LEGISLATURE OF NEBRASKA

ONE HUNDRED FIFTH LEGISLATURE

SECOND SESSION

LEGISLATIVE BILL 1007

Introduced by Kolowski, 31.

Read first time January 16, 2018

Committee: Revenue

- 1 A BILL FOR AN ACT relating to revenue and taxation; to amend section
- 2 77-3442, Revised Statutes Supplement, 2017; to authorize school
- 3 districts to levy for facilities-related expenditures as prescribed;
- 4 to authorize school districts to establish a facilities fund as
- 5 prescribed; to harmonize provisions; and to repeal the original
- 6 sections.
- 7 Be it enacted by the people of the State of Nebraska,

- 1 Section 1. Section 77-3442, Revised Statutes Supplement, 2017, is
- 2 amended to read:
- 3 77-3442 (1) Property tax levies for the support of local governments
- 4 for fiscal years beginning on or after July 1, 1998, shall be limited to
- 5 the amounts set forth in this section except as provided in section
- 6 77-3444.
- 7 (2)(a) Except as provided in subdivisions (2)(b) and (2)(e) of this
- 8 section, school districts and multiple-district school systems may levy a
- 9 maximum levy of one dollar and five cents per one hundred dollars of
- 10 taxable valuation of property subject to the levy.
- 11 (b) For each fiscal year prior to fiscal year 2017-18, learning
- 12 communities may levy a maximum levy for the general fund budgets of
- 13 member school districts of ninety-five cents per one hundred dollars of
- 14 taxable valuation of property subject to the levy. The proceeds from the
- 15 levy pursuant to this subdivision shall be distributed pursuant to
- 16 section 79-1073.
- 17 (c) Except as provided in subdivision (2)(e) of this section, for
- 18 each fiscal year prior to fiscal year 2017-18, school districts that are
- 19 members of learning communities may levy for purposes of such districts'
- 20 general fund budget and special building funds a maximum combined levy of
- 21 the difference of one dollar and five cents on each one hundred dollars
- 22 of taxable property subject to the levy minus the learning community levy
- 23 pursuant to subdivision (2)(b) of this section for such learning
- 24 community.
- 25 (d) Excluded from the limitations in subdivisions (2)(a) and (2)(c)
- 26 of this section are (i) amounts levied to pay for current and future sums
- 27 agreed to be paid by a school district to certificated employees in
- 28 exchange for a voluntary termination of employment occurring prior to
- 29 September 1, 2017, (ii) amounts levied by a school district otherwise at
- 30 the maximum levy pursuant to subdivision (2)(a) of this section to pay
- 31 for current and future qualified voluntary termination incentives for

1 certificated teachers pursuant to subsection (3) of section 79-8,142 that 2 are not otherwise included in an exclusion pursuant to subdivision (2)(d) of this section, (iii) amounts levied by a school district otherwise at 3 the maximum levy pursuant to subdivision (2)(a) of this section to pay 4 for seventy-five percent of the current and future sums agreed to be paid 5 to certificated employees in exchange for a voluntary termination of 6 employment occurring between September 1, 2017, and August 31, 2018, as a 7 result of a collective-bargaining agreement in force and effect on 8 9 September 1, 2017, that are not otherwise included in an exclusion pursuant to subdivision (2)(d) of this section, (iv) amounts levied by a 10 school district otherwise at the maximum levy pursuant to subdivision (2) 11 (a) of this section to pay for fifty percent of the current and future 12 13 sums agreed to be paid to certificated employees in exchange for a voluntary termination of employment occurring between September 1, 2018, 14 and August 31, 2019, as a result of a collective-bargaining agreement in 15 16 force and effect on September 1, 2017, that are not otherwise included in 17 an exclusion pursuant to subdivision (2)(d) of this section, (v) amounts levied by a school district otherwise at the maximum levy pursuant to 18 subdivision (2)(a) of this section to pay for twenty-five percent of the 19 current and future sums agreed to be paid to certificated employees in 20 exchange for a voluntary termination of employment occurring between 21 September 1, 2019, and August 31, 2020, as a result of a collective-22 bargaining agreement in force and effect on September 1, 2017, that are 23 24 not otherwise included in an exclusion pursuant to subdivision (2)(d) of this section, (vi) amounts levied in compliance with sections 79-10,110 25 and 79-10,110.02, and (vii) amounts levied to pay for special building 26 funds and sinking funds established for projects commenced prior to April 27 1, 1996, for construction, expansion, or alteration of school district 28 buildings. For purposes of this subsection, commenced means any action 29 taken by the school board on the record which commits the board to expend 30 district funds in planning, constructing, or carrying out the project. 31

