LEGISLATURE OF NEBRASKA ONE HUNDRED SIXTH LEGISLATURE

FIRST SESSION

LEGISLATIVE BILL 564

Introduced by Bolz, 29.

Read first time January 22, 2019

Committee: Urban Affairs

- 1 A BILL FOR AN ACT relating to municipalities; to amend sections 13-2702,
- 2 13-2703, 13-2704, 13-2704.01, 13-2705, 13-2707, 13-2707.01, and
- 3 13-2709, Revised Statutes Cumulative Supplement, 2018; to change the
- 4 Civic and Community Center Financing Act; and to repeal the original
- 5 sections.
- 6 Be it enacted by the people of the State of Nebraska,

- 1 Section 1. Section 13-2702, Revised Statutes Cumulative Supplement,
- 2 2018, is amended to read:
- 3 13-2702 The purpose of the Civic and Community Center Financing Act
- 4 is to support the development of civic centers, historic buildings or
- 5 <u>districts</u>, <u>public spaces</u> community, and recreation centers throughout
- 6 Nebraska. Furthermore, the act is intended to support projects that
- 7 foster maintenance or growth of communities.
- 8 Sec. 2. Section 13-2703, Revised Statutes Cumulative Supplement,
- 9 2018, is amended to read:
- 10 13-2703 For purposes of the Civic and Community Center Financing
- 11 Act:
- 12 (1) Civic center means a facility that is primarily used to host
- 13 conventions, meetings, and cultural events or and a library;
- 14 (2) Community center means property that is owned by a municipality
- 15 and located within the traditional center of a community, typically
- 16 comprised of a cohesive core of residential, civic, religious, and
- 17 commercial buildings, arranged around a main street and intersecting
- 18 streets;
- 19 (2) (3) Department means the Department of Economic Development;
- 20 (3) Eligible facility means any civic center, historic building or
- 21 <u>district</u>, <u>public space</u>, <u>or recreation center</u>;
- 22 (4) Fund means the Civic and Community Center Financing Fund;
- 23 (5) Historic building or district means a building or district
- 24 eligible for listing on or currently listed on the National Register of
- 25 Historic Places or a building that is certified as contributing to the
- 26 <u>significance of a registered state or national historic district; and</u>
- 27 (6) Public space means property located within the traditional
- 28 center of a community, typically comprised of a cohesive core of
- 29 residential, civic, religious, and commercial buildings, arranged around
- 30 <u>a main street and intersecting streets; and</u>
- 31 (7) Recreation center means a facility or park used for

- 1 athletics, fitness, sport activities, or recreation that is owned by a
- 2 municipality and is available for use by the general public with or
- 3 without charge. Recreation center does not include any facility that
- 4 requires a person to purchase a membership to utilize such facility.
- 5 Sec. 3. Section 13-2704, Revised Statutes Cumulative Supplement,
- 6 2018, is amended to read:
- 7 13-2704 (1) The Civic and Community Center Financing Fund is
- 8 created. The fund shall be administered by the department. Any money in
- 9 the fund available for investment shall be invested by the state
- 10 investment officer pursuant to the Nebraska Capital Expansion Act and the
- 11 Nebraska State Funds Investment Act. Transfers may be made from the fund
- 12 to the General Fund, the Department of Revenue Enforcement Fund, and the
- 13 State Colleges Sport Facilities Cash Fund at the direction of the
- 14 Legislature.
- 15 (2)(a) The department shall use the Civic and Community Center
- 16 Financing Fund for the following purposes:
- 17 (i) For grants of assistance as described in section 13-2704.01;
- 18 (ii) For grants of assistance as described in section 13-2704.02;
- 19 and
- 20 (iii) For reasonable and necessary costs of the department directly
- 21 related to the administration of the fund, not to exceed the amount
- 22 needed to employ a one-half full-time equivalent employee.
- 23 (b) <u>Grants of assistance shall</u> The fund may not be used for
- 24 programming, marketing, advertising, or facility-staffing activities.
- 25 (3) The State Treasurer shall transfer two hundred fifty thousand
- 26 dollars from the Civic and Community Center Financing Fund to the State
- 27 Colleges Sport Facilities Cash Fund on October 1 of 2012, 2013, and 2014.
- 28 Commencing October 1, 2015, and every year thereafter, the State
- 29 Treasurer shall transfer three hundred thousand dollars from the Civic
- 30 and Community Center Financing Fund to the State Colleges Sport
- 31 Facilities Cash Fund.

