LEGISLATURE OF NEBRASKA ONE HUNDRED FIFTH LEGISLATURE SECOND SESSION

LEGISLATIVE BILL 804

Introduced by Brasch, 16. Read first time January 04, 2018 Committee: Revenue

1	A BILL FOR AN ACT relating to the Nebraska educational savings plan
2	trust; to amend sections 85-1801, 85-1802, 85-1804, 85-1805,
3	85-1806, 85-1807, 85-1808, 85-1809, 85-1810, 85-1811, 85-1812,
4	85-1813, and 85-1814, Reissue Revised Statutes of Nebraska, and
5	sections 68-1201, 72-1239.01, and 77-2716, Revised Statutes
6	Cumulative Supplement, 2016; to provide additional tax benefits for
7	Nebraska educational savings plan trust accounts; to restate intent;
8	to change provisions relating to withdrawals; to include savings
9	plans for elementary and secondary education in the Nebraska
10	educational savings plan trust; to redefine terms; to transfer
11	provisions; to harmonize provisions; to provide operative dates; and
12	to repeal the original sections.

13 Be it enacted by the people of the State of Nebraska,

-1-

Section 1. Section 68-1201, Revised Statutes Cumulative Supplement,
 2016, is amended to read:

68-1201 In determining eligibility for the program for aid to 3 4 dependent children pursuant to section 43-512 as administered by the 5 State of Nebraska pursuant to the federal Temporary Assistance for Needy Families program, 42 U.S.C. 601 et seq., for the low-income home energy 6 7 assistance program administered by the State of Nebraska pursuant to the federal Energy Policy Act of 2005, 42 U.S.C. 8621 to 8630, for the 8 9 Supplemental Nutrition Assistance Program administered by the State of Nebraska pursuant to the federal Food and Nutrition Act of 2008, 7 U.S.C. 10 2011 et seq., and for the child care subsidy program established pursuant 11 to section 68-1202, the following shall not be included in determining 12 13 assets or income:

(1) Assets in or income from an educational savings account, a
Coverdell educational savings account described in 26 U.S.C. 530, a
qualified tuition program established pursuant to 26 U.S.C. 529, or any
similar savings account or plan established to save for qualified higher
education expenses as defined in section 85-1802 prior to January 1,
2020, or for qualified education expenses as defined in section 5 of this
act beginning January 1, 2020;

(2) Income from scholarships or grants related to postsecondary
 education, whether merit-based, need-based, or a combination thereof;

(3) Income from postsecondary educational work-study programs,
whether federally funded, funded by a postsecondary educational
institution, or funded from any other source;

26 (4) Assets in or income from an account under a qualified program as
27 provided in section 77-1402;

(5) Income received for participation in grant-funded research on
the impact that income has on the development of children in low-income
families, except that such exclusion of income must not exceed four
thousand dollars per year for a maximum of four years and such exclusion

-2-

shall only be made if the exclusion is permissible under federal law for
 each program referenced in this section. No such exclusion shall be made
 for such income on or after December 31, 2022; and

4 (6) Income from any tax credits received pursuant to the School5 Readiness Tax Credit Act.

Sec. 2. Section 72-1239.01, Revised Statutes Cumulative Supplement,
2016, is amended to read:

72-1239.01 (1)(a) The appointed members of the council shall have 8 9 the responsibility for the investment management of the assets of the 10 retirement systems administered by the Public Employees Retirement Board as provided in section 84-1503, the assets of the Nebraska educational 11 12 savings plan trust created pursuant to sections 85-1801 to 85-1814 prior 13 to January 1, 2020, or sections 4 to 16 of this act beginning January 1, 2020, the assets of the achieving a better life experience program 14 pursuant to sections 77-1401 to 77-1409, and beginning January 1, 2017, 15 the assets of each retirement system provided for under the Class V 16 17 School Employees Retirement Act. Except as provided in subsection (4) of this section, the appointed members shall be deemed fiduciaries with 18 19 respect to the investment of the assets of the retirement systems, of the Nebraska educational savings plan trust, and of the achieving a better 20 life experience program and shall be held to the standard of conduct of a 21 22 fiduciary specified in subsection (3) of this section. The nonvoting, ex officio members of the council shall not be deemed fiduciaries. 23

24 (b) As fiduciaries, the appointed members of the council and the 25 state investment officer shall discharge their duties with respect to the assets of the retirement systems, of the Nebraska educational savings 26 plan trust, and of the achieving a better life experience program solely 27 28 in the interests of the members and beneficiaries of the retirement systems or the interests of the participants and beneficiaries of the 29 Nebraska educational savings plan trust and the achieving a better life 30 experience program, as the case may be, for the exclusive purposes of 31

-3-

providing benefits to members, members' beneficiaries, participants, and participants' beneficiaries and defraying reasonable expenses incurred within the limitations and according to the powers, duties, and purposes prescribed by law.

5 (2)(a) The appointed members of the council shall have the 6 responsibility for the investment management of the assets of state 7 funds. The appointed members shall be deemed fiduciaries with respect to 8 the investment of the assets of state funds and shall be held to the 9 standard of conduct of a fiduciary specified in subsection (3) of this 10 section. The nonvoting, ex officio members of the council shall not be 11 deemed fiduciaries.

(b) As fiduciaries, the appointed members of the council and the state investment officer shall discharge their duties with respect to the assets of state funds solely in the interests of the citizens of the state within the limitations and according to the powers, duties, and purposes prescribed by law.

