## LEGISLATURE OF NEBRASKA

## ONE HUNDRED FIFTH LEGISLATURE

FIRST SESSION

## **LEGISLATIVE BILL 151**

FINAL READING

Introduced by Stinner, 48.

Read first time January 09, 2017

Committee: Government, Military and Veterans Affairs

A BILL FOR AN ACT relating to state and local government; to amend 1 2 sections 35-507, 81-1118, 81-1348, and 84-321, Reissue Revised Statutes of Nebraska, and sections 13-506, 13-511, 13-513, 73-506, 3 84-304, 84-305, and 84-311, Revised Statutes Cumulative Supplement, 4 5 2016; to change provisions relating to notice requirements for certain hearings and meetings; to change procedures and provide for 6 7 remedial and late fees under the Nebraska Budget Act; to change 8 provisions relating to the duration of certain state agency 9 contracts and membership on the Suggestion Award Board; to change 10 powers and duties of the Auditor of Public Accounts, require descriptions of corrective action, provide for liability for fees 11 and interest, provide for suitable accommodations for auditor 12 employees by public entities, and authorize the sharing of auditor 13 14 working papers as prescribed; to harmonize provisions; to repeal the original sections; and to declare an emergency. 15

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Section 1. Section 13-506, Revised Statutes Cumulative Supplement, 2 2016, is amended to read:

3 13-506 (1) Each governing body shall each year or biennial period conduct a public hearing on its proposed budget statement. Notice of 4 5 place and time of such hearing, together with a summary of the proposed budget statement, shall be published at least four calendar five days 6 7 prior to the date set for hearing in a newspaper of general circulation within the governing body's jurisdiction. For purposes of such notice, 8 9 the four calendar days shall include the day of publication but not the day of hearing. When the total operating budget, not including reserves, 10 does not exceed ten thousand dollars per year or twenty thousand dollars 11 per biennial period, the proposed budget summary may be posted at the 12 governing body's principal headquarters. After such hearing, the proposed 13 budget statement shall be adopted, or amended and adopted as amended, and 14 a written record shall be kept of such hearing. The amount to be received 15 16 from personal and real property taxation shall be certified to the 17 levying board after the proposed budget statement is adopted or is amended and adopted as amended. If the levying board represents more than 18 19 one county, a member or a representative of the governing board shall, upon the written request of any represented county, appear and present 20 its budget at the hearing of the requesting county. The certification of 21 the amount to be received from personal and real property taxation shall 22 23 specify separately (a) the amount to be applied to the payment of 24 principal or interest on bonds issued by the governing body and (b) the amount to be received for all other purposes. If the adopted budget 25 statement reflects a change from that shown in the published proposed 26 budget statement, a summary of such changes shall be published within 27 28 twenty calendar days after its adoption in the manner provided in this section, but without provision for hearing, setting forth the items 29 changed and the reasons for such changes. 30

(2) Upon approval by the governing body, the budget shall be filed

- 1 with the auditor. The auditor may review the budget for errors in
- 2 mathematics, improper accounting, and noncompliance with the Nebraska
- 3 Budget Act or sections 13-518 to 13-522. If the auditor detects such
- 4 errors, he or she shall immediately notify the governing body of such
- 5 errors. The governing body shall correct any such error as provided in
- 6 section 13-511. Warrants for the payment of expenditures provided in the
- 7 budget adopted under this section shall be valid notwithstanding any
- 8 errors or noncompliance for which the auditor has notified the governing
- 9 body.
- 10 Sec. 2. Section 13-511, Revised Statutes Cumulative Supplement,
- 11 2016, is amended to read:
- 12 13-511 (1) Unless otherwise provided by law, whenever during the
- 13 current fiscal year or biennial period it becomes apparent to a governing
- 14 body that (a) there are circumstances which could not reasonably have
- 15 been anticipated at the time the budget for the current year or biennial
- 16 period was adopted, (b) the budget adopted violated sections 13-518 to
- 17 13-522, such that the revenue of the current fiscal year or biennial
- 18 period for any fund thereof will be insufficient, additional expenses
- 19 will be necessarily incurred, or there is a need to reduce the budget
- 20 requirements to comply with sections 13-518 to 13-522, or (c) the
- 21 governing body has been notified by the auditor of a mathematical or
- 22 accounting error or noncompliance with the Nebraska Budget Act, such
- 23 governing body may propose to revise the previously adopted budget
- 24 statement and shall conduct a public hearing on such proposal. The public
- 25 hearing requirement shall not apply to emergency expenditures pursuant to
- 26 section 81-829.51.
- 27 (2) Notice of the time and place of the hearing shall be published
- 28 at least <u>four calendar</u> five days prior to the date set for hearing in a
- 29 newspaper of general circulation within the governing body's
- 30 jurisdiction. <u>For purposes of such notice</u>, the four calendar days shall
- 31 include the day of publication but not the day of hearing. Such published

