LEGISLATURE OF NEBRASKA

ONE HUNDRED SEVENTH LEGISLATURE

SECOND SESSION

LEGISLATIVE BILL 1200

Introduced by Halloran, 33.

Read first time January 20, 2022

Committee: Judiciary

1 A BILL FOR AN ACT relating to civil actions; to amend sections 13-902, 2 13-903, 13-920, 81-8,209, 81-8,210, and 81-8,229, Reissue Revised Statutes of Nebraska, 3 and section 25-228, Revised Statutes 4 Cumulative Supplement, 2020; to adopt the State and Political 5 Subdivisions Child Sexual Abuse Liability Act; to change provisions 6 relating to a statute of limitations for actions by child sexual 7 abuse victims; to exempt actions from the Political Subdivisions 8 Tort Claims Act and the State Tort Claims Act; to harmonize 9 provisions; and to repeal the original sections.

10 Be it enacted by the people of the State of Nebraska,

- 1 Section 1. Sections 1 to 7 of this act shall be known and may be
- 2 <u>cited as the State and Political Subdivisions Child Sexual Abuse</u>
- 3 Liability Act.
- 4 Sec. 2. (1) The Legislature hereby declares that the state and its
- 5 political subdivisions shall be liable in the same manner and to the same
- 6 extent as a private individual or entity under like circumstances for all
- 7 claims arising out of child sexual abuse.
- 8 (2) The Legislature further declares that the liability of the state
- 9 and its political subdivisions for any claims arising out of child sexual
- 10 abuse shall not be subject to the State Tort Claims Act or the Political
- 11 <u>Subdivisions Tort Claims Act or the limitations or requirements in such</u>
- 12 <u>acts, including, but not limited to, limits on recoverable damages,</u>
- 13 <u>limits on the availability of a jury trial, notice requirements, and</u>
- 14 statutes of limitations.
- 15 Sec. 3. For purposes of the State and Political Subdivisions Child
- 16 Sexual Abuse Liability Act:
- 17 (1) Child sexual abuse means conduct that amounts to a violation of
- 18 section 28-319.01 or 28-320.01; and
- 19 (2) Perpetrator means the person alleged to have committed child
- 20 sexual abuse.
- 21 Sec. 4. (1) An individual who is a victim of child sexual abuse may
- 22 bring a civil action for appropriate relief against the perpetrator.
- 23 (2) Appropriate relief in an action under this section includes
- 24 actual damages and such other relief as the court deems appropriate.
- 25 (3) There shall not be any time limitation for an action described
- 26 <u>in this section if the child sexual abuse occurred (a) on or after the</u>
- 27 <u>effective date of this act, or (b) prior to the effective date of this</u>
- 28 act, if such action was not previously time barred.
- 29 Sec. 5. <u>(1) An individual who is a victim of child sexual abuse may</u>
- 30 bring a civil action for appropriate relief against any person or entity
- 31 who is liable, by respondeat superior, vicarious liability, negligence,

- 1 or otherwise, pursuant to common law or statute, for the acts of the
- 2 <u>perpetrator</u>.
- 3 (2) Appropriate relief in an action under this section includes
- 4 actual damages and such other relief as the court deems appropriate.
- 5 (3) An action under this section may only be brought within twelve
- 6 years after the victim's twenty-first birthday.
- 7 Sec. 6. The State and Political Subdivisions Child Sexual Abuse
- 8 Liability Act constitutes a waiver of the sovereign immunity of the state
- 9 and all political subdivisions and an action under the act is not subject
- 10 to the State Tort Claims Act or the Political Subdivisions Tort Claims
- 11 <u>Act.</u>
- Sec. 7. (1) Criminal prosecution under section 28-319.01 or
- 13 <u>28-320.01</u> is not required to maintain a civil action under State and
- 14 Political Subdivisions Child Sexual Abuse Liability Act.
- 15 (2) The remedy provided in the State and Political Subdivisions
- 16 Child Sexual Abuse Liability Act is cumulative and shall be in addition
- 17 to any other remedies provided by law.
- 18 Sec. 8. Section 25-228, Revised Statutes Cumulative Supplement,
- 19 2020, is amended to read:
- 20 25-228 (1) Except as otherwise provided in the State and Political
- 21 <u>Subdivisions Child Sexual Abuse Liability Act Notwithstanding any other</u>
- 22 provision of law:
- 23 (a) There shall not be any time limitation for an action against the
- 24 individual or individuals directly causing an injury or injuries suffered
- 25 by a plaintiff when the plaintiff was a victim of a violation of section
- 26 28-319.01 or 28-320.01 if such violation occurred (i) on or after August
- 27 24, 2017, or (ii) prior to August 24, 2017, if such action was not
- 28 previously time barred; and
- 29 (b) An action against any person or entity other than the individual
- 30 directly causing an injury or injuries suffered by a plaintiff when the
- 31 plaintiff was a victim of a violation of section 28-319.01 or 28-320.01

