LEGISLATURE OF NEBRASKA ONE HUNDRED SIXTH LEGISLATURE FIRST SESSION

LEGISLATIVE BILL 645

Introduced by McDonnell, 5.

Read first time January 23, 2019

Committee: Health and Human Services

1 A BILL FOR AN ACT relating to the Medical Assistance Act; to amend 2 sections 44-32,180, 44-4726, 68-978, 68-979, 68-981, 68-982, 68-983, 3 68-985, 68-986, 68-987, 68-988, and 71-8506, Reissue Revised 4 Statutes of Nebraska; to define and eliminate terms; to change references to intergovernmental transfer program and capitation 5 6 payments and provide for a certified public expenditure program; to 7 change department duties and powers as prescribed; to decrease an 8 administration fee; to update federal references; to change a 9 provision relating to managed care contracts; to harmonize provisions; to repeal the original sections; and to declare an 10 11 emergency.

12 Be it enacted by the people of the State of Nebraska,

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Section 1. Section 44-32,180, Reissue Revised Statutes of Nebraska,
 is amended to read:

3 44-32,180 (1) Any health maintenance organization subject to the 4 Health Maintenance Organization Act shall also be subject to (a) the 5 premium taxation provisions of Chapter 77, article 9, to the extent that 6 the direct writing premiums are not otherwise subject to taxation under 7 such article and (b) the retaliatory taxation provisions of section 8 44-150.

9 (2) Any <u>expenditure</u> capitation payment made in accordance with the 10 Medical Assistance Act shall be excluded from computation of any tax 11 obligation imposed by subsection (1) of this section.

12 Sec. 2. Section 44-4726, Reissue Revised Statutes of Nebraska, is 13 amended to read:

14 44-4726 (1) The same taxes provided for in section 44-32,180 shall 15 be imposed upon each prepaid limited health service organization, and 16 such organizations also shall be entitled to the same tax deductions, 17 reductions, abatements, and credits that health maintenance organizations 18 are entitled to receive.

(2) Any <u>expenditure</u> capitation payment made in accordance with the
Medical Assistance Act shall be excluded from computation of any tax
obligation imposed by subsection (1) of this section.

22 Sec. 3. Section 68-978, Reissue Revised Statutes of Nebraska, is 23 amended to read:

24 68-978 For purposes of the Ground Emergency Medical Transport Act:

25 (1) Advanced life support means special services designed to provide definitive prehospital emergency medical care, including, but not limited 26 27 to, cardiopulmonary resuscitation, cardiac monitoring, cardiac defibrillation, advanced airway management, 28 intravenous therapy, administration with drugs and other medicinal preparations, and other 29 specified techniques and procedures; 30

31 (2) Basic life support means emergency first aid and cardiopulmonary

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resuscitation procedures to maintain life without invasive techniques;
(3) Certified public expenditure means an expenditure for which
there is certification that public funds for services provided have been
expended as necessary for federal financial participation pursuant to the
requirements of section 1903(w) of the federal Social Security Act and 42
C.F.R. part 433.51, as such act and regulation existed on January 1,
2019;

8 (3) Capitation payment means a payment the state makes periodically 9 to a contractor on behalf of each beneficiary enrolled under a contract 10 and based on the actuarially sound capitation rate for the provision of 11 services under the state plan and which the state makes regardless of 12 whether the particular beneficiary receives services during the period 13 covered by the payment;

(4) Dry run means ground emergency medical transport services
provided by an eligible ground emergency medical transport services
provider to an individual who is released on the scene without
transportation by ambulance to a medical facility;

(5) Ground emergency medical transport means the act of transporting
 an individual from any point of origin to the nearest medical facility
 capable of meeting the emergency medical needs of the patient, including
 dry runs;

(6) Ground emergency medical transport services means advanced life
 support, limited advanced life support, and basic life support services
 provided to an individual by ground emergency medical transport services
 providers before or during ground emergency medical transport;

26 (7) Limited advanced life support means special services to provide 27 prehospital emergency medical care limited to techniques and procedures 28 that exceed basic life support but are less than advanced life support 29 services; and

30 (8) Medical transport means transportation to secure medical
31 examinations and treatment for an individual.

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Sec. 4. Section 68-979, Reissue Revised Statutes of Nebraska, is
 amended to read:

68-979 It is the intent of the Legislature that no General Funds be
used in carrying out the Ground Emergency Medical Transport Act.

5 Revenue from the <u>certified public expenditure</u> intergovernmental 6 transfer program created under the Ground Emergency Medical Transport Act 7 shall be deposited into the Health and Human Services Cash Fund.

8 Sec. 5. Section 68-981, Reissue Revised Statutes of Nebraska, is9 amended to read:

10 68-981 Participation in the supplemental reimbursement program by an 11 eligible provider is voluntary. A provider is eligible for supplemental 12 reimbursement only if the provider has all of the following 13 characteristics continuously during a fiscal year of the state:

14 (1) Provides ground emergency medical transport services to medicaid15 beneficiaries;

(2) Is enrolled as a medicaid provider for the period being claimed;
(3) Is owned or operated by the state or a city, county, rural or
suburban fire protection district, hospital district, federally
recognized Indian tribe, or another unit of government; and

20 (4) Participates in the <u>certified public expenditure</u>
 21 <u>intergovernmental transfer</u> program created pursuant to section 68-983.

