## LEGISLATURE OF NEBRASKA ONE HUNDRED SIXTH LEGISLATURE

FIRST SESSION

## **LEGISLATIVE BILL 265**

Introduced by La Grone, 49.

Read first time January 15, 2019

Committee: Banking, Commerce and Insurance

- A BILL FOR AN ACT relating to finance; to amend sections 45-901 and 45-1001, Revised Statutes Cumulative Supplement, 2018; to adopt the Unsecured Consumer Loan Licensing Act; to provide penalties; to
- 4 create a fund; to clarify licensing provisions under the Delayed
- 5 Deposit Services Licensing Act and the Nebraska Installment Loan
- 6 Act; to harmonize provisions; and to repeal the original sections.
- 7 Be it enacted by the people of the State of Nebraska,

- 1 Section 1. Sections 1 to 33 shall be known and may be cited as the
- 2 <u>Unsecured Consumer Loan Licensing Act.</u>
- 3 Sec. 2. For purposes of the Unsecured Consumer Loan Licensing Act:
- 4 (1) Annual percentage rate means an annual percentage rate as
- 5 determined under section 107 of the federal Truth in Lending Act, 15
- 6 U.S.C. 1606, as such section existed on January 1, 2019, and includes all
- 7 fees, interest, and charges contained in an unsecured consumer loan
- 8 contract, except for charges permitted for the presentation of
- 9 instruments that are not negotiable under subsection (1)(e) of section 19
- 10 of this act;
- 11 (2) Check means any check, draft, or other instrument for the
- 12 payment of money, including an authorization to debit an account
- 13 <u>electronically;</u>
- 14 (3) Default means a borrower's failure to repay an unsecured
- 15 consumer loan transaction in compliance with the terms contained in an
- 16 unsecured consumer loan agreement;
- 17 (4) Department means the Department of Banking and Finance;
- 18 <u>(5) Director means the Director of Banking and Finance or his or her</u>
- 19 <u>designee;</u>
- 20 <u>(6) Financial institution has the same meaning as in section</u>
- 21 8-101.03;
- 22 (7) Licensee means any person licensed under the Unsecured Consumer
- 23 <u>Loan Licensing Act;</u>
- 24 (8) Nationwide Mortgage Licensing System and Registry means a
- 25 licensing system developed and maintained by the Conference of State Bank
- 26 <u>Supervisors and the American Association of Residential Mortgage</u>
- 27 <u>Regulators for the licensing and registration of mortgage loan</u>
- 28 <u>originators, mortgage bankers, installment loan companies, and other</u>
- 29 <u>state-regulated financial services entities and industries;</u>
- 30 (9) Person means an individual, proprietorship, association, joint
- 31 <u>venture, joint stock company, partnership, limited partnership, limited</u>

- 1 liability company, business corporation, nonprofit corporation, or any
- 2 group of individuals however organized; and
- 3 (10) Unsecured consumer loan business means any person who offers a
- 4 loan: (a) With a principal loan amount no greater than one thousand
- 5 dollars with loan payments that shall not exceed nine percent gross
- 6 monthly income; (b) in which the lender holds the borrower's check or
- 7 checks for a specific period, or receives the borrower's written
- 8 authorization to debit the borrower's account, other than as a result of
- 9 default under an agreement, either express or implied, for a specific
- 10 period, before the lender (i) offers the check or checks for deposit or
- 11 presentment or (ii) exercises the authorization or authorizations to
- 12 <u>debit the borrower's account; (c) that does not take a security interest</u>
- 13 <u>in any property of the borrower; and (d) which is payable according to</u>
- 14 the agreement between the licensee and consumer.
- 15 Sec. 3. The Unsecured Consumer Loan Licensing Act shall not apply
- 16 to a financial institution organized under the laws of this state or the
- 17 laws of the United States.
- 18 Sec. 4. (1) No person shall operate an unsecured consumer loan
- 19 business in this state unless the person is licensed by the director as
- 20 provided in the Unsecured Consumer Loan Licensing Act. Any unsecured
- 21 consumer loan transaction that is made by a person who is required to be
- 22 licensed pursuant to the act but who is not licensed is void, and the
- 23 person making such unsecured consumer loan business transaction has no
- 24 right to collect, receive, or retain any principal, interest, fees, or
- 25 any other charges in connection with such unsecured consumer loan
- 26 <u>transaction</u>.
- 27 (2) Nothing in this section shall prevent a person licensed under
- 28 the Unsecured Consumer Loan Licensing Act from acquiring a license under
- 29 <u>the Delayed Deposit Services Licensing Act or the Nebraska Installment</u>
- 30 Loan Act.
- 31 Sec. 5. (1) An applicant for a license shall submit an application,

