LEGISLATURE OF NEBRASKA

ONE HUNDRED SIXTH LEGISLATURE

SECOND SESSION

LEGISLATIVE BILL 1152

Introduced by Halloran, 33; Brandt, 32; Wayne, 13.

Read first time January 22, 2020

Committee: Agriculture

- 1 A BILL FOR AN ACT relating to hemp; to amend section 28-401.01, Revised 2 Statutes Cumulative Supplement, 2018, and sections 2-501, 2-503, 3 2-504, 2-505, 2-506, 2-507, 2-510, 2-511, 2-512, 2-514, 2-515, 4 2-516, 2-517, 2-5701, and 28-101, Revised Statutes Supplement, 2019; to provide, change, and eliminate definitions; to change provisions 5 6 relating to licenses, the cultivation, testing, and transportation 7 of hemp, violations, Department of Agriculture duties and powers, and appointment of the Nebraska Hemp Commission; to provide 8 legislative intent regarding licensing and appropriations; 9 provide a termination date; to provide a penalty; to harmonize 10 provisions; to provide operative dates; to repeal the original 11 12 sections; and to declare an emergency.
- 13 Be it enacted by the people of the State of Nebraska,

- 1 Section 1. Section 2-501, Revised Statutes Supplement, 2019, is
- 2 amended to read:
- 3 2-501 Sections 2-501 to 2-519 and section 14 of this act shall be
- 4 known and may be cited as the Nebraska Hemp Farming Act.
- 5 Sec. 2. Section 2-503, Revised Statutes Supplement, 2019, is amended
- 6 to read:
- 7 2-503 For purposes of the Nebraska Hemp Farming Act:
- 8 (1) Acceptable hemp THC level has the same meaning as in 7 C.F.R.
- 9 990.1, as such section existed on January 1, 2020;
- 10 (2) Agriculture Improvement Act of 2018 means section 10113 of the
- 11 <u>federal Agriculture Improvement Act of 2018, Public Law 115-334, and any</u>
- 12 <u>regulations adopted and promulgated under such section, as such section,</u>
- 13 <u>act, and regulations existed on January 1, 2020;</u>
- 14 (3) Approved testing facility means a testing facility approved by
- 15 the department;
- 16 (4) (1) Broker means a person who engages or participates in the
- 17 marketing of hemp by acting as an intermediary or negotiator between
- 18 prospective buyers and sellers;
- 19 (5) (2) Commercial sale means the sale of products in the stream of
- 20 commerce, at retail, wholesale, and online;
- 21 (6) (3) Commission means the Nebraska Hemp Commission;
- 22 (7) (4) Cultivate or cultivating means planting, watering, growing,
- 23 and harvesting a hemp plant or crop. The presence of plants of the plant
- 24 Cannabis sativa L. growing as uncultivated, naturalized plants in the
- 25 environment is not cultivating hemp for purposes of the Nebraska Hemp
- 26 <u>Farming Act</u>;
- 27 <u>(8) (5)</u> Cultivator means a person who cultivates hemp;
- 28 (9) (6) Department means the Department of Agriculture;
- 29 (10) (7) Director means the Director of Agriculture or his or her
- 30 designee;
- 31 (8) Federally defined THC level for hemp means a delta-9

- 1 tetrahydrocannabinol concentration of not more than 0.3 percent on a dry
- 2 weight basis as defined in section 10113 of the federal Agriculture
- 3 Improvement Act of 2018, Public Law 115-334, as such section existed on
- 4 January 1, 2019;
- 5 (11) (9) GPS coordinates means latitude and longitude coordinates
- 6 derived from a global positioning system;
- 7 (12) (10) Handle or handling means possessing or storing hemp plants
- 8 or hemp plant parts prior to cultivation, in the process of cultivation,
- 9 or after being harvested or dried but before processing for any period of
- 10 time on premises owned, operated, or controlled by a person licensed to
- 11 cultivate or process hemp. Handle or handling also includes possessing or
- 12 storing <u>such</u> hemp plants <u>or hemp plant parts</u> in a vehicle for any period
- 13 of time other than during its actual transport from the premises of a
- 14 person licensed to cultivate or process hemp to the premises of another
- 15 <u>licensee</u> licensed person. Handle or handling does not include possessing,
- 16 storing, or transporting post-processed hemp, consumable hemp products,
- 17 <u>or nonconsumable finished</u> hemp products;
- 18 (13) $\frac{11}{11}$ Hemp means the plant Cannabis sativa L. and any part of
- 19 such plant, including the viable seeds of such plant and all derivatives,
- 20 extracts, cannabinoids, isomers, acids, salts, and salts of isomers,
- 21 whether growing or not, with a delta-9 tetrahydrocannabinol concentration
- 22 of not more than 0.3 percent on a dry weight basis. Hemp shall be
- 23 considered an agricultural commodity. Notwithstanding any other provision
- 24 of law, hemp shall not be considered a controlled substance under the
- 25 Uniform Controlled Substances Act;
- 26 (14) (12) Licensee means an individual or a business entity
- 27 possessing a license issued by the department under the Nebraska Hemp
- 28 Farming Act, including authorized employees or agents of such licensee,
- 29 to cultivate, handle, process, or broker hemp;
- 30 (15) (13) Location ID means the unique identifier established by a
- 31 licensee for each unique set of GPS coordinates where hemp is cultivated,

- 1 handled, or processed;
- 2 (16) Lot means a contiguous area in a field, greenhouse, or indoor
- 3 growing structure containing the same variety or strain of hemp
- 4 throughout such area;
- 5 (17) Measurement of uncertainty has the same meaning as in 7 C.F.R.
- 6 990.1, as such section existed on January 1, 2020;
- 7 (14) Nebraska heirloom cannabis plant or seed means a hemp plant or
- 8 seed from the plant Cannabis sativa L. that possesses characteristics of
- 9 a unique and specialized cannabis seed variety that is present in
- 10 Nebraska or has been recognized as produced in Nebraska;
- 11 (18) (15) Person means an individual, partnership, corporation,
- 12 limited liability company, association, postsecondary institution, or
- 13 other legal entity;
- 14 <u>(19)</u> Postsecondary institution means a postsecondary
- 15 institution as defined in section 85-2403 that also meets the
- 16 requirements of 20 U.S.C. 1001, as such section existed on January 1,
- 17 2019;
- 18 <u>(20)</u> (17) Process or processing means converting hemp <u>plants or</u>
- 19 plant parts into a marketable form;
- 20 <u>(21)</u> (18) Processor-handler means a person who handles or processes
- 21 hemp;
- 22 (22) (19) Site means an area defined by the same legal description
- 23 in a field, greenhouse, or other outdoor area or indoor structure, or for
- 24 a mobile processor, such processor's primary place of business;
- 25 (20) Testing facility means a testing facility approved by the
- 26 department; and
- 27 <u>(23)</u> (21) THC means tetrahydrocannabinol; and -
- 28 (24) USDA-licensed hemp producer means a person licensed by the
- 29 United States Department of Agriculture to produce hemp as provided in 7
- 30 C.F.R. part 990, subpart C, as such regulations existed on January 1,
- 31 2020.

