LEGISLATURE OF NEBRASKA ONE HUNDRED FIFTH LEGISLATURE FIRST SESSION

LEGISLATIVE BILL 145

Introduced by Hansen, 26. Read first time January 09, 2017 Committee: Judiciary

1	A BILL FOR AN ACT relating to fines and costs; to amend sections 29-2206,
2	29-2206.01, 29-2279, 29-2404, 29-2412, and 60-692, Reissue Revised
3	Statutes of Nebraska, and section 60-4,100, Revised Statutes
4	Cumulative Supplement, 2016; to provide for a hearing to determine a
5	person's financial ability to pay fines or costs or a traffic
6	citation and to provide for community service; to change provisions
7	relating to procedures for suspending an operator's license; to
8	harmonize provisions; and to repeal the original sections.

9 Be it enacted by the people of the State of Nebraska,

Section 1. Section 29-2206, Reissue Revised Statutes of Nebraska, is
 amended to read:

29-2206 (1)(a) (1) In all cases in which courts or magistrates have 3 now or may hereafter have the power to punish offenses, either in whole 4 or in part, by requiring the offender to pay fines or costs, or both, 5 such courts or magistrates may make it a part of the sentence that the 6 7 party stand committed and be imprisoned in the jail of the proper county until the fines or costs are paid or secured to be paid or the offender 8 9 is otherwise discharged according to law, if the court or magistrate 10 determines at the sentencing hearing or a separate hearing prior to sentencing that the offender has the financial ability to pay such fines 11 or costs. At such hearing the offender shall have the right to testify 12 13 and present evidence as to his or her income, assets, debts, or other matters affecting his or her financial ability to pay. Following such 14 15 hearing and prior to imposing sentence, the court or magistrate shall determine the offender's financial ability to pay the fines or costs, 16 17 including his or her financial ability to pay in installments under subsection (2) of this section. 18

(b) If the court or magistrate determines that the offender is
 financially able to pay the fines or costs and the offender refuses to
 pay, the court or magistrate may:

(i) Make it a part of the sentence that the offender stand committed and be imprisoned in the jail of the proper county until the fines or costs are paid or secured to be paid or the offender is otherwise discharged according to law; or

26 (ii) Order the offender, in lieu of paying such fines or costs, to
 27 complete community service for a specified number of hours pursuant to
 28 sections 29-2277 to 29-2279.

(c) If the court or magistrate determines that the offender is
 financially unable to pay the fines or costs, the court or magistrate:

31 <u>(i) Shall either:</u>

-2-

(A) Impose a sentence without such fines or costs; or
 (B) Enter an order pursuant to subdivision (1)(d) of this section
 discharging the offender of such fines or costs; and
 (ii) May order, as a term of the offender's sentence or as a
 condition of probation, that he or she complete community service for a

6 <u>specified number of hours pursuant to sections 29-2277 to 29-2279.</u>

7 <u>(d) An order discharging the offender of any fines or costs shall be</u> 8 <u>supported by written findings of fact that set forth the offender's</u> 9 <u>income, assets, and debts and the court's or magistrate's findings as to</u> 10 <u>the offender's financial ability to pay. The order shall be set forth in</u> 11 <u>or accompanied by a judgment entry. Such order shall operate as a</u> 12 <u>complete release of such fines or costs.</u>

13 (2) If Notwithstanding subsection (1) of this section, when any 14 offender demonstrates to the court or magistrate determines, following a hearing under subsection (1) of this section, that an offender he or she 15 16 is financially unable to pay such fines or costs in one lump sum but is financially capable of paying in installments, the court or magistrate 17 shall make arrangements suitable to the court or magistrate and to the 18 offender by which the offender may pay in installments. The court or 19 magistrate shall enter an order specifying the terms of such arrangements 20 and the dates on which payments are to be made. When the judgment of 21 conviction provides for the suspension or revocation of a motor vehicle 22 23 operator's license and the court authorizes the payment of fines or costs 24 by installments, the revocation or suspension shall be effective as of 25 the date of judgment.

