LEGISLATURE OF NEBRASKA

ONE HUNDRED THIRD LEGISLATURE

SECOND SESSION

LEGISLATIVE BILL 887

Introduced by Campbell, 25; Crawford, 45; Howard, 9; Nordquist, 7. Read first time January 14, 2014 Committee: Health and Human Services

A BILL

1 FOR AN ACT relating to medical assistance; to adopt the Wellness in

2 Nebraska Act; and to declare an emergency.

3 Be it enacted by the people of the State of Nebraska,

1	Section 1. This act shall be known and may be cited as
2	the Wellness in Nebraska Act.
3	Sec. 2. <u>The Legislature finds:</u>
4	(1) It is necessary to improve the health of and health
5	care coverage for uninsured adults in Nebraska in a manner that
б	strengthens Nebraska's health care system in accordance with the
7	Institute of Healthcare Improvement's aims of improving health
8	consumer and patient experience of care, including, but not limited
9	to, quality and satisfaction, improving the health of populations in
10	Nebraska, and reducing the per capita cost of health care;
11	(2) Improving access to affordable health care for low-
12	income Nebraska citizens is essential to improving the health of the
13	state's population and strengthening the state's economy;
14	(3) Health benefits for the newly eligible population
15	under the Affordable Care Act should be provided in a manner that
16	encourages personal responsibility, leverages insurance offered by
17	employers and private insurance companies, and improves the health
18	outcomes and financial security of those receiving benefits; and
19	(4) The Wellness in Nebraska Act will expand access to
20	health coverage for individuals who are defined as newly eligible for
21	medical assistance, as specified in section 1905(y) of the federal
22	Social Security Act, as amended, 42 U.S.C. 1396d(y), in a manner that
23	assures fiscal responsibility, safeguards the interests of Nebraska
24	taxpayers, and provides accountability and oversight.
25	Sec. 3. The Legislature specifically intends to foster

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1 <u>and promote:</u>

2	(1) Access to affordable and quality health care coverage
3	for uninsured and underinsured individuals in Nebraska by innovative
4	models of care towards a patient-centered, integrated health care
5	<u>system;</u>
6	(2) Continuity of coverage for vulnerable individuals, by
7	phasing in a premium assistance program that will substantially
8	reduce the number of newly eligible individuals who would lose
9	coverage as a result of income fluctuations that cause their
10	eligibility to change from year to year or multiple times throughout
11	<u>a year;</u>
12	(3) Coordination of health care delivery for newly
13	eligible individuals to address the entire spectrum of physical and
14	behavioral health, by focusing on prevention and wellness, health
15	promotion, and chronic disease management;
16	(4) Incentives to encourage personal responsibility,
17	cost-conscious utilization of health care, and adoption of preventive
18	practices and healthy behaviors;
19	(5) Competition, consumer choice, and cost reduction
20	within the private marketplace by implementing a premium assistance
21	program that will enable newly eligible individuals with household
22	incomes between one hundred percent and one hundred thirty-three
23	percent of the federal poverty level to obtain coverage through the
24	private marketplace;
25	(C) Novinizing Nobuschele second to fodewal funding

25 (6) Maximizing Nebraska's access to federal funding

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1	during the period the federal government will pay one hundred percent
2	of the cost of the benefits provided to newly eligible individuals;
3	(7) Improving health care coverage to eliminate cost
4	shifting and to substantially reduce the burden of uncompensated care
5	for medical providers and the state; and
6	(8) Health care cost containment, high-value coordinated
7	services, and minimization of administrative costs for services
8	provided to newly eligible individuals who are medically frail or
9	have exceptional medical conditions and have household incomes that
10	are under one hundred thirty-three percent of the federal poverty
11	level.
12	Sec. 4. For purposes of the Wellness in Nebraska Act, the
13	definitions found in sections 5 through 35 of this act apply.
14	Sec. 5. <u>Accountable care organization means a risk-</u>
15	bearing, integrated health care organization characterized by a
16	payment and care delivery model that ties provider reimbursement to
17	quality metrics, thereby reducing the total cost of care for an
18	attributed population of patients.
19	Sec. 6. <u>Affordable Care Act means the federal Patient</u>
20	Protection and Affordable Care Act, Public Law 111-148, as amended by
21	the federal Health Care and Education Reconciliation Act of 2010,
22	<u>Public Law 111-152.</u>
23	Sec. 7. Centers for Medicare and Medicaid Services means
24	the federal agency responsible for overseeing the implementation of
25	health coverage for newly eligible individuals across the United

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1 States and for approval of state plan amendments and waivers under the federal Social Security Act, as amended. 2 3 Sec. 8. Chief executive officer means the head of the 4 Department of Health and Human Services appointed by the Governor 5 pursuant to section 81-3114. б Sec. 9. Department means the Department of Health and 7 Human Services created pursuant to section 81-3113. 8 Sec. 10. Director means the Director of Medicaid and 9 Long-Term Care of the Division of Medicaid and Long-Term Care of the 10 department. Sec. 11. Employer-sponsored insurance means group health 11 12 care coverage that is offered by a public or private employer to its 13 employees. Sec. 12. Essential health benefits means essential health 14 benefits as defined in 42 U.S.C. 18022(b). 15 16 Sec. 13. Federal approval means approval by the Centers for Medicare and Medicaid Services of the United States Department of 17 Health and Human Services. 18 Sec. 14. Federal funding means the federal medical 19 20 assistance percentage for a state, including newly eligible 21 individuals as provided under section 1905(y)(1) of the federal 22 Social Security Act, as amended, 42 U.S.C. 1396d(y)(1). 23 Sec. 15. Federal poverty level means the most recently revised poverty income guidelines published by the United States 24 25 Department of Health and Human Services.