1 under oath, to the director on forms prescribed by the director. The

- 2 forms shall contain such information as the director may prescribe,
- 3 <u>including</u>, but not limited to:
- 4 (a) The applicant's financial condition;
- 5 (b) The qualifications and business history of the applicant and any
- 6 of the applicant's officers, directors, shareholders, partners, or
- 7 members;
- 8 (c) Whether the applicant or any of the applicant's officers,
- 9 directors, shareholders, partners, or members have ever been convicted of
- 10 any (i) misdemeanor involving any aspect of an unsecured consumer loan
- 11 <u>business</u>, or any business of a similar nature or (ii) felony;
- 12 <u>(d) Whether the applicant or any of the applicant's officers,</u>
- 13 <u>directors, shareholders, partners, or members have ever been permanently</u>
- 14 or temporarily enjoined by a court of competent jurisdiction from
- 15 engaging in or continuing any conduct or practice involving any aspect of
- an unsecured consumer loan business, or any business of a similar nature;
- 17 <u>(e) A description of the applicant's proposed method of doing</u>
- 18 business; and
- 19 <u>(f) If the applicant is an individual, the applicant's social</u>
- 20 security number.
- 21 (2) The director shall cause a criminal history record information
- 22 check to be conducted of the applicant and any of the applicant's
- 23 officers, directors, shareholders, partners, or members. The direct cost
- 24 of the criminal history record information check shall be paid by the
- 25 <u>applicant</u>.
- 26 Sec. 6. <u>(1) Licensees under the Unsecured Consumer Loan Licensing</u>
- 27 Act are required to be licensed and registered through the Nationwide
- 28 Mortgage Licensing System and Registry. In order to carry out this
- 29 <u>requirement</u>, the department is authorized to participate in the
- 30 Nationwide Mortgage Licensing System and Registry. For this purpose, the
- 31 department may establish requirements as necessary by adopting and

1 promulgating rules and regulations or by order. The requirements may

- 2 <u>include</u>, but are not limited to:
- 3 (a) Background checks of applicants and licensees, including, but
- 4 not limited to:
- 5 (i) Checks of an applicant's or a licensee's criminal history
- 6 through fingerprint or other data bases, except that the department shall
- 7 not require the submission of fingerprints by (A) an executive officer or
- 8 director of an applicant or licensee which is either a publicly traded
- 9 company or a wholly owned subsidiary of a publicly traded company or (B)
- 10 an applicant or licensee who has previously submitted the fingerprints of
- 11 <u>an executive officer or director directly to the Nationwide Mortgage</u>
- 12 Licensing System and Registry and the Federal Bureau of Investigation;
- 13 (ii) Checks of civil or administrative records;
- 14 (iii) Checks of an applicant's or a licensee's credit history; or
- 15 (iv) Any other information as deemed necessary by the Nationwide
- 16 Mortgage Licensing System and Registry;
- 17 <u>(b) The payment of fees to apply for or renew a license through the</u>
- 18 Nationwide Mortgage Licensing System and Registry;
- 19 <u>(c) The setting or resetting, as necessary, of renewal processing or</u>
- 20 <u>reporting dates;</u>
- 21 (d) Information and reports pertaining to authorized delegates; and
- 22 (e) Amending or surrendering a license or any other such activities
- 23 as the director deems necessary for participation in the Nationwide
- 24 <u>Mortgage Licensing System and Registry.</u>
- 25 (2) In order to fulfill the purposes of the act, the department is
- 26 <u>authorized to contract with the Nationwide Mortgage Licensing System and</u>
- 27 Registry or any other entity designated by the Nationwide Mortgage
- 28 Licensing System and Registry to collect and maintain records and process
- 29 transaction fees or other fees related to licensees or other persons
- 30 subject to the Unsecured Consumer Loan Licensing Act. The department may
- 31 allow such system to collect licensing fees on behalf of the department

- 1 and allow such system to collect a processing fee for the services of the
- 2 system directly from each licensee or applicant for a license.
- 3 (3) The director is required to regularly report enforcement actions
- 4 and other relevant information to the Nationwide Mortgage Licensing
- 5 System and Registry.
- 6 (4) The director shall establish a process whereby applicants and
- 7 licensees may challenge information entered by the director into the
- 8 <u>Nationwide Mortgage Licensing System and Registry.</u>
- 9 <u>(5) The department shall ensure that the Nationwide Mortgage</u>
- 10 Licensing System and Registry adopts a privacy, data security, and breach
- 11 <u>of security of the system notification policy. The director shall make</u>
- 12 <u>available upon written request a copy of the contract between the</u>
- 13 <u>department and the Nationwide Mortgage Licensing System and Registry</u>
- 14 pertaining to the provisions of the breach of security system.
- 15 (6) The department shall upon written request provide the most
- 16 <u>recently available audited financial report of the Nationwide Mortgage</u>
- 17 Licensing System and Registry.
- Sec. 7. The application required by section 5 of this act shall be
- 19 <u>accompanied by:</u>
- 20 (1) A nonrefundable application fee of five hundred dollars; and
- 21 (2) A surety bond in the amount of fifty thousand dollars to be
- 22 executed by the licensee and a surety company authorized to do business
- 23 in Nebraska and approved by the director conditioned for the faithful
- 24 performance by the licensee of the duties and obligations pertaining to
- 25 the unsecured consumer loan business so licensed and the prompt payment
- 26 <u>of any judgment recovered against the licensee. The bond or a substitute</u>
- 27 <u>bond shall remain in effect during all periods of licensing or the</u>
- 28 licensee shall immediately cease doing business and its license shall be
- 29 <u>surrendered to or canceled by the department. A surety may cancel a bond</u>
- 30 only upon thirty days' written notice to the director.
- 31 (3) The director may at any time require the filing of a new or