- 1 Sec. 3. Section 2-504, Revised Statutes Supplement, 2019, is amended
- 2 to read:
- 3 2-504 (1) <u>Subject to the Nebraska Hemp Farming Act Notwithstanding</u>
- 4 any other provision of law, it shall be lawful:
- 5 (a) For a licensee or his or her employee or agent to cultivate,
- 6 handle, process, or broker hemp in Nebraska and to transport hemp outside
- 7 of Nebraska; and
- 8 (b) To possess, transport, sell, and purchase lawfully produced hemp
- 9 products.
- 10 (2) The department shall establish, operate, and administer a
- 11 program to license and regulate cultivators, processor-handlers, and
- 12 brokers that meets the requirements of section 10113 of the federal
- 13 Agriculture Improvement Act of 2018, Public Law 115-334, as such section
- 14 existed on January 1, 2019, and the Nebraska Hemp Farming Act. Nebraska
- 15 heirloom cannabis plant or seed not being cultivated for commercial
- 16 purposes is not subject to the Nebraska Hemp Farming Act.
- 17 (3) The department may adopt and promulgate rules and regulations to
- 18 implement the Nebraska Hemp Farming Act and administer programs,
- 19 including, but not limited to, the following:
- 20 (a) Practices to maintain relevant information regarding land where
- 21 hemp is cultivated, handled, or processed in the state, including a legal
- 22 description of such land, for a period of not less than three calendar
- 23 years;
- 24 (b) Procedures governing the sampling, chain of custody, and testing
- of hemp cultivated, handled, or processed in the state;
- 26 (c) Procedures for the effective destruction of plants cultivated,
- 27 handled, or processed in violation of the Nebraska Hemp Farming Act and
- 28 hemp products made from those plants;
- 29 (d) Procedures implementing enforcement provisions outlined in the
- 30 Nebraska Hemp Farming Act, including factors to be considered when
- 31 issuing administrative fines;

- 1 (e) A procedure for conducting, at a minimum, annual inspections of
- 2 a random sample of hemp cultivators and processor-handlers to verify that
- 3 hemp is not cultivated, processed, or handled in violation of the
- 4 Nebraska Hemp Farming Act or the state plan as described in section
- 5 2-516. The department may, at its discretion, conduct other inspections
- 6 of a cultivator's or processor-handler's operation, including all sites
- 7 registered with the department;
- 8 (f) A procedure for submitting required information to the United
- 9 States Secretary of Agriculture not more than thirty days after the
- 10 information is received; and
- 11 (g) Standards governing the approval and denial of license
- 12 applications by cultivators, processor-handlers, and brokers;
- 13 (h) Developing a bill of lading form for use by a person
- 14 transporting hemp as provided in section 18 of this act. Such bill of
- 15 lading shall, at a minimum:
- (i) Identify the transporting person;
- 17 <u>(ii) List a traceable reference, in accordance with the federal</u>
- 18 Agriculture Improvement Act of 2018, to the lot in which the hemp was
- 19 grown, matching the lot listed on the test results or other documentation
- 20 required by section 2-515 or section 18 of this act; and
- 21 (iii) Indicate the owner, shipping point of origin, and destination
- 22 <u>of the hemp;</u>
- 23 (i) In consultation with the Nebraska State Patrol, standards for
- 24 transporting hemp in this state to ensure that marijuana or any other
- 25 controlled substance is not disguised as hemp and transported into,
- 26 within, or through this state; and
- 27 (j) (g) Any other standard, practice, or procedure required by the
- 28 Nebraska Hemp Farming Act<u>or the federal Agricultural Improvement Act of</u>
- 29 2018.
- 30 Sec. 4. Section 2-505, Revised Statutes Supplement, 2019, is amended
- 31 to read:

- 1 2-505 (1) Hemp may only be cultivated by a USDA-licensed hemp
- 2 producer or a person meeting the requirements of section 2-5701 or in
- 3 compliance with this section.
- 4 (2) Before a person may be licensed to cultivate hemp<u>under the</u>
- 5 Nebraska Hemp Farming Act, such person shall submit an application on a
- 6 form prescribed by the department that includes, but is not limited to,
- 7 the following:
- 8 (a) If the applicant is an individual, the applicant's full name,
- 9 birthdate, mailing address, telephone number, and valid email address;
- 10 (b) If the applicant is an entity and not an individual, (i) the
- 11 name of the applicant, mailing address, telephone number, and valid email
- 12 address, (ii) the full name of each officer, director, partner, member,
- 13 or owner owning in excess of ten percent of equity or stock in such
- 14 entity, (iii) the full name of each key participant as defined in 7
- 15 <u>C.F.R. 990.1</u>, and <u>(iv)</u> the birthdate, title, mailing address, telephone
- 16 number, and valid email address of each such person or key participant;
- 17 (c) The proposed acreage to be cultivated or the square footage of a
- 18 greenhouse or other indoor space to be cultivated;
- 19 (d) The street address, legal description, location ID, and GPS
- 20 coordinates for each field, greenhouse, building, or other site where
- 21 hemp will be cultivated. The site information may be verified by the
- 22 department; and
- 23 (e) Maps depicting each site where hemp will be cultivated, with
- 24 appropriate indications for entrances, field boundaries, and specific
- 25 locations corresponding to the GPS coordinates provided under subdivision
- 26 (d) of this subsection.
- 27 (3) Before a person may be licensed to cultivate hemp under the
- 28 Nebraska Hemp Farming Act, such person shall submit with the application
- 29 a nonrefundable application fee as set by the department pursuant to
- 30 section 2-508.
- 31 (4) Before a person may be licensed to cultivate hemp under the

