LEGISLATURE OF NEBRASKA

ONE HUNDRED FIFTH LEGISLATURE

FIRST SESSION

LEGISLATIVE BILL 631

Introduced by Larson, 40.

Read first time January 18, 2017

Committee: General Affairs

1 A BILL FOR AN ACT relating to gambling; to amend sections 9-329.02, 2 9-340, 9-340.02, 9-344, 9-345.03, 9-347, 9-347.01, 9-348, and 9-829, 3 Reissue Revised Statutes of Nebraska; to provide for authorization 4 of methods of payment for participation in certain gaming activities as prescribed; to change and eliminate restrictions on rental or 5 6 purchase and registration of pickle card equipment, pickle card 7 units, payment requirements, taxes, and limitations on definite 8 profit and the use of gross proceeds for awarding prizes for pickle 9 card lotteries; to harmonize provisions; to provide an operative date; and to repeal the original sections. 10

11 Be it enacted by the people of the State of Nebraska,

- 1 Section 1. A participant may use United States currency or any
- 2 method of payment representing United States currency in order to
- 3 participate in any activity authorized under the Nebraska Bingo Act, the
- 4 Nebraska Lottery and Raffle Act, the Nebraska Pickle Card Lottery Act,
- 5 <u>the Nebraska Small Lottery and Raffle Act, the State Lottery Act, or</u>
- 6 <u>section 9-701.</u>
- 7 Sec. 2. Section 9-329.02, Reissue Revised Statutes of Nebraska, is
- 8 amended to read:
- 9 9-329.02 (1) A pickle card operator shall not be eligible to sell
- 10 individual pickle cards as opportunities to participate in a lottery by
- 11 the sale of pickle cards without first obtaining a license.
- 12 (2) Any sole proprietorship, partnership, limited liability company,
- or corporation wishing to operate as a pickle card operator in this state
- 14 shall file an application with the department for a license on a form
- 15 prescribed by the department. Each application for a license shall
- 16 include (a) the name, address, and state identification number of the
- 17 sole proprietorship, partnership, limited liability company, or
- 18 corporation applying for the license, (b) a description of the premises
- on which the pickle cards will be sold or offered for sale, (c) if the
- 20 applicant is an individual, the applicant's social security number, and
- 21 (d) such other information which the department deems necessary. The
- 22 information required by this subsection shall be kept current. A pickle
- 23 card operator shall notify the department within thirty days if any
- 24 information in the application is no longer correct and shall supply the
- 25 correct information.
- 26 (3) A biennial fee of one hundred dollars shall be charged for each
- 27 license issued pursuant to this section and shall be paid for by the
- 28 applicant. A licensed organization shall not pay the required licensing
- 29 fees of a pickle card operator as an inducement for the pickle card
- 30 operator to sell individual pickle cards on its behalf. Such licenses
- 31 shall expire on September 30 of each odd-numbered year or on such other

- 1 date as the department may prescribe by rule and regulation and may be
- 2 renewed biennially. The department shall remit the proceeds from such
- 3 license fees to the State Treasurer for credit to the Charitable Gaming
- 4 Operations Fund. An application for license renewal shall be submitted to
- 5 the department at least sixty days prior to the expiration date of the
- 6 license.
- 7 (4) One license issued to any sole proprietorship, partnership,
- 8 limited liability company, or corporation under this section as a pickle
- 9 card operator shall cover the sole proprietorship, partnership, limited
- 10 liability company, or corporation and the employees of the licensed
- 11 pickle card operator. Any license issued pursuant to this section shall
- 12 be valid only for the sole proprietorship, partnership, limited liability
- 13 company, or corporation in the name of which it was issued and shall
- 14 allow the sale of individual pickle cards only on the premises described
- in the pickle card operator's application for a license. A pickle card
- 16 operator's license may not be transferred under any circumstances
- including change of ownership.
- 18 (5) The department may prescribe a separate application form for
- 19 renewal purposes.
- 20 (6) A licensed pickle card operator shall not sell individual pickle
- 21 cards on behalf of a licensed organization until an authorization has
- 22 been obtained from the department by the licensed organization. The
- 23 licensed organization shall file an application with the department for
- 24 such authorization on a form prescribed by the department. Each
- 25 application for an authorization shall include (a) the name, address, and
- 26 state identification number of the licensed pickle card operator and (b)
- 27 such other information which the department deems necessary. The
- 28 application shall include a statement signed by a person licensed as a
- 29 utilization-of-funds member signifying that such licensed organization
- 30 approves the pickle card operator to sell individual pickle cards on
- 31 behalf of such organization.