- 1 notice shall set forth (a) the time and place of the hearing, (b) the
- 2 amount in dollars of additional or reduced money required and for what
- 3 purpose, (c) a statement setting forth the nature of the unanticipated
- 4 circumstances and, if the budget requirements are to be increased, the
- 5 reasons why the previously adopted budget of expenditures cannot be
- 6 reduced during the remainder of the current year or biennial period to
- 7 meet the need for additional money in that manner, (d) a copy of the
- 8 summary of the originally adopted budget previously published, and (e) a
- 9 copy of the summary of the proposed revised budget.
- 10 (3) At such hearing any taxpayer may appear or file a written
- 11 statement protesting any application for additional money. A written
- 12 record shall be kept of all such hearings.
- 13 (4) Upon conclusion of the public hearing on the proposed revised
- 14 budget and approval of the proposed revised budget by the governing body,
- 15 the governing body shall file with the county clerk of the county or
- 16 counties in which such governing body is located, with the learning
- 17 community coordinating council for fiscal years prior to fiscal year
- 18 2017-18 for school districts that are members of learning communities,
- 19 and with the auditor, a copy of the revised budget, as adopted. The
- 20 governing body may then issue warrants in payment for expenditures
- 21 authorized by the adopted revised budget. Such warrants shall be referred
- 22 to as registered warrants and shall be repaid during the next fiscal year
- 23 or biennial period from funds derived from taxes levied therefor.
- 24 (5) Within thirty <u>calendar</u> days after the adoption of the budget
- 25 under section 13-506, a governing body may, or within thirty calendar
- 26 days after notification of an error by the auditor, a governing body
- 27 shall, correct an adopted budget which contains a clerical, mathematical,
- 28 or accounting error which does not affect the total amount budgeted by
- 29 more than one percent or increase the amount required from property
- 30 taxes. No public hearing shall be required for such a correction. After
- 31 correction, the governing body shall file a copy of the corrected budget

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- 1 with the county clerk of the county or counties in which such governing
- 2 body is located and with the auditor. The governing body may then issue
- 3 warrants in payment for expenditures authorized by the budget.
- 4 Sec. 3. Section 13-513, Revised Statutes Cumulative Supplement,
- 5 2016, is amended to read:
- 6 13-513 (1) The auditor shall, on or before August <del>December</del> 1 each
- 7 year, request information from each governing body in a form prescribed
- 8 by the auditor regarding (a) (1) trade names, corporate names, or other
- 9 business names under which the governing body operates and (b)
- 10 agreements to which the governing body is a party under the Interlocal
- 11 Cooperation Act and the Joint Public Agency Act. Each governing body
- 12 shall provide such information to the auditor on or before <u>September 20</u>
- 13 December 31.
- 14 (2) Information requested pursuant to this section that is not
- 15 received by the auditor on or before September 20 shall be delinquent.
- 16 The auditor shall notify the political subdivision by facsimile
- 17 transmission, email, or first-class mail of such delinquency. Beginning
- 18 on the day that such notification is sent, the auditor may assess the
- 19 political subdivision a late fee of twenty dollars per day for each
- 20 calendar day the requested information remains delinquent. The total late
- 21 fee assessed to a political subdivision under this section shall not
- 22 exceed two thousand dollars per delinquency.
- 23 (3) The auditor shall remit to the State Treasurer for credit to the
- 24 Auditor of Public Accounts Cash Fund a remedial fee sufficient to
- 25 reimburse the direct costs of administering and enforcing this section,
- 26 but such remedial fee shall not exceed one hundred dollars from any late
- 27 fee received under this section. The auditor shall remit any late fee
- 28 amount in excess of one hundred dollars received under this section to
- 29 the State Treasurer to be distributed in accordance with Article VII,
- 30 <u>section 5, of the Constitution of Nebraska.</u>
- 31 (4) If a political subdivision fails to provide the information