- 1 Nebraska Hemp Farming Act, such person shall submit with the application
- 2 a site registration fee as set by the department pursuant to section
- 3 2-508. The site registration fee shall be paid for each separate site
- 4 where the applicant will cultivate hemp. Subsequent modifications to the
- 5 sites listed in the application shall be submitted on forms prescribed by
- 6 the department along with a site modification fee and shall only take
- 7 effect upon written approval of the department. The applicant must
- 8 certify that all sites where hemp is to be cultivated are under the
- 9 control of the applicant and that the department shall have unlimited
- 10 access to all such sites.
- 11 (5) After the department receives approval by the United States
- 12 Secretary of Agriculture for the state plan described in section 2-516,
- an initial cultivator license application may be submitted at any time,
- 14 except that the department may set a cutoff date for applications ahead
- 15 of the growing season. An initial cultivator license issued by the
- 16 department expires on December 31 in the calendar year for which it was
- 17 issued.
- 18 (6) A renewal application for a license to cultivate hemp shall be
- 19 submitted on forms prescribed by the department. A renewal application is
- 20 due by December 31 and shall be accompanied by the cultivator license fee
- 21 and the site registration fee for all sites listed in the renewal
- 22 application. The renewal cultivator license is valid from January 1 or
- 23 when the license is granted, whichever is later, through December 31 next
- 24 following.
- 25 (7) A cultivator license shall lapse automatically upon a change of
- 26 ownership or location, and a new license must be obtained. The licensee
- 27 shall promptly provide notice of change in ownership or location to the
- 28 department.
- 29 (8) An application and supporting documents submitted to the
- 30 department under this section are not public records subject to
- 31 disclosure pursuant to sections 84-712 to 84-712.09. Such information may

- 1 be submitted to the United States Department of Agriculture pursuant to
- 2 the requirements of section 10113 of the federal Agriculture Improvement
- 3 Act of 2018, Public Law 115-334, as such section existed on January 1,
- 4 $\frac{2019}{1}$ or any other federal statute, rule, or regulation, and may be
- 5 submitted to law enforcement.
- 6 Sec. 5. Section 2-506, Revised Statutes Supplement, 2019, is amended
- 7 to read:
- 8 2-506 (1) Except for <u>handling by an approved testing facility, a</u>
- 9 USDA-licensed hemp producer, or a cultivator licensed under section 2-505
- 10 facilities, a person shall not process, handle, or broker hemp plants or
- 11 <u>plant parts other than hemp seeds</u> in this state unless the person meets
- 12 the requirements of section 2-5701 or is in compliance with this section
- 13 and licensed as a processor-handler or broker under the Nebraska Hemp
- 14 Farming Act.
- 15 (2) Before a person other than an approved testing facility may be
- 16 licensed to process, handle, or broker hemp in this state, such person
- 17 shall submit an application on a form prescribed by the department that
- 18 includes, but is not limited to, the following:
- 19 (a) If the applicant is an individual, the applicant's full name,
- 20 birthdate, mailing address, telephone number, and valid email address;
- 21 (b) If the applicant is an entity and not an individual, the name of
- 22 the applicant, mailing address, telephone number, and valid email
- 23 address, the full name of each officer and director, partner, member, or
- 24 owner owning in excess of ten percent of equity or stock in such entity,
- 25 and the birthdate, title, mailing address, telephone number, and valid
- 26 email address of each such person;
- 27 (c) The street address, legal description, location ID, and GPS
- 28 coordinates for the site where hemp will be processed or handled, if
- 29 applicable; and
- 30 (d) Maps depicting the site where hemp will be processed or handled,
- 31 if applicable, with appropriate indications for entrances and specific

1 locations corresponding to the GPS coordinates provided under subdivision

- 2 (c) of this subsection.
- 3 (3) Before a person other than an approved testing facility may be
- 4 licensed to process, handle, or broker hemp, such person shall submit
- 5 with the application a nonrefundable application fee as set by the
- 6 department pursuant to section 2-508.
- 7 (4) Before a person other than an approved testing facility may be
- 8 licensed to process or handle hemp, such person shall submit with the
- 9 application a nonrefundable site registration fee as set by the
- 10 department pursuant to section 2-508. The site registration fee shall be
- 11 paid for each separate site where hemp is processed or handled.
- 12 Subsequent modifications to the sites listed in the application shall be
- 13 submitted on forms prescribed by the department along with the site
- 14 modification fee and shall only take effect upon written approval of the
- department. The applicant must certify that all sites where hemp is to be
- 16 processed or handled are under the control of the applicant and that the
- 17 department shall have unlimited access to all such sites.
- 18 (5) An After the department receives approval by the United States
- 19 Secretary of Agriculture for the state plan submitted pursuant to section
- 20 $\frac{2-516}{1}$, an initial processor-handler or broker license application may be
- 21 submitted at any time. An initial processor-handler or broker license
- 22 issued by the department expires on December 31 in the calendar year for
- 23 which it was issued.
- 24 (6) A renewal application for a processor-handler or broker license
- 25 shall be submitted on forms prescribed by the department. A renewal
- 26 application is due by December 31 and shall be accompanied by the
- 27 processor-handler or broker license fee and, if applicable, the site
- 28 registration fee for all sites listed in the renewal application. The
- 29 renewal processor-handler or broker license is valid from January 1 or
- 30 when the license is granted, whichever is later, through December 31 next
- 31 following.

