EIGHTEENTH DAY - FEBRUARY 4, 2019

LEGISLATIVE JOURNAL

ONE HUNDRED SIXTH LEGISLATURE FIRST SESSION

EIGHTEENTH DAY

Legislative Chamber, Lincoln, Nebraska Monday, February 4, 2019

PRAYER

The prayer was offered by Reverend Bud Heckman, Tri-Faith Ministries, Omaha.

ROLL CALL

Pursuant to adjournment, the Legislature met at 9:00 a.m., President Foley presiding.

The roll was called and all members were present except Senators Morfeld and Wayne who were excused until they arrive.

CORRECTIONS FOR THE JOURNAL

The Journal for the seventeenth day was approved.

REFERENCE COMMITTEE REPORT

The Legislative Council Executive Board submits the following report:

LB/LR Committee

LR16 Executive Board

Grauerholz, Richard - State Emergency Response Commission - Government, Military and Veterans Affairs

Hoch, Harry - Nebraska Liquor Control Commission - General Affairs

Hofbauer, Tim - State Emergency Response Commission - Government, Military and Veterans Affairs

Kleinow, Trent D. - State Emergency Response Commission - Government, Military and Veterans Affairs

Probyn, Dwayne B. - Board of Educational Lands and Funds - Education

Smith, Dannette R. - Chief Executive Officer - Department of Health and Human Services - Health and Human Services

(Signed) Mike Hilgers, Chairperson Executive Board

NOTICE OF COMMITTEE HEARING(S)

Education

Room 1525

Monday, February 11, 2019 1:30 p.m.

LB147 LB515 LB495

(Signed) Mike Groene, Chairperson

COMMITTEE REPORT(S)

Enrollment and Review

LEGISLATIVE BILL 61. Placed on Select File with amendment.

- 1 1. On page 1, line 1, strike "71-4402,"; and in line 2 after the
- 2 first comma insert "71-4403,".
 3 2. On page 7, line 8, strike "71-4402," and after "71-4402.03,"
- 4 insert "71-4403,"; and in line 10 strike "sections" and insert "section".

(Signed) Julie Slama, Chairperson

RESOLUTION(S)

Pursuant to Rule 4, Sec. 5(b), LR17 was adopted.

PRESIDENT SIGNED

While the Legislature was in session and capable of transacting business, the President signed the following: LR17.

GENERAL FILE

LEGISLATIVE BILL 33A. Title read. Considered.

Advanced to Enrollment and Review Initial with 42 ayes, 0 nays, 6 present and not voting, and 1 excused and not voting.

SELECT FILE

LEGISLATIVE BILL 117. Advanced to Enrollment and Review for Engrossment.

LEGISLATIVE BILL 79. Advanced to Enrollment and Review for Engrossment.

LEGISLATIVE BILL 82. ER4, found on page 374, was adopted.

Senator Friesen offered his amendment, AM122, found on page 401.

The Friesen amendment was adopted with 43 ayes, 0 nays, 5 present and not voting, and 1 excused and not voting.

Advanced to Enrollment and Review for Engrossment.

LEGISLATIVE BILL 190. ER5, found on page 374, was adopted.

Advanced to Enrollment and Review for Engrossment.

LEGISLATIVE BILL 33. ER7, found on page 374, was adopted.

Advanced to Enrollment and Review for Engrossment.

GENERAL FILE

LEGISLATIVE BILL 66. Committee AM56, found on page 366 and considered on page 400, was renewed.

Senator M. Hansen offered the following amendment to the committee amendment:

AM151

(Amendments to Standing Committee amendments, AM56)

- 1 1. Strike the original sections and all amendments thereto and
- 2 insert the following new sections:
- 3 Section 1. Section 14-403.01, Reissue Revised Statutes of Nebraska,
- 4 is amended to read:
- 5 14-403.01 (1) When a city of the metropolitan class adopts a new
- 6 comprehensive plan or a full update to an existing comprehensive plan on
- 7 or after July 15, 2010, but not later than January 1, 2015, such plan or
- 8 update shall include, but not be limited to, an energy element which: 9 Assesses energy infrastructure and energy use by sector, including
- 10 residential, commercial, and industrial sectors; evaluates utilization of
- 11 renewable energy sources; and promotes energy conservation measures that
- 12 benefit the community.
- 13 (2) When a city of the metropolitan class adopts a new comprehensive
- 14 plan or a full update to an existing comprehensive plan on or after the
- 15 effective date of this act, such plan or update shall include an early
- 16 childhood education element.
- 17 Sec. 2. Section 15-1102, Reissue Revised Statutes of Nebraska, is
- 18 amended to read:
- 19 15-1102 (1) The general plan for the improvement and development of
- 20 the city of the primary class shall be known as the comprehensive plan.
- 21 This plan for governmental policies and action shall include the pattern

