LEGISLATURE OF NEBRASKA

ONE HUNDRED SIXTH LEGISLATURE

FIRST SESSION

LEGISLATIVE BILL 391

Introduced by Hansen, M., 26; Pansing Brooks, 28.

Read first time January 17, 2019

Committee: Judiciary

1 A BILL FOR AN ACT relating to the Nebraska Juvenile Code; to amend 2 sections 29-401, 43-248.01, and 43-249, Reissue Revised Statutes of 3 Nebraska, and sections 43-250 and 43-2,129, Revised Statutes 4 Cumulative Supplement, 2018; to require notification of a juvenile's parent, guardian, custodian, or relative when a juvenile is taken 5 6 into custody as prescribed; to require an advisement of a juvenile's 7 rights to be given when a juvenile is taken into custody; to require 8 that a juvenile's parent, guardian, custodian, or relative be present when requested; to prohibit the use of certain statements in 9 court proceedings as prescribed; to define a term; to harmonize 10 provisions; and to repeal the original sections. 11

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- 1 Section 1. Section 29-401, Reissue Revised Statutes of Nebraska, is
- 2 amended to read:
- 3 29-401 Every sheriff, deputy sheriff, marshal, deputy marshal,
- 4 security quard, police officer, or peace officer as defined in
- 5 subdivision (15) of section 49-801 shall arrest and detain any person
- 6 found violating any law of this state or any legal ordinance of any city
- 7 or incorporated village until a legal warrant can be obtained, except
- 8 that (1) any such law enforcement officer taking a juvenile under the age
- 9 of eighteen years into his or her custody for any violation herein
- 10 defined shall proceed as set forth in sections 43-248, 43-248.01, 43-250,
- 11 43-251, 43-251.01, and 43-253 <u>and section 2 of this act</u> and (2) the court
- 12 in which the juvenile is to appear shall not accept a plea from the
- 13 juvenile until finding that the parents of the juvenile have been
- 14 notified or that reasonable efforts to notify such parents have been made
- 15 as provided in section 2 of this act 43-250.
- 16 Sec. 2. A peace officer who takes a juvenile into temporary custody
- 17 under section 29-401 or subdivision (1), (4), (5), or (8) of section
- 18 <u>43-248 shall immediately take reasonable measures to notify the</u>
- 19 juvenile's parent, guardian, custodian, or relative:
- 20 <u>(1) That the juvenile is in custody;</u>
- 21 (2) Of the juvenile's current location and where he or she will be
- 22 transferred, if applicable; and
- 23 (3) The reason the juvenile was taken into custody.
- 24 Sec. 3. Section 43-248.01, Reissue Revised Statutes of Nebraska, is
- 25 amended to read:
- 26 43-248.01 (1) All law enforcement personnel or other governmental
- 27 officials having custody of any juvenile person under eighteen years of
- 28 age shall inform the juvenile person in custody, using developmentally
- 29 appropriate language and without unnecessary delay, of such juvenile's
- 30 person's right to call or consult an attorney who is retained by or
- 31 appointed on behalf of such juvenile person or whom the juvenile person

- 1 may desire to consult. and, except
- 2 (2)(a) A peace officer who takes a juvenile into custody shall
- 3 describe to the juvenile the efforts the peace officer has taken to
- 4 notify the juvenile's parent, guardian, custodian, or relative. If the
- 5 parent, guardian, custodian, or relative has not been contacted the peace
- 6 officer shall inquire from the juvenile if there are any other ways to
- 7 contact such persons. Prior to any custodial interrogation, the peace
- 8 officer shall read aloud and provide the juvenile the following written
- 9 and oral advisement:
- 10 "1. You have the right to remain silent, which means that you do not
- 11 <u>have to say anything.</u>
- 12 2. It is okay if you do not want to talk to me.
- 3. If you do want to talk to me, I can tell the juvenile court
- 14 judge, adult court judge, prosecutor, and probation officer anything that
- 15 you tell me.
- 4. You have the right to talk to a lawyer right now. That lawyer
- 17 works for you and is available at any time, even late at night. That
- 18 lawyer does not tell anyone what you tell them. That lawyer helps you
- 19 <u>decide if it is a good idea to answer questions. That lawyer can be with</u>
- 20 <u>you if you want to talk with me.</u>
- 21 5. If you and your parents or guardians do not have the money to pay
- 22 a lawyer, you will be given a lawyer for free who will help you in your
- 23 defense.
- 24 <u>6. If you start to answer my questions, you can change your mind and</u>
- 25 stop at any time. I will not ask you any more questions."
- 26 (b) Unless counsel is present, following the recitation of each
- 27 enumerated component of the advisement set forth in subdivision (a) of
- 28 this subsection, the peace officer shall ask the juvenile to describe
- 29 what each component of the advisement means and obtain the juvenile's
- 30 <u>written or recorded understanding of the advisement in the juvenile's own</u>
- 31 words. The peace officer shall ask the juvenile if he or she understands