- 1 Sec. 4. Section 13-2704.01, Revised Statutes Cumulative Supplement,
- 2 2018, is amended to read:
- 3 13-2704.01 (1) The department shall use the fund to provide grants
- 4 of assistance for the following purposes:
- 5 (a) To assist in the construction of new civic centers and
- 6 recreation centers or the renovation or expansion of existing civic
- 7 centers and recreation centers;
- 8 (b) To assist in the <u>preservation</u>, <u>restoration</u>, <u>conversion</u>,
- 9 rehabilitation, or reuse of historic buildings or districts;
- 10 (c) To assist in the preservation and restoration of historic
- 11 buildings owned by a nonprofit organization if a contractual relationship
- 12 is created between a municipality and the nonprofit organization; or
- 13 (d) To upgrade <u>public spaces</u> community centers, including the
- 14 demolition of substandard and abandoned buildings.
- 15 (2) Applications for grants of assistance pursuant to this section
- 16 shall be evaluated by the department pursuant to section 13-2707.
- 17 Sec. 5. Section 13-2705, Revised Statutes Cumulative Supplement,
- 18 2018, is amended to read:
- 19 13-2705 The department may conditionally approve grants of
- 20 assistance from the fund to eligible and competitive applicants within
- 21 the following limits:
- 22 (1) Except as provided in subdivision (2) of this section, a grant
- 23 request shall be in an amount meeting the following requirements:
- 24 (a) For a grant of assistance under section 13-2704.01, at least
- 25 fifteen thousand dollars but no more than:
- 26 (i) For a city of the primary class, two million two hundred fifty
- 27 thousand dollars;
- 28 (ii) For a city with a population of more than forty thousand but
- 29 less than one hundred thousand inhabitants as determined by the most
- 30 recent federal decennial census or the most recent revised certified
- 31 count by the United States Bureau of the Census, one million one hundred

- 1 twenty-five thousand dollars;
- 2 (iii) For a city with a population of more than twenty thousand but
- 3 less than forty thousand inhabitants as determined by the most recent
- 4 federal decennial census or the most recent revised certified count by
- 5 the United States Bureau of the Census, seven hundred fifty thousand
- 6 dollars;
- 7 (iv) For a city with a population of more than ten thousand but less
- 8 than twenty thousand inhabitants as determined by the most recent federal
- 9 decennial census or the most recent revised certified count by the United
- 10 States Bureau of the Census, six hundred thousand dollars; and
- 11 (v) For a municipality with a population of less than ten thousand
- 12 inhabitants as determined by the most recent federal decennial census or
- 13 the most recent revised certified count by the United States Bureau of
- 14 the Census, three hundred seventy-five thousand dollars; and
- 15 (b) For a grant of assistance under section 13-2704.02, at least
- 16 three thousand dollars but no more than fifteen thousand dollars;
- 17 (2) Upon the balance of the fund reaching three million seven
- 18 hundred fifty thousand dollars, and until the balance of the fund falls
- 19 below one million five hundred thousand dollars, a grant request shall be
- 20 in an amount meeting the following requirements:
- 21 (a) For a grant of assistance under section 13-2704.01, at least
- 22 fifteen thousand dollars but no more than:
- 23 (i) For a city of the primary class, three million three hundred
- 24 seventy-five thousand dollars;
- 25 (ii) For a city with a population of more than forty thousand but
- 26 less than one hundred thousand inhabitants as determined by the most
- 27 recent federal decennial census or the most recent revised certified
- 28 count by the United States Bureau of the Census, one million six hundred
- 29 eighty-seven thousand dollars;
- 30 (iii) For a city with a population of more than twenty thousand but
- 31 less than forty thousand inhabitants as determined by the most recent