1 (7) A pickle card operator may sell individual pickle cards on 2 behalf of more than one licensed organization. Each licensed organization 3 for which the pickle card operator desires to sell individual pickle 4 cards shall obtain the authorization described in subsection (6) of this 5 section.

(8) A pickle card operator who sells individual pickle cards through 6 a coin-operated or currency-operated dispensing device shall purchase, 7 lease, or rent its own equipment. If such equipment is obtained from a 8 licensed organization or distributor, it shall be purchased, leased, or 9 10 rented at not less than cost plus ten percent plus maintenance costs. A licensed organization or distributor shall not provide such equipment to 11 a pickle card operator free of charge or at less than cost plus ten 12 13 percent plus maintenance costs as an inducement for the pickle card operator to sell a licensed organization's individual pickle cards. The 14 department may require a licensed organization, distributor, or pickle 15 16 card operator to provide such documentation as the department deems 17 necessary to verify that a pickle card operator has purchased, leased, or rented the equipment for not less than cost plus ten percent plus 18 19 maintenance costs A pickle card operator who sells individual pickle cards through a coin-operated or currency-operated dispensing device 20 21 shall purchase, lease, or rent its own equipment. If such equipment is 22 obtained from a licensed organization or distributor, it shall be 23 purchased, leased, or rented at a rate not less than fair market value. A 24 licensed organization or distributor shall not provide such equipment to 25 a pickle card operator free of charge or at a rate less than fair market value as an inducement for the pickle card operator to sell a licensed 26 27 organization's individual pickle cards. The department may require a 28 licensed organization, distributor, or pickle card operator to provide 29 such documentation as the department deems necessary to verify that a 30 pickle card operator has purchased, leased, or rented the equipment for a 31 rate not less than fair market value.

- 1 (9) No pickle card operator shall generate revenue from the sale of
- 2 individual pickle cards which exceeds the revenue generated from other
- 3 retail sales on an annual basis. For purposes of this subsection, retail
- 4 sales shall not include revenue generated from other charitable gaming
- 5 activities authorized by Chapter 9.
- 6 Sec. 3. Section 9-340, Reissue Revised Statutes of Nebraska, is
- 7 amended to read:
- 8 9-340 (1) No manufacturer shall sell or otherwise provide any pickle
- 9 cards or pickle card units to any person in Nebraska except a licensed
- 10 distributor or a federally recognized Indian tribe for use in a Class II
- 11 gaming activity authorized by the federal Indian Gaming Regulatory Act.
- 12 No distributor licensed in Nebraska shall purchase or otherwise obtain
- 13 any pickle cards or pickle card units except from manufacturers licensed
- 14 in Nebraska.
- 15 (2) No distributor shall sell or otherwise provide any pickle card
- 16 units except to an organization licensed to conduct a lottery by the sale
- 17 of pickle cards pursuant to the Nebraska Pickle Card Lottery Act or to a
- 18 federally recognized Indian tribe for use in a Class II gaming activity
- 19 authorized by the federal Indian Gaming Regulatory Act. No pickle cards
- 20 shall be sold by a distributor except in the form of pickle card units.
- 21 No distributor shall market or sell any pickle card unit for use in this
- 22 state:
- 23 (a) Which has not been approved and authorized by the department;
- 24 (b) Which has a card or play count in excess of six thousand per
- 25 pickle card unit;
- 26 (c) Which offers less than sixty-five percent or more than eighty-
- 27 <u>five eighty</u> percent of the gross proceeds to be paid out in prizes;
- 28 (d) Which contains any pickle card or punch on a punchboard, the
- 29 individual purchase price of which exceeds one dollar;
- 30 (e) In which any individual pickle card awards a prize or prizes in
- 31 excess of one thousand dollars;