- 1 (7) A processor-handler or broker license shall lapse automatically
- 2 upon a change of ownership or location, and a new license must be
- 3 obtained. The licensee shall promptly provide notice of change in
- 4 ownership or location to the department.
- 5 (8) A processor-handler licensee who also brokers hemp shall not be
- 6 required to also obtain a broker license under this section.
- 7 (9) An application and supporting documents submitted to the
- 8 department under this section are not public records subject to
- 9 disclosure pursuant to sections 84-712 to 84-712.09. Such information may
- 10 be submitted to the United States Department of Agriculture pursuant to
- 11 the requirements of section 10113 of the federal Agriculture Improvement
- 12 Act of 2018, Public Law 115-334, as such section existed on January 1,
- 13 2019, or any other federal statute, rule, or regulation, and may be
- 14 submitted to law enforcement.
- 15 Sec. 6. Section 2-507, Revised Statutes Supplement, 2019, is amended
- 16 to read:
- 17 2-507 (1) The department shall deny may adopt and promulgate rules
- 18 and regulations governing the approval and denial of cultivator,
- 19 processor-handler, and broker license applications. Such applications
- 20 shall be denied if they are incomplete or deficient, or if the applicant
- 21 does not meet minimum qualifications, including, but not limited to:
- 22 (a) The applicant, if an individual, is at least eighteen years of
- 23 age;
- 24 (b) The site registered by the applicant is located in this state;
- 25 (c) The applicant has no unpaid fees or fines owed to the state
- 26 under the Nebraska Hemp Farming Act;
- 27 (d) The applicant has not had a cultivator, processor-handler, or
- 28 broker license revoked in the five years preceding the date of
- 29 application; or
- 30 (e) The applicant has not been deemed ineligible:
- 31 (i) At any time under this section;

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1 (ii) In the five years preceding the date of application under

- 2 section 2-511; or
- 3 (iii) In the ten years preceding the date of application under
- 4 section 2-512; or
- (f) (e) Any individual listed in the application for a cultivator,
- 6 processor-handler, or broker license has not been convicted of a felony
- 7 related to a controlled substance under either state or federal law
- 8 within the preceding ten years.
- 9 (2) If an application is incomplete or deficient, the department
- 10 shall, in a timely manner, notify the applicant in writing describing the
- 11 reason or reasons and request additional information. If such application
- 12 is not corrected or supplemented within thirty days after the
- 13 department's request, the department shall deny the application.
- 14 (3) Any person who intentionally and materially falsifies any
- 15 information contained in an application under the Nebraska Hemp Farming
- 16 Act shall be ineligible to obtain a license to operate as a cultivator,
- 17 processor-handler, or broker.
- 18 (4) A person aggrieved by the denial of a license may request a
- 19 hearing pursuant to section 2-513.
- 20 Sec. 7. Section 2-510, Revised Statutes Supplement, 2019, is amended
- 21 to read:
- 22 2-510 (1) A cultivator, processor-handler, or broker consents to all
- 23 of the following:
- 24 (a) A background check for any felony controlled substance charge in
- 25 the ten years prior to the time of application completed by the
- 26 department or a law enforcement agency at the direction of the
- 27 department, at any time, for all of the individuals listed on the
- 28 cultivator's, processor-handler's, or broker's application at the
- 29 applicant's expense, which shall be in addition to the application and
- 30 registration fees;
- 31 (b) Entry onto, and inspection of, all registered sites by the

- 1 department or by persons at the direction of the department, with or
- 2 without cause, and with reasonable advance notice;
- 3 (c) Testing of samples of any hemp or hemp material;
- 4 (d) Destruction of any of the following:
- 5 (i) Hemp found to have a measured delta-9 tetrahydrocannabinol
- 6 concentration greater than the acceptable hemp THC level. Only hemp from
- 7 lots found to have a measured delta-9 tetrahydrocannabinol concentration
- 8 greater than the acceptable hemp THC level shall be subject to
- 9 <u>destruction</u> that allowed by the Nebraska Hemp Farming Act;
- 10 (ii) Hemp intended for commercial purposes that is present at a
- 11 location not included in a cultivator's or processor-handler's
- 12 application; and
- 13 (iii) Hemp that is cultivated, processed, handled, or brokered in a
- 14 manner that violates the Nebraska Hemp Farming Act or the rules and
- 15 regulations adopted and promulgated thereunder; and
- 16 (e) Inspections by the department, at least annually, of cultivators
- 17 and processor-handlers to verify that hemp is not cultivated, processed,
- 18 or handled in violation of the Nebraska Hemp Farming Act.
- 19 (2) A cultivator, processor-handler, or broker acknowledges that all
- 20 risk of financial loss under the Nebraska Hemp Farming Act is borne by
- 21 such person. No compensation shall be paid by the department or the State
- 22 of Nebraska for destruction of any hemp under this section.
- 23 Sec. 8. Section 2-511, Revised Statutes Supplement, 2019, is amended
- 24 to read:
- 25 2-511 (1) For purposes of this section, a negligent violation shall
- 26 include, but not be limited to:
- 27 (a) Failure to provide an accurate legal description of land on
- 28 which a person cultivates hemp;
- 29 <u>(b) Failure to obtain a license or other required authorization from</u>
- 30 the department; or
- 31 (c) Production of cannabis with a delta-9 tetrahydrocannabinol

- 1 concentration exceeding the acceptable hemp THC level. A cultivator does
- 2 <u>not commit a negligent violation under this subsection if the cultivator</u>
- 3 has made reasonable efforts to grow hemp and the cannabis does not have a
- 4 <u>delta-9 tetrahydrocannabinol concentration of more than 0.5 percent on a</u>
- 5 <u>dry weight basis.</u>
- (2) (1) Upon a determination by the director that any person in the
- 7 state has negligently unintentionally violated the Nebraska Hemp Farming
- 8 Act, a state plan as described in section 2-516 approved by the United
- 9 States Department of Agriculture, any rules and regulations adopted and
- 10 promulgated under the act, a corrective action plan issued pursuant to
- 11 this section, or an order of the director, the director may:
- 12 (a) Issue an order specifying the provisions of the act, state plan,
- 13 rule or regulation, corrective action plan, or order alleged to <u>have been</u>
- 14 be violated and the facts alleged to constitute a violation;
- (b) Issue a cease and desist order to the violator; and
- 16 (c) Issue an order for a corrective action plan in accordance with
- 17 this section.
- 18 (3) (2) Any person who commits a <u>negligent</u> violation under this
- 19 section shall not be subject to any additional criminal enforcement by
- 20 state or local government authorities other than authorized under this
- 21 section.
- 22 (4) (3) Any person who negligently unintentionally violates the
- 23 Nebraska Hemp Farming Act, a state plan as described in section 2-516
- 24 approved by the United States Department of Agriculture, any rules and
- 25 regulations adopted and promulgated under the act, a corrective action
- 26 plan issued pursuant to this section, or an order of the director three
- 27 times in a five-year period shall be ineligible to obtain a license to
- 28 cultivate, handle, process, or broker hemp for a period of five years
- 29 beginning on the date of the third violation.
- 30 (5) (4) If the director orders issuance of a corrective action plan,
- 31 such plan may include:

