PREPARED BY: DATE PREPARED: PHONE:

TOTAL FUNDS

Sandy Sostad April 10, 2019 471-0054

LB 356

Revision: 01

(\$11,181)

FISCAL NOTE

LEGISLATIVE FISCAL ANALYST ESTIMATE

Revised on 4/17/19 based on amendments adopted through 4/9/19

ESTIMATE OF FISCAL IMPACT – STATE AGENCIES (See narrative for political subdivision estimates)

FY 2019-20

EXPENDITURES

REVENUE

EXPENDITURES

REVENUE

SEXPENDITURES

REVENUE

(\$70,414)

(\$11,181)

FEDERAL FUNDS

OTHER FUNDS

(\$70.414)

Any Fiscal Notes received from state agencies and political subdivisions are attached following the Legislative Fiscal Analyst Estimate.

LB 356 provides for the issuance of new specialty license plates, changes provisions related to the allocation of license plate fees and eliminates the issuance of some types of plates when less than 250 plates sets of plates are issued in a year.

<u>Sammy's Superheroes Plates</u>: The bill as originally introduced changed the allocation of a \$70 fee received for the issuance and renewal of Sammy's Superheroes license plates for childhood cancer awareness. Currently, \$10.50 (15%) of the fee for a set of these plates is allocated to the Department of Motor Vehicles (DMV) Cash Fund and \$59.50 (85%) is allocated to the Highway Trust Fund (HTF). The bill eliminates the current \$70 fee for the plate and establishes a \$5 fee for the initial or renewal of an alphanumeric plate and \$40 for a personalized message plate. The \$5 fee and 75% of the personalized plate fee is distributed to the University of Nebraska Medical Center (UNMC) for pediatric cancer research and 25% of the fee for a personalized plate is allocated to the DMV Cash Fund beginning January 1, 2021.

DMV indicates that 373 sets of plates are currently issued. It is assumed these sets will be renewed and an additional 50 new sets of numeric plates are will be issued in FY21. The changes in the bill reduce annual revenue for the HTF by \$25,168 and the DMV Cash fund by \$212 and increase revenue for UNMC by an estimated \$12,940. The impact is half of this amount in FY21 due to the effective date.

<u>One License Plate Vehicles</u>: Current law provides that one license plate may be issued for vehicles which are not equipped with a bracket on the front to display a plate. The annual fee is \$100. The bill reduces the fee to \$50. Fees are deposited in the HTF. Based upon the current issuance of 2,708 plates, the reduction in the fee decreases revenue to the HTF by \$135,400 in FY20 and each year thereafter.

<u>Special Interest Organizational License Plates</u>: The bill changes the allocation of the \$70 fee for a specialty license plate beginning January 1, 2021. Currently \$10.50 (15%) of the fee for a specialty plate is allocated to the DMV Cash Fund and \$59.50 (85%) is allocated to the HTF. The bill provides for \$42 (60%) to be allocated to the DMV Cash Fund and \$28 (40%) to the HTF. The estimated annual change in allocation is a revenue increase of \$338,566 for the DMV Cash Fund and a like decrease in revenue for the HTF beginning in FY22. The impact is half of this amount in FY21 due to the effective date.

Personalized Message Plates: The bill changes the allocation of the \$40 fee for a personalized license plate beginning January 1, 2021. Currently \$30 (75%) of the fee for a specialty plate is allocated to the DMV Cash Fund and \$10 (25%) is allocated to the HTF. The bill provides for \$24 (60%) to be allocated to the DMV Cash Fund and \$16 (40%) to the HTF. The estimated annual fiscal impact of the change is a revenue decrease of \$311,275 for the DMV Cash Fund and a like increase in revenue for the HTF beginning in FY22. The impact is half of this amount in FY21 due to the effective date.

Cornhusker Spirit Plates: The bill changes the allocation of the \$70 fee for a spirit plate beginning January 1, 2021. Currently \$30 (43%) of the fee for a spirit plate is allocated to the DMV Cash Fund and \$40 (57%) is allocated to the HTF. The bill provides for \$42 (60%) to be allocated to the DMV Cash Fund and \$28 (40%) to the HTF. The estimated annual fiscal impact of the change is a revenue increase of \$36,807 for the DMV Cash Fund and a like decrease in revenue for the HTF beginning in FY22. The impact is half of this amount in FY21 due to the effective date.

