## LEGISLATURE OF NEBRASKA

## ONE HUNDRED SIXTH LEGISLATURE

FIRST SESSION

## **LEGISLATIVE BILL 657**

FINAL READING (SECOND)

Introduced by Wayne, 13; Hunt, 8; Slama, 1; Murman, 38; Brandt, 32; Kolterman, 24; Hansen, M., 26.

Read first time January 23, 2019

Committee: Agriculture

1 A BILL FOR AN ACT relating to agriculture; to amend section 2-958, Reissue Revised Statutes of Nebraska, and sections 2-5701, 28-401, 2 and 81-2,162.27, Revised Statutes Cumulative Supplement, 2018; to 3 adopt the Nebraska Hemp Farming Act; to provide a use for the Noxious Weed Cash Fund and the Fertilizers and Soil Conditioners 5 Administrative Fund and provide for powers and duties; to change 6 provisions relating to the industrial hemp agricultural pilot 7 8 program and define and redefine terms; to define and redefine terms 9 under the Uniform Controlled Substances Act; to provide operative dates; to provide severability; to repeal the original sections; and 10 to declare an emergency. 11

12 Be it enacted by the people of the State of Nebraska,

1 Section 1. Sections 1 to 19 of this act shall be known and may be

- 2 <u>cited as the Nebraska Hemp Farming Act.</u>
- 3 Sec. 2. It is the policy of this state that hemp is recognized as a
- 4 viable agricultural crop. The purpose of the Nebraska Hemp Farming Act is
- 5 to:
- 6 (1) Align state law with federal law regarding the cultivation,
- 7 handling, marketing, and processing of hemp and hemp products;
- 8 (2) Promote the cultivation and processing of hemp and open up new
- 9 <u>commercial markets for farmers and businesses through the sale of hemp</u>
- 10 products;
- 11 (3) Establish testing and compliance procedures;
- 12 (4) Promote the expansion of Nebraska's hemp industry to the maximum
- 13 extent permitted by law and allow farmers and businesses to cultivate,
- 14 handle, and process hemp and sell hemp products for commercial purposes;
- 15 (5) Encourage and empower research into hemp cultivation and the
- 16 processing of hemp products at postsecondary institutions in the state
- 17 and in the private sector;
- 18 <u>(6) Facilitate interstate commerce by not impeding the shipment of</u>
- 19 <u>hemp into and out of this state; and</u>
- 20 (7) Return Nebraska to the forefront of the hemp industry.
- 21 Sec. 3. For purposes of the Nebraska Hemp Farming Act:
- 22 (1) Broker means a person who engages or participates in the
- 23 marketing of hemp by acting as an intermediary or negotiator between
- 24 prospective buyers and sellers;
- 25 (2) Commercial sale means the sale of products in the stream of
- 26 commerce, at retail, wholesale, and online;
- 27 (3) Commission means the Nebraska Hemp Commission;
- 28 (4) Cultivate or cultivating means planting, watering, growing, and
- 29 <u>harvesting a hemp plant or crop;</u>
- 30 (5) Cultivator means a person who cultivates hemp;
- 31 (6) Department means the Department of Agriculture;

1 (7) Director means the Director of Agriculture or his or her

- 2 <u>designee;</u>
- 3 (8) Federally defined THC level for hemp means a delta-9
- 4 tetrahydrocannabinol concentration of not more than 0.3 percent on a dry
- 5 weight basis as defined in section 10113 of the federal Agriculture
- 6 Improvement Act of 2018, Public Law 115-334, as such section existed on
- 7 January 1, 2019;
- 8 (9) GPS coordinates means latitude and longitude coordinates derived
- 9 from a global positioning system;
- 10 (10) Handle or handling means possessing or storing hemp plants for
- 11 any period of time on premises owned, operated, or controlled by a person
- 12 <u>licensed to cultivate or process hemp. Handle or handling also includes</u>
- 13 possessing or storing hemp plants in a vehicle for any period of time
- 14 other than during its actual transport from the premises of a person
- 15 licensed to cultivate or process hemp to the premises of another licensed
- 16 person. Handle or handling does not include possessing, storing, or
- 17 transporting finished hemp products;
- 18 (11) Hemp means the plant Cannabis sativa L. and any part of such
- 19 plant, including the viable seeds of such plant and all derivatives,
- 20 extracts, cannabinoids, isomers, acids, salts, and salts of isomers,
- 21 whether growing or not, with a delta-9 tetrahydrocannabinol concentration
- 22 of not more than 0.3 percent on a dry weight basis. Hemp shall be
- 23 <u>considered an agricultural commodity. Notwithstanding any other provision</u>
- 24 of law, hemp shall not be considered a controlled substance under the
- 25 Uniform Controlled Substances Act;
- 26 (12) Licensee means an individual or a business entity possessing a
- 27 <u>license issued by the department under the Nebraska Hemp Farming Act to</u>
- 28 <u>cultivate</u>, handle, process, or broker hemp;
- 29 <u>(13) Location ID means the unique identifier established by a</u>
- 30 licensee for each unique set of GPS coordinates where hemp is cultivated,
- 31 handled, or processed;

- 1 (14) Nebraska heirloom cannabis plant or seed means a hemp plant or
- 2 <u>seed from the plant Cannabis sativa L. that possesses characteristics of</u>
- 3 a unique and specialized cannabis seed variety that is present in
- 4 Nebraska or has been recognized as produced in Nebraska;
- 5 (15) Person means an individual, partnership, corporation, limited
- 6 liability company, association, postsecondary institution, or other legal
- 7 entity;
- 8 (16) Postsecondary institution means a postsecondary institution as
- 9 defined in section 85-2403 that also meets the requirements of 20 U.S.C.
- 10 1001, as such section existed on January 1, 2019;
- 11 (17) Process or processing means converting hemp into a marketable
- 12 form;
- 13 (18) Processor-handler means a person who handles or processes hemp;
- 14 (19) Site means an area defined by the same legal description in a
- 15 field, greenhouse, or other outdoor area or indoor structure;
- 16 (20) Testing facility means a testing facility approved by the
- 17 department; and
- 18 (21) THC means tetrahydrocannabinol.
- 19 Sec. 4. (1) Notwithstanding any other provision of law, it shall be
- 20 <u>lawful:</u>
- 21 (a) For a licensee or his or her employee or agent to cultivate,
- 22 handle, process, or broker hemp in Nebraska and to transport hemp outside
- 23 of Nebraska; and
- (b) To possess, transport, sell, and purchase lawfully produced hemp
- 25 products.
- 26 <u>(2) The department shall establish, operate, and administer a</u>
- 27 program to license and regulate cultivators, processor-handlers, and
- 28 brokers that meets the requirements of section 10113 of the federal
- 29 Agriculture Improvement Act of 2018, Public Law 115-334, as such section
- 30 existed on January 1, 2019, and the Nebraska Hemp Farming Act. Nebraska
- 31 heirloom cannabis plant or seed not being cultivated for commercial

- 1 purposes is not subject to the Nebraska Hemp Farming Act.
- 2 (3) The department may adopt and promulgate rules and regulations to
- 3 implement the Nebraska Hemp Farming Act and administer programs,
- 4 including, but not limited to, the following:
- 5 <u>(a) Practices to maintain relevant information regarding land where</u>
- 6 hemp is cultivated, handled, or processed in the state, including a legal
- 7 description of such land, for a period of not less than three calendar
- 8 <u>years;</u>
- 9 (b) Procedures governing the sampling, chain of custody, and testing
- 10 <u>of hemp cultivated, handled, or processed in the state;</u>
- 11 (c) Procedures for the effective destruction of plants cultivated,
- 12 <u>handled, or processed in violation of the Nebraska Hemp Farming Act and</u>
- 13 <u>hemp products made from those plants;</u>
- 14 (d) Procedures implementing enforcement provisions outlined in the
- 15 Nebraska Hemp Farming Act, including factors to be considered when
- 16 issuing administrative fines;
- 17 <u>(e) A procedure for conducting, at a minimum, annual inspections of</u>
- 18 a random sample of hemp cultivators and processor-handlers to verify that
- 19 <u>hemp is not cultivated, processed, or handled in violation of the</u>
- 20 Nebraska Hemp Farming Act or the state plan as described in section 16 of
- 21 this act. The department may, at its discretion, conduct other
- 22 inspections of a cultivator's or processor-handler's operation, including
- 23 all sites registered with the department;
- 24 (f) A procedure for submitting required information to the United
- 25 States Secretary of Agriculture not more than thirty days after the
- 26 information is received; and
- 27 <u>(g) Any other standard, practice, or procedure required by the</u>
- 28 Nebraska Hemp Farming Act.
- 29 Sec. 5. (1) Hemp may only be cultivated by a person meeting the
- 30 requirements of section 2-5701 or in compliance with this section.
- 31 (2) Before a person may be licensed to cultivate hemp, such person

