LEGISLATURE OF NEBRASKA
ONE HUNDRED SIXTH LEGISLATURE
SECOND SESSION

LEGISLATIVE BILL 924

FINAL READING

Introduced by Chambers, 11; Wayne, 13.

Read first time January 10, 2020

Committee: Judiciary

A BILL FOR AN ACT relating to law enforcement; to amend sections 23-1701.01 and 81-1414.07, Reissue Revised Statutes of Nebraska, and section 20-504, Revised Statutes Cumulative Supplement, 2018; to change provisions relating to racial profiling prevention policies; to prohibit law enforcement agencies failing to comply with racial profiling monitoring and reporting requirements from receiving funding from the Nebraska Commission on Law Enforcement and Criminal Justice as prescribed; to require anti-bias and implicit bias training for law enforcement officers; and to repeal the original sections.

Be it enacted by the people of the State of Nebraska,
Section 1. Section 20-504, Revised Statutes Cumulative Supplement, 2018, is amended to read:

20-504 (1) The Nebraska State Patrol, the county sheriffs, all city and village police departments, and any other law enforcement agency in this state shall adopt and provide a copy to the Nebraska Commission on Law Enforcement and Criminal Justice of a written policy that prohibits the detention of any person or a motor vehicle stop when such action is motivated by racial profiling. Such racial profiling prevention policy shall include definitions consistent with section 20-503 and one or more internal methods of prevention and enforcement, including, but not limited to:

(a) Internal affairs investigation;

(b) Preventative measures including extra training at the Nebraska Law Enforcement Training Center focused on avoidance of apparent or actual racial profiling;

(c) Anti-bias and implicit bias training and testing designed to minimize apparent or actual racial profiling;

(d) Early intervention with any particular personnel determined by the administration of the agency to have committed, participated in, condoned, or attempted to cover up any instance of racial profiling; and

(e) Disciplinary measures or other formal or informal methods of prevention and enforcement.

None of the preventative or enforcement measures shall be implemented contrary to the collective-bargaining agreement provisions or personnel rules under which the member or officer in question is employed.

(2) The Nebraska Commission on Law Enforcement and Criminal Justice may develop and distribute a suggested model written racial profiling prevention policy for use by law enforcement agencies, but the commission shall not mandate the adoption of the model policy except for any particular law enforcement agency which fails to timely create and
provide to the commission a policy for the agency in conformance with the minimum standards set forth in this section.

(3) With respect to a motor vehicle stop, on and after January 1, 2002, the Nebraska State Patrol, the county sheriffs, all city and village police departments, and any other law enforcement agency in this state shall record and retain the following information using the form developed and promulgated pursuant to section 20-505:

(a) The number of motor vehicle stops;
(b) The characteristics of race or ethnicity of the person stopped. The identification of such characteristics shall be based on the observation and perception of the law enforcement officer responsible for reporting the motor vehicle stop and the information shall not be required to be provided by the person stopped;
(c) If the stop is for a law violation, the nature of the alleged law violation that resulted in the motor vehicle stop;
(d) Whether a warning or citation was issued, an arrest made, or a search conducted as a result of the motor vehicle stop. Search does not include a search incident to arrest or an inventory search; and
(e) Any additional information that the Nebraska State Patrol, the county sheriffs, all city and village police departments, or any other law enforcement agency in this state, as the case may be, deems appropriate.

(4) The Nebraska Commission on Law Enforcement and Criminal Justice may develop a uniform system for receiving allegations of racial profiling. The Nebraska State Patrol, the county sheriffs, all city and village police departments, and any other law enforcement agency in this state shall provide to the commission (a) a copy of each allegation of racial profiling received and (b) written notification of the review and disposition of such allegation. No information revealing the identity of the law enforcement officer involved in the stop shall be used, transmitted, or disclosed in violation of any collective-bargaining
agreement provision or personnel rule under which such law enforcement
officer is employed. No information revealing the identity of the
complainant shall be used, transmitted, or disclosed in the form alleging
racial profiling.

(5) Any law enforcement officer who in good faith records
information on a motor vehicle stop pursuant to this section shall not be
held civilly liable for the act of recording such information unless the
law enforcement officer's conduct was unreasonable or reckless or in some
way contrary to law.

(6) On or before October 1, 2002, and annually thereafter, the
Nebraska State Patrol, the county sheriffs, all city and village police
departments, and all other law enforcement agencies in this state shall
provide to the Nebraska Commission on Law Enforcement and Criminal
Justice, in such form as the commission prescribes, a summary report of
the information recorded pursuant to subsection (3) of this section.

