AM3356 LB866 NPN - 08/06/2020

AMENDMENTS TO LB866

(Amendments to Standing Committee amendments, AM2913)

Introduced by Wayne, 13.

- 1 1. Insert the following new sections:
- 2 Sec. 11. Sections 11 to 19 of this act shall be known and may be
- 3 cited as the Middle Income Workforce Housing Investment Act.
- 4 Sec. 12. (1) Current economic conditions and limited availability
- 5 of modern housing units impact the ability of Nebraska's older urban
- 6 neighborhoods and majority minority communities to maintain residential
- 7 stability. Low rates of homeownership and a lack of high-quality, non-
- 8 income restricted rental housing negatively affects the ability of
- 9 residents of such neighborhoods and communities to achieve housing
- 10 stability and invest in their neighborhoods and communities. A lack of
- 11 workforce housing affects the ability of neighborhoods and communities to
- 12 <u>maintain and develop viable, stable, and thriving economies. A shortage</u>
- 13 of quality housing in such areas also impacts the ability of local
- 14 private, nonprofit, and public employers to grow and prosper.
- 15 (2) Impediments exist to the construction, rehabilitation, and
- 16 financing of urban workforce housing. Comparable home sale and appraisal
- 17 prices do not justify the cost of new construction homes. There is a lack
- 18 of space that would be large enough for development to achieve cost
- 19 <u>efficiencies</u>. Due to generations of disinvestment, these neighborhoods
- 20 and communities frequently receive a stigma that negatively impacts the
- 21 residential real estate market.
- 22 (3) In order to develop attractive housing options that lead to the
- 23 recruitment and retention of a world-class workforce in Nebraska's older
- 24 urban communities, it is the intent of the Legislature to use new and
- 25 existing resources to support creation of workforce housing investment
- 26 funds. Such funds will be used to encourage development of workforce

AM3356 LB866 NPN - 08/06/2020 NPN - 08/06/2020

- 1 housing in Nebraska's urban and underserved neighborhoods and
- 2 communities.
- 3 Sec. 13. For purposes of the Middle Income Workforce Housing
- 4 Investment Act:
- 5 (1) Department means the Department of Economic Development;
- 6 (2) Director means the Director of Economic Development;
- 7 (3) Eligible activities of a workforce housing investment fund
- 8 <u>means:</u>
- 9 (a) New construction of owner-occupied housing in a neighborhood and
- 10 community with a demonstrated need for housing that is affordable and
- 11 <u>attractive to first time homebuyers, middle-income families, and the</u>
- 12 <u>emerging workforce;</u>
- 13 (b) Substantial repair or rehabilitation of dilapidated housing
- 14 stock; or
- 15 (c) Upper-story housing development for occupation by a homeowner;
- 16 (4) HOME funds means funds awarded as formula grants under the HOME
- 17 <u>Investment Partnerships Program administered by the United States</u>
- 18 <u>Department of Housing and Urban Development;</u>
- 19 (5) Matching funds means dollars contributed by individuals,
- 20 <u>businesses</u>, foundations, local and regional political subdivisions, or
- 21 other nonprofit organizations to a workforce housing investment fund
- 22 <u>administered by a nonprofit development organization;</u>
- 23 <u>(6) Nonprofit development organization means a regional or statewide</u>
- 24 nonprofit development organization approved by the director;
- 25 (7) Qualified activities include purchase guarantees, loan
- 26 guarantees, loan participations, and other credit enhancements related to
- 27 eligible activities of the workforce housing investment fund;
- 28 (8) Qualified investment means a cash investment in a workforce
- 29 <u>housing investment fund administered by a nonprofit development</u>
- 30 <u>organization;</u>
- 31 (9) Urban community means any area that is:

- 1 (a) In a county with a population greater than one hundred thousand
- 2 <u>inhabitants as determined by the most recent federal decennial census;</u>
- 3 and
- 4 (b) Within a qualified census tract as described in 26 U.S.C. 42(d)
- 5 (5)(B), as such section existed on January 1, 2020.
- 6 (10) Workforce housing means:
- 7 (a) Owner-occupied housing units that have an after-construction
- 8 appraised value of at least one hundred twenty-five thousand dollars but
- 9 <u>not more than two hundred seventy-five thousand dollars. For purposes of</u>
- 10 this subdivision (a) and subdivision (b) of this subsection, housing unit
- 11 after-construction appraised value shall be updated annually by the
- 12 <u>department based upon the most recent increase or decrease in the</u>
- 13 <u>Producer Price Index for all commodities, published by the United States</u>
- 14 Department of Labor, Bureau of Labor Statistics;
- 15 (b) Owner-occupied housing units for which the cost to substantially
- 16 rehabilitate such units exceeds fifty percent of a unit's before-
- 17 construction assessed value, and the after-construction appraised value
- 18 is at least one hundred twenty-five thousand dollars but not more than
- 19 two hundred seventy-five thousand dollars;
- 20 (c) Upper-story housing for occupation by a homeowner; and
- 21 (d) Housing that does not receive federal or state low-income
- 22 <u>housing tax credits, community development block grants, HOME funds, or</u>
- 23 <u>funds from the Affordable Housing Trust Fund; and</u>
- 24 (11) Workforce housing investment fund means a fund that has been
- 25 created by a nonprofit development organization and certified by the
- 26 <u>director to encourage development of workforce housing in urban</u>
- 27 <u>communities.</u>
- 28 Sec. 14. (1) The director shall establish a workforce housing
- 29 <u>investment grant program to foster and support the development of</u>
- 30 workforce housing in urban communities.
- 31 (2) A nonprofit development organization may apply to the director