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1 requested under this section on or before September 20, the auditor may,

- 2 <u>at his or her discretion, audit such political subdivision. The expense</u>
- 3 of such audit shall be paid by the political subdivision.
- 4 Sec. 4. Section 35-507, Reissue Revised Statutes of Nebraska, is
- 5 amended to read:
- 6 35-507 A regular meeting of the registered voters who are residing
- 7 within the boundaries of a district shall be held at the time of the
- 8 budget hearing as provided by the Nebraska Budget Act, and special
- 9 meetings may be called by the board of directors at any time. Notice of a
- 10 meeting shall be given by the secretary-treasurer by one publication in a
- 11 legal newspaper of general circulation in each county in which such
- 12 district is situated. Notice of the place and time of a meeting shall be
- 13 published at least <u>four calendar</u> <del>five</del> days prior to the date set for
- 14 meeting. For purposes of such notice, the four calendar days shall
- 15 include the day of publication but not the day of the meeting.
- 16 Sec. 5. Section 73-506, Revised Statutes Cumulative Supplement,
- 17 2016, is amended to read:
- 18 73-506 State agency contracts for services shall be subject to the
- 19 following requirements:
- 20 (1) Payments shall be made when contractual deliverables are
- 21 received or in accordance with specific contractual terms and conditions;
- 22 (2) State agencies shall not enter into contracts for services with
- 23 an unspecified or unlimited duration, and no contract for services shall
- 24 <u>be amended to extend the duration of the contract for a period of more</u>
- 25 than fifty percent of the initial contract term. Following the adoption
- 26 <u>of any amendment to extend the contract for a period of fifty percent or</u>
- 27 <u>less of the initial contract term, no further extensions of the original</u>
- 28 <u>contract shall be permitted. This subdivision does not prohibit the</u>
- 29 <u>exercise of any renewal option expressly provided in the original</u>
- 30 contract;
- 31 (3) State agencies shall not structure contracts for services to

- 1 avoid any of the requirements of sections 73-501 to 73-510; and
- 2 (4) State agencies shall not enter into contracts for services in
- 3 excess of fifteen million dollars unless the state agency has complied
- 4 with section 73-510.
- 5 Sec. 6. Section 81-1118, Reissue Revised Statutes of Nebraska, is
- 6 amended to read:
- 7 81-1118 The materiel division of the Department of Administrative
- 8 Services is hereby established and shall be managed by the materiel
- 9 administrator.
- There are hereby established the following seven branches of the
- 11 materiel division of the Department of Administrative Services which
- 12 shall have the following duties, powers, and responsibilities:
- 13 (1) The office supplies bureau shall be responsible for providing
- 14 office supplies, paper, and forms to using agencies;
- 15 (2) Central mail shall be responsible for all mailing operations,
- 16 transportation of material, tracking shipments, and making freight
- 17 claims;
- 18 (3) The print shop shall be responsible for specifications and for
- 19 receiving bids and placing orders to the lowest and best commercial
- 20 bidder for all printing and reproduction operations for the state. The
- 21 print shop shall also be responsible for coordinating all existing
- 22 printing and reproduction operations of the state;
- 23 (4) Copy services shall be responsible for the purchasing and
- 24 placement of all copier requirements;
- 25 (5) The state purchasing bureau shall be responsible for all
- 26 purchases by all state agencies other than the University of Nebraska.
- 27 The materiel division shall administer the public notice and bidding
- 28 procedures and any other areas designated by the Director of
- 29 Administrative Services to carry out the lease or purchase of personal
- 30 property. All purchases of and contracts for materials, supplies, or
- 31 equipment and all leases of personal property shall be made in the

