LEGISLATURE OF NEBRASKA ONE HUNDRED SIXTH LEGISLATURE FIRST SESSION

## **LEGISLATIVE BILL 3**

FINAL READING

Introduced by Executive Board: Hilgers, 21, Chairperson.

Read first time January 10, 2019

Committee: General File

A BILL FOR AN ACT relating to appropriations; to amend section 85-1418, 1 Reissue Revised Statutes of Nebraska, and sections 13-518 and 2 3 85-1503, Revised Statutes Cumulative Supplement, 2018; to repeal 4 provisions that are obsolete; to harmonize provisions; to repeal the original sections; and to outright repeal sections 90-517, 90-535, 5 90-536, 90-537, 90-538, 90-539, and 90-541, Reissue Revised Statutes 6 of Nebraska, and sections 90-542, 90-543, 90-544, 90-545, 90-546, 7 8 90-547, 90-548, 90-549, 90-550, 90-551, 90-552, 90-553, 90-554, 9 90-555, 90-556, 90-557, 90-559, and 90-560, Revised Statutes 10 Cumulative Supplement, 2018.

11 Be it enacted by the people of the State of Nebraska,

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2019

3 13-518 For purposes of sections 13-518 to 13-522:

4 (1) Allowable growth means (a) for governmental units other than 5 community colleges, the percentage increase in taxable valuation in 6 excess of the base limitation established under section 77-3446, if any, 7 due to improvements to real property as a result of new construction, additions to existing buildings, any improvements to real property which 8 9 increase the value of such property, and any increase in valuation due to 10 annexation and any personal property valuation over the prior year and (b) for community colleges, the percentage increase in excess of the base 11 limitation, if any, in full-time equivalent students from the second year 12 to the first year preceding the year for which the budget is being 13 determined; 14

(2) Capital improvements means (a) acquisition of real property or
(b) acquisition, construction, or extension of any improvements on real
property;

18 (3) Governing body has the same meaning as in section 13-503;

(4) Governmental unit means every political subdivision which has
authority to levy a property tax or authority to request levy authority
under section 77-3443 except sanitary and improvement districts which
have been in existence for five years or less and school districts;

(5) Qualified sinking fund means a fund or funds maintained separately from the general fund to pay for acquisition or replacement of tangible personal property with a useful life of five years or more which is to be undertaken in the future but is to be paid for in part or in total in advance using periodic payments into the fund. The term includes sinking funds under subdivision (13) of section 35-508 for firefighting and rescue equipment or apparatus;

30 (6) Restricted funds means (a) property tax, excluding any amounts
31 refunded to taxpayers, (b) payments in lieu of property taxes, (c) local

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option sales taxes, (d) motor vehicle taxes, (e) state aid, (f) transfers 1 2 of surpluses from any user fee, permit fee, or regulatory fee if the fee surplus is transferred to fund a service or function not directly related 3 4 to the fee and the costs of the activity funded from the fee, (g) any funds excluded from restricted funds for the prior year because they were 5 budgeted for capital improvements but which were not spent and are not 6 7 expected to be spent for capital improvements, (h) the tax provided in sections 77-27,223 to 77-27,227 beginning in the second fiscal year in 8 9 which the county will receive a full year of receipts, and (i) any excess tax collections returned to the county under section 77-1776. Funds 10 received pursuant to the nameplate capacity tax levied under section 11 77-6203 for the first five years after a renewable energy generation 12 facility has been commissioned are nonrestricted funds; and 13

14 (7) State aid means:

(a) For all governmental units, state aid paid pursuant to sections
60-3,202 and 77-3523 and reimbursement provided pursuant to section
77-1239;

(b) For municipalities, state aid to municipalities paid pursuant to
sections 18-2605, 39-2501 to 39-2520, 60-3,190, and 77-27,139.04 and
insurance premium tax paid to municipalities;