1 shall submit an application on a form prescribed by the department that

- 2 includes, but is not limited to, the following:
- 3 (a) If the applicant is an individual, the applicant's full name,
- 4 birthdate, mailing address, telephone number, and valid email address;
- 5 (b) If the applicant is an entity and not an individual, the name of
- 6 the applicant, mailing address, telephone number, and valid email
- 7 address, the full name of each officer, director, partner, member, or
- 8 owner owning in excess of ten percent of equity or stock in such entity,
- 9 and the birthdate, title, mailing address, telephone number, and valid
- 10 email address of each such person;
- 11 (c) The proposed acreage to be cultivated or the square footage of a
- 12 greenhouse or other indoor space to be cultivated;
- 13 (d) The street address, legal description, location ID, and GPS
- 14 <u>coordinates for each field, greenhouse, building, or other site where</u>
- 15 hemp will be cultivated. The site information may be verified by the
- 16 department; and
- 17 (e) Maps depicting each site where hemp will be cultivated, with
- 18 appropriate indications for entrances, field boundaries, and specific
- 19 <u>locations corresponding to the GPS coordinates provided under subdivision</u>
- 20 (d) of this subsection.
- 21 (3) Before a person may be licensed to cultivate hemp, such person
- 22 shall submit with the application a nonrefundable application fee as set
- 23 by the department pursuant to section 8 of this act.
- 24 (4) Before a person may be licensed to cultivate hemp, such person
- 25 shall submit with the application a site registration fee as set by the
- 26 <u>department pursuant to section 8 of this act. The site registration fee</u>
- 27 shall be paid for each separate site where the applicant will cultivate
- 28 hemp. Subsequent modifications to the sites listed in the application
- 29 shall be submitted on forms prescribed by the department along with a
- 30 site modification fee and shall only take effect upon written approval of
- 31 the department. The applicant must certify that all sites where hemp is

- 1 to be cultivated are under the control of the applicant and that the
- 2 <u>department shall have unlimited access to all such sites.</u>
- 3 (5) After the department receives approval by the United States
- 4 Secretary of Agriculture for the state plan described in section 16 of
- 5 this act, an initial cultivator license application may be submitted at
- 6 any time, except that the department may set a cut-off date for
- 7 applications ahead of the growing season. An initial cultivator license
- 8 <u>issued by the department expires on December 31 in the calendar year for</u>
- 9 which it was issued.
- 10 (6) A renewal application for a license to cultivate hemp shall be
- 11 <u>submitted on forms prescribed by the department. A renewal application is</u>
- 12 <u>due by December 31 and shall be accompanied by the cultivator license fee</u>
- 13 and the site registration fee for all sites listed in the renewal
- 14 application. The renewal cultivator license is valid from January 1 or
- 15 when the license is granted, whichever is later, through December 31 next
- 16 following.
- 17 (7) A cultivator license shall lapse automatically upon a change of
- 18 ownership or location, and a new license must be obtained. The licensee
- 19 <u>shall promptly provide notice of change in ownership or location to the</u>
- 20 <u>department</u>.
- 21 (8) An application and supporting documents submitted to the
- 22 department under this section are not public records subject to
- 23 disclosure pursuant to sections 84-712 to 84-712.09. Such information may
- 24 be submitted to the United States Department of Agriculture pursuant to
- 25 the requirements of section 10113 of the federal Agriculture Improvement
- 26 Act of 2018, Public Law 115-334, as such section existed on January 1,
- 27 <u>2019</u>, or any other federal statute, rule, or regulation, and may be
- 28 submitted to law enforcement.
- 29 Sec. 6. (1) Except for approved testing facilities, a person shall
- 30 not process, handle, or broker hemp in this state unless the person meets
- 31 the requirements of section 2-5701 or is in compliance with this section

1 and licensed as a processor-handler or broker under the Nebraska Hemp

- 2 <u>Farming Act.</u>
- 3 (2) Before a person other than an approved testing facility may be
- 4 licensed to process, handle, or broker hemp in this state, such person
- 5 shall submit an application on a form prescribed by the department that
- 6 <u>includes</u>, but is not limited to, the following:
- 7 (a) If the applicant is an individual, the applicant's full name,
- 8 birthdate, mailing address, telephone number, and valid email address;
- 9 (b) If the applicant is an entity and not an individual, the name of
- 10 the applicant, mailing address, telephone number, and valid email
- 11 address, the full name of each officer and director, partner, member, or
- 12 <u>owner owning in excess of ten percent of equity or stock in such entity,</u>
- 13 and the birthdate, title, mailing address, telephone number, and valid
- 14 email address of each such person;
- 15 (c) The street address, legal description, location ID, and GPS
- 16 coordinates for the site where hemp will be processed or handled, if
- 17 applicable; and
- 18 (d) Maps depicting the site where hemp will be processed or handled,
- 19 if applicable, with appropriate indications for entrances and specific
- 20 <u>locations corresponding to the GPS coordinates provided under subdivision</u>
- 21 (c) of this subsection.
- 22 (3) Before a person other than an approved testing facility may be
- 23 <u>licensed to process, handle, or broker hemp, such person shall submit</u>
- 24 with the application a nonrefundable application fee as set by the
- 25 department pursuant to section 8 of this act.
- 26 (4) Before a person other than an approved testing facility may be
- 27 licensed to process or handle hemp, such person shall submit with the
- 28 application a nonrefundable site registration fee as set by the
- 29 <u>department pursuant to section 8 of this act. The site registration fee</u>
- 30 shall be paid for each separate site where hemp is processed or handled.
- 31 Subsequent modifications to the sites listed in the application shall be

- 1 submitted on forms prescribed by the department along with the site
- 2 modification fee and shall only take effect upon written approval of the
- 3 department. The applicant must certify that all sites where hemp is to be
- 4 processed or handled are under the control of the applicant and that the
- 5 department shall have unlimited access to all such sites.
- 6 (5) After the department receives approval by the United States
- 7 Secretary of Agriculture for the state plan submitted pursuant to section
- 8 16 of this act, an initial processor-handler or broker license
- 9 application may be submitted at any time. An initial processor-handler or
- 10 <u>broker license issued by the department expires on December 31 in the</u>
- 11 <u>calendar year for which it was issued.</u>
- 12 <u>(6) A renewal application for a processor-handler or broker license</u>
- 13 shall be submitted on forms prescribed by the department. A renewal
- 14 application is due by December 31 and shall be accompanied by the
- 15 processor-handler or broker license fee and, if applicable, the site
- 16 registration fee for all sites listed in the renewal application. The
- 17 renewal processor-handler or broker license is valid from January 1 or
- 18 when the license is granted, whichever is later, through December 31 next
- 19 following.
- 20 (7) A processor-handler or broker license shall lapse automatically
- 21 upon a change of ownership or location, and a new license must be
- 22 <u>obtained</u>. The licensee shall promptly provide notice of change in
- 23 ownership or location to the department.
- 24 (8) A processor-handler licensee who also brokers hemp shall not be
- 25 required to also obtain a broker license under this section.
- 26 (9) An application and supporting documents submitted to the
- 27 department under this section are not public records subject to
- 28 disclosure pursuant to sections 84-712 to 84-712.09. Such information may
- 29 be submitted to the United States Department of Agriculture pursuant to
- 30 the requirements of section 10113 of the federal Agriculture Improvement
- 31 Act of 2018, Public Law 115-334, as such section existed on January 1,

1 2019, or any other federal statute, rule, or regulation, and may be

LB657

2019

- 2 <u>submitted to law enforcement.</u>
- 3 Sec. 7. (1) The department may adopt and promulgate rules and
- 4 regulations governing the approval and denial of cultivator, processor-
- 5 <u>handler</u>, and broker license applications. Such applications shall be
- 6 <u>denied if they are incomplete or deficient, or if the applicant does not</u>
- 7 meet minimum qualifications, including, but not limited to:
- 8 (a) The applicant, if an individual, is at least eighteen years of
- 9 <u>age;</u>
- 10 (b) The site registered by the applicant is located in this state;
- 11 (c) The applicant has no unpaid fees or fines owed to the state
- 12 <u>under the Nebraska Hemp Farming Act;</u>
- 13 <u>(d) The applicant has not had a cultivator, processor-handler, or</u>
- 14 broker license revoked in the five years preceding the date of
- 15 application; or
- 16 (e) Any individual listed in the application for a cultivator,
- 17 processor-handler, or broker license has not been convicted of a felony
- 18 <u>related to a controlled substance under either state or federal law</u>
- 19 <u>within the preceding ten years.</u>
- 20 (2) If an application is incomplete or deficient, the department
- 21 shall, in a timely manner, notify the applicant in writing describing the
- 22 reason or reasons and request additional information. If such application
- 23 is not corrected or supplemented within thirty days after the
- 24 department's request, the department shall deny the application.
- 25 (3) Any person who intentionally and materially falsifies any
- 26 information contained in an application under the Nebraska Hemp Farming
- 27 Act shall be ineligible to obtain a license to operate as a cultivator,
- 28 processor-handler, or broker.
- 29 <u>(4) A person aggrieved by the denial of a license may request a</u>
- 30 hearing pursuant to section 13 of this act.
- 31 Sec. 8. (1) License fees under the Nebraska Hemp Farming Act are