- 1 following manner except in emergencies approved by the Governor:
- 2 (a) By a competitive formal sealed bidding process through the
- 3 materiel division in all cases in which the purchases are of estimated
- 4 value in the amount of twenty-five thousand dollars or more;
- 5 (b) By a competitive informal bidding through the materiel division
- 6 in all cases in which the purchases are of estimated value equal to or
- 7 exceeding ten thousand dollars but less than twenty-five thousand
- 8 dollars;
- 9 (c) By unrestricted open market purchases through the materiel
- 10 division in all cases in which purchases are of estimated value of less
- 11 than ten thousand dollars;
- 12 (d) All requisitions for whatever purpose coming to the state
- 13 purchasing bureau shall be in conformance with the approved budget of the
- 14 requisitioning department or agency; and
- (e) All contracts for purchases and leases shall be bid as a single
- 16 whole item. In no case shall contracts be divided or fractionated in
- 17 order to produce several contracts which are of an estimated value below
- 18 that required for competitive bidding; and
- 19 (f) No contract for purchase or lease shall be amended to extend the
- 20 <u>duration of the contract for a period of more than fifty percent of the</u>
- 21 initial contract term. Following the adoption of any amendment to extend
- 22 the contract for a period of fifty percent or less of the initial
- 23 contract term, no further extensions of the original contract shall be
- 24 permitted. This subdivision (f) does not prohibit the exercise of any
- 25 renewal option expressly provided in the original contract;
- 26 (6) The state recycling office shall be responsible for the
- 27 administration and operation of the State Government Recycling Management
- 28 Act; and
- 29 (7) State surplus property shall be responsible for the disposition
- 30 of the state's surplus property and the maintenance of all inventory
- 31 records.

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1 Nothing in this section shall be construed to require that works of

- 2 art must be procured through the materiel division.
- 3 Sec. 7. Section 81-1348, Reissue Revised Statutes of Nebraska, is
- 4 amended to read:
- 5 81-1348 There is hereby created the Suggestion Award Board. The
- 6 membership of such board shall consist of the Director of Personnel, the
- 7 Director of Administrative Services, the Auditor of Public Accounts or
- 8 his or her designee, and three persons, each to serve a term of three
- 9 years, selected and appointed by the Governor from the bargaining units
- 10 listed in section 81-1373, except that the first three appointments made
- 11 after February 23, 2000, shall be for terms of one year, two years, and
- 12 three years, as designated by the Governor. Of the persons selected from
- 13 such bargaining units, one person shall be selected from each of such
- 14 bargaining units as follows:
- 15 (1) The first term from the bargaining units listed in subdivisions
- 16 (1)(a), (b), and (l) of such section;
- 17 (2) The second term from the bargaining units listed in subdivisions
- 18 (1)(c), (d), and (g) of such section;
- 19 (3) The third term from the bargaining units listed in subdivisions
- 20 (1)(e), (f), and (h) of such section; and
- 21 (4) The fourth term from the bargaining units listed in subdivisions
- 22 (1)(i), (j), and (k) of such section.
- 23 After the fourth term, the appointments shall be made starting from
- 24 subdivision (1) of this section and following the same sequence.
- 25 Whenever a vacancy occurs on the board for any reason, the Governor
- 26 shall appoint an individual to fill such vacancy from the same bargaining
- 27 unit in which the vacancy exists.
- 28 The members shall be reimbursed for their actual and necessary
- 29 expenses as provided in sections 81-1174 to 81-1177.
- The board shall adopt and promulgate rules and regulations to aid in
- 31 carrying out sections 81-1350 and 81-1351.

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1 Sec. 8. Section 84-304, Revised Statutes Cumulative Supplement,

