LEGISLATURE OF NEBRASKA ONE HUNDRED SIXTH LEGISLATURE FIRST SESSION

LEGISLATIVE BILL 13

Introduced by Blood, 3. Read first time January 10, 2019 Committee: Revenue

| 1 | A BILL FOR AN ACT relating to breast-feeding; to amend sections 28-806, |
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| 2 | 77-2701, 77-2701.04, 77-2701.41, 77-2711, 77-2713, and 77-27,223, |
| 3 | Reissue Revised Statutes of Nebraska; to exempt breast-feeding from |
| 4 | public indecency offenses; to provide a sales and use tax exemption |
| 5 | for breast pumps and related supplies as prescribed; to harmonize |
| 6 | provisions; to provide an operative date; and to repeal the original |
| 7 | sections. |

8 Be it enacted by the people of the State of Nebraska,

Section 1. Section 28-806, Reissue Revised Statutes of Nebraska, is
 amended to read:

28-806 (1) A person, eighteen years of age or over, commits public indecency if such person performs or procures, or assists any other person to perform, in a public place and where the conduct may reasonably be expected to be viewed by members of the public:

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(a) An act of sexual penetration; or

8 (b) An exposure of the genitals of the body done with intent to 9 affront or alarm any person; or

10 (c) A lewd fondling or caressing of the body of another person of11 the same or opposite sex.

12 (2) Public indecency is a Class II misdemeanor.

13 (3) It shall not be a violation of this section for an individual to
 14 breast-feed a child in a public place.

Sec. 2. Section 77-2701, Reissue Revised Statutes of Nebraska, is amended to read:

17 77-2701 Sections 77-2701 to 77-27,135.01, 77-27,222, 77-27,235,
18 77-27,236, and 77-27,238 <u>and section 5 of this act</u>shall be known and may
19 be cited as the Nebraska Revenue Act of 1967.

20 Sec. 3. Section 77-2701.04, Reissue Revised Statutes of Nebraska, is 21 amended to read:

77-2701.04 For purposes of sections 77-2701.04 to 77-2713 and
 <u>section 5 of this act</u>, unless the context otherwise requires, the
 definitions found in sections 77-2701.05 to 77-2701.55 shall be used.

25 Sec. 4. Section 77-2701.41, Reissue Revised Statutes of Nebraska, is 26 amended to read:

27 77-2701.41 Taxpayer means any person subject to a tax imposed by
28 sections 77-2701 to 77-2713 and section 5 of this act.

29 Sec. 5. <u>(1) Sales and use taxes shall not be imposed on the gross</u> 30 <u>receipts from the sale, lease, or rental of and the storage, use, or</u> 31 other consumption in this state of:

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| 1 | <u>(a) A breast pump purchased by an individual for home use, including</u> |
| 2 | repair and replacement parts for the breast pump; |
| 3 | (b) Breast pump collection and storage supplies purchased by an |
| 4 | <u>individual for home use;</u> |
| 5 | <u>(c) A breast pump kit purchased by an individual for home use. If a</u> |
| 6 | breast pump kit includes taxable items of tangible personal property, the |
| 7 | breast pump kit shall qualify for the exemption provided in this section |
| 8 | <u>only if the sales price of the taxable items of tangible personal</u> |
| 9 | property is ten percent or less of the total sales price of the breast |
| 10 | pump kit; or |
| 11 | (d) Nursing pads purchased by an individual for home use. |
| 12 | (2) For purposes of this section: |
| 13 | <u>(a) Breast pump means an electrically or manually controlled pump</u> |
| 14 | device used to express milk from a human breast; |
| 15 | (b) Breast pump collection and storage supplies means items of |
| 16 | tangible personal property used in conjunction with a breast pump to |
| 17 | collect breast milk and to store such milk until it is ready for |
| 18 | consumption. Breast pump collection and storage supplies includes: Breast |
| 19 | shields and breast shield connectors; breast pump tubes and tubing |
| 20 | adapters; breast pump valves and membranes; backflow protectors and |
| 21 | backflow protector adapters; bottles and bottle caps specific to the |
| 22 | <u>operation of the breast pump; and breast milk storage bags. Breast pump</u> |
| 23 | collection and storage supplies does not include: Bottles and bottle caps |
| 24 | not specific to the operation of the breast pump; breast pump travel bags |
| 25 | and other similar carrying accessories, including ice packs, labels, and |
| 26 | other similar products, unless sold as part of a breast pump kit; breast |
| 27 | pump cleaning supplies, unless sold as part of a breast pump kit; nursing |
| 28 | bras; breast shells; and creams, ointments, and other similar products |
| 29 | that relieve breastfeeding-related symptoms or conditions of the breasts: |