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1 (f) Which may be used for any gift enterprise as defined in section 2 9-701;

- 3 (q) Unless and until a stamp obtained from the department containing an identifying number has been permanently and conspicuously affixed upon 4 the flare card supplied by the manufacturer for identification purposes. 5 Once placed, such stamp shall not be removed or tampered with by any 6 person. The state identification stamp shall be placed on each punchboard 7 such that the complete number, together with the symbol appearing 8 9 thereon, is plainly visible. State identification stamps shall be obtained only from the department and only by a licensed distributor for 10 ten cents each. Such stamps shall be placed by the licensed distributor 11 only on items sold or furnished to licensed organizations in this state. 12 13 Such stamps shall not be transferred or furnished to any other person unless already placed upon a punchboard or pickle card unit; or 14
 - (h) Without the information required in section 9-346.
- (3) The department may require a manufacturer seeking approval of any pickle card unit to pay the actual costs incurred by the department in examining the unit. If required, the anticipated costs shall be paid in advance by the manufacturer. After completion of the examination, the department shall refund overpayments or charge and collect amounts sufficient to reimburse the department for underpayment of actual costs.
- Sec. 4. Section 9-340.02, Reissue Revised Statutes of Nebraska, is amended to read:
- 9-340.02 (1) All pickle card units purchased by a licensed organization from a licensed distributor shall be paid for by a check drawn on the pickle card bank account of the licensed organization either in advance of or upon delivery of the pickle card units.
- (2) A licensed pickle card operator shall remit the definite profit,
 less not more than thirty-five thirty percent of the definite profit as
 allowed by subsection (4) of section 9-347, of all pickle card units
 received to the sponsoring licensed organization by check either in

- 1 advance of or upon delivery of the pickle card units from the sales agent
- 2 to the pickle card operator. Upon delivery of the pickle card units, the
- 3 sales agent shall issue the pickle card operator a standard receipt
- 4 prescribed by the department.
- 5 (3) Unless otherwise authorized by the department, pickle card units
- 6 shall be delivered to a pickle card operator only by a sales agent's
- 7 personal delivery or by delivery arranged by a sales agent through the
- 8 mail or by a common carrier.
- 9 (4) No licensed organization conducting a lottery by the sale of
- 10 pickle cards shall extend credit in any form, including, but not limited
- 11 to, the extension of any credit with regard to the receipt of the
- 12 definite profit, less not more than thirty percent of the definite profit
- 13 as allowed by subsection (4) of section 9-347, of a pickle card unit from
- 14 a pickle card operator upon delivery of a pickle card unit to the pickle
- 15 card operator and the extension of any credit with regard to the sale or
- 16 lease of any equipment or coin-operated or currency-operated pickle card
- 17 dispensing device used in connection with a lottery by the sale of pickle
- 18 cards.
- 19 (4) (5) All payments for the purchase, lease, or rental of a coin-
- 20 operated or currency-operated pickle card dispensing device by a licensed
- 21 organization shall be made by a check drawn on the organization's pickle
- 22 card checking account.
- 23 (6) All payments for the purchase, lease, or rental of a coin-
- 24 operated or currency-operated pickle card dispensing device by a licensed
- 25 pickle card operator from a licensed organization shall be made by a
- 26 check drawn on the business checking account of the pickle card operator
- 27 or a personal checking account of an owner, partner, or officer of the
- 28 pickle card operator, either at the time of or before placement of the
- 29 device or on or before the first day of the period of the lease,
- 30 whichever comes first.
- 31 (7) All lease or rental agreements between a licensed organization