- 2 2016, is amended to read:
- 3 84-304 It shall be the duty of the Auditor of Public Accounts:
- 4 (1) To give information electronically to the Legislature, whenever
- 5 required, upon any subject relating to the fiscal affairs of the state or
- 6 with regard to any duty of his or her office;
- 7 (2) To furnish offices for himself or herself and all fuel, lights,
- 8 books, blanks, forms, paper, and stationery required for the proper
- 9 discharge of the duties of his or her office;
- 10 (3)(a) (3) To examine or cause to be examined, at such time as he or
- 11 she shall determine, books, accounts, vouchers, records, and expenditures
- of all state officers, state bureaus, state boards, state commissioners,
- 13 the state library, societies and associations supported by the state,
- 14 state institutions, state colleges, and the University of Nebraska,
- 15 except when required to be performed by other officers or persons. Such
- 16 examinations shall be done in accordance with generally accepted
- 17 government auditing standards for financial audits and attestation
- 18 engagements set forth in Government Auditing Standards (2011 Revision),
- 19 published by the Comptroller General of the United States, Government
- 20 Accountability Office, and except as provided in subdivision (10) (11) of
- 21 this section, subdivision (16) of section 50-1205, and section 84-322,
- 22 shall not include performance audits, whether conducted pursuant to
- 23 attestation engagements or performance audit standards as set forth in
- 24 Government Auditing Standards (2011 Revision), published by the
- 25 Comptroller General of the United States, Government Accountability
- 26 Office. ÷
- 27 (b) Any entity, excluding the state colleges and the University of
- 28 Nebraska, that is audited or examined pursuant to subdivision (3)(a) of
- 29 this section and that is the subject of a comment and recommendation in a
- 30 <u>management letter or report issued by the Auditor of Public Accounts</u>
- 31 shall, on or before six months after the issuance of such letter or

1 report, provide to the Auditor of Public Accounts a detailed written

- 2 <u>description of any corrective action taken or to be taken in response to</u>
- 3 the comment and recommendation. The Auditor of Public Accounts may
- 4 investigate and evaluate the corrective action. The Auditor of Public
- 5 Accounts shall then electronically submit a report of any findings of
- 6 such investigation and evaluation to the Governor, the appropriate
- 7 standing committee of the Legislature, and the Appropriations Committee
- 8 of the Legislature. The Auditor of Public Accounts shall also ensure that
- 9 the report is delivered to the Appropriations Committee for entry into
- 10 the record during the committee's budget hearing process;
- 11 (4)(a) To examine or cause to be examined, at the expense of the political subdivision, when the Auditor of Public Accounts determines 12 13 examination necessary or when requested by the political subdivision, the books, accounts, vouchers, records, and expenditures of 14 any agricultural association formed under Chapter 2, article 20, any 15 county agricultural society, any joint airport authority formed under the 16 17 Joint Airport Authorities Act, any city or county airport authority, any bridge commission created pursuant to section 39-868, any cemetery 18 19 district, any community redevelopment authority or limited community redevelopment authority established under the Community Development Law, 20 any development district, any drainage district, any health district, any 21 local public health department as defined in section 71-1626, any 22 23 historical society, any hospital authority or district, any county 24 hospital, any housing agency as defined in section 71-1575, irrigation district, any county or municipal library, any community 25 mental health center, any railroad transportation safety district, any 26 rural water district, any township, Wyuka Cemetery, the Educational 27 Service Unit Coordinating Council, any entity created pursuant to the 28 Interlocal Cooperation Act, any educational service unit, any village, 29 any service contractor or subrecipient of state or federal funds, any 30 political subdivision with the authority to levy a property tax or a 31

- 1 toll, or any entity created pursuant to the Joint Public Agency Act.
- 2 For purposes of this subdivision, service contractor or subrecipient
- 3 means any nonprofit entity that expends state or federal funds to carry
- 4 out a state or federal program or function, but it does not include an
- 5 individual who is a direct beneficiary of such a program or function or a
- 6 licensed health care provider or facility receiving direct payment for
- 7 medical services provided for a specific individual.
- 8 (b) The Auditor of Public Accounts may waive the audit requirement
- 9 of subdivision (4)(a) of this section upon the submission by the
- 10 political subdivision of a written request in a form prescribed by the
- 11 auditor. The auditor shall notify the political subdivision in writing of
- 12 the approval or denial of the request for a waiver.
- 13 (c) The Auditor of Public Accounts may conduct audits under this
- 14 subdivision for purposes of sections 2-3228, 12-101, 13-2402, 14-567,
- 15 14-1805.01, 14-2111, 15-1017, 16-1017, 16-1037, 19-3501, 23-1118,
- 16 23-3526, and 71-1631.02;
- 17 (5) To report promptly to the Governor and the appropriate standing
- 18 committee of the Legislature the fiscal condition shown by such
- 19 examinations conducted by the auditor, including any irregularities or
- 20 misconduct of officers or employees, any misappropriation or misuse of
- 21 public funds or property, and any improper system or method of
- 22 bookkeeping or condition of accounts. The report submitted to the
- 23 committee shall be submitted electronically. In addition, if, in the
- 24 normal course of conducting an audit in accordance with subdivision (3)
- 25 of this section, the auditor discovers any potential problems related to
- 26 the effectiveness, efficiency, or performance of state programs, he or
- 27 she shall immediately report them electronically to the Legislative
- 28 Performance Audit Committee which may investigate the issue further,
- 29 report it electronically to the appropriate standing committee of the
- 30 Legislature, or both;
- 31 (6)(a) To examine or cause to be examined the books, accounts,