1	Sec. 16. Health benefit exchange or marketplace means the
2	health benefit exchange established for the state under 42 U.S.C.
3	<u>18031.</u>
4	Sec. 17. <u>Health insurance premium program means the</u>
5	program established by the department pursuant to section 1906 of the
б	federal Social Security Act, as amended, 42 U.S.C. 1396e, to purchase
7	employer-sponsored group health care coverage.
8	Sec. 18. Health home means a designated medical provider,
9	including a medical provider that operates in coordination with a
10	team of health care professionals, or a health care team selected by
11	an eligible individual with chronic conditions to provide health home
12	services.
13	Sec. 19. <u>Health home services means comprehensive and</u>
14	timely high-quality health care services, including, but not limited
15	to, comprehensive care management, care coordination and health
16	promotion, comprehensive transitional care, including appropriate
17	follow-up from inpatient to other settings, patient and family
18	support, referral to community and social support services, if
19	relevant, and use of health information technology to link services
20	as feasible and appropriate.
21	Sec. 20. <u>Household income means household income as</u>
22	determined using the modified adjusted gross income methodology
23	pursuant to section 2002 of the Affordable Care Act, 42 U.S.C.

- 24 <u>1396a(e)(14).</u>
- 25 Sec. 21. <u>Managed care plan means a health benefit plan</u>,

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1	including closed plans and open plans, that either (1) requires a
2	covered person to use health care providers managed, owned, under
3	contract with, or employed by the carrier offering the plan or (2)
4	creates financial incentives to use health care providers managed,
5	owned, under contract with, or employed by the carrier offering the
б	plan by providing a more favorable deductible, coinsurance, or
7	copayment level for a covered person.
8	Sec. 22. <u>Managed care organization means a medical</u>
9	provider or a group or organization of medical providers who or which
10	offers managed care plans and that is under contract with the
11	department.
12	Sec. 23. Medicaid means the program paying all or part of
13	the costs of care and services provided to an individual pursuant to
14	Title XIX of the federal Social Security Act.
15	Sec. 24. Medically frail or exceptional medical condition
16	means a disabling mental disorder, a serious and complex medical
17	condition, and physical or mental disabilities that significantly
18	impair an individual's ability to perform one or more activities of
19	daily living. Medically frail or exceptional medical condition
20	includes at least two chronic conditions, or one chronic condition
21	and the risk of a second chronic condition, or a serious and
22	persistent mental health condition. For purposes of this
23	subdivision, chronic condition includes, but is not limited to, a
24	mental health condition, substance use disorder, asthma, diabetes,
25	<u>heart disease, or being obese.</u>

1	Sec. 25. <u>Member means an eligible individual who is</u>
2	enrolled in the Wellness in Nebraska plan.
3	Sec. 26. <u>Newly eligible or newly eligible individual</u>
4	means an individual who:
5	(1) Is defined under section 1902(a)(10)(A)(i)(VIII) of
6	the federal Social Security Act, as amended, 42 U.S.C. 1396a(a)(10)
7	(A)(i)(VIII), for whom increased federal funding is provided for
8	under section 1905(y)(2)(A) of the federal Social Security Act, as
9	amended, 42 U.S.C. 1396d(y)(2)(A);
10	(2) Is a resident of Nebraska; and
11	(3) Satisfies all applicable federal income, citizenship,
12	and immigration requirements.
13	Sec. 27. Participating accountable care organization
14	means an accountable care organization approved by the department to
15	participate in the Wellness in Nebraska plan provider network.
16	Sec. 28. Patient-centered medical home means a health
17	care delivery model in which the patient establishes an ongoing
18	relationship with a physician-directed team to provide comprehensive,
19	accessible, and continuous evidence-based primary and preventive care
20	services and to coordinate the patient's health care needs across the
21	health care system to improve quality, safety, access, and health
22	outcomes in a cost-effective manner.
23	Sec. 29. Physician-directed team means a physician and
24	other health care professionals licensed, certified, or registered to
25	perform specified health services, designated by the patient-centered

1	<u>medical home to supervise, coordinate, or provide initial care or</u>
2	continuing care to a covered person and who may be required by the
3	patient-centered medical home to initiate a referral for specialty
4	care and maintain supervision of health care services rendered to the
5	covered person.
6	Sec. 30. Preventive care services means services provided
7	to an individual to promote health, prevent disease, or diagnose
8	disease.
9	Sec. 31. <u>Primary care provider means a physician or</u>
10	advanced care practitioner licensed, certified, or registered to
11	perform primary care services chosen by a member or to whom a member
12	is assigned under the Wellness in Nebraska plan.
13	Sec. 32. Qualified health plan means a qualified health
14	plan as defined in 42 U.S.C. 18021 that is available for purchase on
15	the health benefit exchange.
16	Sec. 33. <u>Value-based reimbursement means a payment</u>
17	methodology that links provider reimbursement to improved performance
18	by health care providers by holding health care providers accountable
19	for both the cost and quality of care provided.
20	Sec. 34. <u>Wellness in Nebraska plan means: (1) WIN</u>
21	Marketplace Coverage which is the plan established under the Wellness
22	in Nebraska Act to provide health care coverage through a medicaid
23	expansion demonstration waiver to newly eligible individuals through
24	health insurance premiums paid by the department to purchase
25	qualified health plans on the health benefit exchange or employer-

