LEGISLATURE OF NEBRASKA

ONE HUNDRED SIXTH LEGISLATURE

FIRST SESSION

## **LEGISLATIVE BILL 608**

Introduced by La Grone, 49; Hansen, M., 26. Read first time January 23, 2019 Committee: Government, Military and Veterans Affairs

A BILL FOR AN ACT relating to the Election Act; to amend sections 32-221,
 32-223, 32-230, 32-231, 32-236, 32-816, 32-901, 32-903, 32-910,
 32-916, 32-1010, 32-1012, 32-1013, and 32-1041, Reissue Revised
 Statutes of Nebraska; to prohibit use of and eliminate references to
 electronic voting systems; to authorize use of precinct-based
 optical scanners; to harmonize provisions; and to repeal the
 original sections.

8 Be it enacted by the people of the State of Nebraska,

LB608 2019

Section 1. Section 32-221, Reissue Revised Statutes of Nebraska, is
 amended to read:

3 32-221 (1) The election commissioner shall appoint precinct and 4 district inspectors, judges of election, and clerks of election to assist 5 the election commissioner in conducting elections on election day. In counties with a population of less than four hundred thousand inhabitants 6 7 as determined by the most recent federal decennial census, judges and clerks of election and inspectors shall be appointed at least thirty days 8 9 prior to the statewide primary election, shall hold office for terms of two years or until their successors are appointed and qualified for the 10 next statewide primary election, and shall serve at all elections in the 11 county during their terms of office. In counties with a population of 12 four hundred thousand or more inhabitants as determined by the most 13 recent federal decennial census, judges and clerks of election shall be 14 appointed at least thirty days prior to the first election for which 15 appointments are necessary and shall serve for at least four elections. 16

(2) Judges and clerks of election may be selected at random from a 17 cross section of the population of the county. All qualified citizens 18 shall have the opportunity to be considered for service. All qualified 19 citizens shall fulfill their obligation to serve as judges or clerks of 20 election as prescribed by the election commissioner. No citizen shall be 21 excluded from service as a result of discrimination based upon race, 22 color, religion, sex, national origin, or economic status. No citizen 23 24 shall be excluded from service unless excused by reason of ill health or 25 other good and sufficient reason.

(3) All persons appointed shall be of good repute and character, be able to read and write the English language, and except as otherwise provided in subsection (4) (5) of section 32-223, be registered voters in the county. No candidate at an election shall be appointed as a judge or clerk of election or inspector for such election other than a candidate for delegate to a county, state, or national political party convention.

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1 (4) If a vacancy occurs in the office of judge or clerk of election 2 or inspector, the election commissioner shall fill such vacancy in accordance with section 32-223. If any judge or clerk of election or 3 4 inspector fails to appear at the hour appointed for the opening of the 5 polls, the remaining officers shall notify the election commissioner, select a registered voter to serve in place of the absent officer if so 6 directed by the election commissioner, and proceed to conduct the 7 election. If the election commissioner finds that a judge or clerk of 8 9 election or inspector does not possess all the qualifications prescribed in this section or if any judge or clerk of election or inspector is 10 guilty of neglecting the duties of the office or of any official 11 misconduct, the election commissioner shall remove the person and fill 12 the vacancy. 13

14 Sec. 2. Section 32-223, Reissue Revised Statutes of Nebraska, is 15 amended to read:

16 32-223 (1) Except as otherwise provided in the Election Act For each 17 precinct except as provided in subsection (2) of this section, the 18 election commissioner shall appoint a precinct inspector and a receiving 19 board to consist of at least two judges and two clerks of election for 20 <u>each precinct</u>. The election commissioner may appoint district inspectors 21 to aid the election commissioner in the performance of his or her duties 22 and supervise a group of precincts on election day.

23 (2) In precincts in which electronic voting systems are used, the
 24 receiving board shall have at least three members.

