LEGISLATURE OF NEBRASKA ONE HUNDRED SEVENTH LEGISLATURE FIRST SESSION

LEGISLATIVE BILL 299

Introduced by McDonnell, 5. Read first time January 12, 2021 Committee: Revenue

- A BILL FOR AN ACT relating to firefighters; to amend section 77-2716,
 Revised Statutes Cumulative Supplement, 2020; to adopt the
 Firefighter Cancer Benefits Act; to provide for an income tax
 exemption for such benefits; to provide an operative date; and to
 repeal the original section.
- 6 Be it enacted by the people of the State of Nebraska,

1	Section 1. <u>Sections 1 to 10 of this act shall be known and may be</u>
2	cited as the Firefighter Cancer Benefits Act.
3	Sec. 2. For purposes of the Firefighter Cancer Benefits Act:
4	(1) Cancer means:
5	<u>(a) A disease (i) caused by an uncontrolled division of abnormal</u>
6	cells in a part of the body or a malignant growth or tumor resulting from
7	the division of abnormal cells and (ii) affecting the prostate, breast,
8	or lung or the lymphatic, hematological, digestive, urinary,
9	<u>neurological, or reproductive system; or</u>
10	(b) Melanoma; and
11	<u>(2) Firefighter means:</u>
12	<u>(a) A firefighter or firefighter-paramedic who is a member of a paid</u>
13	fire department of a municipality or a rural or suburban fire protection
14	<u>district in this state, including a municipality having a home rule</u>
15	charter or a municipal authority created pursuant to a home rule charter
16	<u>that has its own paid fire department;</u>
17	<u>(b) A firefighter or firefighter-paramedic who is a member of a paid</u>
18	fire department of an airport authority; or
19	<u>(c) A volunteer firefighter who has been deemed an employee under</u>
20	subdivision (3) of section 48-115.
21	Sec. 3. <u>Before any firefighter is entitled to benefits under the</u>
22	<u>Firefighter Cancer Benefits Act, such firefighter shall (1) have</u>
23	successfully passed a physical examination which failed to reveal any
24	evidence of cancer and (2) have served at least twelve consecutive months
25	<u>as a firefighter at any fire station within the State of Nebraska. After</u>
26	serving at least twelve consecutive months as a firefighter, the
27	firefighter shall be deemed to be in compliance with subdivision (2) of
28	this section even with a break in service, so long as such break does not
29	<u>exceed six months.</u>
30	Sec. 4. (1) Beginning on and after the operative date of this act,
31	every rural or suburban fire protection district, airport authority,

city, village, or nonprofit corporation shall provide and maintain 1 2 enhanced cancer benefits. Such benefits shall include, at a minimum, the 3 following: (a) A lump-sum benefit of twenty-five thousand dollars for each 4 diagnosis payable to a firefighter upon acceptable proof to the insurance 5 carrier or other payor of a diagnosis by a board-certified physician in 6 7 the medical specialty appropriate for the type of cancer diagnosed that there are one or more malignant tumors characterized by the 8 9 uncontrollable and abnormal growth and spread of malignant cells with 10 invasion of normal tissue, and that either: (i) There is metastasis and: 11 (A) Surgery, radiotherapy, or chemotherapy is medically necessary; 12 13 or (B) There is a tumor of the prostate, provided that it is treated 14 with radical prostatectomy or external beam therapy; or 15 (ii) Such firefighter has terminal cancer, his or her life 16 17 expectancy is twenty-four months or less from the date of diagnosis, and he or she will not benefit from, or has exhausted, curative therapy; 18 (b) A lump-sum benefit of six thousand two hundred fifty dollars for 19 each diagnosis payable to a firefighter upon acceptable proof to the 20 21 insurance carrier or other payor of a diagnosis by a board-certified 22 physician in the medical specialty appropriate for the type of cancer 23 involved that either: 24 (i) There is carcinoma in situ such that surgery, radiotherapy, or 25 chemotherapy has been determined to be medically necessary; 26 (ii) There are malignant tumors which are treated by endoscopic 27 procedures alone; or 28 (iii) There are malignant melanomas; and (c)(i) A monthly benefit of one thousand five hundred dollars 29 payable to a firefighter, of which the first payment shall be made six 30 months after total disability and submission of acceptable proof of such 31

disability to the insurance carrier or other payor that such disability
 is caused by cancer and that such cancer precludes the firefighter from
 serving as a firefighter. Such benefit shall continue for up to thirty six consecutive monthly payments.