29 <u>that relieve breastfeeding-related symptoms or conditions of the breasts;</u>
30 <u>and</u>

31 (c) Breast pump kit means a pre-packaged set that contains one or

more of the following items: A breast pump; breast pump collection and storage supplies; and other taxable items of tangible personal property that are useful to initiate, support, or sustain breastfeeding using a breast pump.

5 Sec. 6. Section 77-2711, Reissue Revised Statutes of Nebraska, is 6 amended to read:

7 77-2711 (1)(a) The Tax Commissioner shall enforce sections
8 77-2701.04 to 77-2713 <u>and section 5 of this act</u> and may prescribe, adopt,
9 and enforce rules and regulations relating to the administration and
10 enforcement of such sections.

(b) The Tax Commissioner may prescribe the extent to which any
 ruling or regulation shall be applied without retroactive effect.

13 (2) The Tax Commissioner may employ accountants, auditors, 14 investigators, assistants, and clerks necessary for the efficient 15 administration of the Nebraska Revenue Act of 1967 and may delegate 16 authority to his or her representatives to conduct hearings, prescribe 17 regulations, or perform any other duties imposed by such act.

(3)(a) Every seller, every retailer, and every person storing,
 using, or otherwise consuming in this state property purchased from a
 retailer shall keep such records, receipts, invoices, and other pertinent
 papers in such form as the Tax Commissioner may reasonably require.

(b) Every such seller, retailer, or person shall keep such records
for not less than three years from the making of such records unless the
Tax Commissioner in writing sooner authorized their destruction.

(4) The Tax Commissioner or any person authorized in writing by him or her may examine the books, papers, records, and equipment of any person selling property and any person liable for the use tax and may investigate the character of the business of the person in order to verify the accuracy of any return made or, if no return is made by the person, to ascertain and determine the amount required to be paid. In the examination of any person selling property or of any person liable for

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the use tax, an inquiry shall be made as to the accuracy of the reporting 1 2 of city sales and use taxes for which the person is liable under the Local Option Revenue Act or sections 13-319, 13-324, and 13-2813 and the 3 4 accuracy of the allocation made between the various counties, cities, 5 villages, and municipal counties of the tax due. The Tax Commissioner may make or cause to be made copies of resale or exemption certificates and 6 may pay a reasonable amount to the person having custody of the records 7 for providing such copies. 8

9 (5) The taxpayer shall have the right to keep or store his or her 10 records at a point outside this state and shall make his or her records 11 available to the Tax Commissioner at all times.

(6) In administration of the use tax, the Tax Commissioner may 12 13 require the filing of reports by any person or class of persons having in his, her, or their possession or custody information relating to sales of 14 property, the storage, use, or other consumption of which is subject to 15 16 the tax. The report shall be filed when the Tax Commissioner requires and shall set forth the names and addresses of purchasers of the property, 17 the sales price of the property, the date of sale, and such other 18 19 information as the Tax Commissioner may require.