1	sponsored insurance; and (2) WIN Medicaid Coverage which is health
2	care coverage provided through a medicaid expansion demonstration
3	waiver pursuant to the medical assistance program for newly eligible
4	individuals with incomes (a) at or below one hundred percent of the
5	federal poverty level or (b) at or below one hundred thirty-three
6	percent federal poverty level who are medically frail or have
7	exceptional medical conditions.
8	Sec. 35. Wrap-around benefits means benefits that are
9	required to be provided by the medical assistance program established
10	under the Medical Assistance Act pursuant to the terms of a state
11	plan amendment or waiver but are not covered by a qualified health
12	plan or employer-sponsored insurance.
13	Sec. 36. (1)(a) Not later than thirty days after the
14	effective date of this act, the department shall apply for a state
15	plan amendment for newly eligible individuals in accordance with
16	<pre>section 1902(a)(10)(A)(i)(VIII) of the federal Social Security Act,</pre>
17	as amended, 42 U.S.C. 1396a(a)(10)(A)(i)(VIII), for individuals who:
18	(i) Are nineteen years of age or older and under sixty-
19	five years of age;
20	(ii) Are not pregnant;
21	(iii) Are not entitled to or enrolled in Medicare
22	benefits under part A or enrolled in Medicare benefits under part B
23	of Title XVIII of the federal Social Security Act, as amended, 42
24	<u>U.S.C. 1395c et seq.;</u>
25	(iv) Are not otherwise described in section 1902(a)(10)

1	(A)(i) of the federal Social Security Act, as amended, 42 U.S.C.
2	<u>1396a(a)(10)(A)(i);</u>
3	(v) Are not exempt pursuant to section 1902(k)(3) of the
4	federal Social Security Act, as amended, 42 U.S.C. 1396a(k)(3); and
5	(vi) Have household income as determined under 1902(e)
6	(14) of the federal Social Security Act, as amended, 42 U.S.C.
7	1396a(e)(14), that is between zero and one hundred thirty-three
8	percent of the federal poverty level, as defined in section 2110(c)
9	(5) of the federal Social Security Act, as amended, 42 U.S.C.
10	1397jj(c)(5), for the applicable family size.
11	The state plan amendment under this subsection shall be
12	in effect until the enactment of waivers implementing the Wellness in
13	Nebraska Act by the Centers for Medicare and Medicaid Services.
13 14	Nebraska Act by the Centers for Medicare and Medicaid Services.
14	(b) Newly eligible individuals pursuant to the state plan
14 15	(b) Newly eligible individuals pursuant to the state plan amendment shall be covered by a benchmark benefit package as defined
14 15 16	(b) Newly eligible individuals pursuant to the state plan amendment shall be covered by a benchmark benefit package as defined in section 1937(b)(1) of the federal Social Security Act, 42 U.S.C.
14 15 16 17	(b) Newly eligible individuals pursuant to the state plan amendment shall be covered by a benchmark benefit package as defined in section 1937(b)(1) of the federal Social Security Act, 42 U.S.C. 1396u-7(b)(1), for Secretary-approved coverage. The state plan
14 15 16 17 18	(b) Newly eligible individuals pursuant to the state plan amendment shall be covered by a benchmark benefit package as defined in section 1937(b)(1) of the federal Social Security Act, 42 U.S.C. 1396u-7(b)(1), for Secretary-approved coverage. The state plan amendment shall include for newly eligible adults in Secretary-
14 15 16 17 18 19	(b) Newly eligible individuals pursuant to the state plan amendment shall be covered by a benchmark benefit package as defined in section 1937(b)(1) of the federal Social Security Act, 42 U.S.C. 1396u-7(b)(1), for Secretary-approved coverage. The state plan amendment shall include for newly eligible adults in Secretary- approved coverage: (i) All mandatory and optional coverage under
14 15 16 17 18 19 20	(b) Newly eligible individuals pursuant to the state plan amendment shall be covered by a benchmark benefit package as defined in section 1937(b)(1) of the federal Social Security Act, 42 U.S.C. 1396u-7(b)(1), for Secretary-approved coverage. The state plan amendment shall include for newly eligible adults in Secretary- approved coverage: (i) All mandatory and optional coverage under section 68-911 for health care and related services in the amount,
14 15 16 17 18 19 20 21	(b) Newly eligible individuals pursuant to the state plan amendment shall be covered by a benchmark benefit package as defined in section 1937(b)(1) of the federal Social Security Act, 42 U.S.C. 1396u-7(b)(1), for Secretary-approved coverage. The state plan amendment shall include for newly eligible adults in Secretary- approved coverage: (i) All mandatory and optional coverage under section 68-911 for health care and related services in the amount, duration, and scope in effect on January 1, 2014; and (ii) any
14 15 16 17 18 19 20 21 22	(b) Newly eligible individuals pursuant to the state plan amendment shall be covered by a benchmark benefit package as defined in section 1937(b)(1) of the federal Social Security Act, 42 U.S.C. 1396u-7(b)(1), for Secretary-approved coverage. The state plan amendment shall include for newly eligible adults in Secretary- approved coverage: (i) All mandatory and optional coverage under section 68-911 for health care and related services in the amount, duration, and scope in effect on January 1, 2014; and (ii) any additional benefits as wrap-around benefits required by the