1 supplemental bond in the form as provided in subdivision (2) of this

- 2 <u>section if he or she determines that the bond filed under this section is</u>
- 3 <u>exhausted or is inadequate for any reason, including, but not limited to,</u>
- 4 the financial condition of the licensee or the applicant for a license,
- 5 or violations of the Unsecured Consumer Loan Licensing Act or any rule,
- 6 regulation, or order thereunder, or any state or federal law applicable
- 7 to the licensee or applicant for a license. The new or supplemental bond
- 8 shall not exceed one hundred thousand dollars.
- 9 Sec. 8. (1) When an application for an unsecured consumer loan
- 10 <u>license</u> has been accepted by the director as substantially complete,
- 11 <u>notice of the filing of the application shall be published by the</u>
- 12 <u>director for three successive weeks in a legal newspaper published in or</u>
- 13 of general circulation in the county where the applicant proposes to
- 14 operate the unsecured consumer loan business. A public hearing shall be
- 15 <u>held on each application except as provided in subsection (2) of this</u>
- 16 section. The date for hearing shall not be less than thirty days after
- 17 the last publication. Written protest against the issuance of the license
- 18 may be filed with the department by any person not less than five days
- 19 before the date set for hearing. The director, in his or her discretion,
- 20 may grant a continuance. The costs of the hearing shall be paid by the
- 21 applicant. The director may investigate the propriety of the issuance of
- 22 a license to the applicant. The costs of such investigation shall be paid
- 23 by the applicant.
- 24 (2) The director may waive the hearing requirements of subsection
- 25 (1) of this section if (a) the applicant has held and operated under a
- 26 license to engage in the unsecured consumer loan business in Nebraska
- 27 pursuant to the Unsecured Consumer Loan Licensing Act for at least three
- 28 calendar years immediately prior to the filing of the application, (b) no
- 29 written protest against the issuance of the license has been filed with
- 30 the department within fifteen days after publication of a notice of the
- 31 filing of the application one time in a newspaper of general circulation

- 1 in the county where the applicant proposes to operate the unsecured
- 2 <u>consumer loan business</u>, and (c) in the judgment of the director, the
- 3 <u>experience</u>, character, and general fitness of the applicant warrant the
- 4 belief that the applicant will comply with the act.
- 5 (3) The expense of any publication made pursuant to this section
- 6 shall be paid by the applicant.
- 7 Sec. 9. The director shall issue a license to an applicant, if,
- 8 after public hearing and any investigation of the applicant, the director
- 9 determines that:
- 10 (1) The experience, character, and general fitness of the applicant
- 11 and any of the applicant's officers, directors, shareholders, partners,
- 12 <u>or members are such as to warrant the belief that the applicant will</u>
- 13 conduct the unsecured consumer loan business honestly, fairly, and
- 14 <u>efficiently;</u>
- 15 (2) The applicant and any of the applicant's officers, directors,
- 16 shareholders, partners, or members have not been convicted of a felony in
- 17 <u>this state or any other jurisdiction which would indicate moral turpitude</u>
- 18 on the part of the applicant;
- 19 (3) The applicant is financially responsible and will conduct the
- 20 <u>unsecured consumer loan business pursuant to the Unsecured Consumer Loan</u>
- 21 <u>Licensing Act; and</u>
- 22 (4) The applicant has assets of at least twenty-five thousand
- 23 <u>dollars available for operating the unsecured consumer loan business.</u>
- 24 Sec. 10. The director shall approve or deny an application for a
- 25 license by written order not more than ninety days after the filing of a
- 26 <u>substantially complete application</u>. Failure of the director to act on a
- 27 <u>substantially complete application within ninety days shall constitute</u>
- 28 approval of the application. An order of the director issued pursuant to
- 29 this section may be appealed, and the appeal shall be in accordance with
- 30 <u>the Administrative Procedure Act.</u>
- 31 Sec. 11. (1) A license issued pursuant to the Unsecured Consumer