(7) It shall be a Class I misdemeanor for the Tax Commissioner or 20 any official or employee of the Tax Commissioner, the State Treasurer, or 21 the Department of Administrative Services to make known in any manner 22 23 whatever the business affairs, operations, or information obtained by an 24 investigation of records and activities of any retailer or any other 25 person visited or examined in the discharge of official duty or the amount or source of income, profits, losses, expenditures, or any 26 particular thereof, set forth or disclosed in any return, or to permit 27 any return or copy thereof, or any book containing any abstract or 28 particulars thereof to be seen or examined by any person not connected 29 with the Tax Commissioner. Nothing in this section shall be construed to 30 prohibit (a) the delivery to a taxpayer, his or her duly authorized 31

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representative, or his or her successors, receivers, trustees, executors, 1 2 administrators, assignees, or guarantors, if directly interested, of a certified copy of any return or report in connection with his or her tax, 3 4 (b) the publication of statistics so classified as to prevent the identification of particular reports or returns and the items thereof, 5 (c) the inspection by the Attorney General, other legal representative of 6 7 the state, or county attorney of the reports or returns of any taxpayer when either (i) information on the reports or returns is considered by 8 9 the Attorney General to be relevant to any action or proceeding instituted by the taxpayer or against whom an action or proceeding is 10 being considered or has been commenced by any state agency or the county 11 or (ii) the taxpayer has instituted an action to review the tax based 12 13 thereon or an action or proceeding against the taxpayer for collection of 14 tax or failure to comply with the Nebraska Revenue Act of 1967 is being considered or has been commenced, (d) the furnishing of any information 15 16 to the United States Government or to states allowing similar privileges to the Tax Commissioner, (e) the disclosure of information and records to 17 a collection agency contracting with the Tax Commissioner pursuant to 18 19 sections 77-377.01 to 77-377.04, (f) the disclosure to another party to a transaction of information and records concerning the transaction between 20 the taxpayer and the other party, (g) the disclosure of information 21 pursuant to section 77-27,195 or 77-5731, or (h) the disclosure of 22 23 information to the Department of Labor necessary for the administration of the Employment Security Law, the Contractor Registration Act, or the 24 25 Employee Classification Act.

(8) Notwithstanding the provisions of subsection (7) of this section, the Tax Commissioner may permit the Postal Inspector of the United States Postal Service or his or her delegates to inspect the reports or returns of any person filed pursuant to the Nebraska Revenue Act of 1967 when information on the reports or returns is relevant to any action or proceeding instituted or being considered by the United States

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Postal Service against such person for the fraudulent use of the mails to
 carry and deliver false and fraudulent tax returns to the Tax
 Commissioner with the intent to defraud the State of Nebraska or to evade
 the payment of Nebraska state taxes.

5 (9) Notwithstanding the provisions of subsection (7) of this 6 section, the Tax Commissioner may permit other tax officials of this 7 state to inspect the tax returns, reports, and applications filed under 8 sections 77-2701.04 to 77-2713 and section 5 of this act, but such 9 inspection shall be permitted only for purposes of enforcing a tax law 10 and only to the extent and under the conditions prescribed by the rules 11 and regulations of the Tax Commissioner.

(10) Notwithstanding the provisions of subsection (7) of this section, the Tax Commissioner may, upon request, provide the county board of any county which has exercised the authority granted by section 81-3716 with a list of the names and addresses of the hotels located within the county for which lodging sales tax returns have been filed or for which lodging sales taxes have been remitted for the county's County Visitors Promotion Fund under the Nebraska Visitors Development Act.

19 The information provided by the Tax Commissioner shall indicate only the names and addresses of the hotels located within the requesting 20 county for which lodging sales tax returns have been filed for a 21 22 specified period and the fact that lodging sales taxes remitted by or on 23 behalf of the hotel have constituted a portion of the total sum remitted by the state to the county for a specified period under the provisions of 24 the Nebraska Visitors Development Act. No additional information shall be 25 revealed. 26

(11)(a) Notwithstanding the provisions of subsection (7) of this section, the Tax Commissioner shall, upon written request by the Auditor of Public Accounts or the office of Legislative Audit, make tax returns and tax return information open to inspection by or disclosure to the Auditor of Public Accounts or employees of the office of Legislative

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Audit for the purpose of and to the extent necessary in making an audit of the Department of Revenue pursuant to section 50-1205 or 84-304. Confidential tax returns and tax return information shall be audited only upon the premises of the Department of Revenue. All audit workpapers pertaining to the audit of the Department of Revenue shall be stored in a secure place in the Department of Revenue.