<u>Breast Cancer Awareness Plates</u>: The bill establishes a new \$5 initial and renewal fee for persons applying for alphanumeric Breast Cancer Awareness plates beginning January 1, 2021. The fee is credited to the UNMC for the breast cancer navigator program. Based upon the issuance of an estimated 3,660 sets of alphanumeric plates, increased annual revenue for the UNMC will be \$18,300. The impact is half of this amount in FY21 due to the effective date.

LB 356 also changes the allocation of the \$40 fee for a personalized Breast Cancer Awareness plate beginning in FY2019-20. Current law allocates \$30 (75%) to the DMV Cash Fund and \$10 (25%) to the HTF. LB 356 changes the allocation to \$10 (25%) to the DMV Cash Fund and \$30 (75%) to UNMC for the breast cancer navigator program. This decreases annual revenue to the DMV Cash Fund by \$10,257 and the HTF by \$5,128 and increases revenue to the UNMC by \$15,385. The impact is 75% of this amount in FY20 due to the effective date.

Wildlife Conservation Plates: The bill, as amended, includes some of the provisions of LB 691 regarding Ornate Box Turtle license plates and LB 128 regarding Wildlife Conservation plates. LB 356 provides for the issuance of Wildlife Conservation license plates beginning on January 1, 2021. There may be three designs depicting sandhill cranes, bighorn sheep and ornate box turtles. The plates may be either numerical or personalized message plates. Applicants for numerical plates must pay an additional initial and renewal fee of \$5 which is deposited into the Wildlife Conservation Fund (WCF). Applicants for message plates pay an annual \$40 plate fee of which 75% is deposited in the WCF and 25% accrues to the DMV Cash Fund.

All applicants for plates also pay the regular per plate fee, which is capped at \$3.50 by current statute. If the manufacturing cost of the plates exceeds the amount charged as a regular plate fee, then the difference between the manufacturing costs and the amount charged is credited to the HTF instead of the WCF. The bill also has language providing for the plates to be designed to limit the manufacturing cost to equal to or less than the amount charged for the plates.

<u>DMV Expenditures:</u> LB 356 increases expenditures of the DMV in FY2020-21 to modify the Vehicle Titling and Registration and plate management computer systems to accommodate the new Wildlife Conservation plates. The department indicates it can handle the estimated 80 hours of programming and testing with existing staff and resources.

It is estimated there may be about 3,000 sets of Wildlife Conservation plates initially sold based upon experience with other specialty license plates. Using this estimate, it is assumed half of this number (1,500) will apply in the initial fiscal year. It is also assumed that 70% of the plates issued will be numerical and 30% will be personalized.

Assuming the manufacturing cost is equal to the price charged for a plate, then expenditures by the HTF and revenue received by the fund from plate charges will equal a maximum of \$10,500 (\$7.00/set x 1,500 sets) in FY2020-21 and double this amount in FY22 when an estimated 3,000 plates are manufactured. If the manufacturing expense is higher than the amount charged for a regular plate, then the difference between the manufacturing costs and the amount charged is credited to the HTF instead of the Wildlife Conservation Fund.

<u>Revenues:</u> Increased revenue from the \$5 annual fee for a Wildlife Conservation numerical plate and \$40 fee for a personalized plate will be deposited in the DMV Cash Fund and the WCF. The estimated revenue assuming 1,500 sets of plates are applied for in FY2020-21 and an additional 3,000 sets are applied for in FY2021-22 is as shown on the following table:

		Est. # of	Revenue	Revenue
TYPE OF PLATE	Fee	Sets	2020-21	2021-22
FY21 Numerical Plate - WCF	\$5.00	1,050	\$5,250	\$5,250
Personalized Plate - DMV CF	\$10.00	450	\$4,500	\$4,500
Personalized Plate – WCF	\$30.00	450	\$13,500	\$13,500
FY22 Numerical Plate - WCF Personalized Plate - DMV CF Personalized Plate - WCF	\$5.00 \$10.00 \$30.00	2,100 900 900		\$10,500 \$9,000 \$27,000
Total Est. Revenue			\$23,250	\$69,750