(3) The appointed members of the council shall act with the care, 17 skill, prudence, and diligence under the circumstances then prevailing 18 19 that a prudent person acting in like capacity and familiar with such matters would use in the conduct of an enterprise of a like character and 20 with like aims by diversifying the investments of the assets of the 21 retirement systems, the Nebraska educational savings plan trust, the 22 achieving a better life experience program, and state funds so as to 23 24 minimize risk of large losses, unless in light of such circumstances it 25 is clearly prudent not to do so. No assets of the retirement systems, the Nebraska educational savings plan trust, or the achieving a better life 26 experience program shall be invested or reinvested if the sole or primary 27 28 investment objective is for economic development or social purposes or objectives. 29

30 (4) Neither the appointed members of the council nor the state 31 investment officer shall be deemed fiduciaries with respect to

-4-

investments of the assets of a retirement system provided for under the 1 2 Class V School Employees Retirement Act made by or on behalf of the board of education as defined in section 79-978 or the board of trustees 3 provided for in section 79-980. Neither the council nor any member 4 thereof nor the state investment officer shall be liable for the action 5 or inaction of the board of education or the board of trustees with 6 7 respect to the investment of the assets of a retirement system provided for under the Class V School Employees Retirement Act, the consequences 8 9 of any such action or inaction of the board of education or the board of trustees, and any claims, suits, losses, damages, fees, and costs related 10 to such action or inaction or consequences thereof. 11

Sec. 3. Section 77-2716, Revised Statutes Cumulative Supplement,2016, is amended to read:

14 77-2716 (1) The following adjustments to federal adjusted gross
 15 income or, for corporations and fiduciaries, federal taxable income shall
 16 be made for interest or dividends received:

(a)(i) There shall be subtracted interest or dividends received by the owner of obligations of the United States and its territories and possessions or of any authority, commission, or instrumentality of the United States to the extent includable in gross income for federal income tax purposes but exempt from state income taxes under the laws of the United States; and

(ii) There shall be subtracted interest received by the owner of
obligations of the State of Nebraska or its political subdivisions or
authorities which are Build America Bonds to the extent includable in
gross income for federal income tax purposes;

(b) There shall be subtracted that portion of the total dividends and other income received from a regulated investment company which is attributable to obligations described in subdivision (a) of this subsection as reported to the recipient by the regulated investment company;

-5-

1 (c) There shall be added interest or dividends received by the owner 2 of obligations of the District of Columbia, other states of the United 3 States, or their political subdivisions, authorities, commissions, or 4 instrumentalities to the extent excluded in the computation of gross 5 income for federal income tax purposes except that such interest or 6 dividends shall not be added if received by a corporation which is a 7 regulated investment company;

8 (d) There shall be added that portion of the total dividends and 9 other income received from a regulated investment company which is 10 attributable to obligations described in subdivision (c) of this 11 subsection and excluded for federal income tax purposes as reported to 12 the recipient by the regulated investment company; and

(e)(i) Any amount subtracted under this subsection shall be reduced by any interest on indebtedness incurred to carry the obligations or securities described in this subsection or the investment in the regulated investment company and by any expenses incurred in the production of interest or dividend income described in this subsection to the extent that such expenses, including amortizable bond premiums, are deductible in determining federal taxable income.

(ii) Any amount added under this subsection shall be reduced by any
expenses incurred in the production of such income to the extent
disallowed in the computation of federal taxable income.

(2) There shall be allowed a net operating loss derived from or 23 24 connected with Nebraska sources computed under rules and regulations 25 adopted and promulgated by the Tax Commissioner consistent, to the extent possible under the Nebraska Revenue Act of 1967, with the laws of the 26 United States. For a resident individual, estate, or trust, the net 27 28 operating loss computed on the federal income tax return shall be adjusted by the modifications contained in this section. For a 29 nonresident individual, estate, or trust or for a partial-year resident 30 31 individual, the net operating loss computed on the federal return shall

-6-

be adjusted by the modifications contained in this section and any
 carryovers or carrybacks shall be limited to the portion of the loss
 derived from or connected with Nebraska sources.

4 (3) There shall be subtracted from federal adjusted gross income for 5 all taxable years beginning on or after January 1, 1987, the amount of 6 any state income tax refund to the extent such refund was deducted under 7 the Internal Revenue Code, was not allowed in the computation of the tax 8 due under the Nebraska Revenue Act of 1967, and is included in federal 9 adjusted gross income.

10 (4) Federal adjusted gross income, or, for a fiduciary, federal 11 taxable income shall be modified to exclude the portion of the income or 12 loss received from a small business corporation with an election in 13 effect under subchapter S of the Internal Revenue Code or from a limited 14 liability company organized pursuant to the Nebraska Uniform Limited 15 Liability Company Act that is not derived from or connected with Nebraska 16 sources as determined in section 77-2734.01.

17 (5) There shall be subtracted from federal adjusted gross income or,
18 for corporations and fiduciaries, federal taxable income dividends
19 received or deemed to be received from corporations which are not subject
20 to the Internal Revenue Code.

(6) There shall be subtracted from federal taxable income a portion of the income earned by a corporation subject to the Internal Revenue Code of 1986 that is actually taxed by a foreign country or one of its political subdivisions at a rate in excess of the maximum federal tax rate for corporations. The taxpayer may make the computation for each foreign country or for groups of foreign countries. The portion of the taxes that may be deducted shall be computed in the following manner:

(a) The amount of federal taxable income from operations within a
foreign taxing jurisdiction shall be reduced by the amount of taxes
actually paid to the foreign jurisdiction that are not deductible solely
because the foreign tax credit was elected on the federal income tax

-7-

1 return;

(b) The amount of after-tax income shall be divided by one minus the
maximum tax rate for corporations in the Internal Revenue Code; and

4 (c) The result of the calculation in subdivision (b) of this 5 subsection shall be subtracted from the amount of federal taxable income 6 used in subdivision (a) of this subsection. The result of such 7 calculation, if greater than zero, shall be subtracted from federal 8 taxable income.

