adjusted valuations 9 resulting from such action to the State Department of Education.
- (6) On or before May 31 of the year following the certification of 10 adjusted valuation pursuant to subsection (2) of this section, any local 11 system or county official may file with the Tax Commissioner a written 12 request for a nonappealable correction of the adjusted valuation due to 13 changes to the tax list that change the assessed value of taxable 14 property. Upon the filing of the written request, the Tax Commissioner 15 16 shall require the county assessor to recertify the taxable valuation by 17 school district in the county on forms prescribed by the Commissioner. The recertified valuation shall be the valuation that was 18 certified on the tax list, pursuant to section 77-1613, increased or 19 20 decreased by changes to the tax list that change the assessed value of taxable property in the school district in the county in the prior 21 assessment year. On or before the following July 31, the Tax Commissioner 22 23 shall approve or deny the request and, if approved, certify the corrected 24 adjusted valuations resulting from such action to the State Department of 25 Education.
- 26 (7) No injunction shall be granted restraining the distribution of 27 state aid based upon the adjusted valuations pursuant to this section.
- (8) A school district whose state aid is to be calculated pursuant to subsection (5) of this section and whose state aid payment is postponed as a result of failure to calculate state aid pursuant to such subsection may apply to the state board for lump-sum payment of such

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- 1 postponed state aid. Such application may be for any amount up to one
- 2 hundred percent of the postponed state aid. The state board may grant the
- 3 entire amount applied for or any portion of such amount. The state board
- 4 shall notify the Director of Administrative Services of the amount of
- 5 funds to be paid in a lump sum and the reduced amount of the monthly
- 6 payments. The Director of Administrative Services shall, at the time of
- 7 the next state aid payment made pursuant to section 79-1022, draw a
- 8 warrant for the lump-sum amount from appropriated funds and forward such
- 9 warrant to the district.
- Sec. 4. This act becomes operative on January 1, 2022.
- 11 Sec. 5. Original sections 77-201 and 77-5023, Reissue Revised
- 12 Statutes of Nebraska, and section 79-1016, Revised Statutes Cumulative
- 13 Supplement, 2020, are repealed.