LB 984

Revision: 02 FISCAL NOTE LEGISLATIVE FISCAL ANALYST ESTIMATE

Revised due to adoption of amendments on Select File

ESTIMATE OF FISCAL IMPACT – STATE AGENCIES (See narrative for political subdivision estimates)							
	FY 202	2-23	FY 2023-24				
	EXPENDITURES	REVENUE	EXPENDITURES	REVENUE			
GENERAL FUNDS	\$22,188	(\$6,402,000)		(\$9,814,000)			
CASH FUNDS		(\$404,000)		(\$566,000)			
FEDERAL FUNDS							
OTHER FUNDS							
TOTAL FUNDS		(\$6,806,000)		(\$10,380,000)			

Any Fiscal Notes received from state agencies and political subdivisions are attached following the Legislative Fiscal Analyst Estimate.

LB 984 amends provisions related to the fee imposed on the collection of sales and use taxes.

The collection tax fee is equal to 2.5% of the sales or use tax collected each month, up to \$3,000 per month. This applies to both collectors of the tax as well as taxpayers that would choose to deduct and withhold such amounts themselves. As amended by AM2130, the fee is increased to 3% of the first \$5,000 collected.

AM2130 also incorporates the provisions of LB 881, LB 941, and LB 1209.

LB 881 defines feminine hygiene products and grooming and hygiene products, and exempts the gross receipts on the sale, storage, use, or consumption of such products from sales and use taxes. LB 881 also defines detention facilities, and requires such facilities to provide feminine hygiene products to any female prisoner free of charge.

LB 941 defines "net wrap" as plastic wrap used in the baling of hay and provides for a sales and use tax exemption on the gross receipts from the sale, lease, or rental of net wrap used in commercial agriculture.

As amended on Select File, the provisions of LB 1209, which were previously amended in on General File, are stricken. LB 1209 amends provisions relating to sales and use taxes to allow buyer-based tax-exemptions on qualified materials for construction projects to be recognized and utilized by a purchasing agent hired by the construction contractor.

LB 984 is operative October 1, 2022.

As amended on Select File, we estimate the following impact on the General Fund and Cash Funds:

	General Fund	Highway Trust Fund	State Highway Capital Improvement Fund	Highway Allocation Fund	State Visitors Promotion Cash Fund	Tobacco Products Administration Cash Fund
FY22-23	(\$6,402,000)	(\$23,000)	(\$308,000)	(\$66,000)	(\$56,000)	(\$17,000)
FY23-24	(\$9,814,000)	(\$40,000)	(\$397,000)	(\$113,000)	(\$100,000)	(\$29,000)
FY24-25	(\$10,028,000)	(\$40,000)	(\$406,000)	(\$114,000)	(\$103,000)	(\$28,000)
FY25-26	(\$10,249,000)	(\$40,000)	(\$414,000)	(\$117,000)	(\$106,000)	(\$28,000)

The Highway Allocation Fund is a distributive fund to cities and counties, and as such, the revenue loss reflected to that fund is to political subdivisions and not reflected in the table at the top of the page. Furthermore, the department estimates an increase in collection fee revenue to counties, who remit motor vehicle sales tax, of approximately \$83,000 per fiscal year.

EXPENDITURES:

The Department of Revenue estimates a one-time cost of \$22,188 for a programming charge to OCIO to implement the bill. The Department of Motor Vehicles estimates a small expenditure increase to implement LB 984 that will be absorbed by the agency. The Department of Corrections estimates no fiscal impact. Lancaster County Corrections and Lancaster County Youth Services also estimate no cost to implement the bill.

There is no basis to disagree with these estimates.

ADMINIS	STRATIVE SERVICES	STATE BUDGET DIVISION: REVIE	W OF AGENCY & POLT. SUB. RESPONSE		
LB: 984 AM: 2130 AGENCY/POLT. SUB: Department of Revenue					
REVIEWED BY	Y: Neil Sullivan	DATE: 4/8/2022	PHONE: (402) 471-4179		
COMMENTS: The Department of Revenue assessment of fiscal impact from LB 984 as amended by AM 2130 appears reasonable.					