- 1 may only be brought within twelve years after the plaintiff's twenty-
- 2 first birthday.
- 3 (2) Criminal prosecution of a defendant under section 28-319.01 or
- 4 28-320.01 is not required to maintain a civil action for violation of
- 5 such sections.
- 6 Sec. 9. Section 13-902, Reissue Revised Statutes of Nebraska, is
- 7 amended to read:
- 8 13-902 The Legislature hereby declares that no political subdivision
- 9 of the State of Nebraska shall be liable for the torts of its officers,
- 10 agents, or employees, and that no suit shall be maintained against such
- 11 political subdivision or its officers, agents, or employees on any tort
- 12 claim except to the extent, and only to the extent, provided by the
- 13 Political Subdivisions Tort Claims Act and the State and Political
- 14 <u>Subdivisions Child Sexual Abuse Liability Act</u>. The Legislature further
- 15 declares that it is its intent and purpose through this enactment to
- 16 provide uniform procedures for the bringing of tort claims against all
- 17 political subdivisions, whether engaging in governmental or proprietary
- 18 functions, and that the procedures provided by the act shall be used to
- 19 the exclusion of all others.
- 20 Sec. 10. Section 13-903, Reissue Revised Statutes of Nebraska, is
- 21 amended to read:
- 22 13-903 For purposes of the Political Subdivisions Tort Claims Act
- 23 and sections 16-727, 16-728, 23-175, 39-809, and 79-610, unless the
- 24 context otherwise requires:
- 25 (1) Political subdivision shall include villages, cities of all
- 26 classes, counties, school districts, learning communities, public power
- 27 districts, and all other units of local government, including entities
- 28 created pursuant to the Interlocal Cooperation Act or Joint Public Agency
- 29 Act. Political subdivision shall not be construed to include any
- 30 contractor with a political subdivision;
- 31 (2) Governing body shall mean the village board of a village, the

- 1 city council of a city, the board of commissioners or board of
- 2 supervisors of a county, the board of directors of a public power
- 3 district, the governing board or other governing body of an entity
- 4 created pursuant to the Interlocal Cooperation Act or Joint Public Agency
- 5 Act, and any duly elected or appointed body holding the power and
- 6 authority to determine the appropriations and expenditures of any other
- 7 unit of local government;
- 8 (3) Employee of a political subdivision shall mean any one or more
- 9 officers or employees of the political subdivision or any agency of the
- 10 subdivision and shall include members of the governing body, duly
- 11 appointed members of boards or commissions when they are acting in their
- 12 official capacity, volunteer firefighters, and volunteer rescue squad
- 13 personnel. Employee shall not be construed to include any contractor with
- 14 a political subdivision; and
- 15 (4) Tort claim shall mean any claim against a political subdivision
- 16 for money only on account of damage to or loss of property or on account
- of personal injury or death, caused by the negligent or wrongful act or
- 18 omission of any employee of the political subdivision, while acting
- 19 within the scope of his or her office or employment, under circumstances
- 20 in which the political subdivision, if a private person, would be liable
- 21 to the claimant for such damage, loss, injury, or death but shall not
- 22 include any claim accruing before January 1, 1970 or an action under the
- 23 State and Political Subdivisions Child Sexual Abuse Liability Act.
- Sec. 11. Section 13-920, Reissue Revised Statutes of Nebraska, is
- 25 amended to read:
- 26 13-920 (1) No suit shall be commenced against any employee of a
- 27 political subdivision for money on account of damage to or loss of
- 28 property or personal injury to or the death of any person caused by any
- 29 negligent or wrongful act or omission of the employee while acting in the
- 30 scope of his or her office or employment occurring after May 13, 1987,
- 31 unless a claim has been submitted in writing to the governing body of the