vouchers, records, and expenditures of a fire protection district. The expense of the examination shall be paid by the political subdivision.

- 3 (b) Whenever the expenditures of a fire protection district are one hundred fifty thousand dollars or less per fiscal year, the fire 4 protection district shall be audited no more than once every five years 5 except as directed by the board of directors of the fire protection 6 district or unless the auditor receives a verifiable report from a third 7 party indicating any irregularities or misconduct of officers or 8 9 employees of the fire protection district, any misappropriation or misuse of public funds or property, or any improper system or method of 10 bookkeeping or condition of accounts of the fire protection district. In 11 the absence of such a report, the auditor may waive the five-year audit 12 requirement upon the submission of a written request by the fire 13 protection district in a form prescribed by the auditor. The auditor 14 shall notify the fire protection district in writing of the approval or 15 16 denial of a request for waiver of the five-year audit requirement. Upon approval of the request for waiver of the five-year audit requirement, a 17 new five-year audit period shall begin. 18
- (c) Whenever the expenditures of a fire protection district exceed 19 one hundred fifty thousand dollars in a fiscal year, the auditor may 20 waive the audit requirement upon the submission of a written request by 21 the fire protection district in a form prescribed by the auditor. The 22 23 auditor shall notify the fire protection district in writing of the 24 approval or denial of a request for waiver. Upon approval of the request for waiver, a new five-year audit period shall begin for the fire 25 protection district if its expenditures are one hundred fifty thousand 26 dollars or less per fiscal year in subsequent years; 27
- (7) To appoint two <u>or more</u> assistant deputies (a) whose entire time shall be devoted to the service of the state as directed by the auditor, (b) who shall be certified public accountants with at least five years' experience, (c) who shall be selected without regard to party affiliation

- 1 or to place of residence at the time of appointment, (d) who shall
- 2 promptly report in duplicate to the auditor the fiscal condition shown by
- 3 each examination, including any irregularities or misconduct of officers
- 4 or employees, any misappropriation or misuse of public funds or property,
- 5 and any improper system or method of bookkeeping or condition of
- 6 accounts, and it shall be the duty of the auditor to file promptly with
- 7 the Governor a duplicate of such report, and (e) who shall qualify by
- 8 taking an oath which shall be filed in the office of the Secretary of
- 9 State;
- 10 (8) To conduct audits and related activities for state agencies,
- 11 political subdivisions of this state, or grantees of federal funds
- 12 disbursed by a receiving agency on a contractual or other basis for
- 13 reimbursement to assure proper accounting by all such agencies, political
- 14 subdivisions, and grantees for funds appropriated by the Legislature and
- 15 federal funds disbursed by any receiving agency. The auditor may contract
- 16 with any political subdivision to perform the audit of such political
- 17 subdivision required by or provided for in section 23-1608 or 79-1229 or
- 18 this section and charge the political subdivision for conducting the
- 19 audit. The fees charged by the auditor for conducting audits on a
- 20 contractual basis shall be in an amount sufficient to pay the cost of the
- 21 audit. The fees remitted to the auditor for such audits and services
- 22 shall be deposited in the Auditor of Public Accounts Cash Fund;
- 23 (9) To conduct all audits and examinations in a timely manner and in
- 24 accordance with the standards for audits of governmental organizations,
- 25 programs, activities, and functions published by the Comptroller General
- 26 of the United States;
- 27 (9) To develop and maintain an annual budget and actual
- 28 financial information reporting system for political subdivisions that is
- 29 accessible online by the public; and
- 30 (10) (11) When authorized, to conduct joint audits with the
- 31 Legislative Performance Audit Committee as described in section 50-1205;