25 (2) (3) The election commissioner may allow persons serving on a 26 receiving board as judges and clerks of election and precinct inspectors 27 to serve for part of the time the polls are open and appoint other judges 28 and clerks of election and precinct inspectors to serve on the same 29 receiving board for the remainder of the time the polls are open.

30 (3) (4) On each receiving board at any one time, one judge and one 31 clerk of election shall be registered voters of the political party

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casting the highest number of votes in the county for Governor or for 1 2 President of the United States in the immediately preceding general election, and one judge and one clerk of election shall be registered 3 4 voters of the political party casting the next highest number of votes in the county for Governor or for President of the United States in the 5 immediately preceding general election, except that one judge or clerk of 6 election may be a registered voter who is not affiliated with either of 7 such parties. If a third judge is appointed, such judge shall be a 8 9 registered voter of the political party casting the highest number of votes in the county for Governor or for President of the United States in 10 the immediately preceding general election. All precinct and district 11 inspectors shall be divided between all political parties as nearly as 12 13 practicable in proportion to the number of votes cast in such county at 14 the immediately preceding general election for Governor or for President of the United States by the parties, respectively. 15

16 (4) (5) The election commissioner may appoint a person who is at least sixteen years old but is not eligible to register to vote as a 17 clerk of election. Such clerk of election shall meet the requirements of 18 subsection (3) of section 32-221, except that such clerk shall not be 19 required to be a registered voter. No more than one clerk of election 20 appointed under this subsection shall serve at any precinct. A clerk of 21 election appointed under this subsection shall be considered a registered 22 voter who is not affiliated with a political party for purposes of this 23 24 section.

25 Sec. 3. Section 32-230, Reissue Revised Statutes of Nebraska, is 26 amended to read:

32-230 (1) As provided in subsection (4) (5) of this section, the
precinct committeeman and committeewoman of each political party shall
appoint a receiving board consisting of three judges of election and two
clerks of election except as provided in subsection (3) of this section.
The chairperson of the county central committee of each political party

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shall send the names of the appointments to the county clerk no later
 than February 1 prior to the primary election.

3 (2) If no names are submitted by the chairperson, the county clerk shall appoint judges or clerks of election from the appropriate political 4 party. Judges and clerks of election may be selected at random from a 5 cross section of the population of the county. All qualified citizens 6 7 shall have the opportunity to be considered for service. All qualified citizens shall fulfill their obligation to serve as judges or clerks of 8 9 election as prescribed by the county clerk. No citizen shall be excluded from service as a result of discrimination based upon race, color, 10 religion, sex, national origin, or economic status. No citizen shall be 11 excluded from service unless excused by reason of ill health or other 12 13 good and sufficient reason.

14 (3) In precincts in which electronic voting systems are used, the
 15 receiving board shall have at least three members.

16 <u>(3)</u> (4) The county clerk may allow persons serving on a receiving 17 board to serve for part of the time the polls are open and appoint other 18 persons to serve on the same receiving board for the remainder of the 19 time the polls are open.

(4) (5) In each precinct at any one time, one judge and one clerk of 20 election shall be appointed from the political party casting the highest 21 number of votes in the county for Governor or for President of the United 22 States in the immediately preceding general election, one judge and one 23 clerk shall be appointed from the political party casting the next 24 highest number of votes in the county for Governor or for President of 25 the United States in the immediately preceding general election, and one 26 judge shall be appointed from the political party casting the third 27 highest number of votes in the county for Governor or for President of 28 the United States in the immediately preceding general election. If the 29 political party casting the third highest number of votes cast less than 30 ten percent of the total vote cast in the county at the immediately 31

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1 preceding general election, the political party casting the highest 2 number of votes at the immediately preceding general election shall be 3 entitled to two judges and one clerk.

4 (5) (6) The county clerk may appoint registered voters to serve in 5 case of a vacancy among any of the judges or clerks of election or in 6 addition to the judges and clerks in any precinct when necessary to meet 7 any situation that requires additional judges and clerks. Such appointees 8 may include registered voters unaffiliated with any political party. Such 9 appointees shall serve at subsequent or special elections as determined 10 by the county clerk.