<u>Prostate Cancer Awareness Plates</u>: The bill, as amended, includes LB 215 which provides for the issuance of Prostate Cancer Awareness plates beginning on January 1, 2021. The plates may be either numerical or personalized message plates. Applicants for numerical plates must pay an additional initial and renewal fee of \$5 which is credited to UNMC for the Nebraska Prostate Cancer Research Program. Applicants for message plates pay an annual \$40 plate fee of which 75% is credited to UNMC and 25% accrues to the DMV Cash Fund.

All applicants for plates also pay the regular per plate fee, which is capped at \$3.50 by current statute. The bill contains language providing for the plates to be designed to limit the manufacturing cost to equal to or less than the amount charged for the plates.

<u>DMV Expenditures:</u> The bill increases expenditures of the DMV in FY2020-21 to modify the Vehicle Titling and Registration and plate management computer systems to accommodate the new Prostate Cancer Awareness plates. The department indicates it can handle the estimated 80 hours of programming and testing with existing staff and resources.

DMV estimates there may be about 1,000 sets of Prostate Cancer Awareness plates sold in the first two years based upon their experience with other specialty license plates. Using this estimate, it is assumed half of this number (500) will apply in the initial fiscal year. It is also assumed that 70% of the plates issued will be numerical and 30% will be personalized.

Assuming the manufacturing cost is equal to the price charged for a plate, then expenditures by the HTF and revenue received by the fund from plate charges will equal a maximum of \$3,500 (\$7.00/set x 500 sets) in FY2020-21 and double this amount in FY22 when an estimated 1,000 plates are manufactured.

<u>Revenues:</u> Increased revenue from the \$5 annual fee for a numerical plate and the \$40 fee for a personalized Prostate Cancer Awareness plate will be allocate to the DMV Cash Fund and UNMC. The estimated revenue assuming 500 sets of plates are applied for in FY2020-21 and 1,000 sets are applied for in FY2021-22 is as shown on the following table:

		Est. # of	Revenue	Revenue
TYPE OF PLATE	Fee	Sets	2020-21	2021-22
FY21 Numerical Plate - UNMC	\$5.00	350	\$1,750	\$1,750
Personalized Plate - DMV CF	\$10.00	150	\$1,500	\$1,500
Personalized Plate – UNMC	\$30.00	150	\$4,500	\$4,500
FY22 Numerical Plate - UNMC Personalized Plate - DMV CF Personalized Plate - UNMC	\$5.00 \$10.00	700 300 300		\$3,500 \$3,000
	\$30.00	300	Φ7.7F0	\$9,000
Total Est. Revenue			\$7,750	\$23,250

Continued Issuance of Plates: LB 356 provides for the DMV to cease to issue some license plates when the number issued within any prior two-year consecutive period is less than 250. The plates will be eliminated beginning in the next license plate issuance cycle. The plates which are included under these provisions are: Military Honor; Cornhusker Spirit; Mountain Lion Conservation; Breast Cancer Awareness; Choose Life; Native American Cultural Awareness and History; Wildlife Conservation; Prostate Cancer Awareness; and, Sammy's Superheroes. This requirement may reduce revenue for certain entities in the future, if the interest in a plate is not sufficient to meet the issuance requirement.

<u>Summary of Revenue Changes</u>: The following table summarizes the estimated changes in revenue for various entities pursuant to the bill.

FY2019-20	Highway	DMV	UNMC	Total
TYPE OF PLATE	Trust	Cash	Breast	Change
	Fund*	Fund	Cancer	
One Plate Per Vehicle	-135,400			-135,400
Breast Cancer Awareness Plates	-3,846	-7,693	11,539	0
Total Change	-\$139,246	-\$7,693	\$11,539	-\$135,400

