LEGISLATURE OF NEBRASKA ONE HUNDRED SIXTH LEGISLATURE SECOND SESSION

LEGISLATIVE BILL 807

Introduced by La Grone, 49.

Read first time January 08, 2020

Committee: Government, Military and Veterans Affairs

- 1 A BILL FOR AN ACT relating to the Auditor of Public Accounts; to amend
- 2 section 84-304, Revised Statutes Supplement, 2019; to change a
- 3 provision relating to government auditing standards as prescribed;
- 4 to repeal the original section; and to declare an emergency.
- 5 Be it enacted by the people of the State of Nebraska,

1 Section 1. Section 84-304, Revised Statutes Supplement, 2019, is

- 2 amended to read:
- 3 84-304 It shall be the duty of the Auditor of Public Accounts:
- 4 (1) To give information electronically to the Legislature, whenever
- 5 required, upon any subject relating to the fiscal affairs of the state or
- 6 with regard to any duty of his or her office;
- 7 (2) To furnish offices for himself or herself and all fuel, lights,
- 8 books, blanks, forms, paper, and stationery required for the proper
- 9 discharge of the duties of his or her office;
- 10 (3)(a) To examine or cause to be examined, at such time as he or she
- 11 shall determine, books, accounts, vouchers, records, and expenditures of
- 12 all state officers, state bureaus, state boards, state commissioners, the
- 13 state library, societies and associations supported by the state, state
- 14 institutions, state colleges, and the University of Nebraska, except when
- 15 required to be performed by other officers or persons. Such examinations
- 16 shall be done in accordance with generally accepted government auditing
- 17 standards for financial audits and attestation engagements set forth in
- 18 Government Auditing Standards (2011 Revision for audit periods ending
- 19 before June 30, 2020, or 2018 Revision for audit periods ending on or
- 20 after June 30, 2020), published by the Comptroller General of the United
- 21 States, Government Accountability Office, and except as provided in
- 22 subdivision (10) of this section, subdivision (16) of section 50-1205,
- 23 and section 84-322, shall not include performance audits, whether
- 24 conducted pursuant to attestation engagements or performance audit
- 25 standards as set forth in Government Auditing Standards (2018 2011
- 26 Revision), published by the Comptroller General of the United States,
- 27 Government Accountability Office.
- 28 (b) Any entity, excluding the state colleges and the University of
- 29 Nebraska, that is audited or examined pursuant to subdivision (3)(a) of
- 30 this section and that is the subject of a comment and recommendation in a
- 31 management letter or report issued by the Auditor of Public Accounts

shall, on or before six months after the issuance of such letter or 1 2 report, provide to the Auditor of Public Accounts a detailed written description of any corrective action taken or to be taken in response to 3 the comment and recommendation. The Auditor of Public Accounts may 4 investigate and evaluate the corrective action. The Auditor of Public 5 Accounts shall then electronically submit a report of any findings of 6 7 such investigation and evaluation to the Governor, the appropriate standing committee of the Legislature, and the Appropriations Committee 8 9 of the Legislature. The Auditor of Public Accounts shall also ensure that 10 the report is delivered to the Appropriations Committee for entry into the record during the committee's budget hearing process; 11

(4)(a) To examine or cause to be examined, at the expense of the 12 13 political subdivision, when the Auditor of Public Accounts determines examination necessary or when requested 14 by the political subdivision, the books, accounts, vouchers, records, and expenditures of 15 16 any agricultural association formed under Chapter 2, article 20, any 17 county agricultural society, any joint airport authority formed under the Joint Airport Authorities Act, any city or county airport authority, any 18 19 bridge commission created pursuant to section 39-868, any cemetery district, any community redevelopment authority or limited community 20 redevelopment authority established under the Community Development Law, 21 any development district, any drainage district, any health district, any 22 23 local public health department as defined in section 71-1626, 24 historical society, any hospital authority or district, any county 25 hospital, any housing agency as defined in section 71-1575, irrigation district, any county or municipal library, any community 26 mental health center, any railroad transportation safety district, any 27 28 rural water district, any township, Wyuka Cemetery, the Educational Service Unit Coordinating Council, any entity created pursuant to the 29 Interlocal Cooperation Act, any educational service unit, any village, 30 any service contractor or subrecipient of state or federal funds, any 31

- 1 political subdivision with the authority to levy a property tax or a
- 2 toll, or any entity created pursuant to the Joint Public Agency Act.
- 3 For purposes of this subdivision, service contractor or subrecipient
- 4 means any nonprofit entity that expends state or federal funds to carry
- 5 out a state or federal program or function, but it does not include an
- 6 individual who is a direct beneficiary of such a program or function or a
- 7 licensed health care provider or facility receiving direct payment for
- 8 medical services provided for a specific individual.
- 9 (b) The Auditor of Public Accounts may waive the audit requirement
- 10 of subdivision (4)(a) of this section upon the submission by the
- 11 political subdivision of a written request in a form prescribed by the
- 12 auditor. The auditor shall notify the political subdivision in writing of
- 13 the approval or denial of the request for a waiver.
- 14 (c) Through December 31, 2017, the Auditor of Public Accounts may
- 15 conduct audits under this subdivision for purposes of sections 2-3228,
- 16 12-101, 13-2402, 14-567, 14-1805.01, 14-2111, 15-1017, 16-1017, 16-1037,
- 17 19-3501, 23-1118, 23-3526, 71-1631.02, and 79-987.
- 18 (d) Beginning on May 24, 2017, the Auditor of Public Accounts may
- 19 conduct audits under this subdivision for purposes of sections 13-2402,
- 20 14-567, 14-1805.01, 14-2111, 15-1017, 16-1017, 16-1037, 18-814,
- 21 71-1631.02, and 79-987 and shall prescribe the form for the annual
- 22 reports required in each of such sections. Such annual reports shall be
- 23 published annually on the web site of the Auditor of Public Accounts;
- 24 (5) To report promptly to the Governor and the appropriate standing
- 25 committee of the Legislature the fiscal condition shown by such
- 26 examinations conducted by the auditor, including any irregularities or
- 27 misconduct of officers or employees, any misappropriation or misuse of
- 28 public funds or property, and any improper system or method of
- 29 bookkeeping or condition of accounts. The report submitted to the
- 30 committee shall be submitted electronically. In addition, if, in the
- 31 normal course of conducting an audit in accordance with subdivision (3)