22 Sec. 6. Section 68-982, Reissue Revised Statutes of Nebraska, is 23 amended to read:

68-982 (1) An eligible provider's supplemental reimbursement pursuant to the Ground Emergency Medical Transport Act shall be calculated and paid as follows:

(a) The supplemental reimbursement shall equal the amount of federal
financial participation received as a result of the claims submitted
pursuant to the act; and

30 (b) In no instance may the amount certified pursuant to section
31 68-985, when combined with the amount received from all other sources of

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reimbursement from the medical assistance program, exceed one hundred
 percent of actual costs, as determined pursuant to the medicaid state
 plan, for ground emergency medical transport services.

4 (2) The supplemental reimbursement shall be distributed exclusively 5 to eligible providers under a payment method based on ground emergency 6 medical transport services provided to medicaid beneficiaries by eligible 7 providers on <u>the a per-transport</u> basis <u>of actual and allowable costs that</u> 8 <u>are or other</u> federally permissible <u>basis</u>.

9 Sec. 7. Section 68-983, Reissue Revised Statutes of Nebraska, is 10 amended to read:

department shall design and 11 68-983 (1)The implement, in consultation with eligible providers as described in section 68-981, a 12 13 certified public expenditure an intergovernmental transfer program relating to medicaid managed care ground emergency medical transport 14 services, including services provided by emergency medical technicians at 15 16 the basic, advanced, and paramedic levels in prestabilization and 17 preparation for transport, in order to increase capitation payments for the purpose of increasing reimbursement to eligible providers. 18

19 (2) Effective on the approval date of a state plan amendment
 20 pursuant to section 68-986, expenditures for medicaid ground emergency
 21 medical transport services made by the department shall be paid on a fee 22 for-service basis and may not be paid under any medicaid managed care
 23 program.

24 (2)(a) To the extent intergovernmental transfers are voluntarily 25 made by, and accepted from, an eligible provider described in section 26 68-981 or a governmental entity affiliated with an eligible provider, the 27 department shall make increased capitation payments to applicable 28 medicaid managed care plans.

(b) The increased capitation payments made pursuant to this section
 shall be in actuarially determined amounts at least to the extent
 permissible under federal law.

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1 (c) Except as provided in subsection (6) of this section, all funds
2 associated with intergovernmental transfers made and accepted pursuant to
3 this section shall be used to fund additional payments to medicaid
4 managed care plans.

5 (d) Medicaid managed care plans shall enter into contracts or
6 contract amendments with providers for the disbursement of any amount of
7 increased capitation payments made pursuant to this section.

8 (3) The <u>certified public expenditure</u> intergovernmental transfer 9 program developed pursuant to this section shall be implemented on the 10 date federal approval is obtained and only to the extent <u>certified public</u> 11 <u>expenditures</u> intergovernmental transfers from the eligible provider or 12 the governmental entity with which it is affiliated are provided for this 13 purpose.

14 (4) To the extent permitted by federal law, the department may 15 implement the <u>certified public expenditure</u> intergovernmental transfer 16 program and increased capitation payments pursuant to this section 17 retroactive to the date that the state plan amendment is <u>approved by</u> 18 submitted to the Centers for Medicare and Medicaid Services of the United 19 States Department of Health and Human Services pursuant to section 20 68-986.

(5) Participation in <u>certified public expenditures</u> intergovernmental transfers under this section is voluntary on the part of the participating transferring entities for purposes of all applicable federal laws.

(6)(a) As a condition of participation under this section, each
eligible provider or the governmental entity affiliated with an eligible
provider shall agree to reimburse the department for any costs associated
with implementing such program.

(b) <u>Certified public expenditures</u> Intergovernmental transfers
 described in this section are subject to a <u>five</u> twenty percent
 administration fee of the nonfederal share paid to the department and are

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1 allowed to count as a cost of providing the services.

2 (7) As a condition of participation under this section, medicaid 3 managed care plans, eligible providers, and governmental entities 4 affiliated with eligible providers shall agree to comply with any 5 requests for information or similar data requirements imposed by the 6 department for purposes of obtaining supporting documentation necessary 7 to claim federal funds or to obtain federal approval.

8 Sec. 8. Section 68-985, Reissue Revised Statutes of Nebraska, is9 amended to read:

10 68-985 If a governmental entity elects to seek supplemental 11 reimbursement pursuant to the Ground Emergency Medical Transport Act on 12 behalf of an eligible provider owned or operated by the entity, the 13 governmental entity shall:

(1) Certify, in conformity with the requirements of 42 C.F.R. part
433.51, as such regulation existed on January 1, 2019, and with any other
applicable federal requirements, that the claimed expenditures for ground
emergency medical transport services are eligible for federal financial
participation;

19 (2) Provide evidence supporting the certification as specified by20 the department;

(3) Submit data as specified by the department to determine the
 appropriate amounts to claim as expenditures qualifying for federal
 financial participation; and

(4) Keep, maintain, and have readily retrievable any records
specified by the department to fully disclose reimbursement amounts to
which the eligible provider is entitled and any other records required by
the federal Centers for Medicare and Medicaid Services.