- 1 political subdivision within one year after such claim accrued in
- 2 accordance with section 13-905.
- 3 (2) No suit shall be permitted on a claim filed pursuant to this
- 4 section unless the governing body of the political subdivision has made
- 5 final disposition of the claim, except that if the governing body does
- 6 not make final disposition of the claim within six months after the claim
- 7 is filed, the claimant may, by notice in writing, withdraw the claim from
- 8 consideration of the governing body and begin suit.
- 9 (3) Except as provided in section 13-919, any suit commenced on any
- 10 claim filed pursuant to this section shall be forever barred unless begun
- 11 within two years after the claim accrued. The time to begin suit under
- 12 this section shall be extended for a period of six months (a) from the
- date of mailing of notice to the claimant by the governing body as to the
- 14 final disposition of the claim or (b) from the date of withdrawal of the
- 15 claim from the governing body under this section, if the time to begin
- 16 suit would otherwise expire before the end of such period.
- 17 <u>(4) This section does not apply to an action under the State and</u>
- 18 Political Subdivisions Child Sexual Abuse Liability Act.
- 19 Sec. 12. Section 81-8,209, Reissue Revised Statutes of Nebraska, is
- 20 amended to read:
- 21 81-8,209 The State of Nebraska shall not be liable for the torts of
- 22 its officers, agents, or employees, and no suit shall be maintained
- 23 against the state, any state agency, or any employee of the state on any
- 24 tort claim except to the extent, and only to the extent, provided by the
- 25 State Tort Claims Act and the State and Political Subdivisions Child
- 26 <u>Sexual Abuse Liability Act</u>. The Legislature further declares that it is
- 27 its intent and purpose through such act to provide uniform procedures for
- 28 the bringing of tort claims against the state or an employee of the state
- 29 and that the procedures provided by such act shall be used to the
- 30 exclusion of all others.
- 31 Sec. 13. Section 81-8,210, Reissue Revised Statutes of Nebraska, is

- 1 amended to read:
- 2 81-8,210 For purposes of the State Tort Claims Act:
- 3 (1) State agency includes all departments, agencies, boards,
- 4 bureaus, and commissions of the State of Nebraska and corporations the
- 5 primary function of which is to act as, and while acting as,
- 6 instrumentalities or agencies of the State of Nebraska but shall not
- 7 include corporations that are essentially private corporations or
- 8 entities created pursuant to the Interlocal Cooperation Act or the Joint
- 9 Public Agency Act. State agency does not include any contractor with the
- 10 State of Nebraska;
- 11 (2) State Claims Board means the board created by section 81-8,220;
- 12 (3) Employee of the state means any one or more officers or
- 13 employees of the state or any state agency and shall include duly
- 14 appointed members of boards or commissions when they are acting in their
- 15 official capacity. State employee does not include any employee of an
- 16 entity created pursuant to the Interlocal Cooperation Act or the Joint
- 17 Public Agency Act or any contractor with the State of Nebraska;
- 18 (4) Tort claim means any claim against the State of Nebraska for
- 19 money only on account of damage to or loss of property or on account of
- 20 personal injury or death caused by the negligent or wrongful act or
- 21 omission of any employee of the state, while acting within the scope of
- 22 his or her office or employment, under circumstances in which the state,
- 23 if a private person, would be liable to the claimant for such damage,
- 24 loss, injury, or death but does not include any claim accruing before
- 25 January 1, 1970, any claim against an employee of the state for money
- 26 only on account of damage to or loss of property or on account of
- 27 personal injury or death caused by the negligent or wrongful act or
- 28 omission of the employee while acting within the scope of his or her
- 29 employment occurring on or after August 25, 1989, and any claim allowed
- 30 under the Nebraska Claims for Wrongful Conviction and Imprisonment Act or
- 31 an action under the State and Political Subdivisions Child Sexual Abuse

1 Liability Act;

- 2 (5) Award means any amount determined by the Risk Manager or State
- 3 Claims Board to be payable to a claimant under section 81-8,211 or the
- 4 amount of any compromise or settlement under section 81-8,218; and
- 5 (6) Risk Manager means the Risk Manager appointed under section
- 6 81-8,239.01.
- 7 Sec. 14. Section 81-8,229, Reissue Revised Statutes of Nebraska, is
- 8 amended to read:
- 9 81-8,229 From and after December 25, 1969, the authority of any
- 10 state agency to sue or be sued in its own name shall not be construed to
- 11 authorize suits against such state agency on tort claims except as
- 12 authorized in the State Tort Claims Act. The remedies provided by such
- 13 act for tort claims and suits against the state and employees of the
- 14 state shall be exclusive, except as otherwise provided in the State and
- 15 Political Subdivisions Child Sexual Abuse Liability Act.
- 16 Sec. 15. Original sections 13-902, 13-903, 13-920, 81-8,209,
- 17 81-8,210, and 81-8,229, Reissue Revised Statutes of Nebraska, and section
- 18 25-228, Revised Statutes Cumulative Supplement, 2020, are repealed.