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- 1 (e) Federal aid school districts may exceed the maximum levy prescribed by subdivision (2)(a) or (2)(c) of this section only to the 2 extent necessary to qualify to receive federal aid pursuant to Title VIII 3 4 of Public Law 103-382, as such title existed on September 1, 2001. For purposes of this subdivision, federal aid school district means any 5 school district which receives ten percent or more of the revenue for its 6 general fund budget from federal government sources pursuant to Title 7 8 VIII of Public Law 103-382, as such title existed on September 1, 2001.
- (f) For each fiscal year, learning communities may levy a maximum levy of one-half cent on each one hundred dollars of taxable property subject to the levy for elementary learning center facility leases, for remodeling of leased elementary learning center facilities, and for up to fifty percent of the estimated cost for focus school or program capital projects approved by the learning community coordinating council pursuant to section 79-2111.
 - (g) For each fiscal year, learning communities may levy a maximum levy of one and one-half cents on each one hundred dollars of taxable property subject to the levy for early childhood education programs for children in poverty, for elementary learning center employees, for contracts with other entities or individuals who are not employees of the learning community for elementary learning center programs and services, and for pilot projects, except that no more than ten percent of such levy may be used for elementary learning center employees.
- (h) For <u>each fiscal year, school districts may, upon a two-thirds</u> 24 majority vote of the school board of the school district, levy a maximum 25 <u>levy</u> of <u>three cents on each one hundred dollars of taxable property</u> 26 subject to the levy for maintenance, upkeep, rehabilitation, and 27 construction within existing school district facilities. The levy 28 authorized in this subdivision shall be excluded from the limitations in 29 subdivision (2)(a) of this section. The proceeds of such levy shall be 30 31 deposited by the school district into a fund created pursuant to section

1 2 of this act.

- (3) For each fiscal year, community college areas may levy the 2 levies provided in subdivisions (2)(a) through (c) of section 85-1517, in 3 accordance with the provisions of such subdivisions. A community college 4 area may exceed the levy provided in subdivision (2)(b) of section 5 85-1517 by the amount necessary to retire general obligation bonds 6 assumed by the community college area or issued pursuant to section 7 8 85-1515 according to the terms of such bonds or for any obligation 9 pursuant to section 85-1535 entered into prior to January 1, 1997.
- (4)(a) Natural resources districts may levy a maximum levy of four and one-half cents per one hundred dollars of taxable valuation of property subject to the levy.
- (b) Natural resources districts shall also have the power and 13 authority to levy a tax equal to the dollar amount by which their 14 restricted funds budgeted to administer and implement ground water 15 16 management activities and integrated management activities under the 17 Nebraska Ground Water Management and Protection Act exceed their restricted funds budgeted to administer and implement ground water 18 19 management activities and integrated management activities for FY2003-04, not to exceed one cent on each one hundred dollars of taxable valuation 20 annually on all of the taxable property within the district. 21
- (c) In addition, natural resources districts located in a river 22 23 basin, subbasin, or reach that has been determined to be fully 24 appropriated pursuant to section 46-714 or designated as overappropriated pursuant to section 46-713 by the Department of Natural Resources shall 25 also have the power and authority to levy a tax equal to the dollar 26 amount by which their restricted funds budgeted to administer and 27 28 implement ground water management activities and integrated management activities under the Nebraska Ground Water Management and Protection Act 29 exceed their restricted funds budgeted to administer and implement ground 30 31 water management activities and integrated management activities for