25 <u>Health Parity and Addiction Equity Act of 2008, 42 U.S.C. 300gg-5,</u>

1	shall apply to state plan amendment under subdivision (1)(a) of this
2	section and the Wellness in Nebraska plan.
3	(2) The department, with oversight by the Wellness in
4	Nebraska Oversight Committee, shall apply to the Centers for Medicare
5	and Medicaid Services for any waivers or state plan amendments
6	<u>necessary to implement the Wellness in Nebraska plan beginning on</u>
7	January 1, 2015, or as soon after that date that the waivers are
8	enacted. Discussion with the Centers for Medicare and Medicaid
9	Services regarding the waiver application shall begin immediately
10	after the effective date of this act. The Wellness in Nebraska plan
11	shall:
12	<u>(a) Implement a premium assistance program to be known as</u>
13	WIN Marketplace Coverage, with coverage beginning January 1, 2015, or
14	as soon after such date as waivers are enacted, to allow all newly
15	eligible individuals with household incomes between one hundred and
16	one hundred thirty-three percent of the federal poverty level who (i)
17	do not have access to cost-effective employer-sponsored insurance,
18	(ii) who are not determined to be medically frail in accordance with
19	42 C.F.R. section 440.315(f), and (iii) who do not have exceptional
20	medical conditions as determined by the department, according to
21	criteria developed by the department and the Wellness in Nebraska
22	Oversight Committee, to enroll in a qualified health plan offered on
23	the health benefit exchange;
24	(b) Allow all newly eligible who have access to employer-
25	sponsored insurance to participate in the Wellness in Nebraska

1	employer-sponsored insurance premium program if the department
2	determines such participation to be cost effective to the state; and
3	(c) Implement WIN Medicaid Coverage to provide health
4	care coverage through the medical assistance program established
5	under the Medical Assistance Act for newly eligible individuals with
6	household incomes below one hundred percent of the federal poverty
7	level and medically frail individuals with household incomes at or
8	under one hundred thirty-three percent of the federal poverty level.
9	(3) A newly eligible individual may enroll and receive
10	coverage under the Wellness in Nebraska plan if the individual: (a)
11	Provides all information regarding residence, financial eligibility,
12	citizenship immigration status, and eligibility for and access to
13	employer-sponsored health insurance and any other public or private
14	health insurance as required by the department; and (b) is determined
15	by the department to be eligible for participation in the Wellness in
16	<u>Nebraska plan.</u>
17	Sec. 37. <u>(a) Newly eligible individuals who do not have</u>
18	access to employer-sponsored insurance or for whom employer-sponsored
19	insurance is not determined to be cost effective by the department
20	shall be eligible for WIN Marketplace Coverage with coverage
21	beginning January 1, 2015, or as soon thereafter as waivers are
22	approved and implemented. WIN Marketplace Coverage shall allow all
23	newly eligible individuals with household incomes between one hundred
24	and one hundred thirty-three percent of the federal poverty level,
25	who are not determined to be medically frail in accordance with 42

1	C.F.R. section 440.315(f), and who do not have exceptional medical
2	conditions as determined by the department, according to criteria
3	developed by the department and the Wellness in Nebraska Oversight
4	Committee in accordance with guidelines of the Centers for Medicaid
5	and Medicare Services, to enroll in a qualified health plan offered
б	on the health benefit exchange created pursuant to the Affordable
7	Care Act. For newly eligible individuals participating in WIN
8	Marketplace Coverage, the department shall pay the full cost of the
9	premium for purchase of a qualified health plan on the health benefit
10	exchange, plus any co-payments, co-insurance, deductible and wrap-
11	around benefits, as necessary. The department shall pay premiums on
12	behalf of such individuals directly to the qualified health plan
13	<u>issuer.</u>
14	(b) The qualified health plan shall be a high-value, one
15	hundred percent actuarial value silver plan. All participating
16	carriers in the health benefit exchange shall offer coverage
17	conforming to the requirements of this section. The Department of
18	Insurance shall promote a regulatory environment where price-
19	competitive choices exist in health plans offered in the state and,
20	where possible, work with insurers to promote at least two qualified
21	health plans from which newly eligible individuals may choose
22	coverage.
23	(c) Coverage for a newly eligible individual determined
24	<u>to be eligible for coverage under WIN Marketplace Coverage is</u>
25	effective the first day of the month following the month of

1	application for enrollment. If the individual is eligible for
2	medicaid, the department shall provide coverage through fee-for-
3	service medicaid from the date an individual applies until the
4	enrollment in the qualified health plan becomes effective. The
5	department shall provide for wrap-around benefits that are not
6	covered by the qualified health plan. Such benefits include non-
7	emergency transportation, early preventive screening, diagnosis, and
8	treatment services for individuals under twenty-one years of age, and
9	fee-for-service dental plan. WIN Marketplace Coverage provider
10	networks shall include federally qualified health centers and rural
11	health clinics as essential community providers required pursuant to
12	42 U.S.C. 18031(c)(1)(c). WIN Marketplace Coverage beneficiaries
13	shall have access to the same networks as other individuals.
14	(d) The department and the Wellness in Nebraska Oversight
15	Committee shall develop policies for the purposes of minimizing the

15 <u>Committee shall develop policies for the purposes of minimizing the</u> 16 disruption of care and ensuring uninterrupted access to medically 17 necessary services, providing continuous care for individuals moving between health insurance products, plans, and provisions and 18 19 medicaid, and minimize churning between provider networks to provide 20 seamless coverage transitions for enrollees. Policies may include 21 requirements that when new medicaid managed care contracts are 22 negotiated or medicaid contracts come up for renewal, contractors 23 shall be required to participate as a carrier in the health insurance 24 <u>marketplace.</u>