- 22 and intensity of land use, the provision of public facilities including
- 23 transportation and other governmental services, the effective development
- 24 and utilization of human and natural resources, the identification and
- 25 evaluation of area needs including housing, employment, education,
- 26 <u>including early childhood education</u>, and health and the formulation of
- 1 programs to meet such needs, surveys of structures and sites determined
- 2 to be of historic, cultural, archaeological, or architectural
- 3 significance or value, long-range physical and fiscal plans for
- 4 governmental policies and action, and coordination of all related plans
- 5 and activities of the state and local governments and agencies concerned.
- 6 The comprehensive plan, with the accompanying maps, plats, charts, and
- 7 descriptive and explanatory materials, shall show the recommendations
- 8 concerning the physical development pattern of such city and of any land
- 9 outside its boundaries related thereto, taking into account the
- 10 availability of and need for conserving land and other irreplaceable
- 11 natural resources, the preservation of sites of historic, cultural,
- 12 archaeological, and architectural significance or value, the projected
- 13 changes in size, movement, and composition of population, the necessity
- 14 for expanding housing and employment opportunities, and the need for
- 15 methods of achieving modernization, simplification, and improvements in
- 16 governmental structures, systems, and procedures related to growth
- 17 objectives. The comprehensive plan shall, among other things, show:
- 18 (a) (1) The general location, character, and extent of existing and
- 19 proposed streets and highways and railroad, air, and other transportation 20 routes and terminals;
- 21 (b) (2) Existing and proposed public ways, parks, grounds, and open 22 spaces;
- 23 (c) (3) The general location, character, and extent of schools,
- 24 school grounds, and other educational facilities and properties,
- 25 including educational facilities and properties used for early childhood
- 26 education programs;
- 27 (d) (4) The general location and extent of existing and proposed
- 28 public utility installations;
- 29 (e) (5) The general location and extent of community development and 30 housing activities:
- 31 (f) (6) The general location of existing and proposed public
- 1 buildings, structures, and facilities; and
- 2 (g) (7) When a new comprehensive plan or a full update to an
- 3 existing comprehensive plan is developed on or after July 15, 2010, but
- 4 not later than January 1, 2015, an energy element which: Assesses energy
- 5 infrastructure and energy use by sector, including residential,
- 6 commercial, and industrial sectors; evaluates utilization of renewable
- 7 energy sources; and promotes energy conservation measures that benefit 8 the community.
- 9 (2) The comprehensive plan shall include a land-use plan showing the
- 10 proposed general distribution and general location of business and
- 11 industry, residential areas, utilities, and recreational, educational,
- 12 and other categories of public and private land uses. For purposes of
- 13 this subsection, educational land uses includes land used for early

- 14 childhood education programs. The land-use plan shall also show the
- 15 recommended standards of population density based upon population
- 16 estimates and providing for activities for which space should be supplied
- 17 within the area covered by the plan. The comprehensive plan shall include
- 18 and show proposals for acquisition, extension, widening, narrowing,
- 19 removal, vacation, abandonment, sale, and other actions affecting public 20 improvements.
- 21 Sec. 3. Section 19-903, Reissue Revised Statutes of Nebraska, is
- 22 amended to read:
- 23 19-903 (1) The regulations and restrictions authorized by sections
- 24 19-901 to 19-915 shall be in accordance with a comprehensive development
- 25 plan which shall consist of both graphic and textual material and shall
- 26 be designed to accommodate anticipated long-range future growth which
- 27 shall be based upon documented population and economic projections. The
- 28 comprehensive development plan shall, among other possible elements,
- 29 include:
- 30 (a) (1) A land-use element which designates the proposed general
- 31 distributions, general location, and extent of the uses of land for
- 1 agriculture, housing, commerce, industry, recreation, education, public
- 2 buildings and lands, and other categories of public and private use of
- 3 land. For purposes of this subdivision, use of land for education
- 4 includes land used for early childhood education programs;
- 5 (b) (2) The general location, character, and extent of existing and
- 6 proposed major roads, streets, and highways, and air and other
- 7 transportation routes and facilities;
- 8 (c) (3) The general location, type, capacity, and area served of
- 9 present and projected or needed community facilities including recreation
- 10 facilities, schools, early childhood education facilities, libraries,
- 11 other public buildings, and public utilities and services;
- 12 (d) (4) When a new comprehensive plan or a full update to an
- 13 existing comprehensive plan is developed on or after July 15, 2010, but
- 14 not later than January 1, 2015, an energy element which: Assesses energy
- 15 infrastructure and energy use by sector, including residential,
- 16 commercial, and industrial sectors: evaluates utilization of renewable
- 17 energy sources; and promotes energy conservation measures that benefit
- 18 the community. This subdivision shall not apply to villages; and
- 19 (e)(i) (5)(a) When next amended after January 1, 1995, an
- 20 identification of sanitary and improvement districts, subdivisions,
- 21 industrial tracts, commercial tracts, and other discrete developed areas
- 22 which are or in the future may be appropriate subjects for annexation and
- 23 (ii) (b) a general review of the standards and qualifications that should
- 24 be met to enable the municipality to undertake annexation of such areas.
- 25 Failure of the plan to identify subjects for annexation or to set out
- 26 standards or qualifications for annexation shall not serve as the basis
- 27 for any aboltones to the well-direct of an appropriate andinance
- 27 for any challenge to the validity of an annexation ordinance.
- 28 (2) Regulations shall be designed to lessen congestion in the
- 29 streets; to secure safety from fire, panic, and other dangers; to promote
- 30 health and the general welfare; to provide adequate light and air; to
- 31 prevent the overcrowding of land; to secure safety from flood; to avoid