ADMINISTRATIVE SERVICES STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONSE

LB: 984	AM:	AGENCY/POLT. SUB: Lar	AGENCY/POLT. SUB: Lancaster County Corrections				
REVIEWED BY:	Neil Sullivan	DATE: 3/15/2022	PHONE: (402) 471-4179				
COMMENTS: No basis to disagree with the Lancaster County Corrections assessment of no fiscal impact from LB 984.							

ADMINISTRATIVE SERVICES STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONSE

LB: 984	AM: 2130	AGENCY/POLT. SUB: Lanca	aster County Youth Services Center				
REVIEWED E	BY: Neil Sullivan	DATE: 3/8/2022	PHONE: (402) 471-4179				
COMMENTS	COMMENTS: No basis to disagree with the Lancaster County Youth Services Center assessment of no fiscal impact						

from LB 984 as amended by AM 2130.

ADMINISTRATIVE SERVICES STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONSE						
LB: 984	AM: 2130	AGENCY/POLT. SUB: City of	Lincoln			
REVIEWED BY:	Neil Sullivan	DATE: 3/8/2022	PHONE: (402) 471-4179			
COMMENTS: No basis to disagree with the City of Lincoln assessment of fiscal impact from LB 984 as amended by AM 2130.						

ADMINISTRATIVE SERVICES STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONSE						
LB: 984	AM: 2130	AGENCY/POLT. SUB: City of C	Dmaha			
REVIEWED BY:	Neil Sullivan	DATE: 3/15/2022	PHONE: (402) 471-4179			
COMMENTS: No basis to disagree with the City of Omaha assessment of fiscal impact from LB 984 as amended by AM 2130.						

LB 984 AM 2130 AM 2177

Fiscal Note 2022

		State Agency	Estimate			
State Agency Name: Department of	Revenue				Date Due LFO:	
Approved by: Tony Fulton		Date Prepared:	4/8/2022		Phone: 471-5896	
FY 2022-2023			FY 2023-2024 FY		<u>FY 202</u>	4-2025
	Expenditures	Revenue	Expenditures	Revenue	Expenditures	Revenue
General Funds	\$22,188	(\$16,186,000)		(\$21,848,000)		(\$22,363,000)
Cash Funds		(\$760,000)		(\$1,053,000)		(\$1,076,000)
Federal Funds						
Other Funds		(\$129,000)		(\$199,000)		(\$202,000)
Total Funds	\$22,188	(\$17,075,000)		(\$23,100,000)		(\$23,641,000)

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LB 984 AM 2130 amends LB 881, LB 941, and LB 1209 into LB 984.

The amendment to LB 984 increases the retailers' sales tax collection fee from 2.5% of the first \$3,000 of taxes remitted each month to 3% of the first \$5,000 in sales tax collected and remitted. This equals a maximum of \$150 per month per location in Nebraska.

LB 881 will exempt feminine hygiene products from sales and use tax. The proposed definition is consistent with the Streamlined Sales Tax Agreement definition of the term. The bill also provides that any female prisoner that needs a feminine hygiene product will receive the feminine hygiene product free of charge in a detention facility operated by the Department of Correctional Services, a city or county jail, institution operated by the state, a political subdivision, or a combination of political subdivisions for the careful keeping or rehabilitative needs of prisoners or detainees.

LB 941 exempts net wrap purchased for use in commercial agriculture from sales tax. Net wrap is defined to mean plastic wrap used in the baling of hay.

LB 1209 creates a Purchasing Agent Authorization (PAA) for manufacturers. The taxpayer may issue a PAA to the contractor so that the equipment may be purchased tax free. This is similar to the PAA program for nonprofit organizations and for taxpayers who qualify under the tax incentive programs. In both cases, the ultimate consumer may appoint a contractor to stand in their shoes and utilize the exemption as if the exempt entity were making the purchase directly. AM 2144 to LB 984 allows for a refund claim similar to the nonprofit buyer-based exemption.