- 1 FY2005-06, not to exceed three cents on each one hundred dollars of
- 2 taxable valuation on all of the taxable property within the district for
- 3 fiscal year 2006-07 and each fiscal year thereafter through fiscal year
- 4 2017-18.
- 5 (5) Any educational service unit authorized to levy a property tax
- 6 pursuant to section 79-1225 may levy a maximum levy of one and one-half
- 7 cents per one hundred dollars of taxable valuation of property subject to
- 8 the levy.
- 9 (6)(a) Incorporated cities and villages which are not within the
- 10 boundaries of a municipal county may levy a maximum levy of forty-five
- 11 cents per one hundred dollars of taxable valuation of property subject to
- 12 the levy plus an additional five cents per one hundred dollars of taxable
- 13 valuation to provide financing for the municipality's share of revenue
- 14 required under an agreement or agreements executed pursuant to the
- 15 Interlocal Cooperation Act or the Joint Public Agency Act. The maximum
- 16 levy shall include amounts levied to pay for sums to support a library
- 17 pursuant to section 51-201, museum pursuant to section 51-501, visiting
- 18 community nurse, home health nurse, or home health agency pursuant to
- 19 section 71-1637, or statue, memorial, or monument pursuant to section
- 20 80-202.
- 21 (b) Incorporated cities and villages which are within the boundaries
- 22 of a municipal county may levy a maximum levy of ninety cents per one
- 23 hundred dollars of taxable valuation of property subject to the levy. The
- 24 maximum levy shall include amounts paid to a municipal county for county
- 25 services, amounts levied to pay for sums to support a library pursuant to
- 26 section 51-201, a museum pursuant to section 51-501, a visiting community
- 27 nurse, home health nurse, or home health agency pursuant to section
- 28 71-1637, or a statue, memorial, or monument pursuant to section 80-202.
- 29 (7) Sanitary and improvement districts which have been in existence
- 30 for more than five years may levy a maximum levy of forty cents per one
- 31 hundred dollars of taxable valuation of property subject to the levy, and

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1 sanitary and improvement districts which have been in existence for five

- 2 years or less shall not have a maximum levy. Unconsolidated sanitary and
- 3 improvement districts which have been in existence for more than five
- 4 years and are located in a municipal county may levy a maximum of eighty-
- 5 five cents per hundred dollars of taxable valuation of property subject
- 6 to the levy.
- (8) Counties may levy or authorize a maximum levy of fifty cents per 7 one hundred dollars of taxable valuation of property subject to the levy, 8 9 except that five cents per one hundred dollars of taxable valuation of property subject to the levy may only be levied to provide financing for 10 the county's share of revenue required under an agreement or agreements 11 executed pursuant to the Interlocal Cooperation Act or the Joint Public 12 13 Agency Act. The maximum levy shall include amounts levied to pay for sums 14 to support a library pursuant to section 51-201 or museum pursuant to section 51-501. The county may allocate up to fifteen cents of its 15 16 authority to other political subdivisions subject to allocation of property tax authority under subsection (1) of section 77-3443 and not 17 specifically covered in this section to levy taxes as authorized by law 18 19 which do not collectively exceed fifteen cents per one hundred dollars of taxable valuation on any parcel or item of taxable property. The county 20 may allocate to one or more other political subdivisions subject to 21 allocation of property tax authority by the county under subsection (1) 22 of section 77-3443 some or all of the county's five cents per one hundred 23 24 dollars of valuation authorized for support of an agreement or agreements 25 to be levied by the political subdivision for the purpose of supporting that political subdivision's share of revenue required under an agreement 26 or agreements executed pursuant to the Interlocal Cooperation Act or the 27 28 Joint Public Agency Act. If an allocation by a county would cause another county to exceed its levy authority under this section, the second county 29 may exceed the levy authority in order to levy the amount allocated. 30
 - (9) Municipal counties may levy or authorize a maximum levy of one