(c) For counties, state aid to counties paid pursuant to sections 60-3,184 to 60-3,190, insurance premium tax paid to counties, and reimbursements to counties from funds appropriated pursuant to section 24 29-3933;

(d) For community colleges, (i) for fiscal years 2010-11, 2011-12, and 2012-13, state aid to community colleges paid pursuant to section 90-517 and (ii) for fiscal year 2013-14 and each fiscal year thereafter, state aid to community colleges paid pursuant to the Community College Aid Act;

30 (e) For educational service units, state aid appropriated under
 31 sections 79-1241.01 and 79-1241.03; and

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(f) For local public health departments as defined in section
 71-1626, state aid as distributed under section 71-1628.08.

3 Sec. 2. Section 85-1418, Reissue Revised Statutes of Nebraska, is
4 amended to read:

85-1418 (1) No state warrant shall be issued by the Department of 5 Administrative Services or used by any public institution for the purpose 6 7 of funding any program or capital construction project which has not been approved or which has been disapproved by the commission pursuant to the 8 9 Coordinating Commission for Postsecondary Education Act. If state funding for any such program or project cannot be or is not divided into warrants 10 separate from other programs or projects, the department shall reduce a 11 warrant to the public institution which includes funding for the program 12 13 or project by the amount of tax funds designated by the Legislature which are budgeted in that fiscal year by the public institution for use for 14 15 the program or project.

16 (2) Until July 1, 2013, the department may reduce the amount of 17 state aid distributed to a community college area pursuant to the 18 Community College Aid Act, or for fiscal years 2010-11, 2011-12, and 19 2012-13 pursuant to section 90-517, by the amount of funds used by the 20 area to provide a program or capital construction project which has not 21 been approved or which has been disapproved by the commission.

22 (2) (3) The district court of Lancaster County shall have 23 jurisdiction to enforce an order or decision of the commission entered 24 pursuant to the Coordinating Commission for Postsecondary Education Act 25 and to enforce this section.

(3) (4) Any person or public institution aggrieved by a final order
of the commission entered pursuant to section 85-1413, 85-1414, or
85-1416 shall be entitled to judicial review of the order. Proceedings
for review shall be instituted by filing a petition in the district court
of Lancaster County within thirty days after public notice of the final
decision by the commission is given. The filing of the petition or the

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service of summons upon the commission shall not stay enforcement of such order. The review shall be conducted by the court without a jury on the record of the commission. The court shall have jurisdiction to enjoin enforcement of any order of the commission which is (a) in violation of constitutional provisions, (b) in excess of the constitutional or statutory authority of the commission, (c) made upon unlawful procedure, or (d) affected by other error of law.

8 <u>(4)</u> <del>(5)</del> A party may secure a review of any final judgment of the 9 district court by appeal to the Court of Appeals. Such appeal shall be 10 taken in the manner provided by law for appeals in civil cases and shall 11 be heard de novo on the record.

Sec. 3. Section 85-1503, Revised Statutes Cumulative Supplement,
2018, is amended to read:

14 85-1503 For purposes of sections 85-1501 to 85-1540, unless the 15 context otherwise requires:

(1) Community college means an educational institution operating and
 offering programs pursuant to such sections;

18 (2) Community college area means an area established by section
19 85-1504;

20 (3) Board means the Community College Board of Governors for each
 21 community college area;

22 (4) Full-time equivalent student means, in the aggregate, the 23 equivalent of a registered student who in a twelve-month period is 24 enrolled in (a) thirty semester credit hours or forty-five quarter credit hours of classroom, laboratory, clinical, practicum, or independent study 25 course work or cooperative work experience or (b) nine hundred contact 26 hours of classroom or laboratory course work for which credit hours are 27 not offered or awarded. Avocational and recreational community service 28 programs or courses are not included in determining full-time equivalent 29 students or student enrollment. The number of credit and contact hours to 30 be counted by any community college area in which a tribally controlled 31