Loan Licensing Act shall be conspicuously posted at the licensee's place 1

- 2 of business.
- (2) A license shall remain in effect until the next succeeding May 3
- 1, unless earlier canceled, suspended, or revoked by the director 4
- pursuant to section 24 of this act or surrendered by the licensee 5
- pursuant to section 12 of this act. 6
- 7 (3) Licenses may be renewed annually by filing with the director (a)
- a renewal fee consisting of five hundred dollars for the main office 8
- 9 location and five hundred dollars for each branch office location and (b)
- 10 an application for renewal containing such information as the director
- may require to indicate any material change in the information contained 11
- in the original application or succeeding renewal applications. 12
- 13 A licensee may surrender an unsecured consumer loan Sec. 12.
- business license by delivering to the director written notice that the 14
- 15 license is surrendered. The department may issue a notice of cancellation
- of the license following such surrender in lieu of revocation 16
- 17 proceedings. The surrender shall not affect the licensee's civil or
- criminal liability for acts committed prior to such surrender, affect 18
- 19 liability for any fines which may be levied against the licensee or any
- of the licensee's officers, directors, shareholders, partners, or members 20
- for acts committed before the surrender, affect the liability of the 21
- 22 surety on the bond, or entitle such licensee to a return of any part of
- the annual license fee or fees. The director may establish procedures for 23
- the disposition of the books, accounts, and records of the licensee and 24
- 25 may require such action as he or she deems necessary for the protection
- of the borrowers whose unsecured consumer loans are outstanding at the 26
- 27 time of surrender of the license.
- 28 A licensee shall be required to notify the director in Sec. 13.
- writing within thirty days after the occurrence of any material 29
- development, including, but not limited to: 30
- (1) Bankruptcy or corporate reorganization; 31

- 1 (2) Business reorganization;
- 2 (3) Institution of license revocation procedures by any other state
- 3 <u>or jurisdiction;</u>
- 4 (4) The filing of a criminal indictment or complaint against the
- 5 <u>licensee or any of the licensee's officers, directors, shareholders,</u>
- 6 partners, members, employees, or agents;
- 7 (5) A felony conviction against the licensee or any of the
- 8 <u>licensee's officers, directors, shareholders, partners, members,</u>
- 9 <u>employees</u>, or agents; or
- 10 (6) The termination of employment or association with the licensee
- 11 of any of the licensee's officers, directors, shareholders, partners,
- 12 <u>members, employees, or agents for violations or suspected violations of</u>
- 13 the Unsecured Consumer Loan Licensing Act or any rule, regulation, or
- 14 order thereunder, or any state or federal law applicable to the licensee.
- 15 Sec. 14. A license issued pursuant to the Unsecured Consumer Loan
- 16 Licensing Act shall not be transferable or assignable.
- 17 Sec. 15. The prior written approval of the director shall be
- 18 required whenever a change in control of a licensee is proposed. Control
- 19 in the case of a corporation means (1) direct or indirect ownership or
- 20 the right to control ten percent or more of the voting shares of the
- 21 corporation or (2) the ability of a person or group acting in concert to
- 22 elect a majority of the directors or otherwise effect a change in policy.
- 23 Control in the case of any other entity means any change in the
- 24 principals of the organization, whether active or passive. The director
- 25 may require such information as he or she deems necessary to determine
- 26 whether a new application is required. Costs incurred by the director in
- 27 <u>investigating a change of control request shall be paid by the person or</u>
- 28 persons requesting such approval.
- 29 Sec. 16. (1) A licensee may offer an unsecured consumer loan
- 30 business at an office location designated in the application. A licensee
- 31 may change the location of its office or offices with the prior written

- 1 approval of the director. The director may establish forms and procedures
- 2 <u>for determining whether the change of location should be approved.</u>
- 3 (2) A licensee may conduct an online unsecured consumer loan
- 4 business under the Unsecured Consumer Loan Act so long as the licensee
- 5 designates at least one principal place of business within this state.
- 6 (3) The director shall charge a fee of one hundred fifty dollars for
- 7 each request made pursuant to subsection (1) of this section.
- 8 Sec. 17. (1) Each licensee shall keep or make available the books
- 9 and records relating to transactions made under the Unsecured Consumer
- 10 Loan Licensing Act as are necessary to enable the department to determine
- 11 whether the licensee is complying with the act. The books and records
- 12 <u>shall be maintained in a manner consistent with accepted accounting</u>
- 13 practices.
- 14 (2) A licensee shall, at a minimum, include in its books and records
- 15 copies of all application materials relating to borrowers, disclosure
- 16 agreements, checks or electronic payment authorizations, payment
- 17 receipts, and proofs of compliance required by section 22 of this act.
- 18 (3) A licensee shall preserve or keep its books and records relating
- 19 to every unsecured consumer loan transaction for three years from the
- 20 date of the inception of the transaction, or two years from the date a
- 21 final entry is made thereon, including any applicable collection effort,
- 22 whichever is later.
- 23 (4) The licensee shall maintain its books, accounts, and records,
- 24 whether in physical or electronic form, at its designated principal place
- 25 of business, except that books, accounts, and records which are older
- 26 <u>than two years may be maintained at any other place within this state as</u>
- 27 long as such records are available for inspection by the department.
- 28 Sec. 18. A licensee may operate an unsecured consumer loan business
- 29 at a location where any other business is operated or in association or
- 30 <u>conjunction with any other business if:</u>
- 31 (1) The books, accounts, and records of the unsecured consumer loan