1	due	on	or	before	December	31	and	shall	be	in	the	amount	listed	in	columr
---	-----	----	----	--------	----------	----	-----	-------	----	----	-----	--------	--------	----	--------

- 2 A of subsection (2) of this section. The fees due on or before December
- 3 31, 2019, and by each December 31 thereafter shall be set by the director
- 4 on or before July 1 of each year. The director may raise or lower such
- 5 fees each year to meet the criteria in this subsection, but the fee shall
- 6 not be greater than the amount in column B of subsection (2) of this
- 7 section. The same percentage shall be applied to each category for all
- 8 fee increases or decreases. The director shall use the fees in column A
- 9 of subsection (2) of this section as a base for future fee increases or
- 10 decreases. The director shall determine the fees based on estimated
- 11 annual revenue and fiscal year-end cash fund balances as follows:
- 12 <u>(a) The estimated annual revenue shall not be greater than one</u>
- 13 <u>hundred seven percent of program cash fund appropriations allocated for</u>
- 14 the Nebraska Hemp Farming Act; and
- 15 (b) The estimated fiscal year-end cash fund balance shall not be
- 16 greater than seventeen percent of program cash fund appropriations
- 17 allocated for the act.
- 18 (2) Fees.
- 19 <u>Fees</u> <u>A</u> <u>B</u>
- 20 Cultivator, processor-handler, and
- 21 broker license application fee \$100 \$150
- 22 <u>Cultivator site registration fee</u> \$400 per site \$600 per site
- 23 Processor-handler site
- 24 <u>registration fee</u> <u>\$800 per site</u> <u>\$1,200 per site</u>
- 25 Site modification fee \$50 \$75
- 26 (3) Any fee remaining unpaid for more than one month shall be
- 27 considered delinquent and the person owing the fee shall pay an
- 28 <u>additional administrative fee of twenty-five percent of the delinquent</u>
- 29 amount for each month it remains unpaid, not to exceed one hundred
- 30 percent of the original amount due. The department may waive the
- 31 additional administrative fee based upon the existence and extent of any

- 1 mitigating circumstances that have resulted in the late payment of such
- 2 fee. The purpose of the additional administrative fee is to cover the
- 3 administrative costs associated with collecting fees, and all money
- 4 collected as an additional administrative fee shall be remitted to the
- 5 State Treasurer for credit to the Nebraska Hemp Program Fund.
- 6 Sec. 9. The Nebraska Hemp Program Fund is established. The fund
- 7 shall be administered by the department for the purpose of covering the
- 8 costs of the department in administering sections 4 to 16 of this act and
- 9 section 2-5701. The fund may receive appropriations by the Legislature,
- 10 gifts, grants, federal funds, and any other funds both public and
- 11 private. All fees collected by the department under section 8 of this act
- 12 and section 2-5701 shall be remitted to the State Treasurer for credit to
- 13 the fund. Transfers from the Nebraska Hemp Program Fund to the Noxious
- 14 Weed Cash Fund may be made as provided in section 2-958. Transfers from
- 15 the Nebraska Hemp Program Fund to the Fertilizers and Soil Conditioners
- 16 Administrative Fund may be made as provided in section 81-2,162.27. Any
- 17 money in the fund available for investment shall be invested by the state
- 18 investment officer pursuant to the Nebraska Capital Expansion Act and the
- 19 <u>Nebraska State Funds Investment Act.</u>
- 20 Sec. 10. (1) A cultivator, processor-handler, or broker consents to
- 21 <u>all of the following:</u>
- 22 (a) A background check for any felony controlled substance charge in
- 23 the ten years prior to the time of application completed by the
- 24 department or a law enforcement agency at the direction of the
- 25 department, at any time, for all of the individuals listed on the
- 26 <u>cultivator's</u>, <u>processor-handler's</u>, <u>or broker's application at the</u>
- 27 applicant's expense, which shall be in addition to the application and
- 28 registration fees;
- 29 <u>(b) Entry onto, and inspection of, all registered sites by the</u>
- 30 department or by persons at the direction of the department, with or
- 31 without cause, and with reasonable advance notice;

- 1 (c) Testing of samples of any hemp or hemp material;
- 2 (d) Destruction of any of the following:
- 3 (i) Hemp found to have a measured delta-9 tetrahydrocannabinol
- 4 concentration greater than that allowed by the Nebraska Hemp Farming Act;
- 5 (ii) Hemp intended for commercial purposes that is present at a
- 6 location not included in a cultivator's or processor-handler's
- 7 application; and
- 8 (iii) Hemp that is cultivated, processed, handled, or brokered in a
- 9 <u>manner that violates the Nebraska Hemp Farming Act or the rules and</u>
- 10 regulations adopted and promulgated thereunder; and
- 11 (e) Inspections by the department, at least annually, of cultivators
- 12 <u>and processor-handlers to verify that hemp is not cultivated, processed,</u>
- 13 or handled in violation of the Nebraska Hemp Farming Act.
- 14 (2) A cultivator, processor-handler, or broker acknowledges that all
- 15 risk of financial loss under the Nebraska Hemp Farming Act is borne by
- such person. No compensation shall be paid by the department or the State
- 17 of Nebraska for destruction of any hemp under this section.
- 18 Sec. 11. (1) Upon a determination by the director that any person
- 19 in the state has unintentionally violated the Nebraska Hemp Farming Act,
- 20 <u>a state plan as described in section 16 of this act approved by the</u>
- 21 United States Department of Agriculture, any rules and regulations
- 22 adopted and promulgated under the act, a corrective action plan issued
- 23 pursuant to this section, or an order of the director, the director may:
- 24 (a) Issue an order specifying the provisions of the act, state plan,
- 25 rule or regulation, corrective action plan, or order alleged to be
- 26 violated and the facts alleged to constitute a violation;
- 27 (b) Issue a cease and desist order to the violator; and
- 28 (c) Issue an order for a corrective action plan in accordance with
- 29 this section.
- 30 (2) Any person who commits a violation under this section shall not
- 31 be subject to any additional criminal enforcement by state or local

- 1 government authorities other than authorized under this section.
- 2 (3) Any person who unintentionally violates the Nebraska Hemp
- 3 Farming Act, a state plan as described in section 16 of this act approved
- 4 by the United States Department of Agriculture, any rules and regulations
- 5 <u>adopted and promulgated under the act, a corrective action plan issued</u>
- 6 pursuant to this section, or an order of the director three times in a
- 7 five-year period shall be ineligible to obtain a license to cultivate,
- 8 <u>handle</u>, process, or broker hemp for a period of five years beginning on
- 9 the date of the third violation.
- 10 (4) If the director orders issuance of a corrective action plan,
- 11 <u>such plan may include:</u>
- 12 <u>(a) A reasonable date by which the licensee shall correct the</u>
- 13 <u>unintentional violation;</u>
- 14 (b) A requirement that the licensee shall periodically report to the
- 15 <u>department on the compliance of the licensee with the corrective action</u>
- 16 plan for a period of not less than the next two calendar years;
- 17 (c) An administrative fine of up to five hundred dollars per day;
- 18 <u>and</u>
- 19 (d) Temporary suspension of a license to operate as a cultivator,
- 20 processor-handler, or broker.
- 21 (5) Upon violation of a corrective action plan, the director may
- 22 issue an amended corrective action plan.
- 23 (6) A person aggrieved by an order of the director may request a
- 24 <u>hearing pursuant to section 13 of this act.</u>
- 25 (7) The director shall advise the Attorney General of the failure of
- 26 any person to pay an administrative fine imposed under this section. The
- 27 Attorney General shall bring an action in Lancaster County district court
- 28 to recover the fine.
- 29 (8) Any administrative fine collected under this section shall be
- 30 <u>remitted to the State Treasurer for distribution in accordance with</u>
- 31 Article VII, section 5, of the Constitution of Nebraska.