9 (7) Federal adjusted gross income shall be modified to exclude any 10 amount repaid by the taxpayer for which a reduction in federal tax is 11 allowed under section 1341(a)(5) of the Internal Revenue Code.

(8)(a) Federal adjusted gross income or, for corporations and 12 13 fiduciaries, federal taxable income shall be reduced, to the extent included, by income from interest, earnings, and state contributions 14 received from the Nebraska educational savings plan trust created in 15 16 sections 85-1801 to 85-1814 prior to January 1, 2020, or sections 4 to 16 of this act beginning January 1, 2020, and any account established under 17 the achieving a better life experience program as provided in sections 18 77-1401 to 77-1409. 19

(b) Federal adjusted gross income or, for corporations 20 and fiduciaries, federal taxable income shall be reduced by any contributions 21 as a participant in the Nebraska educational savings plan trust or 22 contributions to an account established under the achieving a better life 23 24 experience program made for the benefit of a beneficiary as provided in sections 77-1401 to 77-1409, to the extent not deducted for federal 25 income tax purposes, but not to exceed five thousand dollars per married 26 filing separate return or ten thousand dollars for any other return. With 27 28 respect to a qualified rollover within the meaning of section 529 of the Internal Revenue Code from another state's plan, any interest, earnings, 29 and state contributions received from the other state's educational 30 savings plan which is qualified under section 529 of the code shall 31

-8-

qualify for the reduction provided in this subdivision. For contributions by a custodian of a custodial account including rollovers from another custodial account, the reduction shall only apply to funds added to the custodial account after January 1, 2014.

5 (c) Federal adjusted gross income or, for corporations and 6 fiduciaries, federal taxable income shall be increased by:

7 (i) The amount resulting from the cancellation of a participation 8 agreement refunded to the taxpayer as a participant in the Nebraska 9 educational savings plan trust to the extent previously deducted under 10 subdivision (8)(b) of this section; and

(ii) The amount of any withdrawals by the owner of an account established under the achieving a better life experience program as provided in sections 77-1401 to 77-1409 for nonqualified expenses to the extent previously deducted under subdivision (8)(b) of this section.

(9)(a) For income tax returns filed after September 10, 2001, for 15 16 taxable years beginning or deemed to begin before January 1, 2006, under the Internal Revenue Code of 1986, as amended, federal adjusted gross 17 income or, for corporations and fiduciaries, federal taxable income shall 18 be increased by eighty-five percent of any amount of any federal bonus 19 depreciation received under the federal Job Creation and Worker 20 Assistance Act of 2002 or the federal Jobs and Growth Tax Act of 2003, 21 under section 168(k) or section 1400L of the Internal Revenue Code of 22 1986, as amended, for assets placed in service after September 10, 2001, 23 24 and before December 31, 2005.

(b) For a partnership, limited liability company, cooperative, including any cooperative exempt from income taxes under section 521 of the Internal Revenue Code of 1986, as amended, limited cooperative association, subchapter S corporation, or joint venture, the increase shall be distributed to the partners, members, shareholders, patrons, or beneficiaries in the same manner as income is distributed for use against their income tax liabilities.

-9-

1 (c) For a corporation with a unitary business having activity both 2 inside and outside the state, the increase shall be apportioned to 3 Nebraska in the same manner as income is apportioned to the state by 4 section 77-2734.05.

5 (d) The amount of bonus depreciation added to federal adjusted gross income or, for corporations and fiduciaries, federal taxable income by 6 7 this subsection shall be subtracted in a later taxable year. Twenty percent of the total amount of bonus depreciation added back by this 8 9 subsection for tax years beginning or deemed to begin before January 1, 2003, under the Internal Revenue Code of 1986, as amended, may be 10 subtracted in the first taxable year beginning or deemed to begin on or 11 after January 1, 2005, under the Internal Revenue Code of 1986, as 12 amended, and twenty percent in each of the next four following taxable 13 14 years. Twenty percent of the total amount of bonus depreciation added back by this subsection for tax years beginning or deemed to begin on or 15 16 after January 1, 2003, may be subtracted in the first taxable year 17 beginning or deemed to begin on or after January 1, 2006, under the Internal Revenue Code of 1986, as amended, and twenty percent in each of 18 the next four following taxable years. 19

(10) For taxable years beginning or deemed to begin on or after 20 January 1, 2003, and before January 1, 2006, under the Internal Revenue 21 22 Code of 1986, as amended, federal adjusted gross income or, for 23 corporations and fiduciaries, federal taxable income shall be increased 24 by the amount of any capital investment that is expensed under section 179 of the Internal Revenue Code of 1986, as amended, that is in excess 25 of twenty-five thousand dollars that is allowed under the federal Jobs 26 and Growth Tax Act of 2003. Twenty percent of the total amount of 27 28 expensing added back by this subsection for tax years beginning or deemed to begin on or after January 1, 2003, may be subtracted in the first 29 taxable year beginning or deemed to begin on or after January 1, 2006, 30 under the Internal Revenue Code of 1986, as amended, and twenty percent 31

-10-

1 in each of the next four following tax years.

2 (11)(a) For taxable years beginning or deemed to begin before January 1, 2018, under the Internal Revenue Code of 1986, as amended, 3 federal adjusted gross income shall be reduced by contributions, up to 4 two thousand dollars per married filing jointly return or one thousand 5 dollars for any other return, and any investment earnings made as a 6 7 participant in the Nebraska long-term care savings plan under the Long-Term Care Savings Plan Act, to the extent not deducted for federal income 8 9 tax purposes.