- 1 (a) A reasonable date by which the licensee shall correct the
- 2 <u>negligent</u> unintentional violation;
- 3 (b) A requirement that the licensee shall periodically report to the
- 4 department on the compliance of the licensee with the corrective action
- 5 plan for a period of not less than the next two calendar years;
- 6 (c) An administrative fine of up to five hundred dollars per day;
- 7 and
- 8 (d) Temporary suspension of a license to operate as a cultivator,
- 9 processor-handler, or broker.
- 10 (6) (5) Upon violation of a corrective action plan, the director may
- 11 issue an amended corrective action plan.
- 12 (7) (6) A person aggrieved by an order of the director may request a
- 13 hearing pursuant to section 2-513.
- 14 (8) (7) The director shall advise the Attorney General of the
- 15 failure of any person to pay an administrative fine imposed under this
- 16 section. The Attorney General shall bring an action in Lancaster County
- 17 district court to recover the fine.
- 18 (9) (8) Any administrative fine collected under this section shall
- 19 be remitted to the State Treasurer for distribution in accordance with
- 20 Article VII, section 5, of the Constitution of Nebraska.
- 21 Sec. 9. Section 2-512, Revised Statutes Supplement, 2019, is amended
- 22 to read:
- 23 2-512 (1) Upon a determination by the director that any person in
- 24 the state has, with a culpable mental state greater than negligence,
- 25 intentionally violated the Nebraska Hemp Farming Act, a state plan
- 26 approved by the United States Department of Agriculture, any rules and
- 27 regulations adopted and promulgated under the act, or an order of the
- 28 director, the director shall:
- 29 (a) Notify the United States Attorney General;
- 30 (b) Notify the Attorney General; and
- 31 (c) Notify the county attorney for the county in which the violation

- 1 occurred.
- 2 (2) Any person who, with a culpable mental state greater than
- 3 <u>negligence</u>, intentionally violates the Nebraska Hemp Farming Act, a state
- 4 plan as described in section 2-516 approved by the United States
- 5 Department of Agriculture, any rules and regulations adopted and
- 6 promulgated under the act, a corrective action plan issued pursuant to
- 7 this section, or an order of the director three times in a five-year
- 8 period shall be ineligible to obtain a license to cultivate, handle,
- 9 process, or broker hemp for a period of ten years beginning on the date
- 10 of the third violation.
- 11 (3) A person aggrieved by an order of the director may request a
- 12 hearing pursuant to section 2-513.
- 13 (4) For purposes of this section, culpable mental state greater than
- 14 <u>negligence means to act intentionally, knowingly, willfully, or</u>
- 15 recklessly.
- 16 Sec. 10. Section 2-514, Revised Statutes Supplement, 2019, is
- 17 amended to read:
- 18 2-514 (1) Hemp from each cultivation site registered with the
- 19 department shall be sampled for compliance with the acceptable hemp THC
- 20 level within fifteen days tested for delta-9 tetrahydrocannabinol
- 21 concentration prior to harvest and tested by an approved testing facility
- 22 at the licensee's expense. Testing shall be performed for each lot of
- 23 <u>hemp growing at the cultivation site.</u> The results of such tests shall be
- 24 certified directly to the department by the approved testing facility
- 25 prior to harvest. The test results shall identify the lot for the hemp
- 26 represented by the sample location ID where the hemp was cultivated.
- 27 (2) The department may, at its discretion, conduct sampling and
- 28 testing of any hemp from any licensee at any time.
- 29 (3) The department may adopt and promulgate rules and regulations
- 30 governing the sampling and testing of hemp, including, but not limited
- 31 to, the number of samples required, the procedure for gathering samples,

- 1 and certification of the test results to the department.
- 2 (4) Testing of hemp required under this section shall be conducted
- 3 pursuant to standards adopted by the department using post-
- 4 decarboxylation or other similarly reliable methods for the testing of
- 5 delta-9 tetrahydrocannabinol concentration. The testing methodology shall
- 6 consider the potential conversion of delta-9 tetrahydrocannabinolic acid
- 7 in hemp into THC and the test results shall measure total available THC
- 8 <u>derived from the sum of the THC and delta-9 tetrahydrocannabinolic acid</u>
- 9 <u>content</u>.
- 10 (5) Testing of hemp shall be conducted by <u>an approved</u> a testing
- 11 facility approved by the department.
- 12 (6) The department shall create and maintain a list of approved
- 13 testing facilities.
- 14 (7) The entire hemp plant is not required to be submitted for
- 15 testing.
- 16 (8) The test sample shall be obtained in compliance with the
- 17 Agriculture Improvement Act of 2018 from flowering tops when flowering is
- 18 occurring, shall be approximately eight inches in length, and shall
- 19 consist of the fan leaf, the stalk, the flower, and, if available, the
- 20 seed head.
- 21 (9) The requirements of this section shall be sufficient for both
- 22 dioecious and monoecious cultivars.
- 23 (10) The approved testing facility shall provide a report giving the
- 24 results of the potency analysis of each sample. Measurement of
- 25 uncertainty shall be estimated and reported with test results.
- 26 <u>Laboratories shall use appropriate validated methods and procedures for</u>
- 27 <u>all testing activities and evaluation of measurement of uncertainty.</u> For
- 28 tests directed by the department, the report shall be provided to the
- 29 licensee and a copy of the report shall be issued to the department. The
- 30 report shall be provided before the harvest date, if applicable.
- 31 (11) When a test result is adverse, the department may require a