- Sec. 12. (1) Upon a determination by the director that any person
- 2 in the state has intentionally violated the Nebraska Hemp Farming Act, a
- 3 state plan approved by the United States Department of Agriculture, any
- 4 rules and regulations adopted and promulgated under the act, or an order
- 5 <u>of the director, the director shall:</u>
- 6 (a) Notify the United States Attorney General;
- 7 (b) Notify the Attorney General; and
- 8 (c) Notify the county attorney for the county in which the violation
- 9 <u>occurred</u>.
- 10 (2) Any person who intentionally violates the Nebraska Hemp Farming
- 11 Act, a state plan as described in section 16 of this act approved by the
- 12 <u>United States Department of Agriculture, any rules and regulations</u>
- 13 <u>adopted and promulgated under the act, a corrective action plan issued</u>
- 14 pursuant to this section, or an order of the director three times in a
- 15 <u>five-year period shall be ineligible to obtain a license to cultivate,</u>
- 16 <u>handle, process, or broker hemp for a period of ten years beginning on</u>
- 17 the date of the third violation.
- 18 (3) A person aggrieved by an order of the director may request a
- 19 <u>hearing pursuant to section 13 of this act.</u>
- 20 Sec. 13. (1) Any person aggrieved by an order of the director
- 21 pursuant to the Nebraska Hemp Farming Act for which a hearing was not
- 22 held may request a hearing by contacting the department in writing within
- 23 thirty days after the date the order was issued, and a hearing shall
- 24 thereafter be held. Hearings shall be in accordance with the
- 25 Administrative Procedure Act. At such hearing the department shall
- 26 receive any relevant evidence and the burden of the proof shall be upon
- 27 <u>the person aggrieved by the director's order. After such hearing the</u>
- 28 <u>department shall render a decision in writing and shall issue such order</u>
- 29 <u>or orders duly certified as deemed necessary.</u>
- 30 (2) Appeals of final orders issued after a hearing held pursuant to
- 31 subsection (1) of this section shall be in accordance with the

- 1 Administrative Procedure Act. The district court for Lancaster County
- 2 shall have exclusive jurisdiction for appeals taken under the Nebraska
- 3 <u>Hemp Farming Act.</u>
- 4 Sec. 14. (1) Hemp from each cultivation site registered with the
- 5 department shall be tested for delta-9 tetrahydrocannabinol concentration
- 6 prior to harvest by an approved testing facility at the licensee's
- 7 expense. The results of such tests shall be certified directly to the
- 8 <u>department by the testing facility prior to harvest. The test results</u>
- 9 shall identify the location ID where the hemp was cultivated.
- 10 (2) The department may, at its discretion, conduct sampling and
- 11 <u>testing of any hemp from any licensee at any time.</u>
- 12 <u>(3) The department may adopt and promulgate rules and regulations</u>
- 13 governing the sampling and testing of hemp, including, but not limited
- 14 to, the number of samples required, the procedure for gathering samples,
- 15 and certification of the test results to the department.
- 16 (4) Testing of hemp required under this section shall be conducted
- 17 pursuant to standards adopted by the department using post-
- 18 <u>decarboxylation or other similarly reliable methods for the testing of</u>
- 19 <u>delta-9 tetrahydrocannabinol concentration.</u>
- 20 <u>(5) Testing of hemp shall be conducted by a testing facility</u>
- 21 <u>approved by the department.</u>
- 22 (6) The department shall create and maintain a list of approved
- 23 <u>testing facilities.</u>
- 24 (7) The entire hemp plant is not required to be submitted for
- 25 <u>testing.</u>
- 26 <u>(8) The test sample shall be obtained from flowering tops when</u>
- 27 <u>flowering is occurring, shall be approximately eight inches in length,</u>
- 28 and shall consist of the fan leaf, the stalk, the flower, and, if
- 29 available, the seed head.
- 30 (9) The requirements of this section shall be sufficient for both
- 31 dioecious and monoecious cultivars.

- 1 (10) The approved testing facility shall provide a report giving the
- 2 results of the potency analysis of each sample. For tests directed by the
- 3 department, the report shall be provided to the licensee and a copy of
- 4 the report shall be issued to the department. The report shall be
- 5 provided before the harvest date, if applicable.
- 6 (11) When a test result is adverse, the department may require a
- 7 licensee to have further tests done and may require harvesting and
- 8 <u>destruction of any plants in any portions of the site containing</u>
- 9 noncompliant plants.
- 10 Sec. 15. (1) Any cultivator transporting hemp cultivated under the
- 11 <u>Nebraska Hemp Farming Act shall carry with the hemp being transported a</u>
- 12 copy of the cultivator license under which it was cultivated and a copy
- 13 of the test results pertaining to such hemp.
- 14 (2) Any processor-handler transporting hemp processed under the
- 15 Nebraska Hemp Farming Act shall carry with the hemp being transported a
- 16 copy of the processor-handler license under which the hemp is being
- 17 transported and a copy of the test results pertaining to such hemp.
- 18 (3) Any person other than a cultivator or processor-handler who is
- 19 transporting hemp shall carry with such hemp being transported (a) a bill
- 20 of lading indicating the owner of the hemp, the point of origin of the
- 21 hemp, and the destination of the hemp and (b) either a copy of the test
- 22 results pertaining to such hemp or other documentation affirming that the
- 23 hemp was produced in compliance with section 10113 of the federal
- 24 Agriculture Improvement Act of 2018, Public Law 115-334, as such section
- 25 existed on January 1, 2019.
- 26 (4)(a) The department may develop a form bill of lading for use by a
- 27 person transporting hemp pursuant to subsection (3) of this section for
- 28 hemp originating in this state. Such bill of lading shall, at a minimum,
- 29 identify the transporting person and indicate the owner, point of origin,
- 30 and destination of the hemp.
- 31 (b) The department, in consultation with the Nebraska State Patrol,

1 may adopt and promulgate rules and regulations regulating the carrying or

- 2 <u>transporting of hemp in this state to ensure that marijuana or any other</u>
- 3 controlled substance is not disquised as hemp and carried or transported
- 4 <u>into, within, or through this state.</u>
- 5 (c) No person shall carry or transport hemp in this state unless
- 6 such hemp is:
- 7 (i) Produced in compliance with:
- 8 (A) For hemp originating in this state, the requirements of section
- 9 10113 of the federal Agriculture Improvement Act of 2018, Public Law
- 10 115-334, as such section existed on January 1, 2019, and the Nebraska
- 11 Hemp Farming Act and any rules and regulations adopted and promulgated
- 12 thereunder; or
- 13 (B) For hemp originating outside this state, the requirements of
- 14 <u>section 10113 of the federal Agriculture Improvement Act of 2018, Public</u>
- 15 Law 115-334, as such section existed on January 1, 2019; and
- (ii) Carried or transported as provided in subsection (1), (2), or
- 17 (3) of this section.
- 18 <u>(d) No person shall transport hemp in this state concurrently with</u>
- 19 any other plant material that is not hemp.
- 20 <u>(5)(a) A peace officer may detain any person carrying or</u>
- 21 transporting hemp in this state if such person does not provide the
- 22 documentation required by this section. Unless the peace officer has
- 23 probable cause to believe the hemp is, or is being carried or transported
- 24 with, marijuana or any other controlled substance, the peace officer
- 25 shall immediately release the hemp and the person carrying or
- 26 transporting such hemp upon production of such documentation.
- 27 (b) The failure of a person detained as described in this subsection
- 28 to produce documentation required by this section shall constitute
- 29 probable cause to believe the hemp may be marijuana or any other
- 30 controlled substance. In such case, a peace officer may collect such hemp
- 31 for testing to determine the delta-9 tetrahydrocannabinol concentration

1 in the hemp, and, if the peace officer has probable cause to believe the

- 2 person detained is carrying or transporting marijuana or any other
- 3 controlled substance in violation of state or federal law, the peace
- 4 officer may seize and impound the hemp or marijuana or other controlled
- 5 <u>substance and arrest such person.</u>
- 6 (c) This subsection does not limit or restrict in any way the power
- 7 of a peace officer to enforce violations of the Uniform Controlled
- 8 <u>Substances Act and federal law regulating marijuana and other controlled</u>
- 9 <u>substances</u>.
- 10 <u>(6) In addition to any other penalties provided by law, including</u>
- 11 <u>those imposed under the Nebraska Hemp Farming Act, any person who</u>
- 12 <u>intentionally violates this section shall be guilty of a Class IV</u>
- 13 <u>misdemeanor and fined not more than one thousand dollars.</u>
- 14 Sec. 16. (1) No later than December 31, 2019, the director, in
- 15 consultation with the Governor and the Attorney General, shall submit to
- 16 the United States Secretary of Agriculture for approval a state plan by
- 17 which the department shall regulate the cultivation, handling, and
- 18 processing of hemp. Such state plan shall include, at a minimum:
- 19 (a) A practice to maintain relevant information regarding land on
- 20 which hemp is cultivated, handled, or processed in Nebraska, including a
- 21 <u>legal description of the land, for a period of not less than three</u>
- 22 calendar years;
- 23 (b) A procedure for testing, using post-decarboxylation or other
- 24 similarly reliable methods, delta-9 tetrahydrocannabinol concentration of
- 25 hemp cultivated in Nebraska;
- 26 <u>(c) A procedure for the effective destruction of hemp that is</u>
- 27 <u>cultivated, processed, or handled in violation of the Nebraska Hemp</u>
- 28 Farming Act;
- 29 (d) A procedure to implement enforcement procedures under the act;
- 30 (e) A procedure for conducting, at a minimum, annual inspections of
- 31 a random sample of hemp cultivators and processor-handlers to verify that