FY2020-21	Highway	DMV	Wildlife	UNMC	UNMC	UNMC	Total
TYPE OF PLATE	Trust	Cash	Conservation	Breast	Prostate	Pediatric	Change
	Fund*	Fund	Fund	Cancer	Cancer	Cancer	
One Plate Per Vehicle	-135,400						-135,400
Sammy's Superheroes Plates	-12,584	-106				6,470	-6,220
Organizational Plates	-169,283	169,283					0
Personalized Message Plates	155,638	-155,638					0
Cornhusker Spirit Plates	-18,404	18,404					0
Breast Cancer Awareness Plates	-5,128	-10,257		24,534			9,149
Wildlife Conservation Plates		4,500	18,750				23,250
Prostate Awareness Plates		2,250			9,375		11,625
Total Change in Revenue	-\$185,161	\$28,436	\$18,750	\$24,534	\$9,375	\$6,470	-\$97,596

FY2021-22	Highway	DMV	Wildlife	UNMC	UNMC	UNMC	Total
TYPE OF PLATE	Trust	Cash	Conservation	Breast	Prostate	Pediatric	Change
	Fund*	Fund	Fund	Cancer	Cancer	Cancer	
One Plate Per Vehicle	-135,400						-135,400
Sammy's Superheroes Plates	-25,168	-212				12,940	-12,440
Organizational Plates	-338,566	338,566					0
Personalized Message Plates	311,275	-311,275					0
Cornhusker Spirit Plates	-36,807	36,807					0
Breast Cancer Awareness Plates	-5,128	-10,257		33,685			18,300
Wildlife Conservation Plates		13,500	56,250				69,750
Prostate Awareness Plates		4,500			18,750		23,250
Total Change in Revenue	-\$229,794	\$71,629	\$56,250	\$33,685	\$18,750	\$12,940	-\$36,540

^{*}The Highway Trust Fund is distributed to the Highway Cash Fund (53 1/3%) and to cities/counties (46 2/3%). The estimated fiscal impact for the Highway Cash Fund in the Department of Transportation is decreased revenue of \$74,260 in FY20, \$98,746 in FY21 and \$122,549 in FY22. Cities/counties will have decreased revenue of \$64,986 in FY20, \$86,415 in FY21 and \$107,245 in FY22.

ADMINISTRATIVE SERVICES STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONSE					
LB: 356	AM: 1167	AGENCY/POLT. SUB	: Nebraska Department of Motor Vehicles		
REVIEWED BY	Y: Lucas Martin	DATE: 4/12/2019	PHONE: (402) 471-4181		
COMMENTS: No reason to disagree with the Department of Motor Vehicles' fiscal impact assessment.					

ADMINISTRATIVE SERVICES STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONSE					
LB: 356	AM: 1167	AGENCY/POLT. S	SUB: Nebraska Game and Parks Commission		
REVIEWED BY:	Lucas Martin	DATE: 4/11/2019	PHONE: (402) 471-4181		
COMMENTS: The Game and Parks Commission's assessment of fiscal impact seems reasonable given the assumptions used.					

ADMINISTRATIVE SERVICES STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONSE					
LB: 356 AM: 1167 AGENCY/POLT. SUB: University of Nebraska					
REVIEWED BY: Lucas Martin DATE: 4/15/2019 PHONE: (402) 471-4181					
COMMENTS: No reason to disagree with the University of Nebraska's assertion of nominal impact.					

LB ⁽¹⁾ 356 /	AM 1167				FISCAL NOTE
State Agency OR F	Political Subdivision Name: ⁽²⁾	Motor Vehicles			
Prepared by: (3)	Bart Moore	Date Prepared: (4)	April 12, 2019	Phone: (5)	402-471-3902
	ESTIMATE PROVI	DED BY STATE AGEN	NCY OR POLITICA	L SUBDIVIS	ION
	·	2019-20		FY 2020	
GENERAL FUN	<u>EXPENDITURES</u>	<u>REVENUE</u>	EXPENDIT	<u>URES</u>	<u>REVENUE</u>
CASH FUNDS					32,050
FEDERAL FUNI	OS				
OTHER FUNDS					(32,050)
TOTAL FUNDS					
Explanation of E	stimate:				
LB356 AM 1167	7 has fiscal impact from th	ne following sections:			

Section 8 changes the allocation for Organizational plates on January 1, 2021 from 85% Highway Trust and 15% DMV Cash Fund to 40% Highway Trust and 60% to DMV Cash Fund. For FY 20-21 this amount will be an increase to the DMV Cash Fund and a decrease to the Highway Trust of \$169,283. Ongoing, the annual projected increase to the DMV Cash Fund will be \$338,565, with a corresponding annual decrease to the Highway Trust.