25 (e) On January 1, 2015, or as soon thereafter as waivers

1	are enacted by the Centers for Medicare and Medicaid Services, any
2	qualified health plan that provides benefits under the WIN
3	Marketplace Coverage shall ensure that all newly eligible individuals
4	enrolled in the plan have access to a qualified, licensed primary
5	care provider and, where available, are enrolled in a patient-
6	centered medical home. All newly eligible individuals enrolled in the
7	plan shall receive information on wellness activities that qualify an
8	individual for exemption from monthly contributions, including the
9	requirement that enrollees be scheduled within sixty days after
10	enrollment for an initial appointment with a qualified licensed
11	primary care provider.
12	(f) The department, with oversight by the Wellness in
13	Nebraska Oversight Committee, shall develop measures to determine
14	clinical outcomes to be attained by patient-centered medical home
15	providers and quality health benchmarks that meet specified health
16	improvement goals for newly eligible individuals. The department,
17	with oversight by the committee, shall work with qualified health
18	plan carriers to create value-based reimbursement that utilize fee-
19	for-service or capitalization and a paid care coordination fee on a
20	per-member per-month basis until an alternative reimbursement
21	methodology is determined according to section 42 of this act.
22	Sec. 38. <u>Newly eligible individuals who have access to</u>
23	private employer-sponsored insurance on or after the effective date
24	of this act, either directly as an employee or through another
25	individual such as a spouse, dependent, or parent who is eligible,

1 which employer-sponsored insurance meets the definition of minimum 2 essential coverage under the 26 U.S.C. 5000A(f), and any regulation 3 adopted thereunder, and for which the employer pays no less than 4 fifty percent of the total cost of the employee's coverage for such 5 employer-sponsored insurance which the department has determined to be cost-effective, shall be eligible for the employer-sponsored 6 7 insurance premium program. Premium payments shall be made by the 8 department for the continued purchase of employer-sponsored insurance 9 through the employer, including the employee's share of an employer-10 sponsored insurance premium plus any required cost-sharing, 11 copayments, co-insurance, deductible and wrap-around benefits, if the 12 department determines the employer-sponsored insurance is cost 13 effective to the state in accordance with any waiver or state plan amendment approved by Centers for Medicare and Medicaid Services. For 14 15 newly eligible individuals who have access to employer-sponsored 16 insurance and participate in the employer-sponsored insurance 17 program, the department shall provide for wrap-around benefits that 18 are not covered by the employer-sponsored insurance. Sec. 39. (1) Newly eligible individuals whose household 19

income is below one hundred percent of the federal poverty level shall be covered under WIN Medicaid Coverage with a benchmark benefit package as defined in the section 1937(b)(1)(D) federal Social Security Act, as amended, 42 U.S.C. 1396u-7(b)(1)(D), for Secretaryapproved coverage. The waiver application shall include: (a) All mandatory and optional coverage under section 68-911 for health care

1	and related services in the amount, duration, and scope in effect on
2	January 1, 2014; and (b) any additional benefits as wrap-around
3	benefits required by the Affordable Care Act not included in section
4	68-911. The Paul Wellstone and Pete Dominici Mental Health Parity and
5	Addiction Equity Act of 2008, 42 U.S.C. 300gg-5, shall apply to WIN
6	Medicaid Coverage.

7 (2) Any private managed care organization that provides 8 health benefits under the WIN Medicaid Coverage shall ensure that all newly eligible individuals have access to a qualified licensed 9 primary care provider and, where available, are enrolled in a 10 patient-centered medical home. The department shall require that all 11 12 newly eligible individuals who enroll with a private managed care 13 organization shall be scheduled within sixty days after enrollment by 14 the managed care organization for an initial appointment with a gualified licensed primary care provider. The department, with 15 16 oversight by the Wellness in Nebraska Oversight Committee, shall work 17 with contracting private managed care organizations to create financial incentives for providers that meet health improvement goals 18 19 for newly eligible individuals.

20 Sec. 40. <u>(1) A goal of the Wellness in Nebraska Act is to</u> 21 <u>engage newly eligible participants and leverage the corresponding</u> 22 <u>financial resources made available through the Affordable Care Act to</u> 23 <u>assist in the transformation of Nebraska's health care system to</u> 24 <u>guality patient-centered wellness, coordinated appropriate levels of</u> 25 <u>care, and value-based reimbursement. Accordingly the Wellness in</u>

1	Nebraska plan waiver applications to the Centers for Medicare and
2	Medicaid Services shall include health care innovations and
3	integrated care models. The innovations and integrated care models
4	shall deliver health care to newly eligible individuals through WIN
5	Marketplace Coverage and WIN Medicaid Coverage with an emphasis on
6	whole-person orientation and incorporating primary care systems. A
7	foundational component of such innovations and integrated care models
8	shall be participation in patient-centered medical homes. The
9	Wellness in Nebraska plan shall include care delivery models that:
10	(a) Integrate providers and incorporate financial incentives to
11	improve patient health outcomes, improve care, and reduce costs; (b)
12	integrate both clinical services and nonclinical community and social
13	supports utilizing patient-centered medical homes and community care
14	teams as basic components; and (c) incorporate into the integrated
15	system safety net providers, including, but not limited to, federally
16	qualified health centers, rural health clinics, community mental
17	health centers, public hospitals, and other nonprofit and public
18	providers, that have experience in caring for vulnerable populations.
19	(2) On January 1, 2015, or as soon thereafter as plan
20	waivers are approved by Centers for Medicare and Medicaid Services
21	and implemented, the department under the Wellness in Nebraska plan
22	shall ensure that all newly eligible individuals have access to a
23	qualified, licensed primary care provider and, where available, are
24	enrolled in a patient-centered medical home. Upon enrollment, a
25	member shall choose a primary care provider and where available, a