(3) As an alternative to a lump-sum payment or as an alternative or in conjunction with installment payments, the court or magistrate may deduct fines or costs from a bond posted by the offender to the extent that such bond is not otherwise encumbered by a valid lien, levy, execution, or assignment to counsel of record or the person who posted the bond.

-3-

Sec. 2. Section 29-2206.01, Reissue Revised Statutes of Nebraska, is 1 2 amended to read: 29-2206.01 Installments provided for in section 29-2206 shall be 3 paid pursuant to the order entered by the court or magistrate. Any person 4 who fails to comply with the terms of such order shall be liable for 5 punishment for contempt, unless such person he has the leave of the court 6 7 or magistrate in regard to such noncompliance or such person requests a hearing pursuant to section 29-2412 and establishes at such hearing that 8 9 he or she is financially unable to pay. 10 Sec. 3. Section 29-2279, Reissue Revised Statutes of Nebraska, is amended to read: 11 29-2279 The length of a community service sentence shall be as 12 follows: 13 (1) Pursuant to section 29-2206, 29-2412, or section 6 of this act, 14 for an infraction, not less than four nor more than twenty hours; 15 (2) For a violation of a city ordinance that is an infraction and 16 17 not pursuant to section 29-2206, 29-2412, or section 6 of this act, not less than four hours; 18 (3) (1) For a Class IV or Class V misdemeanor, not less than four 19 nor more than eighty hours; 20 (4) (2) For a Class III or Class IIIA misdemeanor, not less than 21 22 eight nor more than one hundred fifty hours; (5) (3) For a Class I or Class II misdemeanor, not less than twenty 23 nor more than four hundred hours; 24 25 (6) (4) For a Class IIIA or Class IV felony, not less than two hundred nor more than three thousand hours; and 26 (7) (5) For a Class III felony, not less than four hundred nor more 27 than six thousand hours. 28 Sec. 4. Section 29-2404, Reissue Revised Statutes of Nebraska, is 29 amended to read: 30 29-2404 In all cases of misdemeanor in which courts or magistrates 31

-4-

shall have power to fine any offender, and shall render judgment for such 1 2 fine, it shall be lawful to issue executions for the same, with the costs 3 taxed against the offender, to be levied on the goods and chattels of any 4 such offender, and, for want of the same, upon the body of the offender, who shall, following a determination that the offender has the financial 5 ability to pay such fine pursuant to section 29-2412, thereupon be 6 7 committed to the jail of the proper county until the fine and costs be paid, or secured to be paid, or the offender be otherwise discharged 8 9 according to law.

Sec. 5. Section 29-2412, Reissue Revised Statutes of Nebraska, is amended to read:

29-2412 (1)(a) Any person arrested and brought into custody on a 12 warrant for failing to pay fines or costs, for failure to appear before a 13 court or magistrate on the due date of such fines or costs, or for 14 15 failure to comply with the terms of an order pursuant to sections 29-2206 and 29-2206.01, shall be entitled to a hearing on the first regularly 16 17 scheduled court date following the date of arrest. The purpose of such hearing shall be to determine the person's financial ability to pay such 18 19 fines or costs. At the hearing, the person shall have the right to testify and present evidence as to his or her income, assets, debts, or 20 21 other matters affecting his or her financial ability to pay. Following 22 the hearing, the court or magistrate shall determine the person's ability to pay the fines or costs, including his or her financial ability to pay 23 24 by installment payments as described in section 29-2206.

(b) If the court or magistrate determines that the person is
 financially able to pay the fines or costs and the person refuses to pay,
 the court or magistrate may:

(i) Order the person to be confined in the jail of the proper county
 until the fines or costs are paid or secured to be paid or the person is
 otherwise discharged pursuant to subsection (5) of this section; or

31 (ii) Enter an order pursuant to subsection (2) of this section

discharging the person of such fines or costs and order the person to 1 2 complete community service for a specified number of hours pursuant to sections 29-2277 to 29-2279. 3 4 (c) If the court or magistrate determines that the person is 5 financially unable to pay the fines or costs, the court or magistrate: (i) Shall either: 6 7 (A) Enter an order pursuant to subsection (2) of this section discharging the person of such fines or costs; or 8 9 (B) If the person is subject to an order to pay installments 10 pursuant to section 29-2206, the court or magistrate shall either enter an order pursuant to subsection (2) of this section discharging the 11 person of such obligation or make any necessary modifications to the 12 13 order specifying the terms of the installment payments as justice may require and that will enable the person to pay the fines or costs; and 14 (ii) May order the person to complete community service for a 15 specified number of hours pursuant to sections 29-2277 to 29-2279. 16

