LEGISLATURE OF NEBRASKA ONE HUNDRED FIFTH LEGISLATURE FIRST SESSION

LEGISLATIVE BILL 207

Introduced by Krist, 10. Read first time January 10, 2017 Committee: Executive Board

1	A BILL FOR AN ACT relating to the Office of Inspector General of Nebraska
2	Child Welfare Act; to amend sections 43-4301, 43-4318, 43-4323,
3	43-4327, and 43-4328, Reissue Revised Statutes of Nebraska; to
4	change provisions relating to investigative duties, counsel fees,
5	and distribution of and responses to reports; to prohibit certain
6	personnel actions as prescribed; to harmonize provisions; and to
7	repeal the original sections.

8 Be it enacted by the people of the State of Nebraska,

Section 1. Section 43-4301, Reissue Revised Statutes of Nebraska, is
 amended to read:

3 43-4301 Sections 43-4301 to 43-4331 and section 6 of this act shall
4 be known and may be cited as the Office of Inspector General of Nebraska
5 Child Welfare Act.

6 Sec. 2. Section 43-4318, Reissue Revised Statutes of Nebraska, is
7 amended to read:

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43-4318 (1) The office shall investigate:

9 (a) Allegations or incidents of possible misconduct, misfeasance,
10 malfeasance, or violations of statutes or of rules or regulations of:

(i) The department by an employee of or person under contract with the department, a private agency, a licensed child care facility, a foster parent, or any other provider of child welfare services or which may provide a basis for discipline pursuant to the Uniform Credentialing Act;

(ii) Subject to subsection (2) of this section, the juvenile
services division by an employee of or person under contract with the
juvenile services division, a private agency, a licensed facility, a
foster parent, or any other provider of juvenile justice services;

(iii) The commission by an employee of or person under contract with
the commission related to programs and services supported by the Nebraska
County Juvenile Services Plan Act, the Community-based Juvenile Services
Aid Program, juvenile pretrial diversion programs, or inspections of
juvenile facilities; and

(iv) A juvenile detention facility and staff secure juvenile
facility by an employee of or person under contract with such facilities;

(b) Death or serious injury in foster homes, private agencies, child care facilities, juvenile detention facilities, staff secure juvenile facilities, and other programs and facilities licensed by or under contract with the department or the juvenile services division when the office, upon review, determines the death or serious injury did not occur

-2-

1 <u>by chance;</u> and

2 (c) Death or serious injury in any case in which services are 3 provided by the department or the juvenile services division to a child 4 or his or her parents or any case involving an investigation under the 5 Child Protection and Family Safety Act, which case has been open for one 6 year or less and upon review determines the death or serious injury did 7 not occur by chance.

8 department, the juvenile services division, each juvenile The 9 detention facility, and each staff secure juvenile facility shall report all cases of death or serious injury of a child in a foster home, private 10 agency, child care facility or program, or other program or facility 11 licensed by the department or inspected through the commission to the 12 Inspector General as soon as reasonably possible after the department or 13 the Office of Probation Administration learns of such death or serious 14 injury. For purposes of this subsection, serious injury means an injury 15 16 or illness caused by suspected abuse, neglect, or maltreatment which leaves a child in critical or serious condition. 17

18 (2) With respect to any investigation conducted by the Inspector 19 General pursuant to subdivision (1)(a) of this section that involves 20 possible misconduct by an employee of the juvenile services division, the 21 Inspector General shall immediately notify the probation administrator 22 and provide the information pertaining to potential personnel matters to 23 the Office of Probation Administration.

(3) Any investigation conducted by the Inspector General shall be
independent of and separate from an investigation pursuant to the Child
Protection and Family Safety Act. The Inspector General and his or her
staff are subject to the reporting requirements of the Child Protection
and Family Safety Act.

(4) Notwithstanding the fact that a criminal investigation, a
 criminal prosecution, or both are in progress, all law enforcement
 agencies and prosecuting attorneys shall cooperate with any investigation

-3-

1 conducted by the Inspector General and shall, immediately upon request by 2 the Inspector General, provide the Inspector General with copies of all law enforcement reports which are relevant to the Inspector General's 3 investigation. All law enforcement reports which have been provided to 4 5 the Inspector General pursuant to this section are not public records for purposes of sections 84-712 to 84-712.09 and shall not be subject to 6 discovery by any other person or entity. Except to the extent that 7 disclosure of information is otherwise provided for in the Office of 8 9 Inspector General of Nebraska Child Welfare Act, the Inspector General shall maintain the confidentiality of all law enforcement reports 10 received pursuant to its request under this section. Law enforcement 11 agencies and prosecuting attorneys shall, when requested by the Inspector 12 13 General, collaborate with the Inspector General regarding all other information relevant to the Inspector General's investigation. If the 14 Inspector General in conjunction with the Public Counsel determines it 15 16 appropriate, the Inspector General may, when requested to do so by a law enforcement agency or prosecuting attorney, suspend an investigation by 17 the office until a criminal investigation or prosecution is completed or 18 has proceeded to a point that, in the judgment of the Inspector General, 19 reinstatement of the Inspector General's investigation will not impede or 20 infringe upon the criminal investigation or prosecution. Under 21 no circumstance shall the Inspector General interview any minor who has 22 already been interviewed by a law enforcement agency, personnel of the 23 24 Division of Children and Family Services of the department, or staff of a 25 child advocacy center in connection with a relevant ongoing investigation of a law enforcement agency. 26

27 Sec. 3. Section 43-4323, Reissue Revised Statutes of Nebraska, is 28 amended to read:

43-4323 The Inspector General may issue a subpoena, enforceable by
action in an appropriate court, to compel any person to appear, give
sworn testimony, or produce documentary or other evidence deemed relevant

-4-

to a matter under his or her inquiry. A person thus required to provide information shall be paid the same fees and travel allowances and shall be accorded the same privileges and immunities as are extended to witnesses in the district courts of this state and shall also be entitled to have counsel present while being questioned. Any fees associated with counsel present under this section shall be the personal responsibility of the person required to provide information to the office.