1 business are kept and maintained separate and apart from the books,

- 2 <u>accounts</u>, and records of the other business;
- 3 (2) The other business is not of a type which would tend to conceal
- 4 evasion of the requirements of the Unsecured Consumer Loan Licensing Act.
- 5 If the director determines upon investigation that the other business is
- 6 of a type which would conceal evasion of the requirements of the act, the
- 7 director shall order such licensee to cease the operation of the other
- 8 business at such location; and
- 9 (3) At least thirty days prior to conducting such other business,
- 10 the licensee provides written notice to the director of (a) the
- 11 <u>licensee's intent to conduct such other business at its location or</u>
- 12 <u>locations and (b) the nature of such other business and the director does</u>
- 13 <u>not disapprove of such other business within thirty days after receiving</u>
- 14 the written notice.
- 15 Sec. 19. (1) Every licensee shall, at the time any unsecured
- 16 consumer loan is made, give to the borrower, or if there are two or more
- 17 borrowers, to one of them, a written notice disclosing:
- 18 <u>(a) The name of the borrower, transaction date, and transaction</u>
- 19 <u>amount;</u>
- 20 <u>(b) The scheduled installment payment due dates and total payments</u>
- 21 <u>due;</u>
- (c) The total of fees on the transaction, expressed as both a dollar
- 23 amount and an annual percentage rate;
- 24 (d) The date on which the check or checks or electronic debits will
- 25 be deposited or presented for negotiation; and
- 26 (e) Any penalty not to exceed fifteen dollars which the licensee
- 27 will charge if a check is not negotiable on the date agreed upon or the
- 28 authorization to debit the borrower's account is dishonored. The licensee
- 29 <u>may assess one such charge regardless of how many times a check or an</u>
- 30 authorization to debit the borrower's account may be submitted by a
- 31 licensee and dishonored.

LB265 2019 LB265 2019

1 (2) The notice required by this section shall include the following

- 2 <u>language</u>, all capitalized and in at least ten-point font:
- 3 1. THIS TYPE OF SERVICE SHOULD BE USED ONLY TO MEET SHORT-TERM CASH
- 4 NEEDS.
- 5 <u>2. THE LAW DOES NOT ALLOW THIS TYPE OF TRANSACTION TO BE MORE THAN</u>
- 6 ONE THOUSAND DOLLARS (\$1,000) IN PRINCIPAL LOAN AMOUNT, EXCLUDING FEES
- 7 AND CHARGES, FROM ONE LENDER.
- 8 3. YOU HAVE THE RIGHT TO RESCIND THIS TRANSACTION IF YOU DO SO BY
- 9 THE NEXT BUSINESS DAY BEFORE 5 P.M.
- 4. YOU HAVE THE RIGHT TO RESCIND YOUR AUTHORIZATION FOR ELECTRONIC
- 11 PAYMENT.
- 12 (3) In addition to the notice required by subsection (1) of this
- 13 <u>section</u>, every licensee shall conspicuously display a schedule of all
- 14 fees, charges, and penalties for all services provided by the licensee.
- 15 Such notice shall be posted at every office of the licensee.
- 16 Sec. 20. <u>No licensee shall charge a fee in excess of twenty percent</u>
- 17 of the first three hundred dollars plus seven and one-half percent of any
- 18 amount in excess of three hundred dollars. Such fee shall be deemed fully
- 19 <u>earned as of the date of the transaction and shall not be refundable or</u>
- 20 prorated in the event of prepayment. In addition, the licensee may charge
- 21 a monthly maintenance fee on each unsecured consumer loan, not to exceed
- 22 eleven dollars and twenty-five cents per one hundred dollars loaned. The
- 23 monthly maintenance fee may be charged beginning with the first month,
- 24 but shall be refundable on a pro rata basis upon payment in full prior to
- 25 the maturity date. The lender shall only charge those charges authorized
- 26 in this section in connection with an unsecured consumer loan.
- 27 Sec. 21. (1) No licensee shall:
- 28 (a) Require the borrower to receive payment by a method which causes
- 29 the borrower to pay additional or further fees and charges to the
- 30 <u>licensee or other person;</u>
- 31 (b) Accept the proceeds of an unsecured consumer loan transaction as

1 repayment, refinancing, or any other consolidation of an unsecured

- 2 <u>consumer loan transaction held by the same licensee;</u>
- 3 (c) Renew, roll over, defer, or in any way extend an unsecured
- 4 consumer loan by allowing the borrower to pay less than the total amount
- 5 of the unsecured consumer loan transaction and any authorized fees or
- 6 charges;
- 7 (d) Enter into another unsecured consumer loan transaction with the
- 8 same borrower on the same business day as the completion of a transaction
- 9 unless prior to entering into the transaction the borrower and the
- 10 licensee verify on a form prescribed by the department that completion of
- 11 <u>the prior transaction has occurred. The licensee shall retain written</u>
- 12 proof of compliance with this subdivision. If a licensee fails or is
- 13 unable to provide such proof to the department upon request, there shall
- 14 be a rebuttable presumption that a violation of this subdivision has
- 15 <u>occurred and the department may pursue any remedies or actions available</u>
- 16 to it under the Unsecured Consumer Loan Licensing Act.
- 17 (2) For purposes of this section, (a) completion of an unsecured
- 18 consumer loan transaction means the licensee has presented a borrower's
- 19 check or checks for payment to a financial institution or electronically
- 20 <u>debited the borrower's account or the borrower has redeemed the check or</u>
- 21 checks by paying the full amount of the unsecured consumer loan
- 22 transaction in cash to the licensee and (b) licensee means (i) a person
- 23 related to the licensee by common ownership or control, (ii) a person in
- 24 whom such licensee has any financial interest of ten percent or more, or
- 25 (iii) any employee or agent of the licensee.
- 26 (3) No unsecured consumer loan licensee shall make an unsecured
- 27 consumer loan for a term of less than one hundred eighty days.
- Sec. 22. (1) The director shall examine the books, accounts, and
- 29 records of each licensee no more than annually, except as provided in
- 30 section 23 of this act. The costs of the director incurred in an
- 31 examination shall be paid by the licensee the same as set forth in