17 (2) An order discharging the person of fines or costs shall be 18 supported by written findings of fact that set forth the person's income, 19 assets, and debts and the court's or magistrate's findings as to the 20 person's financial ability to pay. The order shall be set forth in or 21 accompanied by a judgment entry. Such order shall operate as a complete 22 release of such fines or costs.

23 (3) (1) Whenever it is made satisfactorily to appear to the district 24 court, or to the county judge of the proper county, after all legal means 25 have been exhausted, that any person who is subject to being or is confined in jail for any fine fines or costs of prosecution for any 26 27 criminal offense has no estate with which to pay such fine_fines or 28 costs, it shall be the duty of such court or judge, on his or her own motion or upon the motion of the person so confined, to discharge such 29 person from further imprisonment for such fine_fines_or costs, which 30 discharge shall operate as a complete release of such fine_fines_or 31

-6-

1 costs.

2 (4) (2) Nothing in this section shall authorize any person to be 3 discharged from imprisonment before the expiration of the time for which 4 he or she may be sentenced to be imprisoned₇ as part of his or her 5 punishment₇ or when such person shall default on a payment due pursuant 6 to an installment agreement arranged by the court.

7 (5)(a) (3) Any person held in custody for nonpayment of a fine fines
 8 or costs or for default on an installment shall be entitled to a credit
 9 on the fine fines, costs, or installment of one hundred fifty ninety
 10 dollars for each day so held.

11 (b) In no case shall a person held in custody for nonpayment of a 12 <u>fine_fines_or</u> costs be held in such custody for more days than the 13 maximum number to which he or she could have been sentenced if the 14 penalty set by law includes the possibility of confinement.

15 Sec. 6.

16 (1) A person who has been ordered to pay fines or costs and who has 17 not been arrested or brought into custody as described in subdivision (1) (a) of section 29-2412 but who believes himself or herself to be 18 financially unable to pay such fines or costs may request a hearing to 19 determine such person's financial ability to pay such fines or costs. The 20 hearing shall be scheduled on the first regularly scheduled court date 21 following the date of the request. Pending the hearing, the person shall 22 23 not be arrested or brought into custody for failure to pay such fines or 24 costs or failure to appear before a court or magistrate on the due date 25 of such fines or costs.

26 (2) At the hearing, the person shall have the right to testify and 27 present evidence as to his or her income, assets, debts, or other matters 28 affecting his or her financial ability to pay. Following the hearing, the 29 court or magistrate shall determine the person's financial ability to pay 30 the fines or costs, including his or her financial ability to pay in 31 installments as described in section 29-2206.

-7-

1	<u>(3) If the court or magistrate determines that the person is</u>
2	financially able to pay the fines or costs and the person refuses to pay,
3	the court or magistrate may:
4	(a) Deny the person's request for relief; or
5	<u>(b) Enter an order pursuant to subsection (5) of this section</u>
6	discharging the person of such fines or costs and order the person to
7	complete community service for a specified number of hours pursuant to
8	<u>sections 29-2277 to 29-2279.</u>
9	(4) If the court or magistrate determines that the person is
10	financially unable to pay the fines or costs, the court or magistrate:
11	<u>(a) Shall either:</u>
12	<u>(i) Enter an order pursuant to subsection (5) of this section</u>
13	discharging the person of such fines or costs; or
14	<u>(ii) If the person is subject to an order to pay installments</u>
15	pursuant to section 29-2206, the court or magistrate shall either enter
16	an order pursuant to subsection (5) of this section discharging the
17	person of such obligation or make any necessary modifications to the
18	order specifying the terms of the installment payments as justice may
19	require and that will enable the person to pay the fines or costs; and
20	<u>(b) May order the person to complete community service for a</u>
21	specified number of hours pursuant to sections 29-2277 to 29-2279.
22	<u>(5) An order discharging the person of fines or costs shall be</u>
23	supported by written findings of fact that set forth the person's income,
24	assets, and debts and the court's or magistrate's findings as to the
25	person's financial ability to pay. The order shall be set forth in or
26	accompanied by a judgment entry. Such order shall operate as a complete
27	release of such fines or costs.
28	Sec. 7. Section 60-4,100, Revised Statutes Cumulative Supplement,
29	2016, is amended to read:
30	60-4,100 (1) The director shall suspend the operator's license of