LB 984 amended by AM 2130 is estimated to have the following fiscal impact on General Fund revenues, Highway Trust Fund, State Highway Capital Improvement Fund, Highway Allocation Fund, State Visitors Promotion Cash Fund, and Tobacco Products Administration Cash Fund:

Major Objects of Expenditure							
Class Code	Classification Title	22-23 <u>FTE</u>	23-24 <u>FTE</u>	24-25 <u>FTE</u>	22-23 <u>Expenditures</u>	23-24 <u>Expenditures</u>	24-25 Expenditures
Benefits							
					\$22,188		
Capital Outlay							
Capital Improvements							
					\$22,188		

			State Hig	ghway	H	lighway		State	То	bacco				
Fiscal Year	General Fund	Highway	Capital		Capital		Capital		A	llocation	V	Visitors	Pro	oducts
Fiscal Teal	Revenues	Trust Fund	Improvement		Improvement Fund (Cities		nd (Cities	Pr	omotion	Admir	nistration			
			Fund		and Counties)		Cash Fund		Cash Fund					
FY 2022-23	\$ (16,186,000)	\$(23,000)	\$ (66	54,000)	\$	(129,000)	\$	(56,000)	\$	(17,000)				
FY 2023-24	\$ (21,848,000)	\$(40,000)	\$ (88	34,000)	\$	(199,000)	\$	(100,000)	\$	(29,000)				
FY 2024-25	\$ (22,363,000)	\$(40,000)	\$ (90)5,000)	\$	(202,000)	\$	(103,000)	\$	(28,000)				
FY 2025-26	\$ (22,892,000)	\$(40,000)	\$ (92	26,000)	\$	(207,000)	\$	(106,000)	\$	(28,000)				

Counties remitting motor vehicle sales tax are expected to see an increase in their collection fees of \$0.083 million, in FY 2022-23, FY 2023-24, and FY 2024-25.

The bill will require a one-time programming charge of \$22,188 paid to the OCIO for mainframe programming costs.

The bill becomes operative October 1, 2022.

LB ⁽¹⁾ 984 AM21	30				FISCAL NOTE
State Agency OR Political S	ubdivision Name: ⁽²⁾	Lancaster County	/ Department of	Correction	S
Prepared by: ⁽³⁾ Joe An	derson	Date Prepared: ⁽⁴⁾	March 11, 2022	Phone: ⁽⁵⁾	(402) 441-1919
F	ESTIMATE PROVID	ED BY STATE AGEN	CY OR POLITICA	L SUBDIVIS	ION
	FV 90	922-23		FY 2023	-94
	EXPENDITURES	<u>REVENUE</u>	<u>EXPENDITU</u>		<u>REVENUE</u>
GENERAL FUNDS					
CASH FUNDS					
FEDERAL FUNDS					
OTHER FUNDS					
TOTAL FUNDS					
Explanation of Estimate:					

Lancaster County Department of Corrections does not foresee any fiscal impact arising from this proposed legislation.

<u>DOWN BY MAJ</u>	OR OBJECTS O	<u>FEXPENDITURE</u>	
NUMBER OF	POSITIONS	2022-23	2023-24
<u>22-23</u>	<u>23-24</u>	EXPENDITURES	EXPENDITURES
<u> </u>	<u> </u>		
•••			,
	NUMBER OF <u>22-23</u> 	NUMBER OF POSITIONS 22-23 23-24	22-23 23-24 EXPENDITURES

2022

LB ⁽¹⁾ 984, AM21	30			FISCAL NOTE
State Agency OR Political Sul	ter			
Prepared by: ⁽³⁾ Melissa	Hood	3/04/2022 Ph	one: ⁽⁵⁾ 402-441-8659	
ES	STIMATE PROVI	DED BY STATE AGEN	CY OR POLITICAL SU	BDIVISION
	FY Ø	2022-23	Ŧ	Y 2023-24
EXPENDITURES		<u>REVENUE</u> <u>EXPENDIT</u>		
GENERAL FUNDS	0	0	0	0
CASH FUNDS	0	0	0	0
FEDERAL FUNDS	0	0	0	0
OTHER FUNDS	0	0	0	0
TOTAL FUNDS	0	0	0	0

2022

Explanation of Estimate:

We do not charge for feminine hygiene products that are referred to in this legislative bill.