- 1 licensee to have further tests done and may require harvesting and
- 2 destruction of any plants in any portions of the site containing
- 3 noncompliant plants.
- 4 Sec. 11. Section 2-515, Revised Statutes Supplement, 2019, is
- 5 amended to read:
- 6 2-515 (1) Any cultivator transporting hemp cultivated under the
- 7 Nebraska Hemp Farming Act shall carry with the hemp being transported a
- 8 copy of the cultivator license under which it was cultivated and, except
- 9 for samples of hemp being transported for testing to determine the THC
- 10 level pursuant to section 2-514 or for any other official or private
- 11 <u>testing purpose</u>, a copy of the test results pertaining to <u>each lot of</u>
- 12 such hemp being transported.
- 13 (2) Any processor-handler transporting hemp processed under the
- 14 Nebraska Hemp Farming Act shall carry with the hemp being transported a
- 15 copy of the processor-handler license under which the hemp is being
- 16 transported and a copy of the test results pertaining to such hemp.
- 17 <u>(3) At least seven days prior to the transportation of hemp</u>
- 18 initiated by a licensee, such licensee shall notify the department of the
- 19 estimated date the hemp will be transported from the registered site.
- 20 Such notification shall be given in a form and manner prescribed by the
- 21 department. The department will provide such notification to the Nebraska
- 22 State Patrol within two business days of receiving the notification from
- 23 <u>the licensee.</u>
- 24 (3) Any person other than a cultivator or processor-handler who is
- 25 transporting hemp shall carry with such hemp being transported (a) a bill
- 26 of lading indicating the owner of the hemp, the point of origin of the
- 27 hemp, and the destination of the hemp and (b) either a copy of the test
- 28 results pertaining to such hemp or other documentation affirming that the
- 29 hemp was produced in compliance with section 10113 of the federal
- 30 Agriculture Improvement Act of 2018, Public Law 115-334, as such section
- 31 existed on January 1, 2019.

- 1 (4)(a) The department may develop a form bill of lading for use by a
- 2 person transporting hemp pursuant to subsection (3) of this section for
- 3 hemp originating in this state. Such bill of lading shall, at a minimum,
- 4 identify the transporting person and indicate the owner, point of origin,
- 5 and destination of the hemp.
- 6 (b) The department, in consultation with the Nebraska State Patrol,
- 7 may adopt and promulgate rules and regulations regulating the carrying or
- 8 transporting of hemp in this state to ensure that marijuana or any other
- 9 controlled substance is not disguised as hemp and carried or transported
- 10 into, within, or through this state.
- 11 (c) No person shall carry or transport hemp in this state unless
- 12 such hemp is:
- 13 (i) Produced in compliance with:
- 14 (A) For hemp originating in this state, the requirements of section
- 15 10113 of the federal Agriculture Improvement Act of 2018, Public Law
- 16 115-334, as such section existed on January 1, 2019, and the Nebraska
- 17 Hemp Farming Act and any rules and regulations adopted and promulgated
- 18 thereunder; or
- 19 (B) For hemp originating outside this state, the requirements of
- 20 section 10113 of the federal Agriculture Improvement Act of 2018, Public
- 21 Law 115-334, as such section existed on January 1, 2019; and
- 22 (ii) Carried or transported as provided in subsection (1), (2), or
- 23 (3) of this section.
- 24 (d) No person shall transport hemp in this state concurrently with
- 25 any other plant material that is not hemp.
- 26 (5)(a) A peace officer may detain any person carrying or
- 27 transporting hemp in this state if such person does not provide the
- 28 documentation required by this section. Unless the peace officer has
- 29 probable cause to believe the hemp is, or is being carried or transported
- 30 with, marijuana or any other controlled substance, the peace officer
- 31 shall immediately release the hemp and the person carrying or

- 1 transporting such hemp upon production of such documentation.
- 2 (b) The failure of a person detained as described in this subsection
- 3 to produce documentation required by this section shall constitute
- 4 probable cause to believe the hemp may be marijuana or any other
- 5 controlled substance. In such case, a peace officer may collect such hemp
- 6 for testing to determine the delta-9 tetrahydrocannabinol concentration
- 7 in the hemp, and, if the peace officer has probable cause to believe the
- 8 person detained is carrying or transporting marijuana or any other
- 9 controlled substance in violation of state or federal law, the peace
- 10 officer may seize and impound the hemp or marijuana or other controlled
- 11 substance and arrest such person.
- 12 (c) This subsection does not limit or restrict in any way the power
- 13 of a peace officer to enforce violations of the Uniform Controlled
- 14 Substances Act and federal law regulating marijuana and other controlled
- 15 substances.
- 16 (6) In addition to any other penalties provided by law, including
- 17 those imposed under the Nebraska Hemp Farming Act, any person who
- 18 intentionally violates this section shall be quilty of a Class IV
- 19 misdemeanor and fined not more than one thousand dollars.
- 20 Sec. 12. Section 2-516, Revised Statutes Supplement, 2019, is
- 21 amended to read:
- 22 2-516 (1) No later than December 31, 2019, the director, in
- 23 consultation with the Governor and the Attorney General, shall submit to
- 24 the United States Secretary of Agriculture for approval a state plan by
- 25 which the department shall regulate the cultivation, handling, and
- 26 processing of hemp. Such state plan shall include, at a minimum:
- 27 (a) A practice to maintain relevant information regarding land on
- 28 which hemp is cultivated, handled, or processed in Nebraska, including a
- 29 legal description of the land, for a period of not less than three
- 30 calendar years;
- 31 (b) A procedure for testing, using post-decarboxylation or other

- 1 similarly reliable methods, delta-9 tetrahydrocannabinol concentration of
- 2 hemp cultivated in Nebraska;
- 3 (c) A procedure for the effective destruction of hemp that is
- 4 cultivated, processed, or handled in violation of the Nebraska Hemp
- 5 Farming Act;
- 6 (d) A procedure to implement enforcement procedures under the act;
- 7 (e) A procedure for conducting, at a minimum, annual inspections of
- 8 a random sample of hemp cultivators and processor-handlers to verify that
- 9 hemp is not being cultivated, processed, or handled in violation of state
- 10 or federal law;
- 11 (f) A procedure for submitting required information to the United
- 12 States Department of Agriculture, as required; and
- 13 (g) A certification that the state has the resources and personnel
- 14 needed to carry out the practices and procedures required by the act and
- 15 federal law.
- 16 (2) If the United States Secretary of Agriculture disapproves the
- 17 plan, the director, in consultation with the Governor and the Attorney
- 18 General, shall submit an amended state plan to the secretary within
- 19 ninety days after such disapproval.
- 20 (3) The director shall have the authority to alter or amend the
- 21 state plan as required, consistent with the Nebraska Hemp Farming Act and
- 22 federal law.
- 23 (4) Nothing in the Nebraska Hemp Farming Act shall be construed to
- 24 be less restrictive than section 10113 of the federal Agriculture
- 25 Improvement Act of 2018, Public Law 115-334, as such section existed on
- 26 January 1, 2019.
- 27 Sec. 13. Section 2-517, Revised Statutes Supplement, 2019, is
- 28 amended to read:
- 29 2-517 (1) The Nebraska Hemp Commission is created. The commission
- 30 shall consist of the following members:
- 31 (a) The dean of the University of Nebraska College of Agricultural

