## LEGISLATURE OF NEBRASKA

## ONE HUNDRED SIXTH LEGISLATURE

## FIRST SESSION

## **LEGISLATIVE BILL 581**

Introduced by Albrecht, 17; Linehan, 39.

Read first time January 22, 2019

Committee: Government, Military and Veterans Affairs

- 1 A BILL FOR AN ACT relating to budgets; to amend section 84-304.01,
- 2 Reissue Revised Statutes of Nebraska, and section 13-504, Revised
- 3 Statutes Cumulative Supplement, 2018; to require the use of
- 4 generally accepted accounting principles in preparing budgets; to
- 5 harmonize provisions; to provide an operative date; and to repeal
- 6 the original sections.
- 7 Be it enacted by the people of the State of Nebraska,

1 Section 1. Section 13-504, Revised Statutes Cumulative Supplement,

- 2 2018, is amended to read:
- 3 13-504 (1) Each governing body shall annually or biennially, as the
- 4 case may be, prepare a proposed budget statement on forms prescribed and
- 5 furnished by the auditor. The proposed budget statement shall be made in
- 6 accordance with generally accepted accounting principles using the
- 7 accrual basis, except that such requirement shall not apply to any
- 8 political subdivision that has been granted a waiver of audit
- 9 requirements pursuant to subdivision (4)(b) of section 84-304. The
- 10 proposed budget statement shall be made available to the public by the
- 11 political subdivision prior to publication of the notice of the hearing
- 12 on the proposed budget statement pursuant to section 13-506. A proposed
- 13 budget statement shall contain the following information, except as
- 14 provided by state law:
- 15 (a) For the immediately preceding fiscal year or biennial period,
- 16 the revenue from all sources, including motor vehicle taxes, other than
- 17 revenue received from personal and real property taxation, allocated to
- 18 the funds and separately stated as to each such source: The unencumbered
- 19 cash balance at the beginning and end of the year or biennial period; the
- 20 amount received by taxation of personal and real property; and the amount
- 21 of actual expenditures;
- 22 (b) For the current fiscal year or biennial period, actual and
- 23 estimated revenue from all sources, including motor vehicle taxes,
- 24 allocated to the funds and separately stated as to each such source: The
- 25 actual unencumbered cash balance available at the beginning of the year
- 26 or biennial period; the amount received from personal and real property
- 27 taxation; and the amount of actual and estimated expenditures, whichever
- 28 is applicable. Such statement shall contain the cash reserve for each
- 29 fiscal year or biennial period and shall note whether or not such reserve
- 30 is encumbered. Such cash reserve projections shall be based upon the
- 31 actual experience of prior years or biennial periods. The cash reserve

1 shall not exceed fifty percent of the total budget adopted exclusive of

- 2 capital outlay items;
- 3 (c) For the immediately ensuing fiscal year or biennial period, an
- 4 estimate of revenue from all sources, including motor vehicle taxes,
- 5 other than revenue to be received from taxation of personal and real
- 6 property, separately stated as to each such source: The actual or
- 7 estimated unencumbered cash balances, whichever is applicable, to be
- 8 available at the beginning of the year or biennial period; the amounts
- 9 proposed to be expended during the year or biennial period; and the
- 10 amount of cash reserve, based on actual experience of prior years or
- 11 biennial periods, which cash reserve shall not exceed fifty percent of
- 12 the total budget adopted exclusive of capital outlay items;
- 13 (d) A statement setting out separately the amount sought to be
- 14 raised from the levy of a tax on the taxable value of real property (i)
- 15 for the purpose of paying the principal or interest on bonds issued by
- 16 the governing body and (ii) for all other purposes;
- 17 (e) A uniform summary of the proposed budget statement, including
- 18 each proprietary function fund included in a separate proprietary budget
- 19 statement prepared pursuant to the Municipal Proprietary Function Act,
- 20 and a grand total of all funds maintained by the governing body;
- 21 (f) For municipalities, a list of the proprietary functions which
- 22 are not included in the budget statement. Such proprietary functions
- 23 shall have a separate budget statement which is approved by the city
- 24 council or village board as provided in the Municipal Proprietary
- 25 Function Act; and
- 26 (g) For school districts and educational service units, a separate
- 27 identification and description of all current and future costs to the
- 28 school district or educational service unit which are reasonably
- 29 anticipated as a result of any contract, and any adopted amendments
- 30 thereto, for superintendent services to be rendered to such school
- 31 district or administrator services to be rendered to such educational

- 1 service unit.
- 2 (2) The actual or estimated unencumbered cash balance required to be
- 3 included in the budget statement by this section shall include deposits
- 4 and investments of the political subdivision as well as any funds held by
- 5 the county treasurer for the political subdivision and shall be
- 6 accurately stated on the proposed budget statement.
- 7 (3) The political subdivision shall correct any material errors in
- 8 the budget statement detected by the auditor or by other sources.
- 9 Sec. 2. Section 84-304.01, Reissue Revised Statutes of Nebraska, is
- 10 amended to read:
- 11 84-304.01 It shall be the duty of the Auditor of Public Accounts to
- 12 establish, by rule and regulation, minimum standards applicable to all
- 13 audit, financial, or accounting reports or copies of such reports
- 14 required to be filed with the Auditor of Public Accounts by any political
- 15 subdivision of the State of Nebraska. Such minimum standards shall be in
- 16 accordance with sound accounting principles, including generally accepted
- 17 <u>accounting principles if applicable,</u> in conformity with generally
- 18 accepted auditing standards and government auditing standards, and
- 19 designed to bring about uniformity in the content and form of such
- 20 reports within the same type of political subdivision. Audit reports of
- 21 any political subdivision required to file such reports with the Auditor
- 22 of Public Accounts shall be prepared in conformity with generally
- 23 accepted auditing standards and government auditing standards.
- In connection with his or her duties, but at his or her discretion,
- 25 the Auditor of Public Accounts may conduct performance audits of all
- 26 political subdivisions receiving more than twenty-five thousand dollars
- 27 in the audit year in tax funds from the state including all public
- 28 utilities and all counties, townships, municipalities, cities, villages,
- 29 districts, authorities, and other public corporations and entities. The
- 30 performance audits shall be conducted in conformity with generally
- 31 accepted auditing standards and government auditing standards.

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- 1 Sec. 3. This act becomes operative on January 1, 2020.
- Sec. 4. Original section 84-304.01, Reissue Revised Statutes of
- 3 Nebraska, and section 13-504, Revised Statutes Cumulative Supplement,
- 4 2018, are repealed.