- 1 for approval of a workforce housing grant for a workforce housing
- 2 investment fund. The application shall be in a form and manner prescribed
- 3 by the director. Through fiscal year 2022-2023, grants shall be awarded
- 4 <u>by the director on a competitive basis until grant funds are no longer</u>
- 5 <u>available</u>. Grant maximums shall not exceed one million dollars to any one
- 6 nonprofit development organization over a two-year period, with no more
- 7 than two million five hundred thousand dollars cumulative for any single
- 8 grantee through fiscal year 2022-2023. Grants shall require a minimum
- 9 one-to-one in matching funds to be considered a qualified grant
- 10 application. Unallocated funds shall be rolled to the next program year.
- 11 <u>Unallocated funds on June 30, 2025, shall be returned to the Middle</u>
- 12 <u>Income Workforce Housing Investment Fund.</u>
- 13 <u>(3) Grants shall be awarded based upon:</u>
- 14 (a) A demonstrated need for additional owner-occupied housing. Need
- 15 can be demonstrated with a recent housing study or a letter from the
- 16 planning department of the city in which the fund is intending to operate
- 17 <u>stating that the proposal is in line with the city's most recent</u>
- 18 consolidated plan submitted under 24 C.F.R. part 91, subpart D, as such
- 19 subpart existed on January 1, 2020;
- 20 <u>(b) A neighborhood or community that has a higher-than-state average</u>
- 21 <u>unemployment rate;</u>
- 22 <u>(c) A neighborhood or community that exhibits a demonstrated</u>
- 23 <u>commitment to growing its housing stock;</u>
- 24 (d) Projects that can reasonably be ready for occupancy in a period
- 25 of twenty-four months; and
- 26 (e) A demonstrated ability to grow and manage a workforce housing
- 27 <u>investment fund.</u>
- 28 (4) A workforce housing investment fund shall:
- 29 (a) Be required to receive annual certification from the department;
- 30 (b) Invest or intend to invest in eligible activities for a
- 31 workforce housing investment fund;

AM3356 AM3356 LB866 NPN - 08/06/2020

1 (c) Use any fees, interest, loan repayments, or other funds received

- 2 by the nonprofit development organization as a result of the
- 3 administration of the grant to support qualified activities; and
- 4 (d) Have an active board of directors with expertise in development,
- 5 construction, and finance that meets at least quarterly to approve all
- qualified investments made by the nonprofit development organization. A 6
- 7 nonprofit development organization shall have a formal plan and proven
- 8 expertise to invest unused workforce housing investment fund balances and
- 9 shall conduct an annual audit of all financial records by an independent
- 10 certified public accountant.
- 11 Sec. 15. (1) The Middle Income Workforce Housing Investment Fund is
- created. Funding for the grant program described in section 14 of this 12
- 13 act shall come from the Middle Income Workforce Housing Investment Fund.
- 14 The Middle Income Workforce Housing Investment Fund may include revenue
- 15 from appropriations from the Legislature, grants, private contributions,
- and other sources. In addition, the Middle Income Workforce Housing 16
- <u>Investment Fund shall receive a one-time transfer of ten million dollars</u> 17
- on the effective date of this act from the General Fund. Any money in the 18
- 19 Middle Income Workforce Housing Investment Fund available for investment
- 20 shall be invested by the state investment officer pursuant to the
- 21 Nebraska Capital Expansion Act and the Nebraska State Funds Investment
- 22 Act.
- 23 (2) The department shall administer the Middle Income Workforce
- Housing Investment Fund and may seek additional private or nonstate funds 24
- 25 to use in the grant program, including, but not limited to, contributions
- 26 from the Nebraska Investment Finance Authority and other interested
- 27 parties.
- (3) Interest earned by the department on grant funds shall be 28
- 29 applied to the grant program.
- 30 (4) If a nonprofit development organization fails to engage in a
- 31 qualified activity within twenty-four months after receiving initial