10 (b) For taxable years beginning or deemed to begin before January 1, 2018, under the Internal Revenue Code of 1986, as amended, federal 11 adjusted gross income shall be increased by the withdrawals made as a 12 13 participant in the Nebraska long-term care savings plan under the act by a person who is not a qualified individual or for any reason other than 14 transfer of funds to a spouse, long-term care expenses, long-term care 15 16 insurance premiums, or death of the participant, including withdrawals made by reason of cancellation of the participation agreement, to the 17 extent previously deducted as a contribution or as investment earnings. 18

19 (12) There shall be added to federal adjusted gross income for 20 individuals, estates, and trusts any amount taken as a credit for 21 franchise tax paid by a financial institution under sections 77-3801 to 22 77-3807 as allowed by subsection (5) of section 77-2715.07.

(13) For taxable years beginning or deemed to begin on or after
January 1, 2015, under the Internal Revenue Code of 1986, as amended,
federal adjusted gross income shall be reduced by the amount received as
benefits under the federal Social Security Act which are included in the
federal adjusted gross income if:

(a) For taxpayers filing a married filing joint return, federal
adjusted gross income is fifty-eight thousand dollars or less; or

30 (b) For taxpayers filing any other return, federal adjusted gross
31 income is forty-three thousand dollars or less.

-11-

1 (14) For taxable years beginning or deemed to begin on or after 2 January 1, 2015, under the Internal Revenue Code of 1986, as amended, an individual may make a one-time election within two calendar years after 3 4 the date of his or her retirement from the military to exclude income received as a military retirement benefit by the individual to the extent 5 included in federal adjusted gross income and as provided in this 6 subsection. The individual may elect to exclude forty percent of his or 7 her military retirement benefit income for seven consecutive taxable 8 9 years beginning with the year in which the election is made or may elect to exclude fifteen percent of his or her military retirement benefit 10 income for all taxable years beginning with the year in which he or she 11 turns sixty-seven years of age. For purposes of this subsection, military 12 13 retirement benefit means retirement benefits that are periodic payments attributable to service in the uniformed services of the United States 14 for personal services performed by an individual prior to his or her 15 retirement. 16

17 Sec. 4. Section 85-1801, Reissue Revised Statutes of Nebraska, is 18 amended to read:

19 85-1801 The Legislature finds that the general welfare and wellbeing of the state are directly related to educational levels and skills 20 of the citizens of the state and that a vital and valid public purpose is 21 22 served by the creation and implementation of programs which encourage and make possible the attainment of higher education by the greatest number 23 24 of citizens of the state. The state has limited resources to provide 25 additional programs for higher education funding and the continued operation and maintenance of the state's public institutions of higher 26 education, elementary education, and secondary education and the general 27 28 welfare of the citizens of the state will be enhanced by establishing a program which allows parents and others interested in the higher 29 education of our youth to invest money in a public trust for future 30 application to the payment of qualified higher education expenses. The 31

-12-

1 creation of the means of encouragement for persons to invest in such a 2 program represents the carrying out of a vital and valid public purpose. 3 In order to make available to parents and others interested in the higher 4 education of our youth an opportunity to fund future higher education 5 needs, it is necessary that a public trust be established in which money 6 may be invested for future educational use.

Sec. 5. Section 85-1802, Reissue Revised Statutes of Nebraska, isamended to read:

9 85-1802 For purposes of sections <u>4 to 16 of this act</u> 85-1801 to 10 85-1814:

(1) Administrative fund means the <u>Education</u> College Savings Plan
 Administrative Fund created in section <u>9 of this act</u> 85-1807;

(2) Beneficiary means the individual designated by a participation
 agreement to benefit from advance payments of qualified higher education
 expenses on behalf of the beneficiary;

16 (3) Benefits means the payment of qualified higher education
17 expenses on behalf of a beneficiary by the Nebraska educational savings
18 plan trust during the beneficiary's attendance at an eligible educational
19 institution, an elementary school, or a secondary school;

(4) Eligible educational institution means an institution described
in 20 U.S.C. 1088 which is eligible to participate in a program under
Title IV of the federal Higher Education Act of 1965;

(5) Expense fund means the <u>Education</u> College Savings Plan Expense
Fund created in section <u>9 of this act</u> 85-1807;

(6) Nebraska educational savings plan trust means the trust created
in section <u>6 of this act</u> 85-1804;

(7) Nonqualified withdrawal refers to (a) a distribution from an account to the extent it is not used to pay the qualified higher education expenses of the beneficiary or (b) a qualified rollover permitted by section 529 of the Internal Revenue Code where the funds are transferred to a qualified tuition program <u>or a qualified program as</u>

-13-

1

defined in section 77-1401 sponsored by another state or entity;

2 (8) Participant or account owner means an individual, an individual's legal representative, or any other legal entity authorized 3 to establish a savings account under section 529 of the Internal Revenue 4 5 Code who has entered into a participation agreement for the advance payment of qualified higher education expenses on 6 behalf of а 7 beneficiary. For purposes of section 77-2716, as to contributions by a custodian to a custodial account established pursuant to the Nebraska 8 9 Uniform Transfers to Minors Act or similar law in another state, which account has been established under a participation agreement, participant 10 includes the parent or guardian of a minor, which parent or guardian is 11 also the custodian of the account; 12

(9) Participation agreement means an agreement between a participant
and the Nebraska educational savings plan trust entered into under
sections <u>4 to 16 of this act</u> 85-1801 to 85-1814;