- 1 and if he or she wants to proceed without a lawyer. If he or she answers
- 2 <u>no to either question, all questioning must cease until counsel is</u>
- 3 present.
- 4 (3) If a juvenile requests to speak to a parent, guardian,
- 5 custodian, relative, or attorney before or during a custodial
- 6 interrogation, all questioning of the juvenile must cease until such
- 7 person arrives.
- 8 <u>(4) The peace officer, law enforcement personnel, or other</u>
- 9 government official having custody of the juvenile when exigent
- 10 circumstances exist, shall without delay permit such juvenile person to
- 11 call or consult an attorney who is retained by or appointed on behalf of
- 12 <u>such person or whom the person may desire to consult such attorney</u>
- 13 without delay. An attorney shall be permitted to see and consult with the
- 14 <u>juvenile</u> person in custody alone and in private at the place of custody.
- 15 (5) Upon arrival of a parent, guardian, custodian, or relative to
- 16 whom the juvenile has requested to speak, the peace officer, law
- 17 enforcement personnel, or other government official having custody of the
- 18 juvenile shall without delay permit such person to see and consult with
- 19 the juvenile alone and in private at the place of custody. Prior to any
- 20 custodial interrogation with such person present, the peace officer shall
- 21 again advise the juvenile and such person of the juvenile's
- 22 <u>constitutional rights under Miranda v. Arizona, 384 U.S.</u> 436 (1966).
- 23 (6) Except when exigent circumstances exist, any statements of the
- 24 juvenile taken in violation of this section or of the rights enumerated
- 25 in the advisement provided in subsection (2) of this section shall not be
- 26 admissible against the juvenile in any criminal proceeding or proceeding
- 27 under the Nebraska Juvenile Code.
- 28 (7) For purposes of this section, custodial interrogation has the
- 29 meaning prescribed to it under the Fourth and Fifth Amendments to the
- 30 Constitution of the United States and Article I, sections 3 and 7, of the
- 31 Constitution of Nebraska, as interpreted by the United States Supreme

- 1 <u>Court and the Nebraska Supreme Court.</u>
- 2 Sec. 4. Section 43-249, Reissue Revised Statutes of Nebraska, is
- 3 amended to read:
- 4 43-249 No juvenile taken into temporary custody under section 43-248
- 5 shall be considered to have been arrested, except for the purpose of
- 6 determining the validity of such custody under the Constitution of
- 7 Nebraska or the United States and determining compliance with section
- 8 <u>43-248.01</u>.
- 9 Sec. 5. Section 43-250, Revised Statutes Cumulative Supplement,
- 10 2018, is amended to read:
- 11 43-250 (1) A peace officer who takes a juvenile into temporary
- 12 custody under section 29-401 or subdivision (1), (4), (5), or (8) of
- 13 section 43-248 shall immediately take reasonable measures to notify the
- 14 juvenile's parent, guardian, custodian, or relative as provided in
- 15 <u>section 2 of this act</u> and shall proceed as follows:
- 16 (a) The peace officer may release a juvenile taken into temporary
- 17 custody under section 29-401 or subdivision (1), (4), or (8) of section
- 18 43-248;
- 19 (b) The peace officer may require a juvenile taken into temporary
- 20 custody under section 29-401 or subdivision (1) or (4) of section 43-248
- 21 to appear before the court of the county in which such juvenile was taken
- 22 into custody at a time and place specified in the written notice prepared
- 23 in triplicate by the peace officer or at the call of the court. The
- 24 notice shall also contain a concise statement of the reasons such
- 25 juvenile was taken into custody. The peace officer shall deliver one copy
- 26 of the notice to such juvenile and require such juvenile or his or her
- 27 parent, guardian, other custodian, or relative, or both, to sign a
- 28 written promise that such signer will appear at the time and place
- 29 designated in the notice. Upon the execution of the promise to appear,
- 30 the peace officer shall immediately release such juvenile. The peace
- 31 officer shall, as soon as practicable, file one copy of the notice with

