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Kathy Tenopir February 07, 2019 471-0058

LB 345

Revision: 00 FISCAL NOTE LEGISLATIVE FISCAL ANALYST ESTIMATE

ESTIMATE OF FISCAL IMPACT – STATE AGENCIES (See narrative for political subdivision estimates)								
	FY 201	9-20	FY 2020-21					
	EXPENDITURES	REVENUE	EXPENDITURES REVENUE					
GENERAL FUNDS	See Below		See Below					
CASH FUNDS								
FEDERAL FUNDS								
OTHER FUNDS								
TOTAL FUNDS								

Any Fiscal Notes received from state agencies and political subdivisions are attached following the Legislative Fiscal Analyst Estimate.

LB345 provides an employee of the State of Nebraska providing services to individuals in facilities under twenty-four-hour care and supervision shall:

- Not be disciplined nor lose any right, benefit, or privilege for refusing to work more than 12 consecutive hours.
 - Not be required to work 7 straight days without a day off.
- Accept overtime on a voluntary basis only.

The Nebraska Department of Correctional Services (NDCS) indicates that without essential staffing levels, the facilities would be required to run on a modified schedule or become locked down which increases costs, averaging about \$916 per day. NDCS also indicates that the provisions on LB345 could require a partnership with the Nebraska State Patrol and the National Guard who would need to assist in staff shortage situation in order to maintain the safety and security of the facility.

The Nebraska Department of Veterans' Affairs (NDVA) indicates the elimination of mandatory overtime would necessitate additional staffing hours and travel costs. NDVA estimates the costs to be \$253,821 of which \$104,067 would be General Funds. The estimate assumes additional staffing would be available.

The Nebraska Department of Health and Human (DHHS) indicates that for FY2017-18 an average of over 3,500 hours were worked each week as overtime in their six 24-hour facilities. DHHS also indicates that the facilities would need to contract with emergency staffing agencies to fill in gaps in the schedule. DHHS estimates the cost for emergency staffing will greatly exceed the costs of the existing overtime.

Work schedules and overtime are covered by collective bargaining.

ADMINISTRATIVE SERVICES STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONSE							
LB: 345	AM:	AGENCY/POLT. SUB: Nebra	ska Department of Correctional Services				
REVIEWED BY	 Neil Sullivan 	DATE: 2/4/2019	PHONE: (402) 471-4179				
COMMENTS: No basis to disagree with the Nebraska Department of Correctional Services estimate of indeterminate fiscal impact from LB 345, assumptions appear reasonable.							

ADMINISTRATIVE SERVICES STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONSE							
LB: 345 AM: AGENCY/POLT. SUB: Nebraska Department of Veterans' Affairs							
REVIEWED BY: Neil Sullivan		DATE: 2/8/2019	PHONE: (402) 471-4179				
COMMENTS: The Nebraska Department of Veterans' Affairs assessment of fiscal impact from LB 345 appears reasonable.							

Please complete <u>ALL</u> (5) blanks in the first three lines.

LB ⁽¹⁾ 345			FISCAL NOTE			
State Agency OR Political Subdivision Name: ⁽²⁾	Nebraska Department of Correctional Services					
Prepared by: ⁽³⁾ Sara Sump	Date Prepared: ⁽⁴⁾	1/23/19 Phone:	(5) 402.479.5702			
ESTIMATE PROVI	DED BY STATE AGEN	ICY OR POLITICAL SUBDIV	VISION			
<u>FY 2</u> EXPENDITURES	2019-20 <u>REVENUE</u>	<u>FY 20</u> EXPENDITURES	<u>920-21</u> <u>REVENUE</u>			
GENERAL FUNDS						
CASH FUNDS						
FEDERAL FUNDS						
OTHER FUNDS						
TOTAL FUNDS	0		0			

Explanation of Estimate:

Fiscal impact is indeterminate. NDCS is required to protect the citizens of Nebraska based on state statute. Without the essential staffing levels the facilities would be required to run on a modified schedule or become locked down.

Exact costs for additional supplies during a lockdown are hard to determine in the time allocated, the 2 examples listed are from Tecumseh State Correctional Institution when lockdowns occurred for various reasons. The main supplies bought are for the kitchen as meals are delivered to the all the units: March 2nd-5th 2017 costing \$4,298 and September 2nd-7th 2016 costing \$6,801. This averages out to be \$916 per day when a facility must be locked down or run modified operations.

Passing of LB 345 could also require a large partnership with the Nebraska State Patrol and National Guard, who would need to assist in staff shortage situations and maintain the safety and security of the facility.