16 (10) Program fund means the <u>Education</u> College Savings Plan Program
17 Fund created in section <u>9 of this act</u> 85-1807;

(11)(a) For purposes of an eligible educational institution, 18 <u>qualified</u> (11) Qualified higher education expenses means the certified 19 costs of tuition and fees, books, supplies, and equipment required for 20 attendance at an eligible educational institution. 21 enrollment or 22 Reasonable room and board expenses, based on the minimum amount applicable for the eligible educational institution during the period of 23 24 enrollment, shall be included as qualified higher education expenses for those students enrolled on at least a half-time basis. In the case of a 25 special needs beneficiary, expenses for special needs services incurred 26 in connection with enrollment or attendance at an eligible educational 27 28 institution shall be included as qualified higher education expenses. Expenses paid or incurred in 2009 or 2010 for the purchase of computer 29 technology or equipment or Internet access and related services, subject 30 to the limitations set forth in section 529 of the Internal Revenue Code, 31

-14-

shall be included as qualified higher education expenses. Qualified
 higher education expenses does not include any amounts in excess of those
 allowed by section 529 of the Internal Revenue Code; and

4 (b) For purposes of an elementary school or a secondary school, 5 qualified education expenses means the expenses for tuition in connection 6 with enrollment or attendance at an elementary or secondary school and 7 does not include any amounts in excess of ten thousand dollars per 8 beneficiary per taxable year;

9 (12) Section 529 of the Internal Revenue Code means such section of 10 the code and the regulations interpreting such section; and

11 (13)(a) For purposes of an eligible educational institution, tuition 12 (13) Tuition and fees means the quarter or semester charges imposed to 13 attend an eligible educational institution; and -

14 (b) For purposes of an elementary school or a secondary school, 15 tuition means the charges imposed for tuition in connection with 16 enrollment or attendance at an elementary or secondary public, private, 17 or religious school.

Sec. 6. Section 85-1804, Reissue Revised Statutes of Nebraska, is amended to read:

85-1804 The Nebraska educational savings plan trust is created. The 20 State Treasurer is the trustee of the trust and as such is responsible 21 for the administration, operation, and maintenance of the program and has 22 necessary to carry out and effectuate the purposes, 23 all powers 24 objectives, and provisions of sections 4 to 16 of this act 85-1801 to 85-1814 pertaining to the administration, operation, and maintenance of 25 the trust and program, except that the state investment officer shall 26 have fiduciary responsibility to make all decisions regarding the 27 28 investment of the money in the administrative fund, expense fund, and program fund, including the selection of all investment options and the 29 approval of all fees and other costs charged to trust assets except costs 30 for administration, operation, and maintenance of the trust 31 as

-15-

appropriated by the Legislature, pursuant to the directions, guidelines, 1 2 and policies established by the Nebraska Investment Council. The State Treasurer may adopt and promulgate rules and regulations to provide for 3 4 the efficient administration, operation, and maintenance of the trust and 5 program. The State Treasurer shall not adopt and promulgate rules and regulations that in any way interfere with the fiduciary responsibility 6 7 of the state investment officer to make all decisions regarding the investment of money in the administrative fund, expense fund, and program 8 9 fund. The State Treasurer or his or her designee shall have the power to: 10 (1) Enter into agreements with any eligible educational institution,

elementary school, or secondary school, the state, any federal or other state agency, or any other entity to implement sections <u>4 to 16 of this</u> <u>act 85-1801 to 85-1814</u>, except agreements which pertain to the investment of money in the administrative fund, expense fund, or program fund;

15 (2) Carry out the duties and obligations of the trust;

16 (3) Carry out studies and projections to advise participants 17 regarding present and estimated future qualified higher education 18 expenses and levels of financial participation in the trust required in 19 order to enable participants to achieve their educational funding 20 objectives;

(4) Participate in any federal, state, or local governmental program
for the benefit of the trust;

(5) Procure insurance against any loss in connection with the
property, assets, or activities of the trust as provided in section
81-8,239.01;

26 (6) Enter into participation agreements with participants;

(7) Make payments to eligible educational institutions, elementary
 <u>schools</u>, or <u>secondary schools</u> pursuant to participation agreements on
 behalf of beneficiaries;

30 (8) Make distributions to participants upon the termination of31 participation agreements pursuant to the provisions, limitations, and

-16-

1 restrictions set forth in sections <u>4 to 16 of this act</u> 85-1801 to 2 85-1814;

3 (9) Contract for goods and services and engage personnel as 4 necessary, including consultants, actuaries, managers, legal counsels, 5 and auditors for the purpose of rendering professional, managerial, and 6 technical assistance and advice regarding trust administration and 7 operation, except contracts which pertain to the investment of the 8 administrative, expense, or program funds; and

9 (10) Establish, impose, and collect administrative fees and charges 10 in connection with transactions of the trust, and provide for reasonable 11 service charges, including penalties for cancellations and late payments 12 with respect to participation agreements.

13 The Nebraska Investment Council may adopt and promulgate rules and regulations to provide for the prudent investment of the assets of the 14 trust. The council or its designee also has the authority to select and 15 enter into agreements with individuals and entities to provide investment 16 17 advice and management of the assets held by the trust, establish investment guidelines, objectives, and performance standards with respect 18 to the assets held by the trust, and approve any fees, commissions, and 19 expenses, which directly or indirectly affect the return on assets. 20

21 Sec. 7. Section 85-1805, Reissue Revised Statutes of Nebraska, is 22 amended to read:

85-1805 Any advertising or promotional materials relating to the
 Nebraska educational savings plan trust may include references to a
 public office but shall not refer to an officeholder by name.