28 Sec. 9. Section 68-986, Reissue Revised Statutes of Nebraska, is 29 amended to read:

68-986 (1) On or before <u>July 1, 2019</u> January 1, 2018, the department
 shall submit an application to the Centers for Medicare and Medicaid

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Services of the United States Department of Health and Human Services
 amending the medicaid state plan to provide for the supplemental
 reimbursement rate for ground emergency medical transport services as
 specified in the Ground Emergency Medical Transport Act.

5 (2) The department <u>shall may</u> limit the program to those costs that 6 are allowable expenditures under Title XIX of the federal Social Security 7 Act, 42 U.S.C. 1396 et seq., as such act and sections existed on <u>January</u> 8 <u>1, 2019</u> April 1, 2017. Without such federal approval, the Ground 9 Emergency Medical Transport Act may not be implemented.

10 (3) The <u>certified public expenditure</u> intergovernmental transfer 11 program authorized in section 68-983 shall be implemented only if and to 12 the extent federal financial participation is available and is not 13 otherwise jeopardized and any necessary federal approval has been 14 obtained.

(4) To the extent that the chief executive officer of the department determines that the <u>certified public expenditures payments</u> made pursuant to section 68-983 do not comply with federal medicaid requirements, the chief executive officer may return or not accept <u>a certified public</u> <u>expenditure an intergovernmental transfer</u> and may adjust <u>certified public</u> <u>expenditures payments</u> as necessary to comply with federal medicaid requirements.

22 Sec. 10. Section 68-987, Reissue Revised Statutes of Nebraska, is 23 amended to read:

68-987 (1) The department shall submit claims for federal financial participation for the expenditures for the services described in <u>subsection (2) of section 68-986</u> that are allowable expenditures under federal law.

(2) The department shall annually submit any necessary materials to
the federal government to provide assurances that claims for federal
financial participation will include only those expenditures that are
allowable under federal law.

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1 (3) If either a final judicial determination is made by any court of 2 appellate jurisdiction or a final determination is made by the administrator of the federal Centers for Medicare and Medicaid Services 3 4 that the supplemental reimbursement provided for in the act shall be made to any provider not described in this section, the chief executive 5 officer of the department shall execute a declaration stating that the 6 7 determination has been made and such supplemental reimbursement becomes inoperative on the date of such determination. 8

9 Sec. 11. Section 68-988, Reissue Revised Statutes of Nebraska, is 10 amended to read:

68-988 To the extent federal approval is obtained, the increased
 <u>certified public expenditures capitation payments</u> under section 68-983
 may commence for dates of service on or after January 1, <u>2019</u> 2018.

14 Sec. 12. Section 71-8506, Reissue Revised Statutes of Nebraska, is 15 amended to read:

16 71-8506 (1) In-person contact between a health care practitioner and 17 a patient shall not be required under the medical assistance program established pursuant to the Medical Assistance Act and Title XXI of the 18 federal Social Security Act, as amended, for health care services 19 delivered through telehealth that are otherwise 20 eligible for reimbursement under such program and federal act. Such services shall be 21 subject to reimbursement policies developed pursuant to such program and 22 23 federal act. This section also applies to managed care plans which contract with the department pursuant to the Medical Assistance Act only 24 25 to the extent that:

(a) Health care services delivered through telehealth are covered by
and reimbursed under the medicaid fee-for-service program; and

(b) Managed care contracts with managed care plans are amended to
add coverage of health care services delivered through telehealth and any
appropriate capitation rate adjustments are incorporated.

31 (2) The reimbursement rate for a telehealth consultation shall, as a

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1 minimum, be set at the same rate as the medical assistance program rate 2 for a comparable in-person consultation, and the rate shall not depend on 3 the distance between the health care practitioner and the patient.

4 (3) The department shall establish rates for transmission cost 5 reimbursement for telehealth consultations, considering, to the extent applicable, reductions in travel costs by health care practitioners and 6 patients to deliver or to access health care services and such other 7 factors as the department deems relevant. Such rates shall include 8 9 reimbursement for all two-way, real-time, interactive communications, 10 unless provided by an Internet service provider, between the patient and the physician or health care practitioner at the distant site which 11 comply with the federal Health Insurance Portability and Accountability 12 13 Act of 1996 and rules and regulations adopted thereunder and with regulations relating to encryption adopted by the federal Centers for 14 Medicare and Medicaid Services and which satisfy federal requirements 15 relating to efficiency, economy, and quality of care. 16

Sec. 13. Original sections 44-32,180, 44-4726, 68-978, 68-979,
68-981, 68-982, 68-983, 68-985, 68-986, 68-987, 68-988, and 71-8506,
Reissue Revised Statutes of Nebraska, are repealed.

20 Sec. 14. Since an emergency exists, this act takes effect when 21 passed and approved according to law.

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