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1 community college is located shall include credit and contact hours 2 awarded by such tribally controlled community college to students for 3 which such institution received no federal reimbursement pursuant to the 4 federal Tribally Controlled <u>Colleges and Universities</u> <del>College or</del> 5 University Assistance Act of 1978, 25 U.S.C. 1801<u>et seq.</u>;

6 (5) Contact hour means an educational activity consisting of sixty
7 minutes minus break time and required time to change classes;

8 (6) Credit hour means the unit used to ascertain the educational 9 value of course work offered by the institution to students enrolling for such course work, earned by such students upon successful completion of 10 such course work, and for which tuition is charged. A credit hour may be 11 offered and earned in any of several instructional delivery systems, 12 including, but not limited to, classroom hours, laboratory hours, 13 clinical hours, practicum hours, cooperative work experience, 14 and independent study. A credit hour shall consist of a minimum of: (a) Ten 15 16 quarter or fifteen semester classroom contact hours per term of enrollment; (b) twenty quarter or thirty semester academic transfer and 17 academic support laboratory hours per term of enrollment; (c) thirty 18 quarter or forty-five semester vocational laboratory hours per term of 19 enrollment; (d) thirty quarter or forty-five semester clinical or 20 practicum contact hours per term of enrollment; or (e) forty quarter or 21 sixty semester cooperative work experience contact hours per term of 22 23 enrollment. An institution may include in a credit hour more classroom, laboratory, clinical, practicum, or cooperative work experience hours 24 than the minimum required in this subdivision. The institution shall 25 publish in its catalog, or otherwise make known to the student in writing 26 prior to the student enrolling or paying tuition for any courses, the 27 number of credit or contact hours offered in each such course. Such 28 published credit or contact hour offerings shall be used to determine 29 whether a student is a full-time equivalent student pursuant to 30 subdivision (4) of this section; 31

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1 (7) Classroom hour means a minimum of fifty minutes of formalized 2 instruction on campus or off campus in which a qualified instructor 3 applying any combination of instructional methods such as lecture, 4 directed discussion, demonstration, or the presentation of audiovisual 5 materials is responsible for providing an educational experience to 6 students;

7 (8) Laboratory hour means a minimum of fifty minutes of educational
8 activity on campus or off campus in which students conduct experiments,
9 perfect skills, or practice procedures under the direction of a qualified
10 instructor;

(9) Clinical hour means a minimum of fifty minutes of educational 11 activity on campus or off campus during which the student is assigned 12 practical experience under constant supervision at a health-related 13 receives individual instruction in the performance of a 14 agency, particular function, and is observed and critiqued in the repeat 15 16 performance of such function. Adjunct professional personnel, who may or may not be paid by the college, may be used for the directed supervision 17 of students and for the delivery of part of the didactic phase of the 18 19 experience;

(10) Practicum hour means a minimum of fifty minutes of educational activity on campus or off campus during which the student is assigned practical experiences, receives individual instruction in the performance of a particular function, and is observed and critiqued by an instructor in the repeat performance of such function. Adjunct professional personnel, who may or may not be paid by the college, may be used for the directed supervision of the students;

(11) Cooperative work experience means an internship or on-the-job training, designed to provide specialized skills and educational experiences, which is coordinated, supervised, observed, and evaluated by qualified college staff or faculty and may be completed on campus or off campus, depending on the nature of the arrangement;

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1 (12) Independent study means an arrangement between an instructor 2 and a student in which the instructor is responsible for assigning work 3 activity or skill objectives to the student, personally providing needed 4 instruction, assessing the student's progress, and assigning a final 5 grade. Credit hours shall be assigned according to the practice of 6 assigning credits in similar courses;

7 (13) Full-time equivalent student enrollment total means the total
8 of full-time equivalent students enrolled in a community college in any
9 fiscal year;

10 (14) General academic transfer course means a course offering in a 11 one-year or two-year degree-credit program, at the associate degree level 12 or below, intended by the offering institution for transfer into a 13 baccalaureate program. The completion of the specified courses in a 14 general academic transfer program may include the award of a formal 15 degree;