26 Sec. 8. Section 85-1806, Reissue Revised Statutes of Nebraska, is 27 amended to read:

28 <u>85-1806</u> The Nebraska educational savings plan trust may enter into 29 participation agreements with participants on behalf of beneficiaries 30 pursuant to the following terms and conditions:

31 (1) A participation agreement shall authorize a participant to make

-17-

1 contributions to an account which is established for the purpose of 2 meeting the qualified higher education expenses of a beneficiary as allowed by section 529 of the Internal Revenue Code. A participant shall 3 4 not be required to make an annual contribution on behalf of a beneficiary, shall not be subject to minimum contribution requirements, 5 and shall not be required to maintain a minimum account balance. The 6 7 maximum contribution shall not exceed the amount allowed under section 529 of the Internal Revenue Code. The State Treasurer may set a maximum 8 9 cumulative contribution, as necessary, to maintain compliance with section 529 of the Internal Revenue Code. Participation agreements may be 10 amended to provide for adjusted levels of contributions based upon 11 changed circumstances or changes in educational plans or to ensure 12 compliance with section 529 of the Internal Revenue Code or any other 13 applicable laws and regulations; 14

(2) Beneficiaries designated in participation agreements shall meet
the requirements established by the trustee and section 529 of the
Internal Revenue Code;

18 (3) Payment of benefits provided under participation agreements
19 shall be made in a manner consistent with section 529 of the Internal
20 Revenue Code;

(4) The execution of a participation agreement by the trust shall 21 22 not guarantee in any way that qualified higher education expenses will be 23 equal to projections and estimates provided by the trust or that the 24 beneficiary named in any participation agreement will (a) be admitted to an eligible educational institution, elementary school, or secondary 25 <u>school, (b)</u> if admitted, be determined a resident for tuition purposes by 26 the eligible educational institution, (c) be allowed to continue 27 28 attendance at the eligible educational institution, elementary school, or 29 secondary school following admission, or (d) graduate from the eligible educational institution, elementary school, or secondary school; 30

31 (5) A beneficiary under a participation agreement may be changed as

-18-

1 permitted under the rules and regulations adopted under sections 4 to 16 2 of this act 85-1801 to 85-1814 and consistent with section 529 of the Internal Revenue Code upon written request of the participant as long as 3 4 the substitute beneficiary is eligible for participation. Participation 5 agreements may otherwise be freely amended throughout their term in order 6 enable participants to increase or decrease the level of to 7 participation, change the designation of beneficiaries, and carry out similar matters as authorized by rule and regulation; and 8

9 (6) Each participation agreement shall provide that the 10 participation agreement may be canceled upon the terms and conditions and 11 upon payment of applicable fees and costs set forth and contained in the 12 rules and regulations.

Sec. 9. Section 85-1807, Reissue Revised Statutes of Nebraska, is amended to read:

85-1807 (1) The State Treasurer shall deposit money received by the 15 Nebraska educational savings plan trust into three funds: The Education 16 17 College Savings Plan Program Fund, the Education College Savings Plan Expense Fund, and the Education College Savings Plan Administrative Fund. 18 19 The State Treasurer shall deposit money received by the trust into the appropriate fund. The State Treasurer and Accounting Administrator of the 20 Department of Administrative Services shall determine the state fund 21 22 types necessary to comply with section 529 of the Internal Revenue Code and state policy. The money in the funds shall be invested by the state 23 24 investment officer pursuant to policies established by the Nebraska and the 25 Investment Council. The program fund, the expense fund, administrative fund shall be separately administered. The 26 Nebraska educational savings plan trust shall be operated with no General Fund 27 28 appropriations.

(2) The <u>Education</u> College Savings Plan Program Fund is created. All
 money paid by participants in connection with participation agreements
 and all investment income earned on such money shall be deposited as

-19-

1 received into separate accounts within the program fund. Contributions to 2 the trust made by participants may only be made in the form of cash. All funds generated in connection with participation agreements shall be 3 4 deposited into the appropriate accounts within the program fund. A 5 participant or beneficiary shall not provide investment direction regarding program contributions or earnings held by the trust. Money 6 accrued by participants in the program fund may be used for payments to 7 any eligible educational institution, elementary school, or secondary 8 9 school. Any money in the program fund available for investment shall be invested by the state investment officer pursuant to the Nebraska Capital 10 Expansion Act and the Nebraska State Funds Investment Act. 11

(3) The <u>Education</u> College Savings Plan Administrative Fund 12 is 13 created. Money from the trust transferred from the expense fund to the 14 administrative fund in an amount authorized by an appropriation from the Legislature shall be utilized to pay for the costs of administering, 15 16 operating, and maintaining the trust, to the extent permitted by section 529 of the Internal Revenue Code. The administrative fund shall not be 17 credited with any money other than money transferred from the expense 18 fund in an amount authorized by an appropriation by the Legislature or 19 any interest income earned on the balances held in the administrative 20 fund. Any money in the administrative fund available for investment shall 21 be invested by the state investment officer pursuant to the Nebraska 22 23 Capital Expansion Act and the Nebraska State Funds Investment Act.

24 (4) The Education College Savings Plan Expense Fund is created. The 25 expense fund shall be used to pay costs associated with the Nebraska educational savings plan trust and shall be funded with fees assessed to 26 the program fund. The State Treasurer shall transfer from the expense 27 fund to the State Investment Officer's Cash Fund an amount equal to the 28 pro rata share of the budget appropriated to the Nebraska Investment 29 Council as permitted in section 72-1249.02, to cover reasonable expenses 30 31 incurred for investment management of the Nebraska educational savings

-20-

1 plan trust. Annually and prior to such transfer to the State Investment 2 Officer's Cash Fund, the State Treasurer shall report to the budget division of the Department of Administrative Services and to the 3 4 Legislative Fiscal Analyst the amounts transferred during the previous 5 fiscal year. The report submitted to the Legislative Fiscal Analyst shall be submitted electronically. Transfers may be made from the expense fund 6 7 to the General Fund at the direction of the Legislature. Any money in the expense fund available for investment shall be invested by the state 8 9 investment officer pursuant to the Nebraska Capital Expansion Act and the 10 Nebraska State Funds Investment Act.