1 hemp is not being cultivated, processed, or handled in violation of state

LB657

2019

- 2 or federal law;
- 3 (f) A procedure for submitting required information to the United
- 4 States Department of Agriculture, as required; and
- 5 (q) A certification that the state has the resources and personnel
- 6 <u>needed to carry out the practices and procedures required by the act and</u>
- 7 <u>federal law</u>.
- 8 (2) If the United States Secretary of Agriculture disapproves the
- 9 plan, the director, in consultation with the Governor and the Attorney
- 10 <u>General, shall submit an amended state plan to the secretary within</u>
- 11 <u>ninety days after such disapproval.</u>
- 12 (3) The director shall have the authority to alter or amend the
- 13 <u>state plan as required, consistent with the Nebraska Hemp Farming Act and</u>
- 14 federal law.
- 15 (4) Nothing in the Nebraska Hemp Farming Act shall be construed to
- 16 be less restrictive than section 10113 of the federal Agriculture
- 17 Improvement Act of 2018, Public Law 115-334, as such section existed on
- 18 January 1, 2019.
- 19 Sec. 17. <u>(1) The Nebraska Hemp Commission is created. The</u>
- 20 commission shall consist of the following members:
- 21 (a) The dean of the University of Nebraska College of Agricultural
- 22 Sciences and Natural Resources or his or her designee;
- 23 (b) One member representing postsecondary institutions other than
- 24 <u>the University of Nebraska; and</u>
- 25 <u>(c) Three members appointed by the Governor representing the</u>
- 26 following interests:
- 27 (i) Two Nebraska farmers with an interest in cultivating hemp; and
- 28 (ii) A manufacturer of hemp products.
- 29 (2) Members appointed pursuant to subdivisions (1)(b) and (c) of
- 30 this section shall serve a term of four years and may be reappointed. A
- 31 majority of the members of the commission shall constitute a quorum. The

- 1 commission shall annually elect one member from among the remaining
- 2 members to serve as chairperson. The commission shall meet quarterly and
- 3 may meet more often upon the call of the chairperson or by request of a
- 4 majority of the members. The commission shall be appointed and conduct
- 5 <u>its first meeting no later than September 1, 2019. The members of the</u>
- 6 commission shall serve without pay but shall receive expenses incurred
- 7 while on official business as provided in sections 81-1174 to 81-1177.
- 8 (3) The commission shall have primary responsibility for promoting
- 9 <u>the Nebraska hemp industry and shall have the following powers and</u>
- 10 <u>duties:</u>
- 11 (a) To appoint and fix the salary of such support staff and
- 12 employees, who shall serve at the pleasure of the commission, as may be
- 13 required for the proper discharge of the functions of the commission;
- 14 (b) To prepare and approve a budget;
- 15 (c) To adopt and promulgate reasonable rules and regulations
- 16 necessary to carry out this section and section 19 of this act;
- 17 (d) To contract for services and authorize the expenditure of funds
- 18 which are necessary for the proper operation of this section and section
- 20 <u>(e) To keep minutes of its meetings and other books and records</u>
- 21 which will clearly reflect all of the acts and transactions of the
- 22 commission and to keep such records open to public examination by any
- 23 person during normal business hours;
- 24 (f) To prohibit using any funds collected by the commission to
- 25 directly or indirectly support or oppose any candidate for public office
- 26 or to influence state legislation; and
- 27 <u>(g) To establish an administrative office at such place in the state</u>
- 28 as may be suitable for the proper discharge of commission functions.
- 29 (4) The commission shall periodically report to the Governor and to
- 30 the Legislature on hemp policies and practices that will result in the
- 31 proper and legal growth, management, marketing, and use of the state's

1 hemp industry. Any report submitted to the Legislature shall be submitted

- 2 <u>electronically</u>. Such policies and practices shall, at a minimum, address
- 3 the following:
- 4 (a) Federal laws and regulatory constraints;
- 5 <u>(b) The economic and financial feasibility of a hemp market in</u>
- 6 Nebraska;
- 7 (c) Nebraska businesses that may potentially utilize hemp;
- 8 (d) Examination of research on hemp production and utilization;
- 9 <u>(e) The potential for globally marketing Nebraska hemp;</u>
- 10 <u>(f) The feasibility of private funding for a Nebraska hemp research</u>
- 11 program;
- 12 (g) Law enforcement concerns;
- 13 (h) Statutory and regulatory schemes for the cultivation of hemp by
- 14 private producers; and
- 15 (i) Technical support and education about hemp.
- 16 (5) The commission is authorized to develop and coordinate programs
- 17 to research and promote hemp, including, but not limited to, cultivating,
- 18 <u>handling, processing, transporting, marketing, and selling hemp.</u>
- 19 (6) The commission shall establish such programs with the goal of
- 20 <u>securing at least twenty percent participation by small and emerging</u>
- 21 <u>businesses</u> in the Nebraska hemp industry, including, but not limited to,
- 22 cultivating, handling, processing, transporting, marketing, and selling
- 23 hemp.
- 24 Sec. 18. The Hemp Promotion Fund is established. The fund shall be
- 25 administered by the commission for the purposes set forth in section 17
- 26 of this act. The fund may receive appropriations by the Legislature and
- 27 gifts, grants, federal funds, and any other funds both public and
- 28 private. All fees collected as set forth in section 19 of this act shall
- 29 be remitted to the State Treasurer for credit to the fund. Any money in
- 30 the fund available for investment shall be invested by the state
- 31 investment officer pursuant to the Nebraska Capital Expansion Act and the

- 1 Nebraska State Funds Investment Act.
- 2 Sec. 19. (1) For purposes of this section:
- 3 (a) Commercial channels means the sale or delivery of hemp for any
- 4 use to any commercial buyer, dealer, processor, or cooperative or to any
- 5 person, public or private, who resells any hemp or hemp product;
- 6 (b) Delivered or delivery means receiving hemp for utilization or as
- 7 a result of its sale in the State of Nebraska but excludes receiving hemp
- 8 <u>for storage; and</u>
- 9 (c) First purchaser means any person, public or private corporation,
- 10 association, partnership, limited liability company, or other entity
- 11 <u>buying</u>, accepting for shipment, or otherwise acquiring hemp from a
- 12 <u>cultivator.</u>
- 13 (2) A fee of one cent per pound is levied upon all hemp seed and a
- 14 <u>fee of one dollar per ton is levied upon all hemp fiber sold through</u>
- 15 commercial channels in Nebraska or delivered in Nebraska. Two-thirds of
- 16 the fee levied under this section shall be paid by the cultivator at the
- 17 time of sale or delivery and shall be collected by the first purchaser.
- 18 The first purchaser shall pay the remaining one-third of the fee. Hemp
- 19 <u>seed and hemp fiber shall not be subject to the fees imposed by this</u>
- 20 section more than once.
- 21 (3) The first purchaser, at the time of settlement with the
- 22 cultivator, shall deduct the fees imposed by this section. The fees shall
- 23 be deducted whether the hemp is stored in this state or any other state.
- 24 The first purchaser shall maintain the necessary records of the fees for
- 25 each purchase or delivery of hemp on the settlement form or check stub
- 26 showing payment to the cultivator for each purchase or delivery. Such
- 27 records maintained by the first purchaser shall be open for inspection
- 28 during normal business hours and provide the following information:
- 29 <u>(a) The name and address of the cultivator and first purchaser;</u>
- 30 (b) The date of the purchase or delivery;
- 31 (c) The number of pounds of hemp seed or pounds or tons of hemp