- 1 Sciences and Natural Resources or his or her designee;
- 2 (b) One member representing postsecondary institutions other than
- 3 the University of Nebraska; and
- 4 (c) Three members appointed by the Governor representing the
- 5 following interests:
- 6 (i) Two Nebraska farmers with an interest in cultivating hemp; and
- 7 (ii) A manufacturer of hemp products.
- 8 (2) Members appointed pursuant to subdivisions (1)(b) and (c) of
- 9 this section shall serve a term of four years and may be reappointed. A
- 10 majority of the members of the commission shall constitute a quorum. The
- 11 commission shall annually elect one member from among the remaining
- 12 members to serve as chairperson. The commission shall meet quarterly and
- 13 may meet more often upon the call of the chairperson or by request of a
- 14 majority of the members. The commission shall be appointed no later than
- 15 <u>sixty days after the operative date of this section</u> and conduct its first
- 16 meeting no later than thirty days after appointment of the commission
- 17 September 1, 2019. The members of the commission shall serve without pay
- 18 but shall receive expenses incurred while on official business as
- 19 provided in sections 81-1174 to 81-1177.
- 20 (3) The commission shall have primary responsibility for promoting
- 21 the Nebraska hemp industry and shall have the following powers and
- 22 duties:
- 23 (a) To appoint and fix the salary of such support staff and
- 24 employees, who shall serve at the pleasure of the commission, as may be
- 25 required for the proper discharge of the functions of the commission;
- 26 (b) To prepare and approve a budget;
- 27 (c) To adopt and promulgate reasonable rules and regulations
- 28 necessary to carry out this section and section 2-519;
- 29 (d) To contract for services and authorize the expenditure of funds
- 30 which are necessary for the proper operation of this section and section
- 31 2-519;

- 1 (e) To keep minutes of its meetings and other books and records
- 2 which will clearly reflect all of the acts and transactions of the
- 3 commission and to keep such records open to public examination by any
- 4 person during normal business hours;
- 5 (f) To prohibit using any funds collected by the commission to
- 6 directly or indirectly support or oppose any candidate for public office
- 7 or to influence state legislation; and
- 8 (q) To establish an administrative office at such place in the state
- 9 as may be suitable for the proper discharge of commission functions.
- 10 (4) The commission shall periodically report to the Governor and to
- 11 the Legislature on hemp policies and practices that will result in the
- 12 proper and legal growth, management, marketing, and use of the state's
- 13 hemp industry. Any report submitted to the Legislature shall be submitted
- 14 electronically. Such policies and practices shall, at a minimum, address
- 15 the following:
- 16 (a) Federal laws and regulatory constraints;
- 17 (b) The economic and financial feasibility of a hemp market in
- 18 Nebraska;
- 19 (c) Nebraska businesses that may potentially utilize hemp;
- 20 (d) Examination of research on hemp production and utilization;
- 21 (e) The potential for globally marketing Nebraska hemp;
- 22 (f) The feasibility of private funding for a Nebraska hemp research
- 23 program;
- 24 (g) Law enforcement concerns;
- 25 (h) Statutory and regulatory schemes for the cultivation of hemp by
- 26 private producers; and
- 27 (i) Technical support and education about hemp.
- 28 (5) The commission is authorized to develop and coordinate programs
- 29 to research and promote hemp, including, but not limited to, cultivating,
- 30 handling, processing, transporting, marketing, and selling hemp.
- 31 (6) The commission shall establish such programs with the goal of

- 1 securing at least twenty percent participation by small and emerging
- 2 businesses in the Nebraska hemp industry, including, but not limited to,
- 3 cultivating, handling, processing, transporting, marketing, and selling
- 4 hemp.
- 5 Sec. 14. (1) After the department receives approval by the United
- 6 States Secretary of Agriculture of the state plan as described in section
- 7 2-516, and as long as such state plan remains in effect, it is the intent
- 8 of the Legislature that all applications for licensure as a cultivator,
- 9 processor-handler, or broker under the Nebraska Hemp Farming Act shall be
- 10 <u>accepted and considered, and that all persons meeting the requirements</u>
- 11 for licensure under the act shall be issued a license.
- 12 (2) It is the further intent of the Legislature to appropriate fifty
- 13 thousand dollars from the General Fund for fiscal year 2020-21 and fifty
- 14 thousand dollars from the General Fund for fiscal year 2021-22, to Agency
- 15 No. 18, Department of Agriculture, Program No. 78, to supplement cash
- 16 funds derived from fees and other charges collected under the act to
- 17 <u>defray the costs incurred by the department to carry out the act. The</u>
- 18 Legislature intends that for fiscal year 2022-23 and each fiscal year
- 19 thereafter, the hemp licensure and regulatory program authorized under
- 20 the act shall be self-funding through fees and other charges collected
- 21 <u>under the act.</u>
- 22 Sec. 15. Section 2-5701, Revised Statutes Supplement, 2019, is
- 23 amended to read:
- 24 2-5701 (1) A postsecondary institution in this state or the
- 25 Department of Agriculture may cultivate industrial hemp if the industrial
- 26 hemp is cultivated for purposes of research conducted under an
- 27 agricultural pilot program or other agricultural or academic research.
- 28 (2) Sites used for cultivating industrial hemp must be certified by,
- 29 and registered with, the Department of Agriculture.
- 30 (3)(a) Prior to approval by the United States Secretary of
- 31 Agriculture of the state plan as provided in section 2-516, a person with