7 (b) No employee of the Auditor of Public Accounts or the office of 8 Legislative Audit shall disclose to any person, other than another 9 Auditor of Public Accounts or office employee whose official duties 10 require such disclosure, any return or return information described in 11 the Nebraska Revenue Act of 1967 in a form which can be associated with 12 or otherwise identify, directly or indirectly, a particular taxpayer.

(c) Any person who violates the provisions of this subsection shall
be guilty of a Class I misdemeanor. For purposes of this subsection,
employee includes a former Auditor of Public Accounts or office of
Legislative Audit employee.

17 (12) For purposes of this subsection and subsections (11) and (14)18 of this section:

(a) Disclosure means the making known to any person in any manner a
tax return or return information;

21 (b) Return information means:

(i) A taxpayer's identification number and (A) the nature, source, 22 or amount of his or her income, payments, receipts, 23 deductions, 24 exemptions, credits, assets, liabilities, net worth, tax liability, tax withheld, deficiencies, overassessments, or tax payments, whether the 25 taxpayer's return was, is being, or will be examined or subject to other 26 investigation or processing or (B) any other data received by, recorded 27 28 by, prepared by, furnished to, or collected by the Tax Commissioner with respect to a return or the determination of the existence or possible 29 existence of liability or the amount of liability of any person for any 30 tax, penalty, interest, fine, forfeiture, or other imposition or offense; 31

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1 and

2 (ii) Any part of any written determination or any background file
3 document relating to such written determination; and

4 (c) Tax return or return means any tax or information return or claim for refund required by, provided for, or permitted under sections 5 77-2701 to 77-2713 and section 5 of this act which is filed with the Tax 6 Commissioner by, on behalf of, or with respect to any person and any 7 amendment supplement thereto, including supporting schedules, 8 or 9 attachments, or lists which are supplemental to or part of the filed 10 return.

(13) Notwithstanding the provisions of subsection (7) of this 11 shall, 12 section, the Tax Commissioner upon request, provide any 13 municipality which has adopted the local option sales tax under the Local Option Revenue Act with a list of the names and addresses of the 14 retailers which have collected the local option sales tax for the 15 16 municipality. The request may be made annually and shall be submitted to the Tax Commissioner on or before June 30 of each year. The information 17 provided by the Tax Commissioner shall indicate only the names and 18 19 addresses of the retailers. The Tax Commissioner may provide additional information to a municipality so long as the information does not include 20 any data detailing the specific revenue, expenses, or operations of any 21 22 particular business.

(14)(a) Notwithstanding the provisions of subsection (7) of this 23 section, the Tax Commissioner shall, upon written request, provide an 24 25 individual certified under subdivision (b) of this subsection representing a municipality which has adopted the local option sales and 26 use tax under the Local Option Revenue Act with confidential sales and 27 use tax returns and sales and use tax return information regarding 28 taxpayers that possess a sales tax permit and the amounts remitted by 29 such permitholders at locations within the boundaries of the requesting 30 municipality or with confidential business use tax returns and business 31

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use tax return information regarding taxpayers that file a Nebraska and 1 2 Local Business Use Tax Return and the amounts remitted by such taxpayers at locations within the boundaries of the requesting municipality. Any 3 4 written request pursuant to this subsection shall provide the Department of Revenue with no less than ten business days to prepare the sales and 5 use tax returns and sales and use tax return information requested. Such 6 7 returns and return information shall be viewed only upon the premises of the department. 8

9 (b) Each municipality that seeks to request information under 10 subdivision (a) of this subsection shall certify to the Department of 11 Revenue one individual who is authorized by such municipality to make 12 such request and review the documents described in subdivision (a) of 13 this subsection. The individual may be a municipal employee or an 14 individual who contracts with the requesting municipality to provide 15 financial, accounting, or other administrative services.