1	patient-centered medical home. If the member does not choose a
2	primary care provider or a patient-centered medical home, the
3	department shall assign the member to a primary care provider and
4	where available, a patient-centered medical home.
5	(3)(a) Beginning January 1, 2016, all newly eligible
6	individuals enrolled in the Wellness in Nebraska plan shall be
7	enrolled in a patient-centered medical home, where available.
8	(b) If patient-centered medical homes are not available
9	for all WIN Marketplace Coverage and WIN Medicaid Coverage enrollees
10	by January 1, 2016, the department, with oversight by the Wellness in
11	Nebraska Oversight Committee, shall develop plans for increasing
12	patient-centered medical homes or alternative integrated care models
13	and pilot projects that may include accountable care organizations,
14	health homes, community homes, community care organizations,
15	physician-hospital organizations, accountable care communities, or
16	other innovative, integrated care models that include coordinated,
17	team-based patient-centered care.
18	(c) The plans shall include health homes, including, but
19	not be limited to, the health home pilot programs described in
20	section 41 of this act. In developing the plans, the department and
21	the Wellness in Nebraska Oversight Committee shall engage Nebraska
22	health care entities, stakeholders, providers, managed care
23	organizations, health insurance carriers, and other interested
24	parties. The plans shall take into consideration existing patient-
25	centered medical home programs currently operating or under

1 <u>development</u>.

2 <u>(4) By January 1, 2016, patient-centered medical homes</u> 3 shall have attained patient-centered medical home certification or 4 have a plan to attain such certification, by the National Committee 5 for Quality Assurance, the Joint Committee on Accreditation of Health 6 Care, or Utilization Review Accreditation Commission or a successor 7 certifying body.

8 (5) Accountable care organization shall incorporate 9 patient-centered medical homes as a foundation and shall emphasize 10 whole-person orientation and coordination and integration of both clinical services and nonclinical community and social supports that 11 12 address social determinants of health. A participating accountable 13 care organization shall enter into a contract with the department directly or with a plan provider or through a managed care 14 15 organization under contract with the department, to ensure the 16 coordination and management of the health of its members, to produce 17 quality health care outcomes, and to control overall costs.

18 (6) The department shall work with participating managed 19 care organizations or other health care entities providing patient-20 centered medical homes to create value-based reimbursements as 21 described in subsection (3) of section 39 of this act.

22 Sec. 41. (1) The waiver application required pursuant to 23 the Wellness in Nebraska Plan shall include a plan developed by the 24 department, with oversight by the Wellness in Nebraska Oversight 25 Committee, for a pilot program for each managed care organization

1	contracting with the department to develop at least three health
2	homes for newly eligible individuals who are medically frail or have
3	exceptional medical conditions. Such health homes shall provide
4	intensive care management and patient navigation services for such
5	individuals. Health homes shall have designated providers operating
6	under a whole-person approach to care within a culture of continuous
7	quality improvement. Health homes shall use a multidisciplinary team
8	of medical, mental health, and substance abuse treatment providers,
9	social workers, nurses, and other care providers led by a dedicated
10	care manager who assures that participating members receive needed
11	medical, behavioral, and social services through a single integrated
12	care entity. Such entity shall be headed by a primary care provider
13	who shall lead such multidisciplinary team which shall collectively
14	take responsibility for the ongoing health care and health-related
15	needs of patients. The primary care provider shall be responsible for
16	providing for all of a patient's health-related needs or shall take
17	responsibility for appropriately arranging for health-related
18	services provided by other qualified health care professionals and
19	providers of medical and nonmedical health-related services. This
20	responsibility includes, but is not limited to, health-related care
21	at all stages of life, including, but not limited to, preventive care
22	services, acute care, chronic care, long-term care, transitional care
23	between providers and settings, and end-of-life care. The
24	responsibility includes whole-person care consisting of physical
25	health care, including but not limited to oral, vision, and specialty

23

1	care, pharmacy management, and behavioral health care. Care shall be
2	coordinated and integrated across all elements of the health care
3	system and the participant's community.
4	(2) Health homes which are part of the pilot program
5	shall provide comprehensive care coordination and health promotion;
6	access to primary and specialty services coordinated with physical
7	health, behavioral health services, substance-abuse services, HIV/
8	AIDS treatment, housing, social services, comprehensive transitional
9	care from hospital or prison to the community, patient and family
10	support, referral to community and social support services, and use
11	of health information technology to link services. A health home
12	shall: (a) Connect under a single point of accountability; (b) have a
13	referral relationship with one or more hospital systems; (c) cover
14	physical and behavioral health; and (d) utilize community-based
15	organizations for care and housing providers.
16	(3) The department will work with participating managed
17	care organizations or other health care entities participating in the
18	pilot program to create value-based reimbursements.
19	Sec. 42. <u>(1) By January 1, 2016, the department, in</u>
20	conjunction with the Wellness in Nebraska Oversight Committee, shall
21	recommend a reimbursement methodology and incentives for
22	participation in the patient-centered medical home and health home