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- 1 of this section, the auditor discovers any potential problems related to
- 2 the effectiveness, efficiency, or performance of state programs, he or
- 3 she shall immediately report them electronically to the Legislative
- 4 Performance Audit Committee which may investigate the issue further,
- 5 report it electronically to the appropriate standing committee of the
- 6 Legislature, or both;
- 7 (6)(a) To examine or cause to be examined the books, accounts,
- 8 vouchers, records, and expenditures of a fire protection district. The
- 9 expense of the examination shall be paid by the political subdivision.
- 11 hundred fifty thousand dollars or less per fiscal year, the fire

(b) Whenever the expenditures of a fire protection district are one

- 12 protection district shall be audited no more than once every five years
- 13 except as directed by the board of directors of the fire protection
- 14 district or unless the auditor receives a verifiable report from a third
- 15 party indicating any irregularities or misconduct of officers or
- 16 employees of the fire protection district, any misappropriation or misuse
- 17 of public funds or property, or any improper system or method of
- 18 bookkeeping or condition of accounts of the fire protection district. In
- 19 the absence of such a report, the auditor may waive the five-year audit
- 20 requirement upon the submission of a written request by the fire
- 21 protection district in a form prescribed by the auditor. The auditor
- 22 shall notify the fire protection district in writing of the approval or
- 23 denial of a request for waiver of the five-year audit requirement. Upon
- 24 approval of the request for waiver of the five-year audit requirement, a
- 25 new five-year audit period shall begin.
- 26 (c) Whenever the expenditures of a fire protection district exceed
- 27 one hundred fifty thousand dollars in a fiscal year, the auditor may
- 28 waive the audit requirement upon the submission of a written request by
- 29 the fire protection district in a form prescribed by the auditor. The
- 30 auditor shall notify the fire protection district in writing of the
- 31 approval or denial of a request for waiver. Upon approval of the request

1 for waiver, a new five-year audit period shall begin for the fire

2 protection district if its expenditures are one hundred fifty thousand

- 3 dollars or less per fiscal year in subsequent years;
- 4 (7) To appoint two or more assistant deputies (a) whose entire time
- 5 shall be devoted to the service of the state as directed by the auditor,
- 6 (b) who shall be certified public accountants with at least five years'
- 7 experience, (c) who shall be selected without regard to party affiliation
- 8 or to place of residence at the time of appointment, (d) who shall
- 9 promptly report to the auditor the fiscal condition shown by each
- 10 examination, including any irregularities or misconduct of officers or
- 11 employees, any misappropriation or misuse of public funds or property,
- 12 and any improper system or method of bookkeeping or condition of
- 13 accounts, and it shall be the duty of the auditor to file promptly with
- 14 the Governor a duplicate of such report, and (e) who shall qualify by
 - taking an oath which shall be filed in the office of the Secretary of
- 16 State;

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- 17 (8) To conduct audits and related activities for state agencies,
- 18 political subdivisions of this state, or grantees of federal funds
- 19 disbursed by a receiving agency on a contractual or other basis for
- 20 reimbursement to assure proper accounting by all such agencies, political
- 21 subdivisions, and grantees for funds appropriated by the Legislature and
- 22 federal funds disbursed by any receiving agency. The auditor may contract
- 23 with any political subdivision to perform the audit of such political
- 24 subdivision required by or provided for in section 23-1608 or 79-1229 or
- 25 this section and charge the political subdivision for conducting the
- 26 audit. The fees charged by the auditor for conducting audits on a
- 27 contractual basis shall be in an amount sufficient to pay the cost of the
- 28 audit. The fees remitted to the auditor for such audits and services
- 29 shall be deposited in the Auditor of Public Accounts Cash Fund;
- 30 (9) To develop and maintain an annual budget and actual financial
- 31 information reporting system for political subdivisions that is

- 1 accessible online by the public;
- 2 (10) When authorized, to conduct joint audits with the Legislative
- 3 Performance Audit Committee as described in section 50-1205; and
- 4 (11) Unless otherwise specifically provided, to assess the interest
- 5 rate on delinquent payments of any fees for audits and services owing to
- 6 the Auditor of Public Accounts at a rate of fourteen percent per annum
- 7 from the date of billing unless paid within thirty days after the date of
- 8 billing. For an entity created pursuant to the Interlocal Cooperation Act
- 9 or the Joint Public Agency Act, any participating public agencies shall
- 10 be jointly and severally liable for the fees and interest owed if such
- 11 entity is defunct or unable to pay.
- 12 Sec. 2. Original section 84-304, Revised Statutes Supplement, 2019,
- is repealed.
- 14 Sec. 3. Since an emergency exists, this act takes effect when
- 15 passed and approved according to law.