- 1 fiber purchased; and
- 2 (d) The amount of fees collected on each purchase or delivery.
- 3 (4) The first purchaser shall render and have on file with the
- 4 department by the last day of January and July of each year, on forms
- 5 prescribed by the commission, a statement of the number of pounds of hemp
- 6 <u>seed or pounds or tons of hemp fiber purchased in Nebraska. At the time</u>
- 7 the statement is filed, such first purchaser shall pay and remit to the
- 8 commission the fees imposed by this section.
- 9 (5) All fees collected by the commission pursuant to this section
- 10 shall be remitted to the State Treasurer for credit to the Hemp Promotion
- 11 <u>Fund. The commission shall remit the fees collected to the State</u>
- 12 <u>Treasurer within ten days after receipt.</u>
- 13 (6) Any person intentionally violating this section shall be guilty
- 14 of a Class III misdemeanor.
- 15 Sec. 20. Section 2-958, Reissue Revised Statutes of Nebraska, is
- 16 amended to read:
- 17 2-958 (1) A noxious weed control fund may be established for each
- 18 control authority, which fund shall be available for expenses authorized
- 19 to be paid from such fund, including necessary expenses of the control
- 20 authority in carrying out its duties and responsibilities under the
- 21 Noxious Weed Control Act. The weed control superintendent within the
- 22 county shall (a) ascertain and tabulate each year the approximate amount
- 23 of land infested with noxious weeds and its location in the county, (b)
- 24 ascertain and prepare all information required by the county board in the
- 25 preparation of the county budget, including actual and expected revenue
- 26 from all sources, cash balances, expenditures, amounts proposed to be
- 27 expended during the year, and working capital, and (c) transmit such
- 28 information tabulated by the control authority to the county board not
- 29 later than June 1 of each year.
- 30 (2) The Noxious Weed Cash Fund is created. The fund shall consist of
- 31 proceeds raised from fees imposed for the registration of pesticides and

- 1 earmarked for the fund pursuant to section 2-2634, funds credited or
- 2 transferred pursuant to sections 81-201 and 81-201.05, any gifts, grants,
- 3 or donations from any source, and any reimbursement funds for control
- 4 work done pursuant to subdivision (1)(b)(vi) of section 2-954. An amount
- 5 from the General Fund may be appropriated annually for the Noxious Weed
- 6 Control Act. The fund shall be administered and used by the director to
- 7 maintain the noxious weed control program and for expenses directly
- 8 related to the program. Until January 1, 2020, the fund may also be used
- 9 to defray all reasonable and necessary costs related to the
- 10 implementation of the Nebraska Hemp Farming Act. The Department of
- 11 Agriculture shall document all costs incurred for such purpose. The
- 12 <u>budget administrator of the budget division of the Department of</u>
- 13 Administrative Services may transfer a like amount from the Nebraska Hemp
- 14 Program Fund to the Noxious Weed Cash Fund no later than October 1, 2022.
- 15 (3) Any money in the fund available for investment shall be invested
- 16 by the state investment officer pursuant to the Nebraska Capital
- 17 Expansion Act and the Nebraska State Funds Investment Act.
- 18 Sec. 21. Section 2-5701, Revised Statutes Cumulative Supplement,
- 19 2018, is amended to read:
- 20 2-5701 (1) A postsecondary institution in this state or the
- 21 Department of Agriculture may grow or cultivate industrial hemp if the
- 22 industrial hemp is grown or cultivated for purposes of research conducted
- 23 under an agricultural pilot program or other agricultural or academic
- 24 research.
- 25 (2) Sites used for growing or cultivating industrial hemp must be
- 26 certified by, and registered with, the Department of Agriculture.
- 27 <u>(3)(a) Prior to approval by the United States Secretary of</u>
- 28 Agriculture of the state plan as provided in section 16 of this act, a
- 29 person with a valid licensing agreement with the department pursuant to
- 30 this section may cultivate, handle, or process industrial hemp as a part
- 31 of the department's agricultural pilot program. Qualified applicants

- 1 shall be selected at random by the department. To be qualified to apply
- 2 and to retain a valid licensing agreement, a cultivator or processor-
- 3 handler shall comply with all applicable requirements set forth in the
- 4 Nebraska Hemp Farming Act, except that a licensing agreement shall be
- 5 required in lieu of any license requirements under the act. (3)
- 6 (b) A cultivator or processor-handler shall pay the license
- 7 application fee, site registration fee, and site modification fee, if
- 8 applicable, established in section 8 of this act for each one-year
- 9 licensing agreement and shall be required to submit a report for
- 10 department research purposes. The report shall be submitted as required
- 11 by the department. All fees collected by the department under this
- 12 <u>section shall be remitted to the State Treasurer for credit to the</u>
- 13 <u>Nebraska Hemp Program Fund.</u>
- 14 (c) Licensing agreements shall establish procedures for sampling and
- 15 testing of industrial hemp, effective destruction of noncompliant
- 16 <u>industrial hemp, and department inspections to monitor compliance with</u>
- 17 the agreements.
- 18 (d) A cultivator or processor-handler who has had a licensing
- 19 agreement terminated for failure to comply with the agreement or the
- 20 Nebraska Hemp Farming Act, or any rules or regulations adopted and
- 21 promulgated under the act, may request a hearing as set forth in section
- 22 <u>13 of this act.</u>
- 23 (e) The Department of Agriculture may shall adopt and promulgate
- 24 rules and regulations with respect to the growth or cultivation of
- 25 industrial hemp and the certification and registration of sites growing
- 26 or cultivating industrial hemp as necessary to carry out authorized under
- 27 this section.
- 28 (4) For purposes of this section:
- 29 (a) Agricultural pilot program means a pilot program to study the
- 30 growth, cultivation, or marketing of industrial hemp;
- 31 (b) Cultivate and cultivator have the same meaning as in section 3

- 1 of this act;
- 2 (c) Handle has the same meaning as in section 3 of this act;
- 3 (d) (b) Industrial hemp means hemp as defined in section 3 of this
- 4 act the plant Cannabis sativa L. and any part of such plant, whether
- 5 growing or not, with a delta-9 tetrahydrocannabinol concentration of not
- 6 more than three-tenths percent on a dry weight basis; and
- 7 <u>(e) (c)</u> Postsecondary institution <u>has the same meaning as in section</u>
- 8 <u>3 of this act; and means a postsecondary institution as defined in</u>
- 9 section 85-2403 that also meets the requirements of 20 U.S.C. 1001, as
- 10 such section existed on January 1, 2014.
- 11 <u>(f) Process and processor-handler have the same meaning as in</u>
- 12 <u>section 3 of this act.</u>
- 13 Sec. 22. Section 28-401, Revised Statutes Cumulative Supplement,
- 14 2018, is amended to read:
- 15 28-401 As used in the Uniform Controlled Substances Act, unless the
- 16 context otherwise requires:
- 17 (1) Administer means to directly apply a controlled substance by
- 18 injection, inhalation, ingestion, or any other means to the body of a
- 19 patient or research subject;
- 20 (2) Agent means an authorized person who acts on behalf of or at the
- 21 direction of another person but does not include a common or contract
- 22 carrier, public warehouse keeper, or employee of a carrier or warehouse
- 23 keeper;
- 24 (3) Administration means the Drug Enforcement Administration of the
- 25 United States Department of Justice;
- 26 (4) Controlled substance means a drug, biological, substance, or
- 27 immediate precursor in Schedules I through V of section 28-405.
- 28 Controlled substance does not include distilled spirits, wine, malt
- 29 beverages, tobacco, <a href="hemp">hemp</a>, or any nonnarcotic substance if such substance
- 30 may, under the Federal Food, Drug, and Cosmetic Act, 21 U.S.C. 301 et
- 31 seq., as such act existed on January 1, 2014, and the law of this state,

- be lawfully sold over the counter without a prescription;
- 2 (5) Counterfeit substance means a controlled substance which, or the
- 3 container or labeling of which, without authorization, bears the
- 4 trademark, trade name, or other identifying mark, imprint, number, or
- 5 device, or any likeness thereof, of a manufacturer, distributor, or
- 6 dispenser other than the person or persons who in fact manufactured,
- 7 distributed, or dispensed such substance and which thereby falsely
- 8 purports or is represented to be the product of, or to have been
- 9 distributed by, such other manufacturer, distributor, or dispenser;
- 10 (6) Department means the Department of Health and Human Services;
- 11 (7) Division of Drug Control means the personnel of the Nebraska
- 12 State Patrol who are assigned to enforce the Uniform Controlled
- 13 Substances Act;
- 14 (8) Dispense means to deliver a controlled substance to an ultimate
- 15 user or a research subject pursuant to a medical order issued by a
- 16 practitioner authorized to prescribe, including the packaging, labeling,
- 17 or compounding necessary to prepare the controlled substance for such
- 18 delivery;
- 19 (9) Distribute means to deliver other than by administering or
- 20 dispensing a controlled substance;
- 21 (10) Prescribe means to issue a medical order;
- 22 (11) Drug means (a) articles recognized in the official United
- 23 States Pharmacopoeia, official Homeopathic Pharmacopoeia of the United
- 24 States, official National Formulary, or any supplement to any of them,
- 25 (b) substances intended for use in the diagnosis, cure, mitigation,
- 26 treatment, or prevention of disease in human beings or animals, and (c)
- 27 substances intended for use as a component of any article specified in
- 28 subdivision (a) or (b) of this subdivision, but does not include devices
- 29 or their components, parts, or accessories;
- 30 (12) Deliver or delivery means the actual, constructive, or
- 31 attempted transfer from one person to another of a controlled substance,