5 (ii) Such monthly benefit shall be subordinate to any other benefit 6 actually paid to the firefighter solely for such disability from any 7 other source, not including private insurance purchased solely by the 8 firefighter, and shall be limited to the difference between the amount of 9 such other pay benefit and the amount specified in this section.

(iii) Any firefighter receiving such monthly benefit may be required
 to have his or her condition reevaluated. In the event any such
 reevaluation reveals that such person has regained the ability to perform
 duties as a firefighter, then his or her monthly benefits shall cease the
 last day of the month of the reevaluation.

15 (iv) In the event that there is a subsequent reoccurrence of a 16 disability caused by cancer which precludes the firefighter from serving 17 as a firefighter, he or she shall be entitled to receive any remaining 18 monthly benefits.

19 (2) A firefighter shall also be entitled to an additional payment of 20 enhanced cancer death benefits in the amount of fifty thousand dollars 21 payable to his or her beneficiary or, if no beneficiary is named, to such 22 firefighter's estate upon acceptable proof by a board-certified physician 23 that such firefighter's death resulted from complications associated with 24 cancer.

25 (3) A firefighter shall be ineligible for benefits under the
 26 Firefighter Cancer Benefits Act if he or she is already provided paid
 27 firefighter cancer benefits pursuant to section 35-1001.

28 Sec. 5. <u>The combined total of all benefits received by any</u> 29 <u>firefighter pursuant to subdivisions (1)(a) and (b) of section 4 of this</u> 30 act during his or her lifetime shall not exceed fifty thousand dollars.

31 Sec. 6. <u>Any firefighter who was simultaneously a member of more</u>

1	than one fire department at the time of diagnosis shall not be entitled
2	to receive benefits under the Firefighter Cancer Benefits Act from or on
3	<u>behalf of more than one of such fire departments. In the event a</u>
4	<u>volunteer of one fire department is simultaneously employed as a</u>
5	firefighter who is a member of a paid fire department of a municipality,
6	<u>an airport authority, or a rural or suburban fire protection district,</u>
7	<u>the rural or suburban fire protection district, city, village, or</u>
8	nonprofit corporation for which such person serves as a volunteer shall
9	not be required to maintain benefits on such volunteer otherwise required
10	under the Firefighter Cancer Benefits Act during the period of time of
11	<u>such employment.</u>
12	Sec. 7. <u>A firefighter shall remain eligible for benefits pursuant</u>
13	to subdivisions (1)(a) and (b) and subsection (2) of section 4 of this
14	<u>act for sixty months after the formal cessation of the firefighter's</u>
15	status as a firefighter. The rural or suburban fire protection district,
16	airport authority, city, village, or nonprofit corporation for which such
17	<u>firefighter served shall be responsible for payment of all premiums or</u>

18 <u>other costs associated with benefits provided under subsections (1) and</u> 19 <u>(2) of section 4 of this act throughout the duration of the firefighter's</u> 20 <u>coverage.</u>

A rural or suburban fire protection district, airport 21 Sec. 8. 22 authority, city, village, or nonprofit corporation shall, no later than 23 January 1, 2022, maintain proof of insurance coverage that meets the 24 requirements of the Firefighter Cancer Benefits Act or shall maintain 25 satisfactory proof of the ability to pay such compensation to ensure adequate coverage for all firefighters. Sufficient documentation of 26 27 satisfactory proof of the ability to pay such compensation to ensure 28 adequate coverage for all firefighters shall be required and shall comply 29 with rules and regulations adopted and promulgated by the State Fire 30 Marshal. Such coverage shall remain in effect until sixty months after 31 the rural or suburban fire protection district, airport authority, city, village, or nonprofit corporation no longer has any firefighters who
 could qualify for benefits under the act.

Any rural or suburban fire protection district, airport 3 Sec. 9. authority, city, village, or nonprofit corporation that has had a 4 firefighter file a claim for or receive cancer benefits under the 5 Firefighter Cancer Benefits Act shall report such claims filed, claims 6 7 paid, and types of claims to the State Fire Marshal. Beginning on December 1, 2023, the State Fire Marshal shall submit electronically an 8 9 annual report to the Legislature and Governor stating the number of firefighters who have filed claims pursuant to the act and the number of 10 firefighters who have received benefits under the act. 11

Sec. 10. <u>The State Fire Marshal may adopt and promulgate rules and</u>
 <u>regulations necessary to carry out the Firefighter Cancer Benefits Act.</u>

Sec. 11. Section 77-2716, Revised Statutes Cumulative Supplement,2020, is amended to read:

16 77-2716 (1) The following adjustments to federal adjusted gross
 17 income or, for corporations and fiduciaries, federal taxable income shall
 18 be made for interest or dividends received:

(a)(i) There shall be subtracted interest or dividends received by the owner of obligations of the United States and its territories and possessions or of any authority, commission, or instrumentality of the United States to the extent includable in gross income for federal income tax purposes but exempt from state income taxes under the laws of the United States; and

(ii) There shall be subtracted interest received by the owner of obligations of the State of Nebraska or its political subdivisions or authorities which are Build America Bonds to the extent includable in gross income for federal income tax purposes;

(b) There shall be subtracted that portion of the total dividends
and other income received from a regulated investment company which is
attributable to obligations described in subdivision (a) of this

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subsection as reported to the recipient by the regulated investment company;

3 (c) There shall be added interest or dividends received by the owner 4 of obligations of the District of Columbia, other states of the United 5 States, or their political subdivisions, authorities, commissions, or 6 instrumentalities to the extent excluded in the computation of gross 7 income for federal income tax purposes except that such interest or 8 dividends shall not be added if received by a corporation which is a 9 regulated investment company;

10 (d) There shall be added that portion of the total dividends and 11 other income received from a regulated investment company which is 12 attributable to obligations described in subdivision (c) of this 13 subsection and excluded for federal income tax purposes as reported to 14 the recipient by the regulated investment company; and

(e)(i) Any amount subtracted under this subsection shall be reduced by any interest on indebtedness incurred to carry the obligations or securities described in this subsection or the investment in the regulated investment company and by any expenses incurred in the production of interest or dividend income described in this subsection to the extent that such expenses, including amortizable bond premiums, are deductible in determining federal taxable income.

(ii) Any amount added under this subsection shall be reduced by any
expenses incurred in the production of such income to the extent
disallowed in the computation of federal taxable income.

(2) There shall be allowed a net operating loss derived from or connected with Nebraska sources computed under rules and regulations adopted and promulgated by the Tax Commissioner consistent, to the extent possible under the Nebraska Revenue Act of 1967, with the laws of the United States. For a resident individual, estate, or trust, the net operating loss computed on the federal income tax return shall be adjusted by the modifications contained in this section. For a

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nonresident individual, estate, or trust or for a partial-year resident individual, the net operating loss computed on the federal return shall be adjusted by the modifications contained in this section and any carryovers or carrybacks shall be limited to the portion of the loss derived from or connected with Nebraska sources.

6 (3) There shall be subtracted from federal adjusted gross income for 7 all taxable years beginning on or after January 1, 1987, the amount of 8 any state income tax refund to the extent such refund was deducted under 9 the Internal Revenue Code, was not allowed in the computation of the tax 10 due under the Nebraska Revenue Act of 1967, and is included in federal 11 adjusted gross income.

(4) Federal adjusted gross income, or, for a fiduciary, federal taxable income shall be modified to exclude the portion of the income or loss received from a small business corporation with an election in effect under subchapter S of the Internal Revenue Code or from a limited liability company organized pursuant to the Nebraska Uniform Limited Liability Company Act that is not derived from or connected with Nebraska sources as determined in section 77-2734.01.

19 (5) There shall be subtracted from federal adjusted gross income or, 20 for corporations and fiduciaries, federal taxable income dividends 21 received or deemed to be received from corporations which are not subject 22 to the Internal Revenue Code.

(6) There shall be subtracted from federal taxable income a portion of the income earned by a corporation subject to the Internal Revenue Code of 1986 that is actually taxed by a foreign country or one of its political subdivisions at a rate in excess of the maximum federal tax rate for corporations. The taxpayer may make the computation for each foreign country or for groups of foreign countries. The portion of the taxes that may be deducted shall be computed in the following manner:

30 (a) The amount of federal taxable income from operations within a31 foreign taxing jurisdiction shall be reduced by the amount of taxes

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1 actually paid to the foreign jurisdiction that are not deductible solely 2 because the foreign tax credit was elected on the federal income tax 3 return;

4 (b) The amount of after-tax income shall be divided by one minus the
5 maximum tax rate for corporations in the Internal Revenue Code; and

6 (c) The result of the calculation in subdivision (b) of this 7 subsection shall be subtracted from the amount of federal taxable income 8 used in subdivision (a) of this subsection. The result of such 9 calculation, if greater than zero, shall be subtracted from federal 10 taxable income.

(7) Federal adjusted gross income shall be modified to exclude any
amount repaid by the taxpayer for which a reduction in federal tax is
allowed under section 1341(a)(5) of the Internal Revenue Code.