(6) (7) The county clerk may appoint a person who is at least 11 sixteen years old but is not eligible to register to vote as a clerk of 12 13 election. Such clerk of election shall meet the requirements of subsection (1) of section 32-231, except that such clerk shall not be 14 required to be a registered voter. No more than one clerk of election 15 16 appointed under this subsection shall serve at any precinct. A clerk of election appointed under this subsection shall be considered a registered 17 voter who is not affiliated with a political party for purposes of this 18 19 section.

20 Sec. 4. Section 32-231, Reissue Revised Statutes of Nebraska, is 21 amended to read:

22 32-231 (1) Each judge and clerk of election appointed pursuant to section 32-230 shall (a) be of good repute and character and able to read 23 24 and write the English language, (b) reside in the precinct in which he or 25 she is to serve unless necessity demands that personnel be appointed from another precinct, (c) be a registered voter except as otherwise provided 26 in subsection (6) (7) of section 32-230, and (d) serve for a term of two 27 28 years or until judges and clerks of election are appointed for the next primary election. No candidate at an election shall be eligible to serve 29 as a judge or clerk of election at the same election other than a 30 candidate for a delegate to a county, state, or national political party 31

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1 convention.

(2) The county clerk may appoint district inspectors to aid the 2 county clerk in the performance of his or her duties and supervise a 3 group of precincts on election day. A district inspector shall meet the 4 5 requirements for judges and clerks of election as provided in subsection (1) of this section, shall oversee the procedures of a group of polling 6 places, and shall act as the personal agent and deputy of the county 7 clerk. The district inspector shall ensure that the Election Act is 8 9 uniformly enforced at the polling places assigned to him or her and perform tasks assigned by the county clerk. The district inspector may 10 perform all of the duties required of a judge or clerk of election. 11

12 Sec. 5. Section 32-236, Reissue Revised Statutes of Nebraska, is 13 amended to read:

32-236 Each judge and clerk of election appointed pursuant to 14 subsection (4) (5) of section 32-230 and each district inspector 15 appointed pursuant to subsection (2) of section 32-231 shall serve at all 16 elections, except city and village elections, held in the county or 17 precinct during his or her two-year term unless excused. A violation of 18 this section by an appointee is a Class V misdemeanor. The county clerk 19 shall submit the names of appointees violating this section to the local 20 law enforcement agency for citation pursuant to sections 32-1549 and 21 22 32-1550.

23 Sec. 6. Section 32-816, Reissue Revised Statutes of Nebraska, is 24 amended to read:

32-816 (1) A blank space shall be provided at the end of each office division on the ballot for registered voters to fill in the name of any person for whom they wish to vote and whose name is not printed upon the ballot, except that at the primary election there shall be no write-in space for delegates to the county political party convention or delegates to the national political party convention. A square or oval shall be printed opposite each write-in space similar to the square or oval placed

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1 opposite other candidates and issues on the ballot. The square or oval 2 shall be marked to vote for a write-in candidate whose name appears in 3 the write-in space provided.

4 (2) The Secretary of State shall approve write-in space for opticalscan ballots and any other voting system authorized for use under the 5 Election Act electronic voting systems. Adequate provision shall be made 6 7 for write-in votes sufficient to allow one write-in space for each office to be elected at any election except offices for which write-in votes are 8 9 specifically prohibited. The write-in ballot shall clearly identify the office for which such write-in vote is cast. The write-in space shall be 10 a part of the official ballot, may be on the envelope or a separate piece 11 of paper from the printed portion of the ballot, and shall allow the 12 13 voter adequate space to fill in the name of the candidate for whom he or she desires to cast his or her ballot. 14

15 Sec. 7. Section 32-901, Reissue Revised Statutes of Nebraska, is 16 amended to read:

17 32-901 (1) To vote for a candidate or on a ballot question using a 18 paper ballot that is to be manually counted, the registered voter shall 19 make a cross or other clear, discernable mark in the square opposite the 20 name of every candidate, including write-in candidates, for whom he or 21 she desires to vote and, in the case of a ballot question, opposite the 22 answer he or she wishes to give. Making a cross or other clear, 23 discernable mark in the square constitutes a valid vote.