11 Sec. 10. Section 85-1808, Reissue Revised Statutes of Nebraska, is 12 amended to read:

13 85-1808 (1) A participant may cancel a participation agreement at will by submitting a request to terminate the participation agreement. 14 Additionally, if a participant requests and obtains a nonqualified 15 16 withdrawal, the participation agreement shall be deemed canceled with 17 respect to the amount of the nonqualified withdrawal. A participation agreement shall not be deemed canceled if a participant requests and 18 obtains a distribution of his or her entire account balance for qualified 19 higher education expenses and subsequently closes his or her account. 20 Furthermore, the State Treasurer shall have the power to terminate, 21 freeze, or suspend a participation agreement if he or she determines that 22 the participant provided false or misleading information to the detriment 23 24 of the Nebraska educational savings plan trust, if the participant's 25 account has a zero balance, or if the State Treasurer is unable to verify the identity of the participant. 26

(2) If a participation agreement is canceled for any of the causes listed in this subsection, the participant shall be entitled to receive the principal amount of all contributions made by the participant under the participation agreement plus the actual program fund investment income earned on the contributions, less any losses incurred on the

-21-

1 investment, and such distribution will generally not be subject to 2 federal tax penalty:

3 (a) Death of the beneficiary if the distribution is paid to the 4 estate of the beneficiary or transferred to another beneficiary as set 5 forth in subsection (10) of section <u>11 of this act</u> 85-1809;

6

(b) Permanent disability or mental incapacity of the beneficiary;

7 (c) The beneficiary is awarded a scholarship as defined in section
529 of the Internal Revenue Code, but only to the extent the distribution
9 of earnings does not exceed the scholarship amount; or

(d) A qualified rollover is made as permitted by section 529 of the Internal Revenue Code, except that if a qualified rollover is made into a plan sponsored by another state or entity, the participation agreement shall be deemed to have been canceled for purposes of subdivision (8)(c) of section 77-2716 and federal adjusted gross income shall be increased to the extent previously deducted as a contribution to the trust.

16 (3) Notwithstanding any other provisions of this section, under no
17 circumstances shall a participant or beneficiary receive a distribution
18 that is more than the fair market value of the specific account on the
19 applicable liquidation date.

(4) If a participant cancels a participation agreement, obtains a 20 rollover into a plan sponsored by another state or entity, or obtains a 21 22 distribution, a portion of which constitutes a nonqualified withdrawal, the amount of the distribution, rollover, or withdrawal will be subject 23 24 to recapture of previous Nebraska state income tax deductions as set 25 forth in subdivision (8)(c) of section 77-2716. The transfer of assets among plans within the Nebraska educational savings plan trust sponsored 26 by the State of Nebraska shall be considered an investment option change 27 and not a rollover. 28

29 Sec. 11. Section 85-1809, Reissue Revised Statutes of Nebraska, is 30 amended to read:

31 85-1809 (1) A participant retains ownership of all contributions

-22-

made under a participation agreement up to the date of utilization for 1 2 payment of qualified higher education expenses for the beneficiary. Notwithstanding any other provision of law, any amount credited to any 3 4 account is not susceptible to any levy, execution, judgment, or other 5 operation of law, garnishment, or other judicial enforcement, and the amount is not an asset or property of either the participant or the 6 7 beneficiary for the purposes of any state insolvency or inheritance tax laws. All income derived from the investment of the contributions made by 8 9 the participant shall be considered to be held in trust for the benefit 10 of the beneficiary.

(2) If the program created by sections <u>4 to 16 of this act</u> 85-1801
to 85-1814 is terminated prior to payment of qualified higher education
expenses for the beneficiary, the participant is entitled to receive the
fair market value of the account established in the program.

15 (3) <u>Account</u> If the beneficiary graduates from an eligible 16 educational institution and a balance remains in the participant's 17 account, any remaining funds may be transferred as allowed by rule or 18 regulation, subject to the provisions of section 529 of the Internal 19 Revenue Code, as well as any other applicable state or federal laws or 20 regulations.

(4) The eligible educational institution, elementary school, or
<u>secondary school</u> shall obtain ownership of the payments made for the
qualified higher education expenses paid to the institution at the time
each payment is made to the institution.

(5) Any amounts which may be paid to any person or persons pursuant
to the Nebraska educational savings plan trust but which are not listed
in this section are owned by the trust.

(6) A participant may transfer ownership rights to another eligible
participant, including a gift of the ownership rights to a minor
beneficiary. The transfer shall be made and the property distributed in
accordance with the rules and regulations or with the terms of the

-23-

1 participation agreement.

2 (7) A participant shall not be entitled to utilize any interest in3 the Nebraska educational savings plan trust as security for a loan.

4 (8) The Nebraska educational savings plan trust may accept transfers
5 of cash investments from a custodian under the Nebraska Uniform Transfers
6 to Minors Act or any other similar laws under the terms and conditions
7 established by the trustee.

8 (9) A participant may designate a successor account owner to succeed 9 to all of the participant's rights, title, and interest in an account, 10 including the right to change the account beneficiary, upon the death or 11 legal incapacity of the participant. If a participant dies or becomes 12 legally incapacitated and has failed to name a successor account owner, 13 the account beneficiary shall become the account owner.