31 any resident of this state:

-8-

1 (1) Any resident of this state who (a) Who has violated a promise to 2 comply with the terms of a traffic citation issued by a law enforcement officer for a moving violation in any jurisdiction outside this state 3 4 pursuant to the Nonresident Violator Compact of 1977 or in any 5 jurisdiction inside this state shall be subject to having his or her operator's license revoked pursuant to this section. until satisfactory 6 7 evidence of compliance with the terms of the citation has been furnished 8 to the director; or

9 (b) Who has violated a promise to comply with the terms of a traffic 10 citation issued by a law enforcement officer for a moving violation in 11 any jurisdiction inside this state until satisfactory evidence of 12 compliance with the terms of the citation has been furnished to the 13 director.

(2) The court having jurisdiction over the offense for which the 14 citation has been issued shall notify the director of a resident's 15 violation of a promise to comply with the terms of the citation only 16 17 after thirty twenty working days have elapsed from the date of the failure to comply, unless within such thirty working days the resident 18 19 appears before the clerk of the county court having jurisdiction over the offense to request a hearing pursuant to subsection (3) of this section 20 to establish that such resident lacks the financial ability to pay the 21 22 citation.

(3) A hearing requested under subsection (2) of this section shall 23 24 be set before the court or magistrate on the first regularly scheduled court date following the request. At the hearing, the resident shall have 25 the right to testify and present evidence as to his or her income, 26 27 assets, debts, or other matters affecting his or her financial ability to 28 pay the citation. Following the hearing, the court or magistrate shall 29 determine the resident's financial ability to pay the citation, including his or <u>her financial ability to pay in installments.</u> 30

31 <u>(4)(a) Except as provided in subdivision (4)(c) of this section, if</u>

1 the court or magistrate determines under subsection (3) of this section

2 that the resident is financially able to pay the citation and the

3 <u>resident refuses to pay, the court or magistrate shall either:</u>

4 (i) Notify the director of the resident's violation of a promise to
5 comply with the terms of the citation; or

(ii) Postpone the hearing for a period of no more than one month 6 7 during which period the court or magistrate may order the resident to complete such hours of community service as the court or magistrate deems 8 9 appropriate, subject to a total limit of twenty hours. At the end of such 10 period, if the resident has completed such community service to the satisfaction of the court or magistrate, the court or magistrate shall 11 12 enter an order pursuant to subsection (5) of this section discharging the 13 resident of the obligation to pay such citation. If the resident has not completed such community service to the satisfaction of the court or 14 15 magistrate, the court or magistrate shall notify the director of the resident's violation of a promise to comply with the terms of the 16 17 citation. A hearing may only be postponed once under this subdivision.

(b) If the court or magistrate determines under subsection (3) of
 this section that the resident is financially unable to pay the citation,
 the court or magistrate shall either:

(i) Enter an order pursuant to subsection (5) of this section
 discharging the resident of the obligation to pay such citation;

(ii) Postpone the hearing for a period of no more than one month 23 24 during which period the court or magistrate may order the resident to 25 complete such hours of community service as the court or magistrate deems appropriate, subject to a total limit of twenty hours. At the end of such 26 27 period, if the resident has completed such community service to the 28 satisfaction of the court or magistrate, the court or magistrate shall enter an order pursuant to subsection (5) of this section discharging the 29 resident of the obligation to pay such citation. If the resident has not 30 completed such community service to the satisfaction of the court or 31