- 1 sections 8-605 and 8-606.
- 2 (2) The director may accept any examination, report, or information
- 3 regarding a licensee from the Bureau of Consumer Financial Protection or
- 4 a foreign state agency. The director may provide any examination, report,
- 5 or information regarding a licensee to the Bureau of Consumer Financial
- 6 Protection or a foreign state agency. As used in this section, unless the
- 7 context otherwise requires, foreign state agency means any duly
- 8 constituted regulatory or supervisory agency which has authority over
- 9 unsecured consumer loan licensees or similar entities, and which is
- 10 created under the laws of any other state or any territory of the United
- 11 States, including Puerto Rico, Guam, American Samoa, the Trust Territory
- 12 <u>of the Pacific Islands, or the Virgin Islands, or which is operating</u>
- 13 <u>under the code of law for the District of Columbia.</u>
- 14 Sec. 23. (1) The director may examine or investigate complaints
- 15 about or reports of alleged violations of the Unsecured Consumer Loan
- 16 Licensing Act or any rule, regulation, or order of the director
- 17 thereunder. The director may order the actual cost of such examination or
- 18 investigation to be paid by the person who is the subject of the
- 19 <u>examination or investigation, whether the alleged violator is licensed or</u>
- 20 <u>not.</u>
- 21 (2) The director may publish information concerning any violation of
- 22 the Unsecured Consumer Loan Licensing Act or any rule, regulation, or
- 23 order of the director under the act.
- 24 (3) For purposes of any investigation, examination, or proceeding
- 25 under the Unsecured Consumer Loan Licensing Act, the director may
- 26 <u>administer oaths and affirmations, subpoena witnesses, compel their</u>
- 27 attendance, take evidence, and require the production of any books,
- 28 papers, correspondence, memoranda, agreements, or other documents or
- 29 records which the director deems relevant or material to the examination,
- 30 <u>investigation</u>, or proceeding.
- 31 (4) In the case of contumacy by or refusal to obey a subpoena issued

- 1 to any person, the district court of Lancaster County, upon application
- 2 by the director, may issue an order requiring such person to appear
- 3 before the director and to produce documentary evidence if so ordered to
- 4 give evidence on the matter under investigation or in question. Failure
- 5 to obey the order of the court may be punished by the court as contempt.
- 6 (5) Upon receipt by a licensee of a notice of investigation or
- 7 inquiry request for information from the department, the licensee shall
- 8 respond within twenty-one calendar days. Each day a licensee fails to
- 9 <u>respond as required by this subsection shall constitute a separate</u>
- 10 violation.
- 11 (6) If the director finds, after notice and opportunity for hearing
- 12 in accordance with the Administrative Procedure Act, that any person has
- 13 <u>violated subsection (5) of this section, the director may order such</u>
- 14 person to pay (a) an administrative fine of not more than one thousand
- 15 dollars for each separate violation and (b) the costs of investigation.
- 16 All fines collected by the department pursuant to this subsection shall
- 17 be remitted to the State Treasurer for distribution fund in accordance
- 18 with Article VII, section 5, of the Constitution of Nebraska.
- 19 (7) If a person fails to pay an administrative fine and the costs of
- 20 investigation ordered pursuant to subsection (6) of this section, a lien
- 21 in the amount of such fine and costs may be imposed upon all assets and
- 22 property of such person in this state and may be recovered in a civil
- 23 action by the director. The lien shall attach to the real property of
- 24 such person when notice of the lien is filed and indexed against the real
- 25 property in the office of the register of deeds in the county where the
- 26 real property is located. The lien shall attach to any other property of
- 27 <u>such person when notice of the lien is filed against the property in the</u>
- 28 <u>manner prescribed by law. Failure of the person to pay such fine and</u>
- 29 costs shall constitute a separate violation of the Unsecured Consumer
- 30 Loan Licensing Act.
- 31 Sec. 24. (1) The director may, following a hearing in accordance