- 1 and a licensed pickle card operator for coin-operated or currency-
- 2 operated pickle card dispensing devices shall be subject to approval by
- 3 the department.
- 4 Sec. 5. Section 9-344, Reissue Revised Statutes of Nebraska, is
- 5 amended to read:
- 6 9-344 (1) Accompanying the monthly reports required in section
- 7 9-343, the distributor shall remit to the department a tax equal to <u>five</u>
- 8 ten percent of the definite profit of each pickle card unit sold by the
- 9 distributor. Such tax shall be remitted with and reported on a form
- 10 prescribed by the department on a monthly basis and shall be due and
- 11 payable within thirty days after each monthly period or by the last day
- 12 of the month following each monthly period, whichever comes first. The
- 13 department shall remit the tax to the State Treasurer for credit to the
- 14 Charitable Gaming Operations Fund. The distributor shall include the tax
- due under this section in the selling price of units and shall separately
- 16 state such tax on the invoice. All deficiencies of the tax prescribed in
- 17 this section shall accrue interest and be subject to a penalty as
- 18 provided for sales and use taxes in the Nebraska Revenue Act of 1967.
- 19 (2) Unless otherwise provided in the Nebraska Pickle Card Lottery
- 20 Act, no occupation tax on any proceeds derived from the conduct of a
- 21 lottery by the sale of pickle cards shall be levied, assessed, or
- 22 collected from any licensee under the act by any county, township,
- 23 district, city, village, or other governmental subdivision or body having
- 24 power to levy, assess, or collect such tax.
- 25 (3) For purposes of proper administration of the tax imposed by this
- 26 section and to prevent evasion of the tax, it shall be presumed that each
- 27 pickle card unit sold by a distributor or obtained from a manufacturer
- 28 and not accounted for by a distributor is subject to the tax until the
- 29 contrary is established. The burden of proving the contrary shall be upon
- 30 the distributor.
- 31 Sec. 6. Section 9-345.03, Reissue Revised Statutes of Nebraska, is

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1 amended to read:

- 9-345.03 (1) Any person who places a coin-operated or currencyoperated pickle card dispensing device in operation in this state without
 a current registration decal affixed permanently and conspicuously to the
 device shall be subject to an administrative penalty of thirty dollars
 for each violation. The department shall remit the proceeds from such
 penalties to the State Treasurer for credit to the Charitable Gaming
 Operations Fund.
- 9 (2) Registration of the device with the department shall be made by
 10 application to the department and shall be the responsibility of the
 11 licensed organization—when such device is to be used in a licensed
 12 organization's designated premises or at the location of its regularly
 13 scheduled bingo occasion or of the licensed pickle card operator when
 14 such device is to be used on the premises of the pickle card operator.
 - (3) Each application for registration shall include (a) the name and address of the licensed pickle card operator or licensed organization registering the device, (b) the state identification number of the licensed pickle card operator or licensed organization registering the device, (c) a detailed description of the physical appearance and operation of the device, and (d) such other information which the department deems necessary.
- 22 (4) A fee of fifty dollars shall be charged for each decal issued 23 pursuant to this section. The department shall remit the proceeds from 24 the fee to the State Treasurer for credit to the Charitable Gaming 25 Operations Fund. All decals issued by the department pursuant to this 26 section shall expire on December 31 of each year or such other date as 27 the department may prescribe by rule and regulation and shall be renewed 28 annually.
- 29 (5) The registration decal issued by the department pursuant to this section shall not be transferable.
- 31 (6) Upon request by the Tax Commissioner or his or her agents or