16 (c) No individual certified by a municipality pursuant to 17 subdivision (b) of this subsection shall disclose to any person any information obtained pursuant to a review under this subsection. An 18 individual certified by a municipality pursuant to subdivision (b) of 19 this subsection shall remain subject to this subsection after he or she 20 (i) is no longer certified or (ii) is no longer in the employment of or 21 22 under contract with the certifying municipality.

23 (d) Any person who violates the provisions of this subsection shall24 be guilty of a Class I misdemeanor.

(e) The Department of Revenue shall not be held liable by any person
for an impermissible disclosure by a municipality or any agent or
employee thereof of any information obtained pursuant to a review under
this subsection.

(15) In all proceedings under the Nebraska Revenue Act of 1967, the
Tax Commissioner may act for and on behalf of the people of the State of
Nebraska. The Tax Commissioner in his or her discretion may waive all or

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1 part of any penalties provided by the provisions of such act or interest 2 on delinquent taxes specified in section 45-104.02, as such rate may from 3 time to time be adjusted.

4 (16)(a) The purpose of this subsection is to set forth the state's 5 policy for the protection of the confidentiality rights of all 6 participants in the system operated pursuant to the streamlined sales and 7 use tax agreement and of the privacy interests of consumers who deal with 8 model 1 sellers.

9 (b) For purposes of this subsection:

10 (i) Anonymous data means information that does not identify a11 person;

(ii) Confidential taxpayer information means all information that is
 protected under a member state's laws, regulations, and privileges; and

14 (iii) Personally identifiable information means information that15 identifies a person.

(c) The state agrees that a fundamental precept for model 1 sellers
is to preserve the privacy of consumers by protecting their anonymity.
With very limited exceptions, a certified service provider shall perform
its tax calculation, remittance, and reporting functions without
retaining the personally identifiable information of consumers.

(d) The governing board of the member states in the streamlined
sales and use tax agreement may certify a certified service provider only
if that certified service provider certifies that:

(i) Its system has been designed and tested to ensure that thefundamental precept of anonymity is respected;

(ii) Personally identifiable information is only used and retained
to the extent necessary for the administration of model 1 with respect to
exempt purchasers;

(iii) It provides consumers clear and conspicuous notice of its
 information practices, including what information it collects, how it
 collects the information, how it uses the information, how long, if at

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1 all, it retains the information, and whether it discloses the information 2 to member states. Such notice shall be satisfied by a written privacy 3 policy statement accessible by the public on the web site of the 4 certified service provider;

5 (iv) Its collection, use, and retention of personally identifiable 6 information is limited to that required by the member states to ensure 7 the validity of exemptions from taxation that are claimed by reason of a 8 consumer's status or the intended use of the goods or services purchased; 9 and

(v) It provides adequate technical, physical, and administrative
 safeguards so as to protect personally identifiable information from
 unauthorized access and disclosure.

(e) The state shall provide public notification to consumers,
including exempt purchasers, of the state's practices relating to the
collection, use, and retention of personally identifiable information.

(f) When any personally identifiable information that has been collected and retained is no longer required for the purposes set forth in subdivision (16)(d)(iv) of this section, such information shall no longer be retained by the member states.

(g) When personally identifiable information regarding an individual
is retained by or on behalf of the state, it shall provide reasonable
access by such individual to his or her own information in the state's
possession and a right to correct any inaccurately recorded information.

(h) If anyone other than a member state, or a person authorized by
that state's law or the agreement, seeks to discover personally
identifiable information, the state from whom the information is sought
should make a reasonable and timely effort to notify the individual of
such request.

(i) This privacy policy is subject to enforcement by the AttorneyGeneral.

31 (j) All other laws and regulations regarding the collection, use,

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and maintenance of confidential taxpayer information remain fully
 applicable and binding. Without limitation, this subsection does not
 enlarge or limit the state's authority to:

4 (i) Conduct audits or other reviews as provided under the agreement5 and state law;

6 (ii) Provide records pursuant to the federal Freedom of Information
7 Act, disclosure laws with governmental agencies, or other regulations;

8 (iii) Prevent, consistent with state law, disclosure of confidential9 taxpayer information;

(iv) Prevent, consistent with federal law, disclosure or misuse of
 federal return information obtained under a disclosure agreement with the
 Internal Revenue Service; and

13 (v) Collect, disclose, disseminate, or otherwise use anonymous data14 for governmental purposes.