- 1 the county attorney or city attorney and, when required by the court,
- 2 also file a copy of the notice with the court or the officer appointed by
- 3 the court for such purpose; or
- 4 (c) The peace officer may retain temporary custody of a juvenile
- 5 taken into temporary custody under section 29-401 or subdivision (1),
- 6 (4), or (5) of section 43-248 and deliver the juvenile, if necessary, to
- 7 the probation officer and communicate all relevant available information
- 8 regarding such juvenile to the probation officer. The probation officer
- 9 shall determine the need for detention of the juvenile as provided in
- 10 section 43-260.01. Upon determining that the juvenile should be placed in
- 11 detention or an alternative to detention and securing placement in such
- 12 setting by the probation officer, the peace officer shall implement the
- 13 probation officer's decision to release or to detain and place the
- 14 juvenile. When secure detention of a juvenile is necessary, such
- 15 detention shall occur within a juvenile detention facility except:
- 16 (i) When a juvenile described in subdivision (1) or (2) of section
- 17 43-247, except for a status offender, is taken into temporary custody
- 18 within a metropolitan statistical area and where no juvenile detention
- 19 facility is reasonably available, the juvenile may be delivered, for
- 20 temporary custody not to exceed six hours, to a secure area of a jail or
- 21 other facility intended or used for the detention of adults solely for
- 22 the purposes of identifying the juvenile and ascertaining his or her
- 23 health and well-being and for safekeeping while awaiting transport to an
- 24 appropriate juvenile placement or release to a responsible party;
- 25 (ii) When a juvenile described in subdivision (1) or (2) of section
- 26 43-247, except for a status offender, is taken into temporary custody
- 27 outside of a metropolitan statistical area and where no juvenile
- 28 detention facility is reasonably available, the juvenile may be
- 29 delivered, for temporary custody not to exceed twenty-four hours
- 30 excluding nonjudicial days and while awaiting an initial court
- 31 appearance, to a secure area of a jail or other facility intended or used

- 1 for the detention of adults solely for the purposes of identifying the
- 2 juvenile and ascertaining his or her health and well-being and for
- 3 safekeeping while awaiting transport to an appropriate juvenile placement
- 4 or release to a responsible party;
- 5 (iii) Whenever a juvenile is held in a secure area of any jail or
- 6 other facility intended or used for the detention of adults, there shall
- 7 be no verbal, visual, or physical contact between the juvenile and any
- 8 incarcerated adult and there shall be adequate staff to supervise and
- 9 monitor the juvenile's activities at all times. This subdivision shall
- 10 not apply to a juvenile charged with a felony as an adult in county or
- 11 district court if he or she is sixteen years of age or older;
- 12 (iv) If a juvenile is under sixteen years of age or is a juvenile as
- described in subdivision (3) of section 43-247, he or she shall not be
- 14 placed within a secure area of a jail or other facility intended or used
- 15 for the detention of adults;
- 16 (v) If, within the time limits specified in subdivision (1)(c)(i) or
- (1)(c)(ii) of this section, a felony charge is filed against the juvenile
- 18 as an adult in county or district court, he or she may be securely held
- 19 in a jail or other facility intended or used for the detention of adults
- 20 beyond the specified time limits;
- 21 (vi) A status offender or nonoffender taken into temporary custody
- 22 shall not be held in a secure area of a jail or other facility intended
- 23 or used for the detention of adults. Until January 1, 2013, a status
- 24 offender accused of violating a valid court order may be securely
- 25 detained in a juvenile detention facility longer than twenty-four hours
- 26 if he or she is afforded a detention hearing before a court within
- 27 twenty-four hours, excluding nonjudicial days, and if, prior to a
- 28 dispositional commitment to secure placement, a public agency, other than
- 29 a court or law enforcement agency, is afforded an opportunity to review
- 30 the juvenile's behavior and possible alternatives to secure placement and
- 31 has submitted a written report to the court; and