(10) Upon the death of a beneficiary, the participant may change the beneficiary on the account, transfer assets to another beneficiary who is a member of the family of the former beneficiary, or request a nonqualified withdrawal.

18 Sec. 12. Section 85-1810, Reissue Revised Statutes of Nebraska, is 19 amended to read:

20 85-1810 A student loan program, student grant program, or other 21 program administered by any agency of the state, except as may be 22 otherwise provided by federal law or the provisions of any specific grant 23 applicable to the federal law, shall not take into account and shall not 24 consider amounts available for the payment of qualified higher education 25 expenses pursuant to the Nebraska educational savings plan trust in 26 determining need and eligibility for student aid.

27 Sec. 13. Section 85-1811, Reissue Revised Statutes of Nebraska, is 28 amended to read:

29 85-1811 (1) The State Treasurer shall submit an annual audited 30 financial report, prepared in accordance with generally accepted 31 accounting principles, on the operations of the Nebraska educational

-24-

savings plan trust by November 1 to the Governor and the Legislature. The 1 2 report submitted to the Legislature shall be submitted electronically. The State Treasurer shall cause the audit to be made either by the 3 4 Auditor of Public Accounts or by an independent certified public accountant designated by the State Treasurer, and the audit shall include 5 direct and indirect costs attributable to the use of outside consultants, 6 independent contractors, and any other persons who are not state 7 employees. 8

9 (2) The annual audit shall be supplemented by all of the following 10 information prepared by the State Treasurer:

11 (a) Any related studies or evaluations prepared in the preceding12 year;

(b) A summary of the benefits provided by the trust, including thenumber of participants and beneficiaries in the trust; and

(c) Any other information which is relevant in order to make a full,
fair, and effective disclosure of the operations of the trust, including
the investment performance of the funds.

Sec. 14. Section 85-1812, Reissue Revised Statutes of Nebraska, is amended to read:

20 <u>85-1812</u> (1) For federal income tax purposes, the Nebraska 21 educational savings plan trust shall be considered a qualified state 22 tuition program exempt from taxation pursuant to section 529 of the 23 Internal Revenue Code. The trust meets the requirements of section 529(b) 24 of the Internal Revenue Code as follows:

(a) Pursuant to section <u>8 of this act</u> 85-1806, a participant may
make contributions to an account which is established for the purpose of
meeting the qualified higher education expenses of the designated
beneficiary of the account;

(b) Pursuant to section <u>8 of this act</u> 85-1806, a maximum
contribution level is established;

31 (c) Pursuant to section <u>9 of this act</u> 85-1807, a separate account is

-25-

1 established for each beneficiary;

2 (d) Pursuant to section <u>9 of this act</u> 85-1807, contributions may
3 only be made in the form of cash;

4 (e) Pursuant to section <u>9 of this act</u> 85-1807, a participant or
5 beneficiary shall not provide investment direction regarding program
6 contributions or earnings held by the trust;

(f) Penalties are provided on distributions of earnings which are: 7 (i) Not used for qualified higher education expenses of the beneficiary; 8 (ii) made on account of the death of the designated beneficiary if the 9 distribution is not transferred to another beneficiary or paid to the 10 estate of the beneficiary; (iii) not made on account of the permanent 11 disability or mental incapacity of the designated beneficiary; or (iv) 12 13 made due to scholarship, allowance, or payment receipt in excess of the scholarship, allowance, or payment receipt; and 14

(g) Pursuant to section <u>11 of this act</u> 85-1809, a participant shall
not pledge any interest in the trust as security for a loan.

17 (2) State income tax treatment of the Nebraska educational savings18 plan trust shall be as provided in section 77-2716.

(3) For purposes of federal gift and generation-skipping transfer
taxes, contributions to an account are considered a completed gift from
the contributor to the beneficiary.

22 Sec. 15. Section 85-1813, Reissue Revised Statutes of Nebraska, is 23 amended to read:

24 85-1813 The assets of the Nebraska educational savings plan trust, 25 including the program fund and excluding the administrative fund and the expense fund, shall at all times be preserved, invested, and expended 26 solely and only for the purposes of the trust and shall be held in trust 27 for the participants and beneficiaries. No property rights in the trust 28 shall exist in favor of the state. Such assets of the trust shall not be 29 30 transferred or used by the state for any purposes other than the purposes of the trust. 31

-26-

Sec. 16. Section 85-1814, Reissue Revised Statutes of Nebraska, is
 amended to read:

85-1814 Nothing in sections <u>4 to 16 of this act</u> 85-1801 to 85-1813 shall be deemed to prohibit both resident and nonresident participants and designated beneficiaries from being eligible to participate in and benefit from the Nebraska educational savings plan trust and program. It is the intent of the Legislature that funds and income credited to the program fund are fully portable and may be used at any eligible educational institution, elementary school, or secondary school.

Sec. 17. Sections 4, 5, 6, 7, 8, 9, 10, 11, 12, 13, 14, 15, 16, and 11 18 of this act become operative on January 1, 2020. The other sections of 12 this act become operative on their effective date.

Sec. 18. Original sections 85-1801, 85-1802, 85-1804, 85-1805,
85-1806, 85-1807, 85-1808, 85-1809, 85-1810, 85-1811, 85-1812, 85-1813,
and 85-1814, Reissue Revised Statutes of Nebraska, are repealed.

Sec. 19. Original sections 68-1201, 72-1239.01, and 77-2716,
Revised Statutes Cumulative Supplement, 2016, are repealed.

-27-