BREAKI	DOWN BY MA.	JOR OBJECTS O	<u>F EXPENDITURE</u>	
Personal Services:				
POSITION TITLE	NUMBER OF POSITIONS <u>22-23</u> <u>23-24</u>		2022-23 <u>EXPENDITURES</u>	2023-24 <u>EXPENDITURES</u>
N/A	0	0	0	0
N/A	0	0	0	0
Benefits	0	0		
Operating			0	0
Travel			0	0
Capital outlay			0	0
Aid			0	0
Capital improvements			0	0
TOTAL			0	0

LB ⁽¹⁾ 984 AM	2130			FISCAL NOTE
State Agency OR Politic	al Subdivision Name: ⁽²⁾	City of Lincoln		
Prepared by: ⁽³⁾ Cla	ire Oglesby	Date Prepared: ⁽⁴⁾	3/6/22 Phon	e: (5) 402 441-8301
	ESTIMATE PROVI	DED BY STATE AGEN	CY OR POLITICAL SUBD	IVISION
	DY			
	<u>FYS</u> EXPENDITURES	<u>2022-23</u> <u>REVENUE</u>	<u>EXPENDITURES</u>	<u>2023-24</u> <u>REVENUE</u>
GENERAL FUNDS		(\$1,650,000)		(\$1,650,000)
CASH FUNDS				
FEDERAL FUNDS				
OTHER FUNDS				
TOTAL FUNDS		(\$1,650,000)		(\$1,650,000)

Explanation of Estimate:

LB984 AM 2130 includes LB881, LB941 & LB1209.

The City of Lincoln would have a revenue loss in sales tax revenue. It is difficult to quantify the negative impact the City would have in revenues. We don't have data readily available on the sales tax from the exempt commodities or the number of businesses that would qualify for the maximum sales tax collection fee.

LB881 and LB941 provides a sales tax exemption and would have a minimal negative fiscal impact to the City's revenue.

LB1209 would allow buyer-based tax-exemptions on qualified materials for construction projects to be recognized and utilized by a purchasing agent hired by the construction contractor. Based off the fiscal notes provided by LFO and NDOR for LB1209, if the City of Lincoln is 10.5% of the State sales tax (based on 2020 NDOR data), the impact could be an annual revenue loss of \$1M.

LB984 increases the maximum amount of sales tax businesses keep for processing and remitting sales tax to the state. If 3,000 businesses have sales of \$5,000 or more per month to achieve the maximum collection fee, the City of Lincoln could have a revenue loss of \$650,000.

BREAKD	<u>oown by ma</u>	<u>JOR OBJECTS O</u>	<u>F EXPENDITURE</u>	
Personal Services:				
POSITION TITLE	NUMBER OI <u>22-23</u>	F POSITIONS <u>23-24</u>	2022-23 <u>EXPENDITURES</u>	2023-24 <u>EXPENDITURES</u>
Benefits				
Operating				

Travel	
Capital outlay	
Aid	
Capital improvements	
TOTAL	

LB ⁽¹⁾ LB 984 AM	2130				FISCAL NOTE
State Agency OR Political Subdivision Name: ⁽²⁾ Prepared by: ⁽³⁾ Jeff Roh		City of Omaha			
		Date Prepared: ⁽⁴⁾	3-11-22	Phone: (5)	(402) 444-5451
ES	TIMATE PROVI	<u>DED BY STATE AGEN</u>	CY OR POLITICA	L SUBDIVIS	ION
	<u>FY s</u>	2022-23		<u>FY 2023</u>	-24
<u>F</u>	XPENDITURES	<u>REVENUE</u>	<u>EXPENDITU</u>	JRES	<u>REVENUE</u>
GENERAL FUNDS		(2,000,000)			(2,000,000)
CASH FUNDS					
FEDERAL FUNDS					
OTHER FUNDS					
TOTAL FUNDS		(2,000,000)			(2,000,000)

Explanation of Estimate:

This is an estimate based on amount of businesses filing sales tax returns that could be impacted by this bill.

<u>BREAKI</u>	OWN BY MAJ	OR OBJECTS O	<u>F EXPENDITURE</u>	
Personal Services:				
	POSITIONS	2022-23	2023-24	
POSITION TITLE	<u>22-23</u>	<u>23-24</u>	EXPENDITURES	EXPENDITURES
	<u> </u>			
Benefits	•			
Operating				
Travel				
Capital outlay				
Aid				
Capital improvements				
• •				
TOTAL				