Sec. 7. Section 77-2713, Reissue Revised Statutes of Nebraska, is amended to read:

17 77-2713 (1) Any person required under the provisions of sections 77-2701.04 to 77-2713 and section 5 of this act to collect, account for, 18 or pay over any tax imposed by the Nebraska Revenue Act of 1967 who 19 willfully fails to collect or truthfully account for or pay over such tax 20 and any person who willfully attempts in any manner to evade any tax 21 imposed by such provisions of such act or the payment thereof shall, in 22 23 addition to other penalties provided by law, be guilty of a Class IV 24 felony.

(2) Any person who willfully aids or assists in, procures, counsels, or advises the preparation or presentation of a false or fraudulent return, affidavit, claim, or document under or in connection with any matter arising under sections 77-2701.04 to 77-2713 <u>and section 5 of this</u> <u>act shall</u>, whether or not such falsity or fraud is with the knowledge or consent of the person authorized or required to present such return, affidavit, claim, or document, be guilty of a Class IV felony.

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1 (3) A person who engages in business as a retailer in this state 2 without a permit or permits or after a permit has been suspended and each 3 officer of any corporation which so engages in business shall be guilty 4 of a Class IV misdemeanor. Each day of such operation shall constitute a 5 separate offense.

6 (4) Any person who gives a resale certificate to the seller for 7 property which he or she knows, at the time of purchase, is purchased for 8 the purpose of use rather than for the purpose of resale, lease, or 9 rental by him or her in the regular course of business shall be guilty of 10 a Class IV misdemeanor.

(5) Any violation of the provisions of sections 77-2701.04 to
77-2713 and section 5 of this act, except as otherwise provided, shall be
a Class IV misdemeanor.

(6) Any prosecution under sections 77-2701.04 to 77-2713 and section 14 5 of this act shall be instituted within three years after the commission 15 of the offense. If such offense is the failure to do an act required by 16 17 any of such sections to be done before a certain date, a prosecution for such offense may be commenced not later than three years after such date. 18 19 The failure to do any act required by sections 77-2701.04 to 77-2713 and section 5 of this act shall be deemed an act committed in part at the 20 principal office of the Tax Commissioner. Any prosecution under the 21 provisions of the Nebraska Revenue Act of 1967 may be conducted in any 22 23 county where the person or corporation to whose liability the proceeding 24 relates resides or has a place of business or in any county in which such 25 criminal act is committed. The Attorney General shall have concurrent jurisdiction with the county attorney in the prosecution of any offenses 26 under the provisions of the Nebraska Revenue Act of 1967. 27

Sec. 8. Section 77-27,223, Reissue Revised Statutes of Nebraska, is amended to read:

30 77-27,223 A county may raise revenue by levying and collecting a
 31 license or occupation tax on any person, partnership, limited liability

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1 company, corporation, or business engaged in the sale of admissions to 2 recreational, cultural, entertainment, or concert events that are subject to sales tax under sections 77-2701.04 to 77-2713 and section 5 of this 3 4 <u>act</u> that occur outside any incorporated municipality, but within the boundary limits of the county. The tax shall be uniform in respect to the 5 class upon which it is imposed. The tax shall be based upon a certain 6 percentage of gross receipts from sales in the county of the person, 7 partnership, limited liability company, corporation, or business, and may 8 9 include sales of other goods and services at such locations and events, not to exceed one and one-half percent. A county may not impose the tax 10 on sales that are within an incorporated city or village. No county shall 11 levy and collect a license or occupation tax under this section unless 12 approved by a majority of those voting on the question at a special, 13 primary, or general election. 14

15 Sec. 9. This act becomes operative on October 1, 2019.

Sec. 10. Original sections 28-806, 77-2701, 77-2701.04, 77-2701.41,
77-2711, 77-2713, and 77-27,223, Reissue Revised Statutes of Nebraska,
are repealed.