(15) Applied technology or occupational course means a course 16 17 offering in an instructional program, at the associate degree level or below, intended to prepare individuals for immediate entry into a 18 19 specific occupation or career. The primary intent of the institutions offering an applied technology or occupational program shall be that such 20 program is for immediate job entry. The completion of the specified 21 22 courses in an applied technology or occupational program may include the 23 award of a formal degree, diploma, or certificate;

(16) Academic support course means a general education academic
 course offering which may be necessary to support an applied technology
 or occupational program;

(17) Class 1 course means an applied technology or occupational
course offering which requires the use of equipment, facilities, or
instructional methods easily adaptable for use in a general academic
transfer program classroom or laboratory;

31 (18) Class 2 course means an applied technology or occupational

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course offering which requires the use of specialized equipment,
 facilities, or instructional methods not easily adaptable for use in a
 general academic transfer program classroom or laboratory;

4 (19) Reimbursable educational unit means a full-time equivalent student multiplied by (a) for a general academic transfer course or an 5 academic support course, a factor of one, (b) for a Class 1 course, a 6 factor of one and fifty-hundredths, (c) for a Class 2 course, a factor of 7 two, (d) for a tribally controlled community college general academic 8 9 transfer course or academic support course, a factor of two, (e) for a 10 tribally controlled community college Class 1 course, a factor of three, and (f) for a tribally controlled community college Class 2 course, a 11 factor of four; 12

(20) Reimbursable educational unit total means the total of all
reimbursable educational units accumulated in a community college area in
any fiscal year;

16 (21) Special instructional term means any term which is less than
17 fifteen weeks for community colleges using semesters or ten weeks for
18 community colleges using quarters;

(22) Statewide reimbursable full-time equivalent total means the
total of all reimbursable full-time equivalents accumulated statewide for
the community college in any fiscal year;

(23) Tribally controlled community college means an educational
institution operating and offering programs pursuant to the federal
Tribally Controlled <u>Colleges and Universities</u> <del>College or University</del>
Assistance Act of 1978, 25 U.S.C. 1801<u>et seq.</u>; and

(24) Tribally controlled community college state aid amount means:
(a) For fiscal years 2010-11, 2011-12, and 2012-13, the amount of state
aid provided to a tribally controlled community college pursuant to
section 90-517; and (b) For fiscal year 2013-14 and each fiscal year
thereafter, the quotient of the amount of state aid to be distributed
pursuant to subdivisions (1) and (3) of section 85-2234 for such fiscal

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year to a community college area in which a tribally controlled community 1 2 college is located divided by the reimbursable educational unit total for such community college area for the fiscal year immediately preceding the 3 fiscal year for which aid is being calculated, with such quotient then 4 5 multiplied by the reimbursable educational units derived from credit and contact hours awarded by a tribally controlled community college to 6 students for which such institution received no federal reimbursement 7 pursuant to the federal Tribally Controlled Colleges and Universities 8 9 College or University Assistance Act of 1978, 25 U.S.C. 1801 et seq., for the fiscal year immediately preceding the fiscal year for which aid is 10 being calculated. 11

12 Sec. 4. Original section 85-1418, Reissue Revised Statutes of 13 Nebraska, and sections 13-518 and 85-1503, Revised Statutes Cumulative 14 Supplement, 2018, are repealed.

Sec. 5. The following sections are outright repealed: Sections
90-517, 90-535, 90-536, 90-537, 90-538, 90-539, and 90-541, Reissue
Revised Statutes of Nebraska, and sections 90-542, 90-543, 90-544,
90-545, 90-546, 90-547, 90-548, 90-549, 90-550, 90-551, 90-552, 90-553,
90-554, 90-555, 90-556, 90-557, 90-559, and 90-560, Revised Statutes
Cumulative Supplement, 2018.