24 participating in the system. In developing the recommendations for

systems to ensure that providers enter into and continue

25 incentives, the department shall consider, at a minimum, providing

1	incentives to promote wellness, prevention, chronic care management,
2	immunizations, health care management, and the use of electronic
3	health records. In developing the recommendations for the
4	reimbursement system, the department shall analyze, at a minimum, the
5	feasibility of all of the following:
6	(a) Reimbursement to promote wellness and prevention and
7	to provide care coordination and chronic care management;
8	(b) Increasing reimbursement to Medicare levels for
9	certain wellness and prevention services, chronic care management,
10	and immunizations;
11	(c) Providing reimbursement for primary care services by
12	addressing the disparities between reimbursement for specialty
13	services and for primary care services;
14	(d) Increasing funding for efforts to transform medical
15	practices into certified patient-centered medical homes, including
16	emphasizing the use of electronic health records;
17	(e) Targeting reimbursement to providers linked to health
18	care quality improvement measures established by the department;
19	(f) Reimbursement for specified ancillary support
20	services, such as transportation for medical appointments and other
21	similar types of services;
22	(g) Reimbursement for medication reconciliation and
23	medication therapy management service, where appropriate; and
24	(h) Developing quality performance standards. In
25	developing such standards, the department and the committee shall

1	<u>consider</u>	vario	us star	ndards	s, inclu	ding,	but	not	limited	to,	the
2	quality	index	score,	the	Medicare	share	d sa	avings	program	qua	<u>lity</u>
3	reporting	<u>y metri</u>	.cs, and	the u	uniform c	lata se	<u>t.</u>				

(2) The department, in conjunction with the Wellness in 4 5 Nebraska Oversight Committee, shall also recommend payment models for accountable care organizations by January 1, 2016, that include, but 6 7 are not limited to, risk sharing, including both shared savings and 8 shared costs, between the state and the participating accountable 9 care organization and bonus payments for improved quality. Contract 10 terms may require that a participating accountable care organization be subject to shared savings beginning in the initial year of the 11 12 contract, have quality metrics in place within three years after the 13 initial year of the contract, and participate in risk sharing within five years after the initial year of the contract. 14

15 Sec. 43. (1) The waiver applications required pursuant to 16 the Wellness in Nebraska Act shall include provisions for incentives 17 to encourage development of cost-conscious consumer behavior in consumption of health care services and to improve the use of 18 preventive care services. The Legislature finds that monthly payments 19 20 provide members with (a) financial predictability and certainty, (b) 21 an incentive to actively seek preventive care services and engage in 22 healthy behaviors that may earn an exemption from monthly contributions, and (c) consistent program policies to prepare them to 23 24 transition to coverage on the exchange if their income increases 25 above one hundred thirty-three percent of the federal poverty level.

1	(2)(a) Beginning January 1, 2016, members with incomes at
2	or about fifty percent of the federal poverty level who are enrolled
3	in WIN Marketplace Coverage or WIN Medicaid Coverage shall contribute
4	two percent of their monthly income to the program under which they
5	receive coverage. If a member completes required preventive care
б	services and wellness activities described in subsection (3) of this
7	section during the initial year of membership, the monthly
8	contributions shall be waived during each subsequent year until the
9	member fails to complete such required preventive care services and
10	wellness activities specified during the prior annual membership
11	period.
12	(b) To remove barriers to health care, newly eligible
13	participants shall have no copays other than those imposed for
14	inappropriate utilization of a hospital emergency department. The
15	department and Wellness in Nebraska Oversight Committee, in
16	accordance with guidance from the Centers for Medicare and Medicaid
17	Services, shall develop a policy regarding what constitutes
18	inappropriate utilization of a hospital emergency department and any
19	cost sharing required by enrollees as a result of such policy.
20	(c) The total of monthly contributions plus cost sharing
21	each quarter shall be limited to one quarter of five percent of the
22	yearly income of the member. The policy shall include guidelines for
23	hardship exemptions from monthly contributions and cost sharing by
24	members.
25	(3) Preventive care services and wellness activities

shall include, but are not limited to, an annual physical and 1 2 completion of an approved health risk assessment to identify 3 unhealthy characteristics, including chronic disease, alcohol use, substance use disorders, tobacco use, and obesity and immunization 4 5 status. Future requirements may include additional preventive care 6 services, health promotion, and disease management as determined by 7 the department and the committee. As a part of the health risk 8 assessment, members receive information on and discuss with their 9 primary care provider advance directives and shall complete an 10 advance directive on a form developed by the department that includes an option to decline with assurances that declining does not impact 11 12 potential exemption from monthly contributions.

13 Sec. 44. Eligibility for coverage under the Wellness in 14 Nebraska Act is a qualifying event under the federal Health Insurance Portability and Accountability Act of 1996, Pub. L. No. 104-191. 15 16 Services that are otherwise covered through the Wellness in Nebraska 17 plan shall not be excluded from coverage because they are ordered by a court or required as a condition of probation or parole. Following 18 initial enrollment, a member is eligible for covered benefits for 19 20 twelve months, subject to program termination and other limitations specified by the department. The department shall review each 21 member's eligibility annually. Every newly eligible individual who 22 applies for coverage under the Wellness in Nebraska Act shall at the 23 24 time of enrollment acknowledge in writing that he or she has received written information stating that coverage under the Wellness in 25

1	Nebraska Act is subject to cancellation pursuant to section 50 of
2	this act upon notice thereof to the enrollee.
3	Sec. 45. The department shall include in its applications
4	for waivers required by the Wellness in Nebraska Act a plan for
5	evaluating whether:
б	(1) WIN Marketplace Coverage participants will have
7	greater access to health care providers than WIN Medicaid Coverage
8	participants due to increased reimbursement provided by a qualified
9	<u>health plan;</u>
10	(2) WIN Marketplace Coverage participants have greater
11	access to health care providers than persons insured by private
12	qualified health plans, due to the increased focus on primary care
13	delivery through patient-centered medical homes;
14	(3) The WIN Marketplace Coverage option for newly
15	eligible individuals with higher incomes will result in lower
16	administrative costs attributable to the medical assistance program;
17	(4) The focus pursuant to WIN Marketplace Coverage on
18	primary care and patient-centered medical homes results in improved
19	outcomes and cost containment compared to other private qualified
20	health plan participants;
21	(5) WIN Marketplace Coverage members will experience
22	fewer gaps in insurance coverage and maintain continuous access to
23	the same qualified health plan and providers than persons covered by
24	medicaid;