(8)(a) Federal adjusted gross income or, for corporations and fiduciaries, federal taxable income shall be reduced, to the extent included, by income from interest, earnings, and state contributions received from the Nebraska educational savings plan trust created in sections 85-1801 to 85-1817 and any account established under the achieving a better life experience program as provided in sections 77-1401 to 77-1409.

(b) Federal adjusted gross income or, for corporations 21 and fiduciaries, federal taxable income shall be reduced by any contributions 22 as a participant in the Nebraska educational savings plan trust or 23 24 contributions to an account established under the achieving a better life 25 experience program made for the benefit of a beneficiary as provided in sections 77-1401 to 77-1409, to the extent not deducted for federal 26 27 income tax purposes, but not to exceed five thousand dollars per married 28 filing separate return or ten thousand dollars for any other return. With respect to a qualified rollover within the meaning of section 529 of the 29 Internal Revenue Code from another state's plan, any interest, earnings, 30 and state contributions received from the other state's educational 31

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1 savings plan which is qualified under section 529 of the code shall 2 qualify for the reduction provided in this subdivision. For contributions 3 by a custodian of a custodial account including rollovers from another 4 custodial account, the reduction shall only apply to funds added to the 5 custodial account after January 1, 2014.

(c) For taxable years beginning or deemed to begin on or after 6 7 January 1, 2021, under the Internal Revenue Code of 1986, as amended, federal adjusted gross income shall be reduced, to the extent included in 8 9 the adjusted gross income of an individual, by the amount of any contribution made by the individual's employer into an account under the 10 Nebraska educational savings plan trust owned by the individual, not to 11 exceed five thousand dollars per married filing separate return or ten 12 thousand dollars for any other return. 13

14 (d) Federal adjusted gross income or, for corporations and15 fiduciaries, federal taxable income shall be increased by:

(i) The amount resulting from the cancellation of a participation
agreement refunded to the taxpayer as a participant in the Nebraska
educational savings plan trust to the extent previously deducted under
subdivision (8)(b) of this section; and

(ii) The amount of any withdrawals by the owner of an account
established under the achieving a better life experience program as
provided in sections 77-1401 to 77-1409 for nonqualified expenses to the
extent previously deducted under subdivision (8)(b) of this section.

24 (9)(a) For income tax returns filed after September 10, 2001, for 25 taxable years beginning or deemed to begin before January 1, 2006, under the Internal Revenue Code of 1986, as amended, federal adjusted gross 26 income or, for corporations and fiduciaries, federal taxable income shall 27 be increased by eighty-five percent of any amount of any federal bonus 28 depreciation received under the federal Job Creation and Worker 29 Assistance Act of 2002 or the federal Jobs and Growth Tax Act of 2003, 30 under section 168(k) or section 1400L of the Internal Revenue Code of 31

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1986, as amended, for assets placed in service after September 10, 2001,
 and before December 31, 2005.

3 (b) For a partnership, limited liability company, cooperative, 4 including any cooperative exempt from income taxes under section 521 of 5 the Internal Revenue Code of 1986, as amended, limited cooperative 6 association, subchapter S corporation, or joint venture, the increase 7 shall be distributed to the partners, members, shareholders, patrons, or 8 beneficiaries in the same manner as income is distributed for use against 9 their income tax liabilities.

10 (c) For a corporation with a unitary business having activity both 11 inside and outside the state, the increase shall be apportioned to 12 Nebraska in the same manner as income is apportioned to the state by 13 section 77-2734.05.

(d) The amount of bonus depreciation added to federal adjusted gross 14 income or, for corporations and fiduciaries, federal taxable income by 15 this subsection shall be subtracted in a later taxable year. Twenty 16 percent of the total amount of bonus depreciation added back by this 17 subsection for tax years beginning or deemed to begin before January 1, 18 19 2003, under the Internal Revenue Code of 1986, as amended, may be subtracted in the first taxable year beginning or deemed to begin on or 20 after January 1, 2005, under the Internal Revenue Code of 1986, as 21 amended, and twenty percent in each of the next four following taxable 22 years. Twenty percent of the total amount of bonus depreciation added 23 24 back by this subsection for tax years beginning or deemed to begin on or after January 1, 2003, may be subtracted in the first taxable year 25 beginning or deemed to begin on or after January 1, 2006, under the 26 Internal Revenue Code of 1986, as amended, and twenty percent in each of 27 the next four following taxable years. 28

(10) For taxable years beginning or deemed to begin on or after
January 1, 2003, and before January 1, 2006, under the Internal Revenue
Code of 1986, as amended, federal adjusted gross income or, for