- (vii) A juvenile described in subdivision (1) or (2) of section 43-247, except for a status offender, may be held in a secure area of a jail or other facility intended or used for the detention of adults for up to six hours before and six hours after any court appearance.
- 5 (2) When a juvenile is taken into temporary custody pursuant to subdivision (2), (7), or (8) of section 43-248, and not released under 6 subdivision (1)(a) of this section, the peace officer shall deliver the 7 custody of such juvenile to the Department of Health and Human Services 8 9 which shall make a temporary placement of the juvenile in the least restrictive environment consistent with the best interests of the 10 juvenile as determined by the department. The department shall supervise 11 such placement and, if necessary, consent to any necessary emergency 12 medical, psychological, or psychiatric treatment for such juvenile. The 13 14 department shall have no other authority with regard to such temporary custody until or unless there is an order by the court placing the 15 16 juvenile in the custody of the department. If the peace officer delivers temporary custody of the juvenile pursuant to this subsection, the peace 17 officer shall make a full written report to the county attorney within 18 twenty-four hours of taking such juvenile into temporary custody. If a 19 court order of temporary custody is not issued within forty-eight hours 20 of taking the juvenile into custody, the temporary custody by the 21 department shall terminate and the juvenile shall be returned to the 22 custody of his or her parent, guardian, custodian, or relative. 23
- 24 (3) If the peace officer takes the juvenile into temporary custody 25 pursuant to subdivision (3) of section 43-248, the peace officer may place the juvenile at a mental health facility for evaluation and 26 emergency treatment or may deliver the juvenile to the Department of 27 Health and Human Services as provided in subsection (2) of this section. 28 At the time of the admission or turning the juvenile over to the 29 department, the peace officer responsible for taking the juvenile into 30 custody pursuant to subdivision (3) of section 43-248 shall execute a 31

- 1 written certificate as prescribed by the Department of Health and Human
- 2 Services which will indicate that the peace officer believes the juvenile
- 3 to be mentally ill and dangerous, a summary of the subject's behavior
- 4 supporting such allegations, and that the harm described in section
- 5 71-908 is likely to occur before proceedings before a juvenile court may
- 6 be invoked to obtain custody of the juvenile. A copy of the certificate
- 7 shall be forwarded to the county attorney. The peace officer shall notify
- 8 the juvenile's parents, guardian, custodian, or relative of the
- 9 juvenile's placement.
- 10 (4) When a juvenile is taken into temporary custody pursuant to
- 11 subdivision (6) of section 43-248, the peace officer shall deliver the
- 12 juvenile to the enrolled school of such juvenile.
- 13 (5) A juvenile taken into custody pursuant to a legal warrant of
- 14 arrest shall be delivered to a probation officer who shall determine the
- 15 need for detention of the juvenile as provided in section 43-260.01. If
- 16 detention is not required, the juvenile may be released without bond if
- 17 such release is in the best interests of the juvenile, the safety of the
- 18 community is not at risk, and the court that issued the warrant is
- 19 notified that the juvenile had been taken into custody and was released.
- 20 (6) In determining the appropriate temporary placement or
- 21 alternative to detention of a juvenile under this section, the peace
- 22 officer shall select the placement or alternative which is least
- 23 restrictive of the juvenile's freedom so long as such placement or
- 24 alternative is compatible with the best interests of the juvenile and the
- 25 safety of the community. Any alternative to detention shall cause the
- 26 least restriction of the juvenile's freedom of movement consistent with
- 27 the best interest of the juvenile and the safety of the community.
- Sec. 6. Section 43-2,129, Revised Statutes Cumulative Supplement,
- 29 2018, is amended to read:
- 30 43-2,129 Sections 43-245 to 43-2,129 <u>and section 2 of this act</u>shall
- 31 be known and may be cited as the Nebraska Juvenile Code.

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1 Sec. 7. Original sections 29-401, 43-248.01, and 43-249, Reissue

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- 2 Revised Statutes of Nebraska, and sections 43-250 and 43-2,129, Revised
- 3 Statutes Cumulative Supplement, 2018, are repealed.