(7) The Nebraska Commission on Law Enforcement and Criminal Justice
shall, within the limits of its existing appropriations, including any
grant funds which the commission is awarded for such purpose, provide for
an annual review and analysis of the prevalence and disposition of motor
vehicle stops based on racial profiling and allegations of racial
profiling involved in other detentions reported pursuant to this section.
After the review and analysis, the commission may, when it deems
warranted, inquire into and study individual law enforcement agency
circumstances in which the raw data collected and analyzed raises at
least some issue or appearance of possible racial profiling. The
commission may make recommendations to any such law enforcement agency
for the purpose of improving measures to prevent racial profiling or the
appearance of racial profiling. The results of such review, analysis,
inquiry, and study and any recommendations by the commission to any law
enforcement agency shall be reported annually to the Governor and the
Legislature. The report submitted to the Legislature shall be submitted
electronically.

(8) Any law enforcement officer, prosecutor, defense attorney, or probation officer, unless restricted by privilege, who becomes aware of incidents of racial profiling by a law enforcement agency, shall report such incidents to the Nebraska Commission on Law Enforcement and Criminal Justice within thirty days after becoming aware of such practice.

(9) If the Nebraska State Patrol, a county sheriff, a city and village police department, or any other law enforcement agency in this state fails, in a material manner, to record or retain information as required by subsection (3) of this section or to provide the information to the Nebraska Commission on Law Enforcement and Criminal Justice as required by subsection (6) of this section, such agency shall be ineligible to receive loans, grants, funds, or donations administered by the commission until the commission determines that such material failure has been corrected.

Sec. 2. Section 23-1701.01, Reissue Revised Statutes of Nebraska, is amended to read:

23-1701.01 (1) Any candidate for the office of sheriff who does not have a law enforcement officer certificate or diploma issued by the Nebraska Commission on Law Enforcement and Criminal Justice shall submit with the candidate filing form required by section 32-607 a standardized letter issued by the director of the Nebraska Law Enforcement Training Center certifying that the candidate has:

(a) Within one calendar year prior to the deadline for filing the candidate filing form, passed a background investigation performed by the Nebraska Law Enforcement Training Center based on a check of his or her criminal history record information maintained by the Federal Bureau of Investigation through the Nebraska State Patrol. The candidate who has not passed a background investigation shall apply for the background investigation at least thirty days prior to the filing deadline for the candidate filing form; and
(b) Received a minimum combined score on the reading comprehension and English language portions of an adult basic education examination designated by the Nebraska Law Enforcement Training Center.

(2) Each sheriff shall attend the Nebraska Law Enforcement Training Center and receive a certificate attesting to satisfactory completion of the Sheriff's Certification Course within eight months after taking office unless such sheriff has already been awarded a certificate by the Nebraska Commission on Law Enforcement and Criminal Justice attesting to satisfactory completion of such course or unless such sheriff can demonstrate to the Nebraska Police Standards Advisory Council that his or her previous training and education is such that he or she will professionally discharge the duties of the office. Any sheriff in office prior to July 19, 1980, shall not be required to obtain a certificate attesting to satisfactory completion of the Sheriff's Certification Course but shall otherwise be subject to this section. Notwithstanding sections 81-1401 to 81-1414.10, each sheriff shall attend twenty hours of continuing education in criminal justice and law enforcement courses and at least two hours of anti-bias and implicit bias training designed to minimize apparent or actual racial profiling approved by the council each year following the first year of such sheriff's term of office. Such continuing education shall be offered through seminars, advanced education which may include college or university classes, conferences, instruction conducted within the sheriff's office, or instruction conducted over the Internet, except that instruction conducted over the Internet shall be limited to ten hours annually, and shall be of a type which has application to and seeks to maintain and improve the skills of the sheriffs in carrying out the responsibilities of their office.

(3) Notwithstanding section 81-1403, unless a sheriff is able to show good cause for not complying with subsection (2) of this section or obtains a waiver of the training requirements from the council, any sheriff who violates subsection (2) of this section shall be punished by
a fine equal to such sheriff's monthly salary. Each month in which such
violation occurs shall constitute a separate offense.

Sec. 3. Section 81-1414.07, Reissue Revised Statutes of Nebraska, is
amended to read:

81-1414.07 (1) In order to maintain his or her professional status
and serve the law enforcement profession, the community, and the
residents of Nebraska, each law enforcement officer shall attend at least
twenty hours of continuing education courses in the areas of criminal
justice and law enforcement and at least two hours of anti-bias and
implicit bias training designed to minimize apparent or actual racial
profiling during each calendar year beginning on January 1 and ending on
December 31. A law enforcement officer is not required to meet the
continuing education requirements in the year in which he or she first
becomes fully certified.

(2) Continuing education courses may be offered in the form of
seminars, advanced education which may include college or university
classes, conferences, instruction conducted within the law enforcement
officer's law enforcement agency, or instruction conducted over the
Internet, except that instruction conducted over the Internet shall be
limited to ten hours annually, and shall be of a type which has
application to and seeks to maintain and improve the skills of the law
enforcement officer in carrying out his or her duties and
responsibilities.

Sec. 4. Original sections 23-1701.01 and 81-1414.07, Reissue
Revised Statutes of Nebraska, and section 20-504, Revised Statutes
Cumulative Supplement, 2018, are repealed.