- 1 whether or not there is an agency relationship;
- 2 (13) Hemp has the same meaning as in section 3 of this act;
- 3 (14)(a) (13) Marijuana means all parts of the plant of the genus
- 4 cannabis, whether growing or not, the seeds thereof, and every compound,
- 5 manufacture, salt, derivative, mixture, or preparation of such plant or
- 6 its seeds.
- 7 <u>(b) Marijuana</u> , but does not include the mature stalks of such
- 8 plant, hashish, tetrahydrocannabinols extracted or isolated from the
- 9 plant, fiber produced from such stalks, oil or cake made from the seeds
- 10 of such plant, any other compound, manufacture, salt, derivative,
- 11 mixture, or preparation of such mature stalks, the sterilized seed of
- 12 such plant which is incapable of germination, or cannabidiol contained in
- 13 a drug product approved by the federal Food and Drug Administration or
- 14 obtained pursuant to sections 28-463 to 28-468.
- 15 (c) Marijuana does not include hemp.
- 16 (d) When the weight of marijuana is referred to in the Uniform
- 17 Controlled Substances Act, it means its weight at or about the time it is
- 18 seized or otherwise comes into the possession of law enforcement
- 19 authorities, whether cured or uncured at that time.
- 20 <u>(e)</u> When industrial hemp as defined in section 2-5701 is in the
- 21 possession of a person as authorized under section 2-5701, it is not
- 22 considered marijuana for purposes of the Uniform Controlled Substances
- 23 Act;
- 24 (15) <del>(14)</del> Manufacture means the production, preparation,
- 25 propagation, conversion, or processing of a controlled substance, either
- 26 directly or indirectly, by extraction from substances of natural origin,
- 27 independently by means of chemical synthesis, or by a combination of
- 28 extraction and chemical synthesis, and includes any packaging or
- 29 repackaging of the substance or labeling or relabeling of its container.
- 30 Manufacture does not include the preparation or compounding of a
- 31 controlled substance by an individual for his or her own use, except for

- 1 the preparation or compounding of components or ingredients used for or
- 2 intended to be used for the manufacture of methamphetamine, or the
- 3 preparation, compounding, conversion, packaging, or labeling of a
- 4 controlled substance: (a) By a practitioner as an incident to his or her
- 5 prescribing, administering, or dispensing of a controlled substance in
- 6 the course of his or her professional practice; or (b) by a practitioner,
- 7 or by his or her authorized agent under his or her supervision, for the
- 8 purpose of, or as an incident to, research, teaching, or chemical
- 9 analysis and not for sale;
- 10 (16) <del>(15)</del> Narcotic drug means any of the following, whether produced
- 11 directly or indirectly by extraction from substances of vegetable origin,
- 12 independently by means of chemical synthesis, or by a combination of
- 13 extraction and chemical synthesis: (a) Opium, opium poppy and poppy
- 14 straw, coca leaves, and opiates; (b) a compound, manufacture, salt,
- 15 derivative, or preparation of opium, coca leaves, or opiates; or (c) a
- 16 substance and any compound, manufacture, salt, derivative, or preparation
- 17 thereof which is chemically equivalent to or identical with any of the
- 18 substances referred to in subdivisions (a) and (b) of this subdivision,
- 19 except that the words narcotic drug as used in the Uniform Controlled
- 20 Substances Act does not include decocainized coca leaves or extracts of
- 21 coca leaves, which extracts do not contain cocaine or ecgonine, or
- 22 isoquinoline alkaloids of opium;
- 23 (17) (16) Opiate means any substance having an addiction-forming or
- 24 addiction-sustaining liability similar to morphine or being capable of
- 25 conversion into a drug having such addiction-forming or addiction-
- 26 sustaining liability. Opiate does not include the dextrorotatory isomer
- 27 of 3-methoxy-n methylmorphinan and its salts. Opiate includes its racemic
- 28 and levorotatory forms;
- 29 (18) (17) Opium poppy means the plant of the species Papaver
- 30 somniferum L., except the seeds thereof;
- 31 (19) (18) Poppy straw means all parts, except the seeds, of the

- 1 opium poppy after mowing;
- 2 (20) (19) Person means any corporation, association, partnership,
- 3 limited liability company, or one or more persons;
- 4 (21) <del>(20)</del> Practitioner means a physician, a physician assistant, a
- 5 dentist, a veterinarian, a pharmacist, a podiatrist, an optometrist, a
- 6 certified nurse midwife, a certified registered nurse anesthetist, a
- 7 nurse practitioner, a scientific investigator, a pharmacy, a hospital, or
- 8 any other person licensed, registered, or otherwise permitted to
- 9 distribute, dispense, prescribe, conduct research with respect to, or
- 10 administer a controlled substance in the course of practice or research
- 11 in this state, including an emergency medical service as defined in
- 12 section 38-1207;
- 13 (22) (21) Production includes the manufacture, planting,
- 14 cultivation, or harvesting of a controlled substance;
- 15 (23) (22) Immediate precursor means a substance which is the
- 16 principal compound commonly used or produced primarily for use and which
- 17 is an immediate chemical intermediary used or likely to be used in the
- 18 manufacture of a controlled substance, the control of which is necessary
- 19 to prevent, curtail, or limit such manufacture;
- 20 (24) <del>(23)</del> State means the State of Nebraska;
- 21 (25) (24) Ultimate user means a person who lawfully possesses a
- 22 controlled substance for his or her own use, for the use of a member of
- 23 his or her household, or for administration to an animal owned by him or
- 24 her or by a member of his or her household;
- 25 (26) (25) Hospital has the same meaning as in section 71-419;
- 26 (27) (26) Cooperating individual means any person, other than a
- 27 commissioned law enforcement officer, who acts on behalf of, at the
- 28 request of, or as agent for a law enforcement agency for the purpose of
- 29 gathering or obtaining evidence of offenses punishable under the Uniform
- 30 Controlled Substances Act;
- 31 (28)(a) (27) Hashish or concentrated cannabis means (i) (a) the

- 1 separated resin, whether crude or purified, obtained from a plant of the
- 2 genus cannabis or (ii) (b) any material, preparation, mixture, compound,
- 3 or other substance which contains ten percent or more by weight of
- 4 tetrahydrocannabinols.
- 5 (b) When resins extracted from (i) industrial hemp as defined in
- 6 section 2-5701 are in the possession of a person as authorized under
- 7 section 2-5701 or (ii) hemp as defined in section 3 of this act are in
- 8 the possession of a person as authorized under the Nebraska Hemp Farming
- 9 Act, they are not considered hashish or concentrated cannabis for
- 10 purposes of the Uniform Controlled Substances Act;
- 11 (29) (28) Exceptionally hazardous drug means (a) a narcotic drug,
- 12 (b) thiophene analog of phencyclidine, (c) phencyclidine, (d)
- 13 amobarbital, (e) secobarbital, (f) pentobarbital, (g) amphetamine, or (h)
- 14 methamphetamine;
- 15 (30) (29) Imitation controlled substance means a substance which is
- 16 not a controlled substance or controlled substance analogue but which, by
- 17 way of express or implied representations and consideration of other
- 18 relevant factors including those specified in section 28-445, would lead
- 19 a reasonable person to believe the substance is a controlled substance or
- 20 controlled substance analogue. A placebo or registered investigational
- 21 drug manufactured, distributed, possessed, or delivered in the ordinary
- 22 course of practice or research by a health care professional shall not be
- 23 deemed to be an imitation controlled substance;
- 24 (31)(a) (30)(a) Controlled substance analogue means a substance (i)
- 25 the chemical structure of which is substantially similar to the chemical
- 26 structure of a Schedule I or Schedule II controlled substance as provided
- 27 in section 28-405 or (ii) which has a stimulant, depressant, analgesic,
- 28 or hallucinogenic effect on the central nervous system that is
- 29 substantially similar to or greater than the stimulant, depressant,
- 30 analgesic, or hallucinogenic effect on the central nervous system of a
- 31 Schedule I or Schedule II controlled substance as provided in section