(2) To vote for a candidate or on a ballot question using a ballot that is to be counted by optical scanner, the registered voter shall fill in the oval or other space provided opposite the name of every candidate, including write-in candidates, for whom he or she desires to vote and, in the case of a ballot question, opposite the answer he or she wishes to give. A mark in the oval or provided space that is discernable by the scanner constitutes a valid vote.

31 (3) To vote for a candidate or on a ballot question using <u>a</u> <del>an</del>

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electronic voting system with an electronic aspect authorized for use under the Election Act, the registered voter shall follow the instructions for using the electronic voting system to cause a mark to be recorded opposite the candidate or ballot question response for which the voter wishes to vote. Causing such mark to be recorded <u>does not</u> <u>constitute constitutes</u> a valid vote. <u>A paper ballot printed to reflect</u> the voter's choices constitutes a valid vote.

8 Sec. 8. Section 32-903, Reissue Revised Statutes of Nebraska, is9 amended to read:

10 32-903 (1) The election commissioner or county clerk shall create precincts composed of compact and contiguous territory within the 11 boundary lines of legislative districts. The precincts shall contain not 12 13 less than seventy-five nor more than one thousand seven hundred fifty registered voters based on the number of voters voting at the last 14 statewide general election, except that a precinct may contain less than 15 16 seventy-five registered voters if in the judgment of the election 17 commissioner or county clerk it is necessary to avoid creating an undue hardship on the registered voters in the precinct. The election 18 19 commissioner or county clerk shall create precincts based on the number of votes cast at the immediately preceding presidential election or the 20 current list of registered voters for the precinct. The election 21 22 commissioner or county clerk shall revise and rearrange the precincts and 23 increase or decrease them at such times as may be necessary to make the precincts contain as nearly as practicable not less than seventy-five nor 24 25 more than one thousand seven hundred fifty registered voters voting at the last statewide general election. The election commissioner or county 26 clerk shall, when necessary and possible, readjust precinct boundaries to 27 28 coincide with the boundaries of cities, villages, and school districts which are divided into districts or wards for election purposes. The 29 election commissioner or county clerk shall not make any precinct changes 30 in precinct boundaries or divide precincts into two or more parts between 31

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the statewide primary and general elections unless he or she has been authorized to do so by the Secretary of State. If changes are authorized, the election commissioner or county clerk shall notify each state and local candidate affected by the change.

5 (2) The election commissioner or county clerk may alter and divide the existing precincts, except that when any city of the first class by 6 7 ordinance divides any ward of such city into two or more voting districts or polling places, the election commissioner or county clerk shall 8 9 establish precincts or polling places in conformity with such ordinance. 10 No such alteration or division shall take place between the statewide primary and general elections except as provided in subsection (1) of 11 this section. 12

13 (3) All precincts and polling places may be consolidated for the use of electronic voting systems into fewer and larger precincts as deemed 14 15 necessary and advisable by the election commissioner or county clerk. 16 Such precincts, consolidated for electronic voting systems only, may have 17 as many registered voters therein as deemed advisable in the interest of 18 economy and efficiency. At least one electronic voting device shall be 19 provided for every five hundred registered voters voting in the consolidated precinct or polling place at the immediately preceding 20 21 general election.

22 Sec. 9. Section 32-910, Reissue Revised Statutes of Nebraska, is 23 amended to read:

32-910 Any judge or clerk of election, precinct or district 24 25 inspector, sheriff, or other peace officer shall clear the passageways and prevent obstruction of the doors or entries and provide free ingress 26 to and egress from the polling place or building and shall arrest any 27 28 person obstructing such passageways. Other than a registered voter engaged in receiving, preparing, or marking a ballot or depositing a 29 ballot in a ballot box or a precinct-based optical scanner at the polling 30 place, an election commissioner, a county clerk, a precinct inspector, a 31

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district inspector, a judge of election, a clerk of election, or a member of a counting board, no person shall be permitted to be within eight feet of the ballot boxes or within eight feet of any ballots being counted by a counting board.

