LEGISLATURE OF NEBRASKA

ONE HUNDRED FOURTH LEGISLATURE

FIRST SESSION

LEGISLATIVE BILL 89

Introduced by Campbell, 25.

Read first time January 08, 2015

Committee: Health and Human Services

- 1 A BILL FOR AN ACT relating to public assistance; to amend section 43-513,
- 2 Reissue Revised Statutes of Nebraska, and sections 43-512, 68-1713,
- and 68-1726, Revised Statutes Cumulative Supplement, 2014; to change
- 4 provisions relating to aid to dependent children; to change
- 5 provisions related to an earned income disregard; to provide an
- operative date; to repeal the original sections; and to declare an
- 7 emergency.
- 8 Be it enacted by the people of the State of Nebraska,

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1 Section 1. Section 43-512, Revised Statutes Cumulative Supplement,

- 2 2014, is amended to read:
- 3 43-512 (1) Any dependent child as defined in section 43-504 or any
- 4 relative or eligible caretaker of such a dependent child may file with
- 5 the Department of Health and Human Services a written application for
- 6 financial assistance for such child on forms furnished by the department.
- 7 (2) The department, through its agents and employees, shall make
- 8 such investigation pursuant to the application as it deems necessary or
- 9 as may be required by the county attorney or authorized attorney. If the
- 10 investigation or the application for financial assistance discloses that
- 11 such child has a parent or stepparent who is able to contribute to the
- 12 support of such child and has failed to do so, a copy of the finding of
- 13 such investigation and a copy of the application shall immediately be
- 14 filed with the county attorney or authorized attorney.
- 15 (3) The department shall make a finding as to whether the
- 16 application referred to in subsection (1) of this section should be
- 17 allowed or denied. If the department finds that the application should be
- 18 allowed, the department shall further find the amount of monthly
- 19 assistance which should be paid with reference to such dependent child.
- 20 Except as may be otherwise provided, payments shall be made by unit size
- 21 and shall be consistent with subdivision (1)(p) of section 68-1713.
- 22 Payments shall be made as follows:
- 23 (a) For fiscal years 2015-16 and 2016-17, the maximum payment level
- 24 <u>for monthly assistance shall be sixty percent of the standard</u> of need
- 25 described in section 43-513;
- 26 (b) For fiscal years 2017-18 and 2018-19, the maximum payment level
- 27 <u>for monthly assistance shall be sixty-five percent of the standard of</u>
- 28 need described in such section; and
- 29 (c) For fiscal year 2019-20 and each fiscal year thereafter, the
- 30 maximum payment level for monthly assistance shall be not less than
- 31 seventy percent of the standard of need described in such section state

- 1 warrant, and the amount of payments shall not exceed three hundred
- 2 dollars per month when there is but one dependent child and one eligible
- 3 caretaker in any home, plus an additional seventy-five dollars per month
- 4 on behalf of each additional eligible person.
- 5 No payments shall be made for amounts totaling less than ten dollars
- 6 per month except in the recovery of overpayments.
- 7 (4) The amount which shall be paid as assistance with respect to a
- 8 dependent child shall be based in each case upon the conditions disclosed
- 9 by the investigation made by the department. An appeal shall lie from the
- 10 finding made in each case to the chief executive officer of the
- 11 department or his or her designated representative. Such appeal may be
- 12 taken by any taxpayer or by any relative of such child. Proceedings for
- 13 and upon appeal shall be conducted in the same manner as provided for in
- 14 section 68-1016.
- 15 (5)(a) For the purpose of preventing dependency, the department
- 16 shall adopt and promulgate rules and regulations providing for services
- 17 to former and potential recipients of aid to dependent children and
- 18 medical assistance benefits. The department shall adopt and promulgate
- 19 rules and regulations establishing programs and cooperating with programs
- 20 of work incentive, work experience, job training, and education. The
- 21 provisions of this section with regard to determination of need, amount
- 22 of payment, maximum payment, and method of payment shall not be
- 23 applicable to families or children included in such programs. Income and
- 24 assets described in section 68-1201 shall not be included in
- 25 determination of need under this section.
- 26 (b) If a recipient of aid to dependent children becomes ineligible
- 27 for aid to dependent children as a result of increased hours of
- 28 employment or increased income from employment after having participated
- 29 in any of the programs established pursuant to subdivision (a) of this
- 30 subsection, the recipient may be eligible for the following benefits, as
- 31 provided in rules and regulations of the department in accordance with