- 1 and -
- 2 (11) Unless otherwise specifically provided, to assess the interest
- 3 rate on delinquent payments of any fees for audits and services owing to
- 4 the Auditor of Public Accounts at a rate of fourteen percent per annum
- 5 from the date of billing unless paid within thirty days after the date of
- 6 <u>billing</u>. For an entity created pursuant to the Interlocal Cooperation Act
- 7 or the Joint Public Agency Act, any participating public agencies shall
- 8 <u>be jointly and severally liable for the fees and interest owed if such</u>
- 9 <u>entity is defunct or unable to pay.</u>
- 10 Sec. 9. Section 84-305, Revised Statutes Cumulative Supplement,
- 11 2016, is amended to read:
- 12 84-305 (1) The Auditor of Public Accounts shall have access to any
- and all information and records, confidential or otherwise, of any public
- 14 entity, in whatever form or mode the records may be, unless the auditor
- is denied such access by federal law or explicitly named and denied such
- 16 access by state law. If such a law exists, the public entity shall
- 17 provide the auditor with a written explanation of its inability to
- 18 produce such information and records and, after reasonable accommodations
- 19 are made, shall grant the auditor access to all information and records
- 20 or portions thereof that can legally be reviewed.
- 21 (2) Upon receipt of a written request by the Auditor of Public
- 22 Accounts for access to any information or records, the public entity
- 23 shall provide to the auditor as soon as is practicable and without delay,
- 24 but not more than three business days after actual receipt of the
- 25 request, either (a) the requested materials or (b)(i) if there is a legal
- 26 basis for refusal to comply with the request, a written denial of the
- 27 request together with the information specified in subsection (1) of this
- 28 section or (ii) if the entire request cannot with reasonable good faith
- 29 efforts be fulfilled within three business days after actual receipt of
- 30 the request due to the significant difficulty or the extensiveness of the
- 31 request, a written explanation, including the earliest practicable date

- 1 for fulfilling the request, and an opportunity for the auditor to modify
- 2 or prioritize the items within the request. No delay due to the
- 3 significant difficulty or the extensiveness of any request for access to
- 4 information or records shall exceed three calendar weeks after actual
- 5 receipt of such request by any public entity. The three business days
- 6 shall be computed by excluding the day the request is received, after
- 7 which the designated period of time begins to run. Business day does not
- 8 include a Saturday, a Sunday, or a day during which the offices of the
- 9 custodian of the public records are closed.
- 10 (3) When any employee of the Auditor of Public Accounts conducts an
- 11 <u>audit or examination of any public entity, the public entity shall</u>
- 12 provide suitable accommodations for such employee of the auditor at the
- 13 <u>location where the requested information and records are kept or stored.</u>
- 14 Such accommodations shall include desks or tables and chairs, electrical
- 15 outlets, and Internet access if such access is available.
- 16 (4) (3) The Auditor of Public Accounts may issue subpoenas to compel
- 17 the attendance of witnesses and the production of any papers, books,
- 18 accounts, documents, and testimony, and cause the depositions of
- 19 witnesses either residing within or without the state to be taken in the
- 20 manner prescribed by law for taking depositions in civil actions in the
- 21 district court.
- 22 (5) (4) In case of disobedience on the part of any person to comply
- 23 with any subpoena issued by the Auditor of Public Accounts or of the
- 24 refusal of any witness to testify on any matters regarding which he or
- 25 she may be lawfully interrogated, the district court of Lancaster County
- 26 or the judge thereof, on application of the Auditor of Public Accounts,
- 27 shall compel obedience by proceedings for contempt as in the case of
- 28 disobedience of the requirements of a subpoena issued from such court or
- 29 a refusal to testify therein.
- 30 (6) (5) If a witness refuses to testify before the Auditor of Public
- 31 Accounts on the basis of the privilege against self-incrimination, the

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1 Auditor of Public Accounts may request a court order pursuant to sections