- 1 employees, the licensed organization or pickle card operator responsible
- 2 for registering the device shall provide the requesting individual
- 3 immediate access to any pickle cards contained within such device.
- 4 (7) Any person violating any provision of this section shall be
- 5 deemed guilty of a Class II misdemeanor. Each day on which any person
- 6 engages in or conducts the business of operating any device subject to
- 7 this section without having paid the penalty or the registration as
- 8 provided constitutes a separate offense.
- 9 Sec. 7. Section 9-347, Reissue Revised Statutes of Nebraska, is
- 10 amended to read:
- 11 9-347 (1) The gross proceeds of any lottery by the sale of pickle
- 12 cards shall be used solely for lawful purposes, awarding of prizes,
- 13 payment of the unit cost, any commission paid to a pickle card operator,
- 14 allowable expenses, and allocations for bingo expenses as provided by
- 15 subsection (5) of this section.
- 16 (2) Not less than sixty-five percent or more than <u>eighty-five</u> <u>eighty</u>
- 17 percent of the gross proceeds of any lottery by the sale of pickle cards
- 18 shall be used for the awarding of prizes.
- 19 (3) Not more than twelve percent of the definite profit of a pickle
- 20 card unit shall be used by the licensed organization to pay the allowable
- 21 expenses of operating a lottery by the sale of pickle cards, except that
- 22 license fees paid to the department to license the organization, each
- 23 utilization-of-funds member, and any sales agent and pickle card
- 24 dispensing device registration fees shall not be included in determining
- 25 the twelve-percent limitation on expenses and no portion of such twelve
- 26 percent shall be used to pay any expenses associated with the sale of
- 27 pickle cards at a bingo occasion conducted pursuant to the Nebraska Bingo
- 28 Act, and of such twelve percent not more than six percent of the definite
- 29 profit may be used by the licensed organization for the payment of any
- 30 commission, salary, or fee to a sales agent in connection with the
- 31 marketing, sale, and delivery of a pickle card unit. When determining the

- 1 twelve percent of definite profit that is permitted to pay the allowable
- 2 expenses of operating a lottery by the sale of pickle cards, the definite
- 3 profit from the sale of pickle cards at the organization's bingo
- 4 occasions shall not be included.
- 5 (4) Not more than <u>thirty-five</u> thirty percent of the definite profit 6 of a pickle card unit shall be used by a licensed organization to pay a
- 7 pickle card operator a commission, fee, or salary for selling individual
- 8 pickle cards as opportunities for participation in a lottery by the sale
- 9 of pickle cards on behalf of the licensed organization.
- (5) An organization licensed to conduct bingo pursuant to the 10 Nebraska Bingo Act may allocate a portion of the expenses associated with 11 the conduct of its bingo occasions to its lottery by the sale of pickle 12 cards conducted at such bingo occasions. Such allocation shall be based 13 14 upon the percentage that pickle card gross proceeds derived from the sale of pickle cards at the bingo occasions represents to the total of bingo 15 gross receipts and pickle card gross proceeds derived from such bingo 16 17 occasions for the previous annual reporting period. An organization licensed to conduct bingo that has not been previously licensed shall 18 determine such allocation based upon the percentage that pickle card 19 gross proceeds derived from the sale of pickle cards at the bingo 20 occasions represents to the total of bingo gross receipts and pickle card 21 gross proceeds derived from such bingo occasions for the initial three 22 consecutive calendar months of operation. The total amount of expenses 23 24 that may be allocated to the organization's lottery by the sale of pickle 25 cards shall be subject to the limitations on bingo expenses as provided for in the Nebraska Bingo Act with respect to the fourteen-percent 26 expense limitation and the fair-market-value limitation on the purchase, 27 28 rental, or lease of bingo equipment and the rental or lease of personal property or of a premises for the conduct of bingo. No expenses 29 associated with the conduct of bingo may be paid directly from the pickle 30 card checking account. A licensed organization which needs to allocate a 31