- 1 sections 402, 417, and 1925 of the federal Social Security Act, as
- 2 amended, Public Law 100-485, in order to help the family during the
- 3 transition from public assistance to independence:
- 4 (i) An ongoing transitional payment that is intended to meet the
- 5 family's ongoing basic needs which may include food, clothing, shelter,
- 6 utilities, household goods, personal care items, and general incidental
- 7 expenses during the five months following the time the family becomes
- 8 ineligible for assistance under the aid to dependent children program, if
- 9 the family's earned income is at or below one hundred eighty-five percent
- 10 of the federal poverty level at the time the family becomes ineligible
- 11 for the aid to dependent children program. Payments shall be made in five
- 12 monthly payments, each equal to one-fifth of the aid to dependent
- 13 children payment standard for the family's size at the time the family
- 14 becomes ineligible for the aid to dependent children program. If during
- 15 the five-month period, (A) the family's earnings exceed one hundred
- 16 eighty-five percent of the federal poverty level, (B) the family members
- 17 are no longer working, (C) the family ceases to be Nebraska residents,
- 18 (D) there is no longer a minor child in the family's household, or (E)
- 19 the family again becomes eligible for the aid to dependent children
- 20 program, the family shall become ineligible for any remaining
- 21 transitional benefits under this subdivision;
- 22 (ii) Child care as provided in subdivision (1)(c) of section
- 23 68-1724; and
- 24 (iii) Except as may be provided in accordance with subsection (2) of
- 25 section 68-1713 and subdivision (1)(c) of section 68-1724, medical
- 26 assistance for up to twelve months after the month the recipient becomes
- 27 employed and is no longer eligible for aid to dependent children.
- 28 (6) For purposes of sections 43-512 to 43-512.18:
- 29 (a) Authorized attorney shall mean an attorney, employed by the
- 30 county subject to the approval of the county board, employed by the
- 31 department, or appointed by the court, who is authorized to investigate

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1 and prosecute child, spousal, and medical support cases. An authorized

- 2 attorney shall represent the state as provided in section 43-512.03;
- 3 (b) Child support shall be defined as provided in section 43-1705;
- 4 (c) Medical support shall include all expenses associated with the
- 5 birth of a child, cash medical support as defined in section 42-369,
- 6 health care coverage as defined in section 44-3,144, and medical and
- 7 hospital insurance coverage or membership in a health maintenance
- 8 organization or preferred provider organization;
- 9 (d) Spousal support shall be defined as provided in section 43-1715;
- 10 (e) State Disbursement Unit shall be defined as provided in section
- 11 43-3341; and
- 12 (f) Support shall be defined as provided in section 43-3313.
- 13 Sec. 2. Section 43-513, Reissue Revised Statutes of Nebraska, is
- 14 amended to read:
- 15 43-513 (1) The standard of need for aid to dependent children
- 16 payments shall be adjusted on July 1 of every second year beginning July
- 17 1, 1997. The adjustment shall be made on the basis of the rate of growth
- 18 of the Consumer Price Index as determined by the United States Department
- 19 of Labor, Bureau of Labor Statistics, for the two previous calendar
- 20 years.
- 21 (2)(a) The aid to dependent children payment made shall not be
- 22 greater than the amount specified by section 43-512.
- 23 (b) The aid to dependent children payment shall not be lower than
- 24 the payments described in subsection (3) of section 43-512 as such
- 25 <u>section existed on January 1, 2015.</u>
- 26 Sec. 3. Section 68-1713, Revised Statutes Cumulative Supplement,
- 27 2014, is amended to read:
- 28 68-1713 (1) The Department of Health and Human Services shall
- 29 implement the following policies:
- 30 (a) Permit Work Experience in Private for-Profit Enterprises;
- 31 (b) Permit Job Search;

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- 1 (c) Permit Employment to be Considered a Program Component;
- 2 (d) Make Sanctions More Stringent to Emphasize Participant
- 3 Obligations;
- 4 (e) Alternative Hearing Process;
- 5 (f) Permit Adults in Two-Parent Households to Participate in
- 6 Activities Based on Their Self-Sufficiency Needs;
- 7 (g) Eliminate Exemptions for Individuals with Children Between the
- 8 Ages of 12 Weeks and Age Six;
- 9 (h) Providing Poor Working Families with Transitional Child Care to
- 10 Ease the Transition from Welfare to Self-Sufficiency;
- 11 (i) Provide Transitional Health Care for 12 Months After Termination
- 12 of ADC if funding for such transitional medical assistance is available
- 13 under Title XIX of the federal Social Security Act, as amended, as
- 14 described in section 68-906;
- 15 (j) Require Adults to Ensure that Children in the Family Unit Attend
- 16 School;
- 17 (k) Encourage Minor Parents to Live with Their Parents;
- 18 (1) Establish a Resource Limit of \$4,000 for a single individual and
- 19 \$6,000 for two or more individuals for ADC;
- 20 (m) Exclude the Value of One Vehicle Per Family When Determining ADC
- 21 Eligibility;
- 22 (n) Exclude the Cash Value of Life Insurance Policies in Calculating
- 23 Resources for ADC;
- 24 (o) Establish the Supplemental Nutrition Assistance Program as a
- 25 Continuous Benefit with Eligibility Reevaluated with Yearly
- 26 Redeterminations;
- 27 (p) Establish a Budget the Gap Methodology Whereby Countable Earned
- 28 Income is Subtracted from the Standard of the Need and Payment is Based
- 29 on the Difference or Maximum Payment Level, Whichever is Less. That this
- 30 Gap be Established at a Level that Encourages Work but at Least at a
- 31 Level that Ensures that Those Currently Eligible for ADC do not Lose