5 Sec. 10. Section 32-916, Reissue Revised Statutes of Nebraska, is 6 amended to read:

7 32-916 (1) Two judges of election or a precinct inspector and a 8 judge of election shall affix their initials to the official ballots. The 9 judge of election shall deliver a ballot to each registered voter after 10 complying with section 32-914.

(2) After voting the ballot, the registered voter shall, as directed by the judge of election, fold his or her ballot or place the ballot in the ballot envelope or sleeve so as to conceal the voting marks and to expose the initials affixed on the ballot. The registered voter shall, without delay and without exposing the voting marks upon the ballot, deliver the ballot to the judge of election before leaving the enclosure in which the voting booths are placed.

(3) The judge of election shall, without exposing the voting marks 18 on the ballot, approve the exposed initials upon the ballot and deposit 19 the ballot in the ballot box or the precinct-based optical scanner in the 20 presence of the registered voter. No judge of election shall deposit any 21 ballot in a ballot box unless the ballot has been identified as having 22 the appropriate initials. Any ballot not properly identified shall be 23 rejected in the presence of the voter, the judge of election shall make a 24 notation on the ballot Rejected, not properly identified, and another 25 ballot shall be issued to the voter and the voter shall then be permitted 26 to cast his or her ballot. If the ballot is in order, the judge shall 27 28 deposit the ballot in the ballot box or the precinct-based optical <u>scanner</u> in the presence of the voter and the voter shall promptly leave 29 the polling place. If a precinct uses a precinct-based optical scanner 30 31 and a ballot is identified by the scanner as containing an overvote or an

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undervote, the voter shall be notified of the consequence of an overvote 1 and the right to vote in the case of an undervote, whichever is 2 applicable. The judges of election shall maintain the secrecy of the 3 4 rejected ballots and shall cause the rejected ballots to be made up in a sealed packet. The judges of election shall endorse the packet with the 5 words Rejected Ballots and the designation of the precinct. The judges of 6 election shall sign the endorsement label and shall return the packet to 7 the election commissioner or county clerk with a statement by the judges 8 9 of election showing the number of ballots rejected.

(4) Upon receiving a provisional ballot as provided in section 10 32-915, the judge of election shall give the voter written information 11 that states that the voter may determine if his or her vote was counted 12 13 and, if not, the reason that the vote was not counted by accessing the system created pursuant to section 32-202 and the judge of election shall 14 ensure that the appropriate information is on the outside of the envelope 15 in which the ballot is enclosed or attached to the envelope, attach the 16 statement required by section 32-915 if not contained on the envelope, 17 and place the entire envelope into the ballot box. Upon receiving a 18 provisional ballot as provided in section 32-915.01, the judge of 19 election shall comply with the requirements for a provisional ballot 20 under this subsection, except that a provisional ballot cast pursuant to 21 22 section 32-915.01 shall be kept separate from the other ballots cast at the election. 23

24 Sec. 11. Section 32-1010, Reissue Revised Statutes of Nebraska, is 25 amended to read:

32-1010 Ballots shall be counted or compiled at a centralized location or at polling places as provided in sections 32-1012 to 32-1018. <u>If counting takes place at a centralized location, the</u> The receiving board shall deliver the ballot box and other election materials to the centralized location as directed by the election commissioner or county clerk.

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Sec. 12. Section 32-1012, Reissue Revised Statutes of Nebraska, is
 amended to read:

3 32-1012 (1) In counties using electronic voting systems or optical scanners to count the ballots at a centralized location, the election 4 5 commissioner or county clerk may arrange to have partial returns 6 delivered, properly locked or sealed, to the centralized location or locations at any time desired after the opening of the polls if at least 7 twenty-five ballots have been cast since any prior delivery of ballots. 8 9 The election commissioner or county clerk shall designate the location or locations for counting the ballots and may designate a location or 10 locations in any county. Upon completion of the count, the ballots shall 11 be conveyed under supervision of the election commissioner or county 12 clerk to the office of such official. If for any reason it becomes 13 14 impracticable to count all or a part of the ballots with optical scanners, the election commissioner or county clerk may direct that the 15 ballots be counted manually following as closely as possible the 16 17 provisions governing the manual counting of ballots.