8 Sec. 4. Section 43-4327, Reissue Revised Statutes of Nebraska, is 9 amended to read:

10 43-4327 (1) The Inspector General's report of an investigation shall be in writing to the Public Counsel and shall contain recommendations. 11 The report may recommend systemic reform or case-specific action, 12 13 including a recommendation for discharge or discipline of employees or for sanctions against a foster parent, private agency, licensed child 14 care facility, or other provider of child welfare services or juvenile 15 justice services. All recommendations to pursue discipline shall be in 16 writing and signed by the Inspector General. A report of an investigation 17 shall be presented to the director, the probation administrator, or the 18 19 executive director within fifteen days after the report is presented to the Public Counsel. 20

(2) Any person receiving a report under this section shall not 21 further distribute the report or any confidential information contained 22 in the report beyond the entity that is the subject of the report. The 23 24 Inspector General, upon notifying the Public Counsel and the director, the probation administrator, or the executive director, may distribute 25 the report, to the extent that it is relevant to a child's welfare, to 26 the guardian ad litem and attorneys in the juvenile court in which a case 27 28 is pending involving the child or family who is the subject of the report. The report shall not be distributed beyond the parties except 29 through the appropriate court procedures to the judge. 30

31 (3) A report that identifies misconduct, misfeasance, malfeasance,

-5-

or violation of statute, rules, or regulations by an employee of the department, the juvenile services division, the commission, a private agency, a licensed child care facility, or another provider that is relevant to providing appropriate supervision of an employee may be shared with the employer of such employee. The employer may not further distribute the report or any confidential information contained in the report.

8 Sec. 5. Section 43-4328, Reissue Revised Statutes of Nebraska, is 9 amended to read:

43-4328 (1) Within fifteen days after a report is presented to the 10 director, the probation administrator, or the executive director under 11 12 section 43-4327, he or she shall determine whether to accept, reject, or 13 request in writing modification of the recommendations contained in the 14 report. The written response may include corrections of factual errors. The Inspector General, with input from the Public Counsel, may consider 15 16 the director's, probation administrator's, or executive director's 17 request for modifications but is not obligated to accept such request. Such report shall become final upon the decision of the director, the 18 19 probation administrator, or the executive director to accept or reject the recommendations in the report or, if the director, the probation 20 administrator, or the executive director requests modifications, within 21 22 fifteen days after such request or after the Inspector General incorporates such modifications, whichever occurs earlier. 23

24 (2) After the recommendations have been accepted, rejected, or 25 modified Within fifteen days after the report is presented to the director, the probation administrator, or the executive director, the 26 27 report shall be presented to the foster parent, private agency, licensed child care facility, or other provider of child welfare services or 28 juvenile justice services that is the subject of the report and to 29 persons involved in the implementation of the recommendations in the 30 report. Within thirty forty-five days after receipt of the report, the 31

-6-

foster parent, private agency, licensed child care facility, or other 1 2 provider may submit a written response to the office to correct any factual errors in the report and shall determine whether to accept, 3 4 reject, or request in writing modification of the recommendations contained in the report. The Inspector General, with input from the 5 Public Counsel, shall consider all materials submitted under this 6 7 subsection to determine whether a corrected report shall be issued. If the Inspector General determines that a corrected report is necessary, 8 9 the corrected report shall be issued within fifteen days after receipt of 10 the written response.

(3) If the Inspector General does not issue a corrected report pursuant to subsection (2) of this section, or if the corrected report does not address all issues raised in the written response, the foster parent, private agency, licensed child care facility, or other provider may request that its written response, or portions of the response, be appended to the report or corrected report.

17 (4) A report which raises issues related to credentialing under the
18 Uniform Credentialing Act shall be submitted to the appropriate
19 credentialing board under the act.

20 Sec. 6. <u>Any person who has authority to recommend, approve, direct,</u> 21 <u>or otherwise take or affect personnel action shall not, with respect to</u> 22 <u>such authority:</u>

(1) Take personnel action against an employee because of the
 disclosure of information by the employee to the office which the
 employee reasonably believes evidences wrongdoing under the Office of
 Inspector General of Nebraska Child Welfare Act;

27 (2) Take personnel action against an employee as a reprisal for the
 28 submission of an allegation of wrongdoing under the act to the office by
 29 such employee; or

30 (3) Take personnel action against an employee as a reprisal for
 31 providing information or testimony pursuant to an investigation by the

-7-

1 <u>office.</u>

Sec. 7. Original sections 43-4301, 43-4318, 43-4323, 43-4327, and
 43-4328, Reissue Revised Statutes of Nebraska, are repealed.