magistrate, the court or magistrate shall notify the director of the 1 2 resident's violation of a promise to comply with the terms of the 3 citation. A hearing may only be postponed once under this subdivision. 4 (c) If the court or magistrate determines under subsection (3) of this section that the resident is financially able to pay in installments 5 and the resident agrees to make such payments, the court or magistrate 6 7 shall make arrangements suitable to the court or magistrate and to the resident by which the resident may pay in installments. The court or 8 9 magistrate shall enter an order specifying the terms of such arrangements 10 and the dates on which payments are to be made. If the resident fails to pay an installment, the court or magistrate shall notify the director of 11 the resident's violation of a promise to comply with the terms of the 12 13 citation unless the resident requests a hearing from the clerk of the county court on or before ten working days after such installment was 14 15 due. At the hearing, the resident shall show good cause for such failure, including financial inability to pay. If, following such hearing, the 16 17 court or magistrate finds:

(i) That the resident has not demonstrated good cause for such
 failure, the court or magistrate shall either notify the director of the
 resident's violation of a promise to comply with the terms of the
 citation or postpone the hearing and order community service pursuant to
 subdivision (4)(a)(ii) of this section;

(ii) That the resident remains financially able to pay but has
 demonstrated good cause for such missed installment, the court or
 magistrate shall make any necessary modifications to the order specifying
 the terms of the installment payments; or

27 (iii) That the resident has become financially unable to pay, the 28 court or magistrate shall enter an order discharging the resident of the 29 obligation to pay such citation pursuant to subsection (5) of this 30 section.

31 (5) An order discharging the resident of the obligation to pay a

traffic citation shall be supported by written findings of fact that set forth the resident's income, assets, and debts and the court's or magistrate's findings as to the resident's financial ability to pay. The order shall be set forth in or accompanied by a judgment entry. Such order shall operate as a complete release of such payment obligation.

(6) (3) Upon notice to the director that a resident has violated a 6 7 promise to comply with the terms of a traffic citation as provided in this section, the director shall send not suspend such resident's license 8 9 until he or she has sent written notice to such resident by regular 10 United States mail to the resident's person's last-known mailing address or, if such address is unknown, to the last-known residence address of 11 such resident person as shown by the records of the department Department 12 of Motor Vehicles. Such notice shall state that such resident has twenty 13 working days after the postmark date of the notice to 14

15 show the director that the resident has complied with the terms of such 16 traffic citation

17 . No suspension shall be entered by the director if the resident complies
18 with the terms of a citation during such twenty working days.

If the resident fails to show the director that he or she has complied 19 with the terms of such traffic citation comply on or before twenty 20 working days after the postmark date of the notice, the director shall 21 summarily suspend the operator's license and issue an order. The order 22 23 shall be sent by regular United States mail to the resident's person's 24 last-known mailing address as shown by the records of the department. The suspension shall continue until the resident has furnished the director 25 with satisfactory evidence of compliance with the terms of the citation. 26

27 (7) (4) The reinstatement fee required under section 60-4,100.01
 28 shall be waived if five years have passed since issuance of the license
 29 suspension order under this section.

30 (8) For purposes of this section:

31 (a) Agency shall mean any public or governmental unit, institution,

-12-

14

1 division, or agency or any private nonprofit organization which provides services intended to enhance the social welfare or general well-being of 2 the community, which agrees to accept community service from residents 3 4 under this section and to supervise and report the progress of such 5 community service to the court or magistrate; and 6 (b) Community service shall mean uncompensated labor for an agency 7 to be performed by a resident when the resident is not working or 8 attending school. 9 Sec. 8. Section 60-692, Reissue Revised Statutes of Nebraska, is 10 amended to read: 60-692 When any person fails within thirty working ten days to 11 satisfy any judgment imposed for any traffic infraction, it shall be the 12 13 duty of the clerk of the court in which such judgment is rendered within

15 Vehicles as provided in section 60-4,100 , immediately after the 16 expiration of such ten-day period, a copy of such judgment.

this state to transmit <u>a copy of such judgment</u> to the Department of Motor

Sec. 9. Original sections 29-2206, 29-2206.01, 29-2279, 29-2404,
29-2412, and 60-692, Reissue Revised Statutes of Nebraska, and section
60-4,100, Revised Statutes Cumulative Supplement, 2016, are repealed.