PREPARED BY: DATE PREPARED: PHONE: Doug Gibbs January 27, 2015 402-471-0051

LB 259

Revision: 00

## **FISCAL NOTE**

## LEGISLATIVE FISCAL ANALYST ESTIMATE

| ESTIMATE OF FISCAL IMPACT – STATE AGENCIES (See narrative for political subdivision estimates) |              |         |              |         |  |  |  |
|--|--------------|---------|--------------|---------|--|--|--|
|  | FY 201       | 5-16    | FY 2016-17   |         |  |  |  |
|  | EXPENDITURES | REVENUE | EXPENDITURES | REVENUE |  |  |  |
| GENERAL FUNDS  | \$0          |         | \$41,500,000 |         |  |  |  |
| CASH FUNDS   |              |         |              |         |  |  |  |
| FEDERAL FUNDS  |              |         |              |         |  |  |  |
| OTHER FUNDS  |              |         |              |         |  |  |  |
| TOTAL FUNDS  | \$0          |         | \$41,500,000 |         |  |  |  |

Any Fiscal Notes received from state agencies and political subdivisions are attached following the Legislative Fiscal Analyst Estimate.

LB 259 creates the Personal Property Tax Relief Act.

The bill provides for an exemption from the property tax on the first \$25,000 of valuation of depreciable tangible personal property.

Taxpayer is defined by the bill as any person owning depreciable tangible personal property which is subject to personal property taxes in Nebraska.

Depreciable tangible personal property is given the meaning it has in Section 77-119 which is, tangible personal property which is used in a trade or business or used for the production of income and which has a determinable life of longer than one year.

The Tax Commissioner is to develop forms by February 1 of each year, to be used uniformly throughout the state to claim the exemption. The county assessor of each county is to furnish the forms upon request to taxpayers desiring application for the exemption. The forms are to be filed annually by the taxpayer seeking the exemption.

The county assessor is to examine each application and approve or deny the application. If denied, the applicant may seek a hearing before the county board of equalization. The applicant may also appeal a decision of the board of equalization to the Tax Equalization and Review Commission. There are time limits on each of these appeals of thirty days from receipt of notice of a decision.

By August 1 of each year, the county assessor shall forward the applications to the Tax Commissioner for review. The Tax Commissioner may approve or deny the application. If denied the applicant may obtain a hearing before the Tax Commissioner, and the hearing shall be conducted in accordance with the Administrative Procedure Act. The applicant may appeal a decision of the Tax Commissioner to the Tax Equalization and Review Commission.

On or before November 30 of each year, the county treasurer shall certify to the Tax Commissioner the total tax revenue lost to all taxing agencies within the county due to the exemption provided for in LB 259. The state shall reimburse each county from the General Fund for funds lost due to the exemption. The county treasurer shall keep 1% of the amount received from the state for deposit to the county general fund.

The Tax Commissioner may adopt and promulgate rules and regulations to carry out the provisions of LB 259.

The bill has an operative date of January 1, 2016.

The Department of Revenue estimates the following fiscal impact to the General Fund as an expenditure:

| FY2015-16: | \$        | 0     |
|------------|-----------|-------|
| FY2016-17: | \$ 41,500 | 0,000 |
| FY2017-18: | \$ 42,300 | 0,000 |
| FY2018-19: | \$ 43,200 | 0,000 |
| FY2019-20: | \$ 44,100 | 0,000 |

The Department of Revenue indicates they will incur minimal costs to implement LB 259.

We agree with the Department of Revenue's estimate of expenditure and cost.

| ADMINISTRATIVE SERVICES-STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONSES                              |  |  |                 |  |                 |  |
|---|--|--|-----------------|--|-----------------|--|
| LB: 259 AM: AGENCY/POLT. SUB: NE Association of County Officials (NACO)   |  |  |                 |  |                 |  |
| REVIEWED BY: Lyn Heaton   |  |  | DATE: 1/27/2015 |  | PHONE: 471-4181 |  |
| COMMENTS: No basis upon which to disagree with the NACO estimate of minimal direct fiscal impact on counties due to |  |  |                 |  |                 |  |

COMMENTS: No basis upon which to disagree with the NACO estimate of minimal direct fiscal impact on counties due to the provisions of the bill providing for reimbursement by the State to the counties of the amount of lost tax revenue. The amount of reimbursement by the State will be subject to the appropriations process.

equalization hearing.