(2) In counties using optical scanners to count the ballots at 18 polling places, the election commissioner or county clerk may arrange to 19 have partial returns delivered, properly locked, sealed, or digitally 20 secured, to the election office at any time desired after the opening of 21 the polls if at least twenty-five ballots have been cast since any prior 22 23 delivery of partial returns. The election commissioner or county clerk 24 shall designate polling places as locations for counting the ballots. Upon completion of the count, the ballots shall be conveyed under 25 supervision of the election commissioner or county clerk to the office of 26 such official. If for any reason it becomes impracticable to count all or 27 a part of the ballots with optical scanners, the election commissioner or 28 29 county clerk may direct that the ballots be counted manually following as closely as possible the provisions governing the manual counting of 30 31 ballots.

Sec. 13. Section 32-1013, Reissue Revised Statutes of Nebraska, is
 amended to read:

3 32-1013 (1) In each <u>counting centralized</u> location, watchers may be 4 appointed to be present and observe the counting of ballots. Each 5 political party shall be entitled to one watcher at each location 6 appointed and supplied with credentials by the county central committee 7 of such political party. The district court having jurisdiction over any 8 such county may appoint additional watchers for any location.

9 (2) The watchers and the members of the counting board shall take the following oath administered by the election commissioner or county 10 clerk or an election official designated by the election commissioner or 11 county clerk: I do solemnly swear that I will not in any manner make 12 known to anyone other than duly authorized election officials the results 13 of the votes as they are being counted until the polls have officially 14 closed and the summary of votes cast is delivered to the election 15 commissioner or county clerk. 16

(3) Except for polling places using precinct-based optical scanners, all All other persons shall be excluded from the place where the counting is being conducted except for observers authorized by the election commissioner or county clerk. No such observer shall be connected with any candidate, political party, or measure on the ballot.

22 Sec. 14. Section 32-1041, Reissue Revised Statutes of Nebraska, is 23 amended to read:

32-1041 (1) The election commissioner or county clerk may use optical-scan ballots or voting systems approved by the Secretary of State to allow registered voters to cast their votes at any election. The election commissioner or county clerk may use vote counting devices and voting systems approved by the Secretary of State for tabulating the votes cast at any election. Vote counting devices shall include electronic counting devices such as optical scanners.

31 (2) No electronic voting system shall be used under the Election

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1 <u>Act.</u>

(3) Any new voting or counting system shall be approved by the 2 3 Secretary of State prior to use by an election commissioner or county 4 clerk. An election commissioner or county clerk may apply to the 5 Secretary of State for approval to use a counting method other than a method already approved to conduct elections in his or her county. The 6 7 Secretary of State shall approve the counting method if the Secretary of State determines that the method meets the objective guidelines developed 8 pursuant to subsection (4) of this section. The determination of the 9 10 Secretary of State shall not be appealable.

11 (4) The Notwithstanding any other provision of the Election Act, the Secretary of State may adopt and promulgate rules and regulations to 12 establish different procedures and locations for voting and counting 13 14 votes pursuant to the use of any new voting or counting system. The procedures shall be designed to preserve the safety and confidentiality 15 16 of each vote cast and the secrecy and security of the counting process, 17 to establish security provisions for the prevention of fraud, and to ensure that the election is conducted in a fair manner. 18

Sec. 15. Original sections 32-221, 32-223, 32-230, 32-231, 32-236,
 32-816, 32-901, 32-903, 32-910, 32-916, 32-1010, 32-1012, 32-1013, and
 32-1041, Reissue Revised Statutes of Nebraska, are repealed.

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