- 1 federal decennial census or the most recent revised certified count by
- 2 the United States Bureau of the Census, one million one hundred twenty-
- 3 five thousand dollars;
- 4 (iv) For a city with a population of more than ten thousand but less
- 5 than twenty thousand inhabitants as determined by the most recent federal
- 6 decennial census or the most recent revised certified count by the United
- 7 States Bureau of the Census, nine hundred thousand dollars; and
- 8 (v) For a municipality with a population of less than ten thousand
- 9 inhabitants as determined by the most recent federal decennial census or
- 10 the most recent revised certified count by the United States Bureau of
- 11 the Census, five hundred sixty-two thousand dollars; and
- 12 (b) For a grant of assistance under section 13-2704.02, at least
- 13 three thousand dollars but no more than fifteen thousand dollars;
- 14 (3) Assistance from the fund shall not amount to more than fifty
- 15 percent of the cost of the project for which a grant is requested;
- 16 (4) A municipality shall not be awarded more than one grant of
- 17 assistance under section 13-2704.01 and one grant of assistance under
- 18 section 13-2704.02 in any two-year period; and
- 19 (5) Any eligible facility for which a grant of assistance under
- 20 <u>section 13-2704.01 was made shall not be sold for at least five years</u>
- 21 following the award of such grant of assistance A municipality shall not
- 22 sell any civic, community, or recreation center that received grant funds
- 23 for at least five years under the Civic and Community Center Financing
- 24 Act.
- 25 Sec. 6. Section 13-2707, Revised Statutes Cumulative Supplement,
- 26 2018, is amended to read:
- 27 13-2707 (1) The department shall evaluate all applications for
- 28 grants of assistance under section 13-2704.01 based on the following
- 29 criteria, which are listed in no particular order of preference:
- 30 (a) Retention Impact. Funding decisions by the department shall be
- 31 based on the likelihood of the project retaining existing residents in

- 1 the community where the project is located, developing, sustaining, and
- 2 fostering community connections, and enhancing the potential for economic
- 3 growth in a manner that will sustain the quality of life and promote
- 4 long-term economic development;
- 5 (b) New Resident Impact. Funding decisions by the department shall
- 6 be based on the likelihood of the project attracting new residents to the
- 7 community where the project is located;
- 8 (c) Visitor Impact. Funding decisions by the department shall be
- 9 based on the likelihood of the project enhancing or creating an
- 10 attraction that would increase the potential of visitors to the community
- 11 where the project is located from inside and outside the state;
- 12 (d) Readiness. The applicant's fiscal, and economic, and operational
- 13 capacity of the applicant, and of any nonprofit entity or county that
- 14 owns the eligible facility jointly with the applicant, to finance and
- 15 manage the project, and the local share and ability of the applicant to
- 16 proceed and implement its plan and operate the eligible facility civic
- 17 center, community center, or recreation center; and
- 18 (e) Project Planning. Projects with completed technical assistance
- 19 and feasibility studies shall be preferred to those with no prior
- 20 planning.
- 21 (2) The department shall give priority to applications from
- 22 municipalities which have not received a grant of assistance under
- 23 section 13-2704.01 within the last ten years.
- 24 (3) Any grant of assistance under section 13-2704.01 shall be
- 25 matched at least equally from local sources. At least fifty percent of
- 26 the local match must be in cash.
- 27 (4) To receive a grant of assistance under section 13-2704.01, the
- 28 project for which the grant is requested shall be located in the
- 29 municipality that applies for the grant or, for any city of the first
- 30 class, city of the second class, or village, within the municipality's
- 31 extraterritorial zoning jurisdiction.