- 1 undue concentration of population; to facilitate the adequate provision
- 2 of transportation, water, sewerage, schools, early childhood education,
- 3 parks and other public requirements; to protect property against blight
- 4 and depreciation; to protect the tax base; to secure economy in
- 5 governmental expenditures; and to preserve, protect, and enhance historic 6 buildings, places, and districts.
- 7 (3) Such regulations shall be made with reasonable consideration,
- 8 among other things, for the character of the district and its peculiar
- 9 suitability for particular uses and with a view to conserving the value
- 10 of buildings and encouraging the most appropriate use of land throughout 11 such municipality.
- 12 Sec. 4. Original sections 14-403.01, 15-1102, and 19-903, Reissue
- 13 Revised Statutes of Nebraska, are repealed.

Senator M. Hansen moved for a call of the house. The motion prevailed with 30 ayes, 2 nays, and 17 not voting.

Senator M. Hansen requested a roll call vote, in reverse order, on his amendment.

Voting in the affirmative, 19:

Blood	Crawford	Hunt	McDonnell	Vargas
Bolz	DeBoer	Kolowski	Morfeld	Walz
Cavanaugh	Hansen, M.	Lathrop	Pansing Brook	s Wishart
Chambers	Howard	McCollister	Onick	

Voting in the negative, 16:

Albrecht	Clements	Gragert	Lowe
Bostelman	Erdman	Groene	Moser
Brewer	Friesen	Hughes	Murman
Briese	Geist	Linehan	Slama

Present and not voting, 13:

Arch	Halloran	Hilkemann	Lindstrom	Williams
Brandt	Hansen, B.	Kolterman	Scheer	
Dorn	Hilgers	La Grone	Stinner	

Excused and not voting, 1:

Wayne

The M. Hansen amendment lost with 19 ayes, 16 nays, 13 present and not voting, and 1 excused and not voting.

The Chair declared the call raised.

Senator Chambers moved for a call of the house. The motion prevailed with 24 ayes, 3 nays, and 22 not voting.

Senator Chambers requested a roll call vote on the committee amendment.

Voting in the affirmative, 19:

Blood Crawford Hunt McDonnell Vargas Kolowski Bolz DeBoer Morfeld Walz Pansing Brooks Wishart Cavanaugh Hansen, M. Lathrop McCollister Chambers Howard Quick

Voting in the negative, 10:

Albrecht Briese Erdman Geist Groene Brewer Clements Friesen Gragert Linehan

Present and not voting, 19:

Arch Halloran Hughes Lowe Slama Kolterman Bostelman Hansen, B. Moser Stinner Williams Brandt Hilgers La Grone Murman Dorn Hilkemann Lindstrom Scheer

Excused and not voting, 1:

Wayne

The committee amendment lost with 19 ayes, 10 nays, 19 present and not voting, and 1 excused and not voting.

The Chair declared the call raised.

Senator M. Hansen moved for a call of the house. The motion prevailed with 27 ayes, 3 nays, and 19 not voting.

Senator Chambers requested a record vote on the advancement of the bill.

Voting in the affirmative, 19:

Blood Crawford Hunt McDonnell Vargas Kolowski DeBoer Bolz Morfeld Walz Cavanaugh Hansen, M. Lathrop Pansing Brooks Wishart Chambers Howard McCollister Quick

Voting in the negative, 23:

Albrecht Clements Gragert La Grone Murman Arch Dorn Groene Lindstrom Scheer Bostelman Erdman Halloran Linehan Slama Brewer Friesen Hansen, B. Lowe Briese Geist Hughes Moser

Present and not voting, 6:

Brandt Hilkemann Stinner Hilgers Kolterman Williams

Excused and not voting, 1:

Wayne

Failed to advance to Enrollment and Review Initial with 19 ayes, 23 nays, 6 present and not voting, and 1 excused and not voting.