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1 corporations and fiduciaries, federal taxable income shall be increased 2 by the amount of any capital investment that is expensed under section 179 of the Internal Revenue Code of 1986, as amended, that is in excess 3 4 of twenty-five thousand dollars that is allowed under the federal Jobs 5 and Growth Tax Act of 2003. Twenty percent of the total amount of expensing added back by this subsection for tax years beginning or deemed 6 to begin on or after January 1, 2003, may be subtracted in the first 7 taxable year beginning or deemed to begin on or after January 1, 2006, 8 9 under the Internal Revenue Code of 1986, as amended, and twenty percent in each of the next four following tax years. 10

(11)(a) For taxable years beginning or deemed to begin before 11 January 1, 2018, under the Internal Revenue Code of 1986, as amended, 12 federal adjusted gross income shall be reduced by contributions, up to 13 two thousand dollars per married filing jointly return or one thousand 14 dollars for any other return, and any investment earnings made as a 15 16 participant in the Nebraska long-term care savings plan under the Long-17 Term Care Savings Plan Act, to the extent not deducted for federal income 18 tax purposes.

19 (b) For taxable years beginning or deemed to begin before January 1, 2018, under the Internal Revenue Code of 1986, as amended, federal 20 adjusted gross income shall be increased by the withdrawals made as a 21 22 participant in the Nebraska long-term care savings plan under the act by 23 a person who is not a qualified individual or for any reason other than 24 transfer of funds to a spouse, long-term care expenses, long-term care 25 insurance premiums, or death of the participant, including withdrawals made by reason of cancellation of the participation agreement, to the 26 extent previously deducted as a contribution or as investment earnings. 27

(12) There shall be added to federal adjusted gross income for
individuals, estates, and trusts any amount taken as a credit for
franchise tax paid by a financial institution under sections 77-3801 to
77-3807 as allowed by subsection (5) of section 77-2715.07.

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1 (13)(a) For taxable years beginning or deemed to begin on or after 2 January 1, 2015, under the Internal Revenue Code of 1986, as amended, 3 federal adjusted gross income shall be reduced by the amount received as 4 benefits under the federal Social Security Act which are included in the 5 federal adjusted gross income if:

6 (i) For taxpayers filing a married filing joint return, federal 7 adjusted gross income is fifty-eight thousand dollars or less; or

8 (ii) For taxpayers filing any other return, federal adjusted gross9 income is forty-three thousand dollars or less.

10 (b) For taxable years beginning or deemed to begin on or after 11 January 1, 2020, under the Internal Revenue Code of 1986, as amended, the 12 Tax Commissioner shall adjust the dollar amounts provided in subdivisions 13 (13)(a)(i) and (ii) of this section by the same percentage used to adjust 14 individual income tax brackets under subsection (3) of section 15 77-2715.03.

16 (14)(a) For taxable years beginning or deemed to begin on or after January 1, 2015, and before January 1, 2022, under the Internal Revenue 17 Code of 1986, as amended, an individual may make a one-time election 18 within two calendar years after the date of his or her retirement from 19 the military to exclude income received as a military retirement benefit 20 by the individual to the extent included in federal adjusted gross income 21 and as provided in this subdivision. The individual may elect to exclude 22 23 forty percent of his or her military retirement benefit income for seven 24 consecutive taxable years beginning with the year in which the election is made or may elect to exclude fifteen percent of his or her military 25 retirement benefit income for all taxable years beginning with the year 26 in which he or she turns sixty-seven years of age. 27

(b) For taxable years beginning or deemed to begin on or after
January 1, 2022, under the Internal Revenue Code of 1986, as amended, an
individual may exclude fifty percent of the military retirement benefit
income received by such individual to the extent included in federal

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1 adjusted gross income.

2 (c) For purposes of this subsection, military retirement benefit 3 means retirement benefits that are periodic payments attributable to 4 service in the uniformed services of the United States for personal 5 services performed by an individual prior to his or her retirement.

6 (15) For taxable years beginning or deemed to begin on or after 7 January 1, 2021, under the Internal Revenue Code of 1986, as amended, 8 federal adjusted gross income shall be reduced by the amount received as 9 a Segal AmeriCorps Education Award, to the extent such amount is included 10 in federal adjusted gross income.

11 (16) For taxable years beginning or deemed to begin on or after 12 January 1, 2022, under the Internal Revenue Code of 1986, as amended, 13 federal adjusted gross income shall be reduced by the amount received by 14 or on behalf of a firefighter for cancer benefits under the Firefighter 15 Cancer Benefits Act to the extent included in federal adjusted gross 16 income.

17 Sec. 12. This act becomes operative on January 1, 2022.

Sec. 13. Original section 77-2716, Revised Statutes Cumulative Supplement, 2020, is repealed.