25 (6) Provision of premium assistance for qualified health

1	plans on the health benefit exchange, resulting in more medicaid
2	recipients in the health benefit exchange will increase competition
3	in the private market, resulting in lower costs for all Nebraskans
4	participating in the health benefit exchange;
5	(7) The incentive program that reduces cost sharing in
б	subsequent years results in increased preventive care services and
7	other disease prevention and health promotion activities;
8	(8) The incentive program that reduces cost sharing
9	results in lower health care costs and improved health outcomes for
10	participants under the Wellness in Nebraska Act;
11	(9) The copayment requirement for overutilization of
12	hospital emergency departments decreases the non-emergency use of the
13	<pre>emergency department;</pre>
14	(10) Limiting WIN Marketplace Coverage and WIN Medicaid
15	Coverage participation to only individuals without access to
16	employer-sponsored insurance keeps people on their private employer-
17	sponsored insurance;
18	(11) Offering newly-eligible individuals coverage under
19	the Wellness in Nebraska plan offers low-income newly eligible
20	individuals an opportunity to assure access to a primary care
21	provider, emphasizes preventive care services, and encourages the
22	appropriate utilization of services in the most cost-effective
23	manner;
24	(12) Increased financing available through the Affordable
25	Care Act allows for innovation and implementation of new health care

1	delivery systems to promote coordinated care, managed care, and the
2	development of accountable care organizations, resulting in higher
3	quality and lower premium costs;
4	(13) The health care delivery systems provided to the
5	newly eligible individuals through the innovative and integrated care
б	plans increase positive health outcomes and translate to improved
7	value and health;
8	(14) Value-based payment models developed pursuant to the
9	Wellness in Nebraska Act are effective in promoting increased quality
10	and controlling costs in comparison to fee-for-service reimbursement
11	and capitation payment models;
12	(15) Financial participation through monthly
13	contributions for WIN Marketplace Coverage and WIN Medicaid Coverage
14	rather than copayments results in more consistent financial
15	responsibility and compliance; and
16	(16) There is any difference between newly eligible
17	individuals who receive incentives for exemption from monthly
18	contributions compared to traditional medicaid beneficiaries who make
19	copayments when participants move from medicaid to private qualified
20	health plans with respect to members fulfilling their financial
21	responsibilities and cooperating in healthy behaviors.
22	Sec. 46. <u>(1) The Wellness in Nebraska Oversight Committee</u>
23	is created as a special legislative committee. The committee shall
24	consist of nine members of the Legislature appointed by the Executive
25	Board of the Legislative Council as follows: (a) The chairperson of

1	the Health and Human Services Committee of the Legislature who shall
2	serve as chairperson of the Wellness in Nebraska Oversight Committee;
3	(b) two members of the Health and Human Services Committee of the
4	Legislature, (b) two members of the Appropriations Committee of the
5	Legislature, (c) two members of the Banking, Commerce and Insurance
6	Committee of the Legislature, and (d) two members of the Legislature
7	who are not members of such committees. The executive board shall
8	appoint members of the Wellness in Nebraska Oversight Committee no
9	later than thirty days after the effective date of this act.
10	(2) The Wellness in Nebraska Oversight Committee shall
11	oversee and monitor the Wellness in Nebraska Act, including, but not
12	limited to, reviewing information from the department, participating
13	with the department in negotiations with Centers for Medicare and
14	Medicaid Services regarding medicaid waiver applications, and
15	providing recommendations to the department to implement the act.
16	(3) The committee shall meet at least quarterly with
17	representatives of the department, including, but not limited to, the
18	Director of Medicaid and Long-Term Care of the Division of Medicaid
19	and Long-term Care of the department, with the Director of Insurance,
20	and other interested parties. The committee may meet at other times
21	at the call of the chairperson.
22	(4) The committee may hire a consultant with training and
23	expertise in health care system innovation and medicaid, preferably
24	including specialized knowledge and experience in the process of
25	applying and negotiating medicaid waivers.

1	(5) The committee may utilize individuals and organize
2	work groups who or which may include stakeholders, health care
3	providers, public and private insurers, health care delivery
4	organizations, specialty societies, professional and higher education
5	entities, and consumers to provide information, expertise, and
б	recommendations on Nebraska's health care system to the committee in
7	furtherance of its duties.
8	(6) The Department of Health and Human Services and the
9	Department of Insurance shall provide the committee with any reports,
10	data, analysis, including actuarial data and reports, or other
11	information upon which the departments utilize for implementing the
12	act.
13	Sec. 47. If federal funding under the Affordable Care Act
14	falls below ninety percent, the Legislature in the first regular
15	legislative session following such reduction in federal funding shall
16	review the Wellness in Nebraska Act to determine how to mitigate the
17	impact on state expenditures and review health coverage options
18	available for persons receiving coverage under the Wellness in
19	Nebraska Act.
20	Sec. 48. The department shall adopt and promulgate rules
21	and regulations to carry out the Wellness in Nebraska Act.
22	Sec. 49. Since an emergency exists, this act takes effect
23	when passed and approved according to law.