- 1 (5) To receive a grant of assistance under section 13-2704.01, the
- 2 project for which the grant is requested shall involve an eligible
- 3 facility that is owned by the municipality applying for the grant, except
- 4 that a municipality may own an eligible facility jointly with a nonprofit
- 5 entity or county if the municipality's ownership interest in such
- 6 <u>eligible facility is at least fifty percent.</u>
- 7 Sec. 7. Section 13-2707.01, Revised Statutes Cumulative Supplement,
- 8 2018, is amended to read:
- 9 13-2707.01 The department shall evaluate all applications for grants
- 10 of assistance under section 13-2704.02 based on the following criteria:
- 11 (1) Financial Support. Assistance from the fund shall be matched at
- 12 least equally from local sources. At least fifty percent of the local
- 13 match must be in cash. Projects with a higher level of local matching
- 14 funds shall be preferred as compared to those with a lower level of
- 15 matching funds; and
- 16 (2) Project Location. Assistance from the fund shall be for
- 17 engineering and technical studies related to projects that will be
- 18 located in the municipality that applies for the grant or, for any city
- 19 of the first class, city of the second class, or village, in the
- 20 <u>municipality's extraterritorial zoning jurisdiction</u>.
- 21 Sec. 8. Section 13-2709, Revised Statutes Cumulative Supplement,
- 22 2018, is amended to read:
- 23 13-2709 (1) The department shall submit, as part of the department's
- 24 annual status report under section 81-1201.11, the following information
- 25 regarding the Civic and Community Center Financing Act:
- 26 (a) Information documenting the grants conditionally approved for
- 27 funding by the Legislature in the following fiscal year;
- 28 (b) Reasons why a full application was not sent to any municipality
- 29 seeking assistance under the act;
- 30 (b) (c) The amount of sales tax revenue generated for the fund
- 31 pursuant to subsection (6) of section 13-2610 and subsection (9) of

- 1 section 13-3108, the total amount of grants applied for under the act,
- 2 the year-end fund balance, the amount of the year-end fund balance which
- 3 has not been committed to funding grants under the act, and, if all
- 4 available funds have not been committed to funding grants under the act,
- 5 an explanation of the reasons why all such funds have not been so
- 6 committed;
- 7 $\underline{\text{(c)}}$ (d) The amount of appropriated funds actually expended by the
- 8 department for the year;
- 9 <u>(d) (e)</u> The department's current budget for administration of the
- 10 act and the department's planned use and distribution of funds, including
- 11 details on the amount of funds to be expended on grants and the amount of
- 12 funds to be expended by the department for administrative purposes; and
- 13 (e) (f) Grant summaries, including the applicant municipality,
- 14 project description, grant amount requested, amount and type of matching
- 15 funds, and reasons for approval or denial based on evaluation criteria
- 16 from section 13-2707 or 13-2707.01 for every application seeking
- 17 assistance under the act.
- 18 (2) If the amount of the year-end fund balance which has not been
- 19 committed to funding grants under the act as reported under subdivision
- 20 (1)(b) (1)(c) of this section, excluding any amount required to be
- 21 transferred under subsection (3) of section 13-2704, is more than one
- 22 million dollars, the department shall notify the State Treasurer of the
- 23 amount in excess of one million dollars. The State Treasurer shall
- 24 transfer the amount in excess of one million dollars from the Civic and
- 25 Community Center Financing Fund to the Political Subdivision Recapture
- 26 Cash Fund.
- 27 (3) The Political Subdivision Recapture Cash Fund is created and
- 28 shall consist of money transferred under subsection (2) of this section.
- 29 Any money in the Political Subdivision Recapture Cash Fund available for
- 30 investment shall be invested by the state investment officer pursuant to
- 31 the Nebraska Capital Expansion Act and the Nebraska State Funds

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- 1 Investment Act. By October 1 of each year, the State Treasurer shall
- 2 distribute the money in the Political Subdivision Recapture Cash Fund to
- 3 the political subdivisions which have an application for state assistance
- 4 for an eligible facility or an eligible sports arena facility approved
- 5 under the Convention Center Facility Financing Assistance Act or the
- 6 Sports Arena Facility Financing Assistance Act. Each political
- 7 subdivision shall receive a proportionate share of the amount to be
- 8 distributed under this subsection, and such proportionate share shall be
- 9 based on the amount of sales tax revenue generated for the Civic and
- 10 Community Center Financing Fund during the most recently completed fiscal
- 11 year by the political subdivision's facility. The Tax Commissioner shall
- 12 supply the State Treasurer with any information needed to make the
- 13 distributions required in this subsection.
- 14 Sec. 9. Original sections 13-2702, 13-2703, 13-2704, 13-2704.01,
- 15 13-2705, 13-2707, 13-2707.01, and 13-2709, Revised Statutes Cumulative
- 16 Supplement, 2018, are repealed.