1 with the Administrative Procedure Act, suspend or revoke any license

- 2 <u>issued pursuant to the Unsecured Consumer Loan Licensing Act if he or she</u>
- 3 finds:
- 4 (a) A licensee or any of the licensee's officers, directors,
- 5 partners, or members has knowingly violated the Unsecured Consumer Loan
- 6 Licensing Act or any rule, regulation, or order of the director
- 7 thereunder;
- 8 (b) A fact or condition existing which, if it had existed at the
- 9 <u>time of the original application for such license, would have warranted</u>
- 10 the director to refuse to issue such license;
- 11 (c) A licensee has abandoned the licensee's place of business for a
- 12 period of thirty days or more;
- 13 (d) A licensee or any of the licensee's officers, directors,
- 14 partners, or members has knowingly subscribed to, made, or caused to be
- 15 made any false statement or false entry in the books and records of any
- 16 licensee, has knowingly subscribed to or exhibited false papers with the
- 17 intent to deceive the department, has failed to make a true and correct
- 18 entry in the books and records of such licensee of its business and
- 19 transactions in the manner and form prescribed by the department, or has
- 20 <u>mutilated, altered, destroyed, secreted, or removed any of the books or</u>
- 21 records of such licensee without the written approval of the department;
- 22 <u>or</u>
- 23 (e) A licensee has knowingly violated a voluntary consent or
- 24 compliance agreement which had been entered into with the director.
- 25 (2) Except as provided in this section, a license shall not be
- 26 revoked or suspended except after notice and a hearing in accordance with
- 27 the Administrative Procedure Act.
- 28 (3)(a) If a licensee fails to renew its license as required by
- 29 section 11 of this act and does not voluntarily surrender the license
- 30 pursuant to section 12 of this act, the department may issue a notice of
- 31 expiration of the license to the licensee in lieu of revocation

- 1 proceedings.
- 2 (b) If a licensee fails to maintain a surety bond as required by
- 3 section 7 of this act, the department may issue a notice of cancellation
- 4 of the license in lieu of revocation proceedings.
- 5 (4) Revocation, suspension, cancellation, or expiration of a license
- 6 shall not impair or affect the obligation of a preexisting lawful
- 7 <u>contract between the licensee and any person, including an unsecured</u>
- 8 <u>consumer loan transaction borrower.</u>
- 9 (5) Revocation, suspension, cancellation, or expiration of a license
- 10 shall not affect civil or criminal liability for acts committed before
- 11 the revocation, suspension, cancellation, or expiration or liability for
- 12 <u>fines levied against the licensee or any of the licensee's officers,</u>
- 13 <u>directors, shareholders, partners, or members pursuant to section 27 of</u>
- 14 this act.
- 15 Sec. 25. (1) If the director believes that any person has engaged
- 16 <u>in or is about to engage in any act or practice constituting a violation</u>
- 17 <u>of the Unsecured Consumer Loan Licensing Act or any rule, regulation, or</u>
- 18 order of the director thereunder, the director may issue a cease and
- 19 <u>desist order</u>.
- 20 (2) Upon entry of a cease and desist order the director shall
- 21 promptly notify in writing all persons to whom the order is directed that
- 22 it has been entered and the reasons for the order. Any person to whom the
- 23 order is directed may in writing request a hearing within fifteen
- 24 business days after the date of the issuance of the order. Upon receipt
- 25 of such written request, the matter shall be set for hearing within
- 26 thirty business days after receipt by the director, unless the parties
- 27 consent to a later date or the hearing officer sets a later date for good
- 28 cause shown. If a hearing is not requested within fifteen business days
- 29 and no hearing is ordered by the director, the order of the director
- 30 shall automatically become final and shall remain in effect until
- 31 <u>modified or vacated by the director. If a hearing is requested or</u>

1 ordered, the director, after notice and hearing, shall issue his or her

- 2 written findings of fact and conclusions of law and may affirm, vacate,
- 3 <u>or modify the order.</u>
- 4 (3) The director may vacate or modify a cease and desist order if he
- 5 or she finds that the conditions which caused its entry have changed or
- 6 that it is otherwise in the public interest to do so. Any person
- 7 aggrieved by a final order of the director may appeal the order, and the
- 8 appeal shall be in accordance with the Administrative Procedure Act.
- 9 Sec. 26. <u>Notwithstanding the administrative remedy provided in</u>
- 10 <u>section 25 of this act, if the director believes that any person has</u>
- 11 engaged in or is about to engage in any act or practice constituting a
- 12 <u>violation of the Unsecured Consumer Loan Licensing Act or a violation of</u>
- 13 any rule, regulation, or order of the director thereunder, the director
- 14 may initiate an action in the district court of Lancaster County to
- 15 <u>enjoin such acts or practices and to enforce compliance with the act or</u>
- 16 any order under the act. Upon a proper showing a permanent or temporary
- 17 injunction, restraining order, or writ of mandamus shall be granted or a
- 18 <u>receiver or conservator may be appointed for the defendant's assets. The</u>
- 19 <u>director shall not be required to post a bond.</u>
- Sec. 27. (1) If the director finds, after notice and hearing in
- 21 accordance with the Administrative Procedure Act, that any person has
- 22 violated the Unsecured Consumer Loan Licensing Act or any rule,
- 23 regulation, or order of the director thereunder, the director may order
- 24 such person to pay (a) an administrative fine of not more than five
- 25 thousand dollars for each separate violation and (b) the costs of
- 26 <u>investigation</u>.
- 27 (2) If any person is found to have violated subdivision (1)(b), (1)
- 28 (c), or (1)(d) of section 21 of this act, the director may also order
- 29 such person (a) to return to the borrower or borrowers all fees collected
- 30 plus all or part of the amount of the unsecured consumer loan transaction
- 31 which the licensee accepted in violation of such subdivision or