- 1 dollar per one hundred dollars of taxable valuation of property subject
- 2 to the levy. The municipal county may allocate levy authority to any
- 3 political subdivision or entity subject to allocation under section
- 4 77-3443.
- 5 (10) Beginning July 1, 2016, rural and suburban fire protection
- 6 districts may levy a maximum levy of ten and one-half cents per one
- 7 hundred dollars of taxable valuation of property subject to the levy if
- 8 (a) such district is located in a county that had a levy pursuant to
- 9 subsection (8) of this section in the previous year of at least forty
- 10 cents per one hundred dollars of taxable valuation of property subject to
- 11 the levy or (b) for any rural or suburban fire protection district that
- 12 had a levy request pursuant to section 77-3443 in the previous year, the
- 13 county board of the county in which the greatest portion of the valuation
- 14 of such district is located did not authorize any levy authority to such
- 15 district in the previous year.
- 16 (11) Property tax levies (a) for judgments, except judgments or
- 17 orders from the Commission of Industrial Relations, obtained against a
- 18 political subdivision which require or obligate a political subdivision
- 19 to pay such judgment, to the extent such judgment is not paid by
- 20 liability insurance coverage of a political subdivision, (b) for
- 21 preexisting lease-purchase contracts approved prior to July 1, 1998, (c)
- 22 for bonds as defined in section 10-134 approved according to law and
- 23 secured by a levy on property except as provided in section 44-4317 for
- 24 bonded indebtedness issued by educational service units and school
- 25 districts, and (d) for payments by a public airport to retire interest-
- 26 free loans from the Division of Aeronautics of the Department of
- 27 Transportation in lieu of bonded indebtedness at a lower cost to the
- 28 public airport are not included in the levy limits established by this
- 29 section.
- 30 (12) The limitations on tax levies provided in this section are to
- 31 include all other general or special levies provided by law.

- 1 Notwithstanding other provisions of law, the only exceptions to the
- 2 limits in this section are those provided by or authorized by sections
- 3 77-3442 to 77-3444.
- 4 (13) Tax levies in excess of the limitations in this section shall
- 5 be considered unauthorized levies under section 77-1606 unless approved
- 6 under section 77-3444.
- 7 (14) For purposes of sections 77-3442 to 77-3444, political
- 8 subdivision means a political subdivision of this state and a county
- 9 agricultural society.
- 10 (15) For school districts that file a binding resolution on or
- 11 before May 9, 2008, with the county assessors, county clerks, and county
- 12 treasurers for all counties in which the school district has territory
- 13 pursuant to subsection (7) of section 79-458, if the combined levies,
- 14 except levies for bonded indebtedness approved by the voters of the
- 15 school district and levies for the refinancing of such bonded
- 16 indebtedness, are in excess of the greater of (a) one dollar and twenty
- 17 cents per one hundred dollars of taxable valuation of property subject to
- 18 the levy or (b) the maximum levy authorized by a vote pursuant to section
- 19 77-3444, all school district levies, except levies for bonded
- 20 indebtedness approved by the voters of the school district and levies for
- 21 the refinancing of such bonded indebtedness, shall be considered
- 22 unauthorized levies under section 77-1606.
- 23 Sec. 2. <u>If a school district makes a levy for maintenance, upkeep,</u>
- 24 <u>rehabilitation</u>, and construction within existing school district
- 25 facilities pursuant to subdivision (2)(h) of section 77-3442, the school
- 26 board of such school district shall establish a school district
- 27 facilities fund for the proceeds of such levy. Such funds shall be used
- 28 only for expenditures relating to maintenance, upkeep, rehabilitation,
- 29 and construction within existing school district facilities.
- 30 Sec. 3. Original section 77-3442, Revised Statutes Supplement,
- 31 2017, is repealed.