The Chair declared the call raised.

LEGISLATIVE BILL 63. Title read. Considered.

Committee AM77, found on page 366, was offered.

Senator Chambers requested a roll call vote on the committee amendment.

The committee amendment was adopted with 40 ayes, 0 nays, 8 present and not voting, and 1 excused and not voting.

Senator Chambers offered the following motion:

MO5

Reconsider the vote taken on AM77.

Senator Chambers moved for a call of the house. The motion prevailed with 16 ayes, 3 nays, and 30 not voting.

Senator Chambers requested a roll call vote on the motion to reconsider.

Voting in the affirmative, 3:

Chambers Kolowski Wayne

Voting in the negative, 42:

Albrecht DeBoer Hansen, M. Lowe Slama McCollister Arch Dorn Hilgers Stinner Blood Erdman Hilkemann McDonnell Vargas Bostelman Hughes Morfeld Walz Friesen Brandt Geist Hunt Moser Williams Wishart Brewer Gragert Kolterman Murman Briese Groene La Grone Pansing Brooks Cavanaugh Halloran Lindstrom Quick Scheer Clements Hansen, B. Linehan

Present and not voting, 3:

Bolz Crawford Lathrop

Excused and not voting, 1:

Howard

The Chambers motion to reconsider failed with 3 ayes, 42 nays, 3 present and not voting, and 1 excused and not voting.

The Chair declared the call raised.

Pending.

COMMITTEE REPORT(S)

Enrollment and Review

LEGISLATIVE BILL 49. Placed on Final Reading. **LEGISLATIVE BILL 67.** Placed on Final Reading.

LEGISLATIVE BILL 77. Placed on Final Reading.

ST1

The following changes, required to be reported for publication in the Journal, have been made:

- 1. On page 1, line 3, "and" has been stricken and "76-3203, 76-3203.01, 76-3204, and 76-3216," inserted after the last comma.
 - 2. On page 14, line 15, "the" has been inserted after "of".

(Signed) Julie Slama, Chairperson

NOTICE OF COMMITTEE HEARING(S)

Government, Military and Veterans Affairs

Room 1507

Wednesday, February 13, 2019 1:30 p.m.

LB415

LB375

LB385 LB447

Thursday, February 14, 2019 1:30 p.m.

LB381

LB411

LB511

LB109

(Signed) Tom Brewer, Chairperson

General Affairs

Room 1510

Monday, February 11, 2019 1:30 p.m.

Todd Zohner - Nebraska Commission on Problem Gambling

LB635

LB538

LB584

(Signed) Tom Briese, Chairperson

COMMITTEE REPORT(S)

Enrollment and Review

LEGISLATIVE BILL 33A. Placed on Select File.

(Signed) Julie Slama, Chairperson

COMMITTEE REPORT(S)

Transportation and Telecommunications

LEGISLATIVE BILL 111. Placed on General File. **LEGISLATIVE BILL 192.** Placed on General File.

LEGISLATIVE BILL 80. Placed on General File with amendment.

1 1. On page 4, lines 2 and 3, strike "a photograph or digital image" 2 and insert "one or more photographs or digital images".

LEGISLATIVE BILL 81. Placed on General File with amendment. AM73

- 1 1. On page 3, line 1, strike "or" and show as stricken; and in line 2 3 after "crossing" insert ";
- 3 (e) A stop sign is erected at such crossing; or

- 4 (f) A passive warning device is located at or in advance of such
- 5 crossing and an approaching railroad train or on-track equipment is
- 6 audible as described in subdivision (c) of this subsection or plainly
- 7 visible and in hazardous proximity to such crossing. For purposes of this
- 8 subdivision, passive warning device means the type of traffic control
- 9 device, including a sign, marking, or other device, located at or in
- 10 advance of a railroad grade crossing to indicate the presence of such
- 11 crossing but which does not change aspect upon the approach or presence
- 12 of a railroad train or on-track equipment".

(Signed) Curt Friesen, Chairperson

AMENDMENT(S) - Print in Journal

Senator Chambers filed the following amendment to <u>LB63</u>:

FA1

Page 5, line 21, strike "at least" and insert "no more than."

UNANIMOUS CONSENT - Add Cointroducer(s)

Unanimous consent to add Senator(s) as cointroducer(s). No objections. So ordered.

Senator Crawford name added to LB15.

Senator Albrecht name added to LB41.

Senator Hunt name added to LB283.

Senator Erdman name added to LB445.

Senator Quick name added to LB477.

Senator Kolterman name added to LB604.

Senator Kolterman name added to LB605.

ADJOURNMENT

At 11:56 a.m., on a motion by Senator Hughes, the Legislature adjourned until 9:00 a.m., Tuesday, February 5, 2019.

Patrick J. O'Donnell Clerk of the Legislature