Section 9 changes the allocation of Personalized Standard Message Plates from 75% DMV Cash Fund and 25% Highway Trust to 60% DMV Cash Fund and 40% Highway Trust. For FY 20-21 this amount will be an increase to the Highway Trust, and a decrease to the DMV Cash Fund of \$155,636. Ongoing, the annual projected increase to the Highway Trust will be \$311,272, with a corresponding annual decrease to the DMV Cash Fund.

Section 12 changes the allocation of Cornhusker Spirit Plates from 57% Highway Trust and 43% DMV Cash Fund to 40% Highway Trust and 60% DMV Cash Fund. For FY 20-21 this amount will be an increase to the DMV Cash Fund and a decrease to the Highway Trust of \$18,403. Ongoing, the annual projected increase to the DMV Cash Fund will be \$36,806, with a corresponding annual decrease to the Highway Trust.

A summary by the applicable sections is listed below:

FY20-21					
	Section 8	Section 9	Section 12	Net Impact	
DMV Cash Fund	169,283	(155,636)	18,403	32,050	
Highway Trust	(169,283)	155,636	(18,403)	(32,050)	

The net impact for the above sections for FY 20-21 will be an increase to the DMV Cash Fund and a decrease to the Highway Trust of \$32,050.

BREAKDOWN BY MAJOR OBJECTS OF EXPENDITURE						
Personal Services:						
	NUMBER OI	F POSITIONS	2019-20	2020-21		
POSITION TITLE	19-20	<u>20-21</u>	EXPENDITURES	EXPENDITURES		

	<u> </u>	
Benefits		
Operating		
Travel		
Capital outlay		
Aid		
Capital improvements		
TOTAL		
		 ·

Aid.....

Capital improvements.....

TOTAL.....

LB ⁽¹⁾ 356 AM1167 Specia	1167 Specialty License Plates		
State Agency OR Political Subdivision Name: (2)	Nebraska Game a	and Parks Commission	
Prepared by: (3) Christina Peters	Date Prepared: (4)	4/10/19 Phone: (5	491-471-5403
ESTIMATE PROVI	IDED BY STATE AGEN	CY OR POLITICAL SUBDIVI	SION
	<u> 2019-20</u>	FY 20:	
<u>EXPENDITURE</u>	<u>REVENUE</u>	EXPENDITURES	<u>REVENUE</u>
GENERAL FUNDS	_	_	
CASH FUNDS	182,000	_	246,000
FEDERAL FUNDS	_	_	
OTHER FUNDS	_	_	
TOTAL FUNDS	182,000		246,000
Trust Fund; allow DMV to discontinue issuin plate is less than two hundred fifty. As it pertains to NGPC, the bill would create sheep and ornate box turtle) that would be of Mountain Lion Conservation Plates. Howev and Parks Commission Wildlife Conservation Each design would have two types of plates Educational Fund for each plate issued. Peper plate issued would go to the Wildlife Corbeginning January 1, 2021. Revenue amounts will depend upon the nunamounts could be reduced if production cost Based on the recent history of Mountain Lion options and limited shift in design choice, \$2 since it would only have plates available for 74% of the sales/ordering prior to July.	three new Wildlife Consoffered to vehicle owners er, revenues generated in Fund. for issuance. Alphanum resonalized plates would enservation Fund. Application of plates issued (# // its exceed the amount characteristics).	ervation Plates (depicting Sand in a similar fashion and price strom the new plates would be described by the first and additional forty dollars, tions for the new plates are expensions for the new plates are expensions.	dhill cranes, bighorn structure as the current credited to the Game dollars to the of which thirty dollars pected to be available onalized x \$30). These level in the new plate \$182,000 in the first F
	N BY MAJOR OBJECT	S OF EXPENDITURE	_
Personal Services:	NUMBER OF POSITIO	NS 2019-20	2020-21
POSITION TITLE	<u>19-20</u> <u>20-21</u>	<u>EXPENDITURES</u>	EXPENDITURES
D. C.			
Benefits			
Operating		 ,	
Travel			
Capital outlay			