- 1 Eligibility Because of the Adoption of this Methodology;
- 2 (q) Adopt an Earned Income Disregard <u>described in section 68-1726</u> of
- 3 Twenty Percent of Gross Earnings in the ADC Program, One Hundred Dollars
- 4 in the Related Medical Assistance Program, and Income and Assets
- 5 Described in section 68-1201;
- 6 (r) Disregard Financial Assistance Described in section 68-1201 and
- 7 Other Financial Assistance Intended for Books, Tuition, or Other Self-
- 8 Sufficiency Related Use;
- 9 (s) Culture: Eliminate the 100-Hour Rule, The Quarter of Work
- 10 Requirement, and The 30-Day Unemployed/Underemployed Period for ADC-UP
- 11 Eligibility; and
- 12 (t) Make ADC a Time-Limited Program.
- 13 (2) The Department of Health and Human Services shall (a) apply for
- 14 a waiver to allow for a sliding-fee schedule for the population served by
- 15 the caretaker relative program or (b) pursue other public or private
- 16 mechanisms, to provide for transitional health care benefits to
- 17 individuals and families who do not qualify for cash assistance. It is
- 18 the intent of the Legislature that transitional health care coverage be
- 19 made available on a sliding-scale basis to individuals and families with
- 20 incomes up to one hundred eighty-five percent of the federal poverty
- 21 level if other health care coverage is not available.
- 22 Sec. 4. Section 68-1726, Revised Statutes Cumulative Supplement,
- 23 2014, is amended to read:
- 24 68-1726 Based on the comprehensive assets assessment, each
- 25 individual and family receiving assistance under the Welfare Reform Act
- 26 shall reach for his or her highest level of economic self-sufficiency or
- 27 the family's highest level of economic self-sufficiency. The following
- 28 eligibility factors shall apply:
- 29 (1) Financial resources, excluding the primary home and furnishings
- 30 and the primary automobile, shall not exceed four thousand dollars in
- 31 value for a single individual and six thousand dollars in value for two

- 1 or more individuals;
- 2 (2) Available resources, including, but not limited to, savings
- 3 accounts and real estate, shall be used in determining financial
- 4 resources, except that income and assets described in section 68-1201
- 5 shall not be included in determination of available resources under this
- 6 section;
- 7 (3) Income received by family members, except income earned by
- 8 children attending school and except as provided in section 68-1201,
- 9 shall be considered in determining total family income. Income earned by
- 10 an individual or a family by working shall be treated differently than
- 11 unearned income in determining the amount of cash assistance as follows:
- 12 (a) Earned income shall be counted in determining the level of cash
- 13 assistance after disregarding an amount of earned income as follows:
- 14 equal to twenty percent of earned income or other incentives to work;
- 15 <u>(i) Twenty percent of gross earned income shall be disregarded to</u>
- 16 test for eligibility during the application process for aid to dependent
- 17 children assistance; and
- 18 (ii) For aid to dependent children program participants and for
- 19 applicants after eligibility has been established, fifty percent of the
- 20 gross earned income shall be disregarded;
- 21 (b) Financial assistance provided by other programs that support the
- 22 transition to economic self-sufficiency shall be considered to the extent
- 23 the payments are intended to provide for life's necessities; and
- (c) Financial assistance or those portions of it intended for books,
- 25 tuition, or other self-sufficiency-related expenses shall not be counted
- 26 in determining financial resources. Such assistance shall include, but
- 27 not be limited to, school grants, scholarships, vocational rehabilitation
- 28 payments, Job Training Partnership Act payments, income or assets
- 29 described in section 68-1201, and education-related loans or other loans
- 30 that are expected to be repaid; and
- 31 (4) Individuals and families shall pursue potential sources of

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1 economic support, including, but not limited to, unemployment

- 2 compensation and child support.
- 3 Sec. 5. This act becomes operative on July 1, 2015.
- 4 Sec. 6. Original section 43-513, Reissue Revised Statutes of
- 5 Nebraska, and sections 43-512, 68-1713, and 68-1726, Revised Statutes
- 6 Cumulative Supplement, 2014, are repealed.
- 7 Sec. 7. Since an emergency exists, this act takes effect when
- 8 passed and approved according to law.