1 portion of the expenses associated with the conduct of its bingo

- 2 occasions to its lottery by the sale of pickle cards conducted at such
- 3 bingo occasions to pay bingo expenses as provided by this section shall
- 4 transfer funds from the pickle card checking account to the bingo
- 5 checking account by a check drawn on the pickle card checking account or
- 6 by electronic funds transfer.
- 7 Sec. 8. Section 9-347.01, Reissue Revised Statutes of Nebraska, is
- 8 amended to read:
- 9 9-347.01 (1) For each type of pickle card unit marketed in this state, the department shall determine the following: (a) When a licensed 10 organization sells pickle cards through pickle card operators, the 11 portion of the definite profit from that pickle card unit which shall go 12 to the licensed organization, such amount to be not less than <u>sixty-five</u> 13 seventy percent of the definite profit from such pickle card unit; (b) 14 the maximum amount of the definite profit from the sale of a pickle card 15 16 unit that a licensed organization may pay a pickle card operator as a commission, fee, or salary to sell its pickle cards, such amount not to 17 exceed thirty-five thirty percent of the definite profit from such pickle 18 card unit; (c) the portion of the definite profit from the sale of a 19 pickle card unit which may be expended by a licensed organization for 20 allowable expenses, such amount not to exceed twelve percent of the 21 definite profit from such pickle card unit; and (d) the portion of the 22 definite profit from the sale of a pickle card unit which may be utilized 23 24 by a licensed organization for payment of the organization's sales agent, such amount to be a portion of the allowable expenses and not to exceed 25 six percent of the definite profit from such pickle card unit. 26
- (2) The licensed organization's net profit from the sale of a pickle card unit shall be used exclusively for a lawful purpose. A licensed organization shall not donate or promise to donate its net profit or any portion of the net profit to a recipient outside of its organization as an inducement for or in exchange for (a) a payment, gift, or other thing

- 1 of value from the recipient to any person, organization, or corporation,
- 2 including, but not limited to, the licensed organization or any of its
- 3 members, employees, or agents, or (b) a pickle card operator's agreement
- 4 to sell pickle cards on behalf of the licensed organization.
- 5 Sec. 9. Section 9-348, Reissue Revised Statutes of Nebraska, is
- 6 amended to read:
- 7 9-348 (1) The definite profit, less not more than <u>thirty-five</u> thirty
- 8 percent of the definite profit as allowed by subsection (4) of section
- 9 9-347, of any lottery by the sale of pickle cards and all amounts
- 10 received by any licensed organization from the sale, lease, or rental of
- 11 coin-operated or currency-operated pickle card dispensing devices shall
- 12 be segregated from other revenue of any licensed organization conducting
- 13 the lottery and placed in a separate checking account. All lawful purpose
- 14 donations and expenses relating to the licensed organization's lottery by
- 15 the sale of pickle cards, including the allowable expenses, any license
- 16 fees paid to the department to license the organization, each
- 17 utilization-of-funds member, and any sales agent, coin-operated or
- 18 currency-operated pickle card dispensing device registration fees, and
- 19 the unit cost but excluding the payment of prizes for winning pickle
- 20 cards, shall be paid by check from such account and shall be made payable
- 21 to the ultimate use of such lawful purpose donations or expenses.
- 22 (2) Separate records shall be maintained by any licensed
- 23 organization conducting a lottery by the sale of pickle cards. Each
- 24 nonprofit organization conducting a lottery by the sale of pickle cards
- 25 shall keep a record of all locations or persons who are paid to sell
- 26 pickle cards. Records and lists required by the Nebraska Pickle Card
- 27 Lottery Act shall be preserved for at least three years. Any law
- 28 enforcement agency or other agency of government shall have the authority
- 29 to investigate the records relating to lotteries by the sale of pickle
- 30 cards and gross proceeds from such lotteries at any time. Organizations
- 31 shall, upon proper written request, deliver all such records to the

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1 department, law enforcement agency, or other agency of government for

- 2 investigation.
- 3 Sec. 10. Section 9-829, Reissue Revised Statutes of Nebraska, is
- 4 amended to read:
- 5 9-829 A lottery game retailer shall sell tickets only on the
- 6 premises stated in the contract. No ticket shall be sold over a telephone
- 7 or through the mail. No credit shall be extended by the lottery game
- 8 retailer for the purchase of a ticket except as authorized under section
- 9 <u>1 of this act</u>. No lottery tickets shall be sold through a vending or
- 10 dispensing device.
- 11 Sec. 11. This act becomes operative on January 1, 2018.
- 12 Sec. 12. Original sections 9-329.02, 9-340, 9-340.02, 9-344,
- 13 9-345.03, 9-347, 9-347.01, 9-348, and 9-829, Reissue Revised Statutes of
- 14 Nebraska, are repealed.