- 2 29-2011.02 and 29-2011.03.
- 3 (7) (6) No provisions of state law shall be construed to change the
- 4 nonpublic nature of the data obtained as a result of the access. When an
- 5 audit or investigative finding emanates from nonpublic data which is
- 6 nonpublic pursuant to federal or state law, all the nonpublic information
- 7 shall not be made public.
- 8 Sec. 10. Section 84-311, Revised Statutes Cumulative Supplement,
- 9 2016, is amended to read:
- 10 84-311 (1)(a) (1) All final audit reports issued by the Auditor of
- 11 Public Accounts shall be maintained permanently as a public record in the
- 12 office of the Auditor of Public Accounts.
- 13 (b) Working papers and other audit files maintained by the Auditor
- 14 of Public Accounts are not public records and are exempt from sections
- 15 84-712 to 84-712.05. The information contained in working papers and
- 16 audit files prepared pursuant to a specific audit is not subject to
- 17 disclosure except to a county attorney or the Attorney General in
- 18 connection with an investigation made or action taken in the course of
- 19 the attorney's official duties or to the Legislative Performance Audit
- 20 Committee in the course of the committee's official duties and pursuant
- 21 to the requirements of subdivision (16) of section 50-1205 or subdivision
- 22 (5) of section 84-304.
- 23 (c) A public entity being audited and any federal agency that has
- 24 made a grant to such public entity shall also have access to the relevant
- 25 working papers and audit files, except that such access shall not include
- 26 information that would disclose or otherwise indicate the identity of any
- 27 individual who has confidentially provided the Auditor of Public Accounts
- 28 with allegations of wrongdoing regarding, or other information pertaining
- 29 to, the public entity being audited.
- 30 (d) The Auditor of Public Accounts may, at his or her discretion,
- 31 <u>share working papers, other than personal information and telephone</u>

- 1 <u>records</u>, with the Legislative Council. The Auditor of Public Accounts
- 2 <u>may</u>, at his or her discretion, share working papers with the Attorney
- 3 General, the Internal Revenue Service, the Tax Commissioner, the Federal
- 4 Bureau of Investigation, a law enforcement agency as defined in section
- 5 28-359, and the Nebraska Accountability and Disclosure Commission. The
- 6 working papers may be shared with such entities during an ongoing audit
- 7 or after the final audit report is issued. The Auditor of Public Accounts
- 8 shall not, under the authority granted in this subdivision, reveal sealed
- 9 or confidential court records contained in working papers.
- 10 <u>(e)</u> For purposes of this subsection, working papers means those
- 11 documents containing evidence to support the auditor's findings,
- 12 opinions, conclusions, and judgments and includes the collection of
- 13 evidence prepared or obtained by the auditor during the audit.
- 14 <u>(f)</u> The Auditor of Public Accounts may make the working papers
- 15 available for purposes of an external quality control review as required
- 16 by generally accepted government auditing standards. However, any reports
- 17 made from such external quality control review shall not make public any
- 18 information which would be considered confidential under this section
- 19 when in the possession of the Auditor of Public Accounts.
- 20 (2) If the Auditor of Public Accounts or any employee of the Auditor
- 21 of Public Accounts knowingly divulges or makes known in any manner not
- 22 permitted by law any record, document, or information, the disclosure of
- 23 which is restricted by law, he or she is subject to the same penalties
- 24 provided in section 84-712.09.
- 25 Sec. 11. Section 84-321, Reissue Revised Statutes of Nebraska, is
- 26 amended to read:
- 27 84-321 There is hereby created in the office of the Auditor of
- 28 Public Accounts a cash fund to be known as the Auditor of Public Accounts
- 29 Cash Fund. The fund shall be used for payment for services performed by
- 30 the Auditor of Public Accounts for state agencies, political
- 31 subdivisions, and grantees of federal funds disbursed by a receiving

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1 agency for which he <u>or she</u> is entitled to reimbursement on a contractual

- 2 or other basis for such reimbursement.
- 3 Sec. 12. Original sections 35-507, 81-1118, 81-1348, and 84-321,
- 4 Reissue Revised Statutes of Nebraska, and sections 13-506, 13-511,
- 5 13-513, 73-506, 84-304, 84-305, and 84-311, Revised Statutes Cumulative
- 6 Supplement, 2016, are repealed.
- 7 Sec. 13. Since an emergency exists, this act takes effect when
- 8 passed and approved according to law.