AM3356 AM3356 LB866 NPN - 08/06/2020

- 1 grant funding, the nonprofit development organization shall return the
- 2 grant proceeds to the department for credit to the Affordable Housing
- 3 Trust Fund.
- 4 (5) Beginning July 1, 2025, any funds held by the department in the
- 5 Middle Income Workforce Housing Investment Fund shall be transferred to
- the Affordable Housing Trust Fund. 6
- 7 (1) Each nonprofit development organization shall submit
- 8 an annual report to the director to be included as a part of the
- department's annual status report required under section 81-1201.11. The 9
- 10 report shall certify that the workforce housing investment fund meets the
- 11 requirements of the Middle Income Workforce Housing Investment Act and
- shall include a breakdown of program activities. 12
- 13 (2) The annual report shall include, but not be limited to:
- 14 (a) The name and geographical location of the nonprofit development
- 15 organization;
- 16 (b) The number, amount, and type of workforce housing investment
- 17 funds invested in qualified activities;
- (c) The number, geographical location, type, and amount of 18
- 19 investments made;
- 20 (d) A summary of matching funds and where such matching funds were
- 21 generated; and
- 22 (e) The results of the annual audit required under subdivision (4)
- 23 (d) of section 14 of this act.
- (3) If a nonprofit development organization ceases administration of 24
- 25 a workforce housing investment fund, it shall file a final report with
- 26 the director in a form and manner required by the director. Before July
- 27 1, 2025, any unallocated workforce housing investment fund grant funds
- 28 shall be returned for credit to the Middle Income Workforce Housing
- 29 <u>Investment Fund.</u>
- 30 (4) If a workforce housing investment fund fails to file a complete
- 31 annual report by February 15, the director may, in his or her discretion,

AM3356 LB866 NPN - 08/06/2020 AM3356 LB866 NPN - 08/06/2020

- 1 impose a civil penalty of not more than five thousand dollars for such
- 2 <u>violation</u>. All money collected by the department pursuant to this
- 3 <u>subsection shall be remitted to the State Treasurer for distribution in</u>
- 4 accordance with Article VII, section 5, of the Constitution of Nebraska.
- 5 Sec. 17. (1) The department shall use its best efforts to assure
- 6 that any grant funds awarded to a nonprofit development organization are
- 7 targeted to the geographic communities or regions with the most pressing
- 8 <u>housing</u>, <u>economic</u>, <u>and employment needs</u>.
- 9 (2) The department shall use its best efforts to assure that the
- 10 <u>allocation of grant funds provides equitable access to the benefits</u>
- 11 provided by the Middle Income Workforce Housing Investment Act to all
- 12 <u>eligible neighborhoods and communities.</u>
- 13 (3) The director may contract with a statewide public or private
- 14 <u>nonprofit organization which shall serve as agent for the department to</u>
- 15 <u>help carry out the purposes and requirements of the Middle Income</u>
- 16 Workforce Housing Investment Act. The department or its agent may only
- 17 use for expenses that portion of the funds available for the workforce
- 18 housing investment grant program through the Middle Income Workforce
- 19 <u>Housing Investment Fund necessary to cover the actual costs of</u>
- 20 <u>administering the program.</u>
- 21 Sec. 18. (1) As part of the department's annual status report
- 22 <u>required under section 81-1201.11, the department shall submit a report</u>
- 23 to the Legislature and the Governor that includes, but is not necessarily
- 24 <u>limited to:</u>
- 25 (a) The number and geographical location of workforce housing
- 26 <u>investment funds;</u>
- 27 (b) The number, amount, and type of workforce housing investment
- 28 funds invested in qualified activities; and
- 29 <u>(c) The number, geographical location, type, and amount of</u>
- 30 <u>investments made by each nonprofit development organization.</u>
- 31 (2) The report to the Legislature shall be submitted electronically.

AM3356 LB866 NPN - 08/06/2020 AM3356 LB866 NPN - 08/06/2020

- 1 (3) Information received, developed, created, or otherwise
- 2 <u>maintained by the department in administering and enforcing the Middle</u>
- 3 Income Workforce Housing Investment Act, other than information required
- 4 to be included in the report to be submitted by the department to the
- 5 Governor and Legislature pursuant to this section, may be deemed
- 6 <u>confidential</u> by the department and not considered a public record subject
- 7 to disclosure pursuant to sections 84-712 to 84-712.09.
- 8 Sec. 19. The department may adopt and promulgate rules and
- 9 regulations to administer and enforce the Middle Income Workforce Housing
- 10 Investment Act.
- 11 2. On page 3, line 4, strike "cost" and insert "have an after-
- 12 <u>construction appraised value of</u>"; and strike line 5 and insert "twenty-
- 13 five thousand dollars but not more than two hundred seventy-five
- 14 <u>thousand</u>".
- 3. Renumber the remaining sections accordingly.