- 1 subdivisions and (b) not to engage in any unsecured consumer loan
- 2 transaction with any borrower for at least three days after the
- 3 completion of a unsecured consumer loan transaction with the borrower for
- 4 a period up to one year. If a person fails to pay an administrative fine
- 5 and the costs of investigation ordered pursuant to subsection (1) of this
- 6 section, a lien in the amount of such fine and costs may be imposed upon
- 7 all assets and property of such person in this state and may be recovered
- 8 in a civil action by the director. Failure of the person to pay such fine
- 9 and costs shall constitute a separate violation of the act.
- 10 Sec. 28. <u>Any person required to be licensed under the Unsecured</u>
- 11 Consumer Loan Licensing Act who operates an unsecured consumer loan
- 12 <u>business in this state without first obtaining a license under the act or</u>
- 13 while such license is suspended or revoked by the director shall be
- 14 guilty of a Class IV felony.
- 15 Sec. 29. (1) The director shall collect fees, charges, costs, and
- 16 fines under the Unsecured Consumer Loan Licensing Act and remit them to
- 17 the State Treasurer. Except as provided in subsection (2) of this
- 18 <u>section, the State Treasurer shall credit the fees, charges, and costs to</u>
- 19 <u>the Financial Institution Assessment Cash Fund and distribute the fines</u>
- 20 <u>in accordance with Article VII, section 5, of the Constitution of</u>
- 21 <u>Nebraska.</u>
- 22 (2) For renewal fees collected pursuant to section 11 of this act,
- 23 the State Treasurer shall (a) credit one hundred fifty dollars of each
- 24 renewal fee for a main office to the Financial Institution Assessment
- 25 Cash Fund and three hundred fifty dollars of each renewal fee for a main
- 26 office to the Financial Literacy Cash Fund and (b) credit one hundred
- 27 <u>dollars of each renewal fee for a branch office to the Financial</u>
- 28 Institution Assessment Cash Fund and four hundred dollars of each renewal
- 29 fee for a branch office to the Financial Literacy Cash Fund.
- 30 Sec. 30. <u>Obtaining a license pursuant to the Unsecured Consumer</u>
- 31 Loan Licensing Act shall constitute sufficient contact with the state for

LB265 2019 LB265 2019

1 the exercise of personal jurisdiction over the licensee in any action

- 2 <u>arising out of the licensee's activities in this state.</u>
- 3 Sec. 31. <u>The director may adopt and promulgate rules and</u>
- 4 <u>regulations and issue orders, rulings, findings, and demands as may be</u>
- 5 <u>necessary to carry out the purposes of the Unsecured Consumer Loan</u>
- 6 Licensing Act.
- 7 Sec. 32. The Financial Literacy Cash Fund is created. Amounts
- 8 credited to the fund shall include that portion of each renewal fee as
- 9 provided in section 29 of this act and such other revenue as is
- 10 incidental to administration of the fund. The fund shall be administered
- 11 <u>by the University of Nebraska and shall be used to provide assistance to</u>
- 12 nonprofit entities that offer financial literacy programs to students in
- 13 grades kindergarten through twelve. Any money in the fund available for
- 14 investment shall be invested by the state investment officer pursuant to
- 15 <u>the Nebraska Capital Expansion Act and the Nebraska State Funds</u>
- 16 Investment Act.
- 17 Sec. 33. Nothing in the Unsecured Consumer Loan Licensing Act shall
- 18 prevent a licensee from acquiring a license under the Delayed Deposit
- 19 <u>Services Licensing Act or the Nebraska Installment Loan Act or both.</u>
- 20 Sec. 34. Section 45-901, Revised Statutes Cumulative Supplement,
- 21 2018, is amended to read:
- 22 45-901 Sections 45-901 to 45-931 and section 35 of this act shall be
- 23 known and may be cited as the Delayed Deposit Services Licensing Act.
- 24 Sec. 35. Nothing in the Delayed Deposit Services Licensing Act
- 25 shall prevent a licensee from acquiring a license under the Unsecured
- 26 Consumer Loan Licensing Act.
- 27 Sec. 36. Section 45-1001, Revised Statutes Cumulative Supplement,
- 28 2018, is amended to read:
- 29 45-1001 Sections 45-1001 to 45-1070 <u>and section 37 of this act</u>shall
- 30 be known and may be cited as the Nebraska Installment Loan Act.
- 31 Sec. 37. Nothing in the Nebraska Installment Loan Act shall prevent

LB265 2019 LB265 2019

1 <u>a licensee from acquiring a license under the Unsecured Consumer Loan</u>

- 2 Licensing Act.
- 3 Sec. 38. Original sections 45-901 and 45-1001, Revised Statutes
- 4 Cumulative Supplement, 2018, are repealed.