BREAKDOWN BY MAJOR OBJECTS OF EXPENDITURE								
Personal Services:								
NUMBER OF POSITIONS 2019-20 20								
POSITION TITLE	19-20 20-21		EXPENDITURES	EXPENDITURES				
Benefits								
Operating								
Travel								
Capital outlay								
Aid								
Capital improvements								
TOTAL								

LB ⁽¹⁾ 345							FISCAL NOTE
State Agency OR Political Subdivision Name: ⁽²⁾			Nebr	aska Departn	nent of Veterans'	Affairs	
Prepared by: ⁽³⁾	Rea Ea	aston	Da	te Prepared: ⁽⁴⁾	2/5/2019	Phone: ⁽⁵⁾	402-471-2409
	I	ESTIMATE PROVI	DED B	<u>Y STATE AGEN</u>	CY OR POLITICAL	<u>SUBDIVIS</u>	SION
			2019-20			<u>FY 2020</u>	
		EXPENDITURES		<u>REVENUE</u>	<u>EXPENDITU</u>	<u>RES</u>	<u>REVENUE</u>
GENERAL FUN	DS	104,067	_		104,067		
CASH FUNDS		60,917	_		60,917		
FEDERAL FUNI	DS	88,837	_		88,837		
OTHER FUNDS			_				
TOTAL FUNDS <u>253,821</u>		=		253,821			

Explanation of Estimate:

Elimination of mandatory overtime (MOT) in the four 24 hour facilities operated under Nebraska Department of Veterans' Affairs (NDVA) would necessitate additional agency staffing hours and travel costs.

Average agency hourly cost including travel	\$ 49.77
Estimated hours	11,625
Total Agency Costs to replace MOT	\$ 578,582
Existing MOT costs including benefits	\$ 324,761
Cost above existing MOT	\$ 253,821

These costs assume that availability of agency staffing remains available. If mandatory overtime is eliminated for all state facilities, agency staffing may become more scarce causing the costs to increase.

Additionally, the elimination of mandatory overtime may influence voluntary overtime. Some voluntary overtime may be driven by an effort by staff to control when overtime is performed. Without the risk of mandatory overtime, staff may choose not to volunteer as much.

<u>BREAKI</u>	DOWN BY MA	JOR OBJECTS O	F EXPENDITURE	
Personal Services:				
	NUMBER O	F POSITIONS	2019-20	2020-21
POSITION TITLE	<u>19-20</u>	<u>20-21</u>	EXPENDITURES	EXPENDITURES
	·			
Benefits				
Operating	164,984	164,984		
Travel	88,837	88,837		
Capital outlay				
Aid				
Capital improvements				
TOTAL			253,821	253,821

LB₍₁₎ <u>345</u>

FISCAL NOTE

ESTIMATE PROVIDED BY STATE AGENCY OR POLITICAL SUBDIVISION							
	ESTIMATE PROVIL	DED BY STATE AGENCY C	DR POLITICAL SUBDIVISION				
State Agency or Political Sub	division Name:(2) Depa	rtment of Health and Hu	man Services				
Prepared by: (3) Mike Michalski Date Prepared 1-24-19 Phone: (5) 471-6719							
	FY 2019-	2020	FY 2020-	2021			
	EXPENDITURES	REVENUE	EXPENDITURES	REVENUE			
GENERAL FUNDS							
CASH FUNDS			· · · · · · · · · · · · · · · · · · ·				
FEDERAL FUNDS			· · · · · · · · · · · · · · · · · · ·				
OTHER FUNDS							
TOTAL FUNDS	See Below		See Below				

Return by date specified or 72 hours prior to public hearing, whichever is earlier.

Explanation of Estimate:

LB 345 eliminates the ability of 24 hour facilities to require mandatory overtime once an employee has worked 12 consecutive hours or has worked seven straight days without a day off.

During FY18, an average of over 3,500 hours were worked each week as overtime in the six 24 hour facilities of the Department of Health and Human Services (DHHS). This bill may impact staff's desire to work voluntary overtime, therefore DHHS cannot determine what the mandatory versus voluntary mix might be.

The facilities would need to contract with emergency staffing agencies to fill in gaps in the schedule. DHHS anticipates the cost for an emergency staffing pool will greatly exceed the costs of the existing overtime.

For								
MAJOR OBJECTS OF EXPENDITURE								
PERSONAL SERVICES:								
POSITION TITLE	NUMBER OI 19-20	F POSITIONS 20-21	2019-2020 EXPENDITURES	2020-2021 EXPENDITURES				
Benefits								
Operating								
Travel								
Capital Outlay								
Aid								
Capital Improvements								
TOTAL								