- 1 a valid licensing agreement with the department pursuant to this section
- 2 may cultivate, handle, or process industrial hemp as a part of the
- 3 department's agricultural pilot program. Qualified applicants shall be
- 4 selected at random by the department. To be qualified to apply and to
- 5 retain a valid licensing agreement, a cultivator or processor-handler
- 6 shall comply with all applicable requirements set forth in the Nebraska
- 7 Hemp Farming Act, except that a licensing agreement shall be required in
- 8 lieu of any license requirements under the act.
- 9 (b) A cultivator or processor-handler shall pay the license
- 10 application fee, site registration fee, and site modification fee, if
- 11 applicable, established in section 2-508 for each one-year licensing
- 12 agreement and shall be required to submit a report for department
- 13 research purposes. The report shall be submitted as required by the
- 14 department. All fees collected by the department under this section shall
- 15 be remitted to the State Treasurer for credit to the Nebraska Hemp
- 16 Program Fund.
- 17 (c) Licensing agreements shall establish procedures for sampling and
- 18 testing of industrial hemp, effective destruction of noncompliant
- 19 industrial hemp, and department inspections to monitor compliance with
- 20 the agreements.
- 21 (d) A cultivator or processor-handler who has had a licensing
- 22 agreement terminated for failure to comply with the agreement or the
- 23 Nebraska Hemp Farming Act, or any rules or regulations adopted and
- 24 promulgated under the act, may request a hearing as set forth in section
- 25 2-513.
- 26 (e) The Department of Agriculture may adopt and promulgate rules and
- 27 regulations as necessary to carry out this section.
- 28 (4) For purposes of this section:
- 29 (a) Agricultural pilot program means a pilot program to study the
- 30 cultivation or marketing of industrial hemp;
- 31 (b) Cultivate and cultivator have the same meaning as in section

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- 1 2-503;
- 2 (c) Handle has the same meaning as in section 2-503;
- 3 (d) Industrial hemp means hemp as defined in section 2-503;
- 4 (e) Postsecondary institution has the same meaning as in section
- 5 2-503; and
- 6 (f) Process and processor-handler have the same meaning as in
- 7 section 2-503.
- 8 (5) This section terminates on November 1, 2020.
- 9 Sec. 16. Section 28-101, Revised Statutes Supplement, 2019, is
- 10 amended to read:
- 11 28-101 Sections 28-101 to 28-1357 and 28-1601 to 28-1603 <u>and section</u>
- 12 <u>18 of this act</u> shall be known and may be cited as the Nebraska Criminal
- 13 Code.
- 14 Sec. 17. Section 28-401.01, Revised Statutes Cumulative Supplement,
- 15 2018, is amended to read:
- 16 28-401.01 Sections 28-401 to 28-456.01 and 28-458 to 28-475 and
- 17 <u>section 18 of this act</u>shall be known and may be cited as the Uniform
- 18 Controlled Substances Act.
- 19 Sec. 18. <u>(1) Any person other than the Department of Agriculture, a</u>
- 20 <u>cultivator, a processor-handler, or an approved testing facility who is</u>
- 21 transporting hemp shall carry with such hemp being transported (a) a bill
- 22 of lading indicating the owner of the hemp, the point of origin of the
- 23 hemp, and the destination of the hemp and (b) either a copy of the test
- 24 results pertaining to such hemp or other documentation affirming that the
- 25 hemp was produced in compliance with the federal Agriculture Improvement
- 26 Act of 2018.
- 27 (2)(a) No person shall carry or transport hemp in this state unless
- 28 such hemp is:
- 29 <u>(i) Produced in compliance with:</u>
- 30 (A) For hemp originating in this state, the requirements of the
- 31 federal Agriculture Improvement Act of 2018 and the Nebraska Hemp Farming

- 1 Act and any rules and regulations adopted and promulgated thereunder; or
- 2 (B) For hemp originating outside this state, the requirements of the
- 3 <u>federal Agriculture Improvement Act of 2018; and</u>
- 4 (ii) Carried or transported as provided in section 2-515 or
- 5 <u>subsection (1) of this section.</u>
- 6 (b) No person shall transport hemp in this state concurrently with
- 7 any other plant material that is not hemp.
- 8 (3)(a) A peace officer may detain any person carrying or
- 9 transporting hemp in this state if such person does not provide the
- 10 documentation required by this section and section 2-515. Unless the
- 11 peace officer has probable cause to believe the hemp is, or is being
- 12 <u>carried or transported with, marijuana or any other controlled substance,</u>
- 13 the peace officer shall immediately release the hemp and the person
- 14 carrying or transporting such hemp upon production of such documentation.
- 15 (b) The failure of a person detained as described in this subsection
- 16 to produce documentation required by this section shall constitute
- 17 probable cause to believe the hemp may be marijuana or another controlled
- 18 substance. In such case, a peace officer may collect such hemp for
- 19 testing to determine the delta-9 tetrahydrocannabinol concentration in
- 20 the hemp, and, if the peace officer has probable cause to believe the
- 21 person detained is carrying or transporting marijuana or any other
- 22 controlled substance in violation of state or federal law, the peace
- 23 officer may seize and impound the hemp or marijuana or other controlled
- 24 <u>substance and arrest such person.</u>
- 25 (c) This subsection does not limit or restrict in any way the power
- 26 of a peace officer to enforce violations of the Uniform Controlled
- 27 <u>Substances Act and federal law regulating marijuana and other controlled</u>
- 28 substances.
- 29 (4) In addition to any other penalties provided by law, including
- 30 those imposed under the Nebraska Hemp Farming Act, any person who
- 31 intentionally violates this section shall be guilty of a Class IV

- 1 misdemeanor and fined not more than one thousand dollars.
- 2 (5) This section does not apply to a person transporting hemp
- 3 products purchased at retail in small amounts for personal or household
- 4 use and not intended for resale.
- 5 (6) For purposes of this section:
- 6 (a) Agriculture Improvement Act of 2018 has the same meaning as in
- 7 <u>section 2-503;</u>
- 8 (b) Approved testing facility has the same meaning as in section
- 9 2-503;
- 10 (c) Cultivator has the same meaning as in section 2-503; and
- 11 (d) Processor-handler has the same meaning as in section 2-503.
- 12 Sec. 19. Sections 13 and 20 of this act become operative on July 1,
- 13 2021. The other sections of this act become operative on their effective
- 14 date.
- 15 Sec. 20. Original section 2-517, Revised Statutes Supplement, 2019,
- 16 is repealed.
- 17 Sec. 21. Original section 28-401.01, Revised Statutes Cumulative
- 18 Supplement, 2018, and sections 2-501, 2-503, 2-504, 2-505, 2-506, 2-507,
- 19 2-510, 2-511, 2-512, 2-514, 2-515, 2-516, 2-5701, and 28-101, Revised
- 20 Statutes Supplement, 2019, are repealed.
- 21 Sec. 22. Since an emergency exists, this act takes effect when
- 22 passed and approved according to law.