| <b>LB</b> <sup>(1)</sup> 259 |                                       |                      |   |                  |              | FISCAL NOTE             |  |  |
|------------------------------|---------------------------------------|----------------------|---|------------------|--------------|-------------------------|--|--|
| State Agency OR F            | Political Subdivision Name: (         | Nebras               | Nebraska Association of County Officials (NACO) |                  |              |                         |  |  |
| Prepared by: (3)             | Elaine Menzel                         | Date Pre             | pared: (4)1/1                                   | 16/2015          | Phone: (5)   | 402-434-5660            |  |  |
|                              | ESTIMATE PRO                          | VIDED BY STAT        | <u>TE AGENCY O</u>                              | R POLITICA       | L SUBDIVISIO | )N                      |  |  |
|                              | ]                                     | FY 2015-16           |   |                  | FY 2016      | -17                     |  |  |
|                              | EXPENDITUR                            |                      | <u>VENUE</u>                                    | <b>EXPENDI</b>   | ·            | REVENUE                 |  |  |
| GENERAL FUN                  | DS                                    |                      |   |                  |              |                         |  |  |
| CASH FUNDS                   |                                       |                      |   |                  |              |                         |  |  |
| FEDERAL FUNI                 | os                                    |                      |   |                  |              |                         |  |  |
| OTHER FUNDS                  |                                       |                      |   |                  |              |                         |  |  |
| TOTAL FUNDS                  |                                       |                      |   |                  |              |                         |  |  |
| Explanation of E             |                                       |                      |   |                  |              |                         |  |  |
| Personal Services            | · · · · · · · · · · · · · · · · · · · | OWN BY MAJO          | R OBJECTS O                                     | F EXPENDIT       | <u>'URE</u>  |                         |  |  |
|                              | ION TITLE                             | NUMBER OF P<br>15-16 | OSITIONS<br>16-17                               | 2015-<br>EXPENDI |              | 2016-17<br>EXPENDITURES |  |  |
|                              |                                       |                      |   |                  |              |                         |  |  |
|                              |                                       |                      |   |                  |              |                         |  |  |
|                              |                                       |                      |   |                  |              |                         |  |  |
|                              |                                       |                      |   |                  |              |                         |  |  |
| 1 5                          |                                       |                      |   | -                |              |                         |  |  |
| Capital improven             | nents                                 |                      |   |                  |              |                         |  |  |
| LB 259 would                 | d create the Pers                     | onal Propert         | ty Tax Rel                                      | ief Act.         | The count    | y assessor              |  |  |
| would provid                 | de forms for appl                     | icants. If           | an applic                                       | ation is :       | rejected,    | the applicant           |  |  |

The county treasurer would be required to certify to the Tax Commissioner the total tax revenue that will be lost to all taxing agencies within his or her county from taxes levied and assessed in that year due to the Personal Property Tax Relief Act. Reimbursement shall be made to each county for distribution to each taxing entity with one percent to be deposited in the county general fund. Minimal fiscal impact to counties.

could file a written complaint with the county clerk to have a county board of

| State Agency Estimate        |               |                          |               |         |                 |           |  |  |
|------------------------------|---------------|--------------------------|---------------|---------|-----------------|-----------|--|--|
| State Agency Name: Departmen | nt of Revenue |                          |               |         | Date Due LFA:   | 1/28/2015 |  |  |
| Approved by: Len Sloup       |               | Date Prepared: 1/28/2015 |               |         | Phone: 471-5896 |           |  |  |
|                              | FY 2015-2016  |                          | FY 2016-2017  |         | FY 2017-2018    |           |  |  |
|                              | Expenditures  | Revenue                  | Expenditures  | Revenue | Expenditures    | Revenue   |  |  |
| General Funds                | \$0           |                          | \$ 41,500,000 |         | \$ 42,300,000   |           |  |  |
| Cash Funds                   |               |                          |               |         |                 |           |  |  |
| Federal Funds                |               |                          |               |         |                 |           |  |  |
| Other Funds                  |               |                          |               |         |                 |           |  |  |
| Total Funds                  | \$0           |                          | \$ 41,500,000 |         | \$ 42,300,000   |           |  |  |

LB 259 provides a property tax exemption for \$25,000 of a taxpayer's depreciable personal property. It is unclear whether the exemption applies on a per county basis or on a per owner basis (statewide exemption of \$25,000).

The claim must be filed with the county in which the property is located on or before May 1 of each year. If the county rejects a claim for exemption, the taxpayer may file an appeal with the appropriate county board of equalization, and then further appealed to the Tax Equalization and Review Commission if necessary. If the county approves a claim, the county must forward the approved claim to the Tax Commissioner for further review. If the Tax Commissioner rejects a claim, a taxpayer may file an appeal in accordance with the Administrative Procedures Act.

On or before November 30 each year, the county treasurer must certify to the Tax Commissioner the amount of taxes lost due to the exemption. On or before January 1, the Tax Commissioner must certify the amounts approved for each county to be reimbursed by the State. The amounts certified will be distributed by the State Treasurer in six equal monthly payments on the last business day of each month beginning in January.

Assuming the exemption applies on a per county basis, the estimated expenditures from the General Fund would be as follows:

|             | General Fund  |
|-------------|---------------|
| Fiscal Year | Expenditure   |
| 2015-16     | \$0           |
| 2016-17     | \$ 41,500,000 |
| 2017-18     | \$ 42,300,000 |
| 2018-19     | \$ 43,200,000 |

It is estimated that there will be minimal costs to the Department to implement this bill.

| Major Objects of Expenditure |                      |                     |                     |                     |                              |                              |                              |  |
|------------------------------|----------------------|---------------------|---------------------|---------------------|------------------------------|------------------------------|------------------------------|--|
| Class Code                   | Classification Title | 15-16<br><u>FTE</u> | 16-17<br><u>FTE</u> | 17-18<br><u>FTE</u> | 15-16<br><u>Expenditures</u> | 16-17<br><u>Expenditures</u> | 17-18<br><u>Expenditures</u> |  |
|                              |                      |                     |                     |                     |                              |                              |                              |  |
|                              |                      |                     |                     |                     |                              |                              |                              |  |
|                              |                      |                     |                     |                     |                              |                              |                              |  |
| Benefits                     |                      |                     |                     |                     |                              |                              |                              |  |
| Traval                       |                      |                     |                     |                     |                              |                              |                              |  |
| Capital Outlay               |                      |                     |                     |                     |                              |                              |                              |  |
| Aid                          |                      |                     |                     |                     |                              |                              |                              |  |
|                              | nts                  |                     |                     |                     |                              |                              |                              |  |
| Total                        |                      |                     |                     |                     |                              |                              |                              |  |