$LB^{(1)}$	356 /	AM 1167					FISCAL NOTE	
State Agency OR Political Subdivision Name: (2)			University of Nebraska					
Prepare	d by: (3)	Michael Justus	Date	e Prepared: ⁽⁴⁾	April 13, 2019	Phone: (5)	402-472-7109	
		ESTIMATE PROV	IDED BY	STATE AGEN	NCY OR POLITICA	AL SUBDIVI	SION	
	FY 2019-20 FY 202							
		EXPENDITURE	<u>S</u>	REVENUE	EXPENDIT	<u>CURES</u>	<u>REVENUE</u>	
GENER	AL FUN	DS			_			
CASH F	UNDS							
FEDER	AL FUNI	OS			_			
OTHER	FUNDS		_		_			
TOTAL	FUNDS		= _					
Explana	tion of E	stimate:						
Persona	l Services	S:	NUMBER (OF POSITION				
	POSIT	ION TITLE	(NC 19-20	OT FTE) <u>20-21</u>	2019-2 <u>EXPENDI</u> T		2020-21 EXPENDITURES	
				_	_			
		-		_	_			
		-		_	_			
		-		<u> </u>	_			
		- -						
Benefits	.							
Operati	ng							
						<u> </u>		
Capital	outlay							
Capital		nents						

Capital improvements.....

LB ⁽¹⁾ 356 /	AM 1167					FISCAL N	1OTE
State Agency OR P	Political Subdivision 1	Name: (2) Neb	raska Departn	nent of Trar	sportation		
Prepared by: (3)	Becky Fleming	D	ate Prepared: (4)	4/10/19	Phone:	(5) 402-479-46	92
	ESTIMAT	E PROVIDED I	BY STATE AGEN	NCY OR POLI	TICAL SUBDIV	ISION	
	EXPEND	<u>FY 2019-9</u> <u>ITURES</u>	<u>REVENUE</u>	EXPE	<u>FY 20</u> NDITURES	<u>REVENU</u>	<u>'E</u>
GENERAL FUN	DS						
CASH FUNDS			(\$74,265)			(\$98,70	8)
FEDERAL FUNI	DS				_		
OTHER FUNDS				-			
TOTAL FUNDS			(\$74,265)		(\$98,708)		8)
LB 128, LB 215 proceeds. The The chart below	nded by AM 1167 5 and LB 691. It p bill also reduces v shows the section e of NDOT and c	provides for state the additional ons and the es	andardization of fee for issuance	certain plate e of one licer	fees and the date from S	distribution of \$100 to \$50.	
		Highway 1	hway Trust Fund NDOT Share		Counties/C	Counties/Cities Share	
		FY20	FY21	FY20	FY21	FY20	FY21
Section 6 - One P	late Fee	(135,400)	(135,400)	(72,214)	(72,214)	(63,186)	(63,186)
Section 8 - Organ	izational Plates	0	(169,283)	0	(90,288)	0	(78,997)
Section 9 - Messa	age Plates	0	155,636	0	83,009	0	72,629
Section 12 - Spirit	t Plates	0	(18,403)	0	(9,816)	0	(8,588)
Section 17 - Brea		(3,846)	(5,128)	(2,051)	(2,735)	(1,795)	(2,393)
Section 27 - Sami Superheroes	my's	0	(12,495)	0	(6,664)	0	(5,831)
Net							
		(139,246)	(185,073)	(74,265)	(98,708)	(64,981)	(86,366)
	PDE	A KDOWN DV	MA IOD ODIECT	C OF EVDEN	DITUDE		=
Personal Services		ANDOWN BI	MAJOR OBJECT	S OF EAPEN	<u>DITUKE</u>		
POSIT	ION TITLE	NUMBEI 19-20	R OF POSITION <u>20-21</u>		019-20 NDITURES	2020-21 EXPENDIT	
4.1.u		• • • • • • • • • • • • • • • • • • • •					

TOTAL	