- 1 28-405. A controlled substance analogue shall, to the extent intended for
- 2 human consumption, be treated as a controlled substance under Schedule I
- 3 of section 28-405 for purposes of the Uniform Controlled Substances Act;
- 4 and
- 5 (b) Controlled substance analogue does not include (i) a controlled
- 6 substance, (ii) any substance generally recognized as safe and effective
- 7 within the meaning of the Federal Food, Drug, and Cosmetic Act, 21 U.S.C.
- 8 301 et seq., as such act existed on January 1, 2014, (iii) any substance
- 9 for which there is an approved new drug application, or (iv) with respect
- 10 to a particular person, any substance if an exemption is in effect for
- 11 investigational use for that person, under section 505 of the Federal
- 12 Food, Drug, and Cosmetic Act, 21 U.S.C. 355, as such section existed on
- 13 January 1, 2014, to the extent conduct with respect to such substance is
- 14 pursuant to such exemption;
- 15 (32) (31) Anabolic steroid means any drug or hormonal substance,
- 16 chemically and pharmacologically related to testosterone (other than
- 17 estrogens, progestins, and corticosteroids), that promotes muscle growth
- 18 and includes any controlled substance in Schedule III(d) of section
- 19 28-405. Anabolic steroid does not include any anabolic steroid which is
- 20 expressly intended for administration through implants to cattle or other
- 21 nonhuman species and has been approved by the Secretary of Health and
- 22 Human Services for such administration, but if any person prescribes,
- 23 dispenses, or distributes such a steroid for human use, such person shall
- 24 be considered to have prescribed, dispensed, or distributed an anabolic
- 25 steroid within the meaning of this subdivision;
- 26 (33) (32) Chart order means an order for a controlled substance
- 27 issued by a practitioner for a patient who is in the hospital where the
- 28 chart is stored or for a patient receiving detoxification treatment or
- 29 maintenance treatment pursuant to section 28-412. Chart order does not
- 30 include a prescription;
- 31 (34) (33) Medical order means a prescription, a chart order, or an

- 1 order for pharmaceutical care issued by a practitioner;
- 2 (35) (34) Prescription means an order for a controlled substance
- 3 issued by a practitioner. Prescription does not include a chart order;
- 4 (36) (35) Registrant means any person who has a controlled
- 5 substances registration issued by the state or the Drug Enforcement
- 6 Administration of the United States Department of Justice;
- 7 (37) (36) Reverse distributor means a person whose primary function
- 8 is to act as an agent for a pharmacy, wholesaler, manufacturer, or other
- 9 entity by receiving, inventorying, and managing the disposition of
- 10 outdated, expired, or otherwise nonsaleable controlled substances;
- 11 (38) (37) Signature means the name, word, or mark of a person
- 12 written in his or her own hand with the intent to authenticate a writing
- 13 or other form of communication or a digital signature which complies with
- 14 section 86-611 or an electronic signature;
- 15 (39) (38) Facsimile means a copy generated by a system that encodes
- 16 a document or photograph into electrical signals, transmits those signals
- 17 over telecommunications lines, and reconstructs the signals to create an
- 18 exact duplicate of the original document at the receiving end;
- 19 (40) (39) Electronic signature has the definition found in section
- 20 86-621;
- 21 (41) (40) Electronic transmission means transmission of information
- 22 in electronic form. Electronic transmission includes computer-to-computer
- 23 transmission or computer-to-facsimile transmission;
- (42) (41) Long-term care facility means an intermediate care
- 25 facility, an intermediate care facility for persons with developmental
- 26 disabilities, a long-term care hospital, a mental health substance use
- 27 treatment center, a nursing facility, or a skilled nursing facility, as
- 28 such terms are defined in the Health Care Facility Licensure Act;
- 29 (43) (42) Compounding has the same meaning as in section 38-2811;
- 30 (44) (43) Cannabinoid receptor agonist shall mean any chemical
- 31 compound or substance that, according to scientific or medical research,

- 1 study, testing, or analysis, demonstrates the presence of binding
- 2 activity at one or more of the CB1 or CB2 cell membrane receptors located
- 3 within the human body; and
- 4 (45) (44) Lookalike substance means a product or substance, not
- 5 specifically designated as a controlled substance in section 28-405, that
- 6 is either portrayed in such a manner by a person to lead another person
- 7 to reasonably believe that it produces effects on the human body that
- 8 replicate, mimic, or are intended to simulate the effects produced by a
- 9 controlled substance or that possesses one or more of the following
- 10 indicia or characteristics:
- 11 (a) The packaging or labeling of the product or substance suggests
- 12 that the user will achieve euphoria, hallucination, mood enhancement,
- 13 stimulation, or another effect on the human body that replicates or
- 14 mimics those produced by a controlled substance;
- 15 (b) The name or packaging of the product or substance uses images or
- 16 labels suggesting that it is a controlled substance or produces effects
- 17 on the human body that replicate or mimic those produced by a controlled
- 18 substance;
- 19 (c) The product or substance is marketed or advertised for a
- 20 particular use or purpose and the cost of the product or substance is
- 21 disproportionately higher than other products or substances marketed or
- 22 advertised for the same or similar use or purpose;
- 23 (d) The packaging or label on the product or substance contains
- 24 words or markings that state or suggest that the product or substance is
- 25 in compliance with state and federal laws regulating controlled
- 26 substances;
- 27 (e) The owner or person in control of the product or substance uses
- 28 evasive tactics or actions to avoid detection or inspection of the
- 29 product or substance by law enforcement authorities;
- 30 (f) The owner or person in control of the product or substance makes
- 31 a verbal or written statement suggesting or implying that the product or

- 1 substance is a synthetic drug or that consumption of the product or
- 2 substance will replicate or mimic effects on the human body to those
- 3 effects commonly produced through use or consumption of a controlled
- 4 substance;
- 5 (q) The owner or person in control of the product or substance makes
- 6 a verbal or written statement to a prospective customer, buyer, or
- 7 recipient of the product or substance implying that the product or
- 8 substance may be resold for profit; or
- 9 (h) The product or substance contains a chemical or chemical
- 10 compound that does not have a legitimate relationship to the use or
- 11 purpose claimed by the seller, distributor, packer, or manufacturer of
- 12 the product or substance or indicated by the product name, appearing on
- 13 the product's packaging or label or depicted in advertisement of the
- 14 product or substance.
- 15 Sec. 23. Section 81-2,162.27, Revised Statutes Cumulative
- 16 Supplement, 2018, is amended to read:
- 17 81-2,162.27 (1) All money received under the Nebraska Commercial
- 18 Fertilizer and Soil Conditioner Act and the Agricultural Liming Materials
- 19 Act shall be remitted to the State Treasurer for credit to the
- 20 Fertilizers and Soil Conditioners Administrative Fund, which fund is
- 21 hereby created. All money so received shall be used by the department for
- 22 defraying the expenses of administering the Nebraska Commercial
- 23 Fertilizer and Soil Conditioner Act and the Agricultural Liming Materials
- 24 Act. Until January 1, 2020, the fund may also be used to defray all
- 25 reasonable and necessary costs related to the implementation of the
- 26 Nebraska Hemp Farming Act. The Department of Agriculture shall document
- 27 all costs incurred for such purpose. The budget administrator of the
- 28 budget division of the Department of Administrative Services may transfer
- 29 <u>a like amount from the Nebraska Hemp Program Fund to the Fertilizers and</u>
- 30 Soil Conditioners Administrative Fund no later than October 1, 2022.
- 31 Transfers may be made from the fund to the General Fund at the direction

- 1 of the Legislature. The State Treasurer shall transfer two hundred
- 2 seventy-five thousand dollars from the Fertilizers and Soil Conditioners
- 3 Administrative Fund to the General Fund on or before June 30, 2019, on
- 4 such dates and in such amounts as directed by the budget administrator of
- 5 the budget division of the Department of Administrative Services.
- 6 (2) Any unexpended balance in the Fertilizers and Soil Conditioners
- 7 Administrative Fund at the close of any biennium shall, when
- 8 reappropriated, be available for the uses and purposes of the fund for
- 9 the succeeding biennium. Any money in the fund available for investment
- 10 shall be invested by the state investment officer pursuant to the
- 11 Nebraska Capital Expansion Act and the Nebraska State Funds Investment
- 12 Act.
- 13 Sec. 24. Sections 17, 18, and 19 of this act become operative on
- 14 July 1, 2021. The other sections of this act become operative on their
- 15 effective date.
- 16 Sec. 25. If any section in this act or any part of any section is
- 17 declared invalid or unconstitutional, the declaration shall not affect
- 18 the validity or constitutionality of the remaining portions.
- 19 Sec. 26. Original section 2-958, Reissue Revised Statutes of
- 20 Nebraska, and sections 2-5701, 28-401, and 81-2,162.27, Revised Statutes
- 21 Cumulative Supplement, 2018, are repealed.
- 22 Sec. 27. Since an emergency exists, this act takes effect when
- 23 passed and approved according to law.