LEGISLATURE OF NEBRASKA

ONE HUNDRED THIRD LEGISLATURE

SECOND SESSION

LEGISLATIVE BILL 848

Introduced by Harr, 8.

Read first time January 13, 2014

Committee: Appropriations

A BILL

1 FOR AN ACT relating to the Nebraska Affordable Housing Act; to amend sections 58-701, 58-705, and 58-707, Reissue Revised 2 Statutes of Nebraska, section 58-708, Revised Statutes 3 Cumulative Supplement, 2012, and sections 58-703, 58-706, and 58-711, Revised Statutes Supplement, 2013; to provide 5 financial assistance for the development and acquisition 6 of certain low-income housing as prescribed; to create a 7 8 subaccount in the Affordable Housing Trust Fund and 9 provide for its use; to require a report; to harmonize provisions; and to repeal the original sections. 10

11 Be it enacted by the people of the State of Nebraska,

1 Section 1. Section 58-701, Reissue Revised Statutes of

- 2 Nebraska, is amended to read:
- 3 58-701 Sections 58-701 to 58-711 <u>and section 7 of this</u>
- 4 act shall be known and may be cited as the Nebraska Affordable
- 5 Housing Act.
- 6 Sec. 2. Section 58-703, Revised Statutes Supplement,
- 7 2013, is amended to read:
- 8 58-703 (1) The Affordable Housing Trust Fund is created.
- 9 The fund shall receive money pursuant to section 76-903 and may
- 10 include revenue from sources recommended by the housing advisory
- 11 committee established in section 58-704, appropriations from the
- 12 Legislature, transfers authorized by the Legislature, grants, private
- 13 contributions, repayment of loans, and all other sources. The
- 14 Department of Economic Development as part of its comprehensive
- 15 housing affordability strategy shall administer the Affordable
- 16 Housing Trust Fund.
- 17 (2) The department shall establish a subaccount within
- 18 the Affordable Housing Trust Fund that shall only be used as provided
- 19 in subsection (2) of section 58-705. On the effective date of this
- 20 act, the State Treasurer shall transfer five hundred thousand dollars
- 21 of the Affordable Housing Trust Fund to such subaccount. On July 1,
- 22 <u>2015, the State Treasurer shall transfer an additional five hundred</u>
- 23 thousand dollars of the Affordable Housing Trust Fund to such
- 24 <u>subaccount. On December 1, 2016, the department shall electronically</u>
- 25 <u>submit a report to the Appropriations Committee of the Legislature on</u>

- 1 the balance of such subaccount.
- 2 (3) Transfers may be made from the Affordable Housing
- 3 Trust Fund to the General Fund, the Behavioral Health Services Fund,
- 4 and the Site and Building Development Fund at the direction of the
- 5 Legislature.
- 6 Sec. 3. Section 58-705, Reissue Revised Statutes of
- 7 Nebraska, is amended to read:
- 8 58-705 (1) The Department of Economic Development shall
- 9 use the Affordable Housing Trust Fund to finance loans, grants,
- 10 subsidies, credit enhancements, and other financial assistance for
- 11 community affordable housing projects and for expenses of the
- 12 department as appropriated by the Legislature for administering the
- 13 fund.
- 14 (2) The department shall use the subaccount created under
- 15 <u>subsection (2) of section 58-703 only to provide financial assistance</u>
- 16 to qualified home builders and qualified individuals as provided
- 17 <u>under section 7 of this act.</u>
- 18 Sec. 4. Section 58-706, Revised Statutes Supplement,
- 19 2013, is amended to read:
- 20 58-706 The following activities are eligible for
- 21 assistance from the Affordable Housing Trust Fund:
- 22 (1) New construction, rehabilitation, or acquisition of
- 23 housing to assist low-income and very low-income families;
- 24 (2) Matching funds for new construction, rehabilitation,
- 25 or acquisition of housing units to assist low-income and very low-

- 1 income families;
- 2 (3) Technical assistance, design and finance services,
- 3 and consultation for eligible nonprofit community or neighborhood-
- 4 based organizations involved in the creation of affordable housing;
- 5 (4) Matching funds for operating costs for housing
- 6 assistance groups or organizations when such grant or loan will
- 7 substantially increase the recipient's ability to produce affordable
- 8 housing;
- 9 (5) Mortgage insurance guarantees for eligible projects;
- 10 (6) Acquisition of housing units for the purpose of
- 11 preservation of housing to assist low-income or very low-income
- 12 families;
- 13 (7) Projects making affordable housing more accessible to
- 14 families with elderly members or members who have disabilities;
- 15 (8) Projects providing housing in areas determined by the
- 16 Department of Economic Development to be of critical importance for
- 17 the continued economic development and economic well-being of the
- 18 community and where, as determined by the department, a shortage of
- 19 affordable housing exists;
- 20 (9) Infrastructure projects necessary for the development
- 21 of affordable housing;
- 22 (10) Downpayment and closing cost assistance;
- 23 (11) Demolition of existing vacant, condemned, or
- 24 obsolete housing or industrial buildings or infrastructure;
- 25 (12) Housing education programs developed in conjunction

1 with affordable housing projects. The education programs must be

- 2 directed toward:
- 3 (a) Preparing potential home buyers to purchase
- 4 affordable housing and postpurchase education;
- 5 (b) Target audiences eligible to utilize the services of
- 6 housing assistance groups or organizations; and
- 7 (c) Developers interested in the rehabilitation,
- 8 acquisition, or construction of affordable housing;
- 9 (13) Support for efforts to improve programs benefiting
- 10 homeless youth; and
- 11 (14) Vocational training in the housing and construction
- 12 trades industries by nonprofit groups; and -
- 13 (15) Financial assistance for qualified home builders and
- 14 qualified individuals under section 7 of this act.
- Sec. 5. Section 58-707, Reissue Revised Statutes of
- 16 Nebraska, is amended to read:
- 17 58-707 (1) Organizations and individuals which may
- 18 receive assistance under the Nebraska Affordable Housing Act are (a)
- 19 governmental subdivisions, (b) local housing authorities, (c)
- 20 community action agencies, (d) community-based or neighborhood-based
- 21 or reservation-based nonprofit organizations, and (e) for-profit
- 22 entities working in conjunction with one of the other eligible
- 23 organizations described in subdivisions (1)(a) through (d) of this
- 24 section, and (f) qualified home builders and qualified individuals as
- 25 <u>defined in section 7 of this act.</u>

1 (2) Each recipient of assistance under the Nebraska

- 2 Affordable Housing Act, except for a qualified home builder or
- 3 qualified individual receiving assistance under section 7 of this
- 4 <u>act,</u> and shall be required to provide, or cause to be provided,
- 5 matching funds for the eligible activity in an amount determined by
- 6 the Department of Economic Development, which amount shall be at
- 7 least equal to ten percent of the amount of assistance provided by
- 8 the Affordable Housing Trust Fund.
- 9 (3) Nothing in the act shall be construed to allow
- 10 individuals to receive direct loans from the Affordable Housing Trust
- 11 Fund.
- Sec. 6. Section 58-708, Revised Statutes Cumulative
- 13 Supplement, 2012, is amended to read:
- 14 58-708 (1) During each calendar year in which funds are
- 15 available from the Affordable Housing Trust Fund for use by the
- 16 Department of Economic Development, the department shall allocate a
- 17 specific amount of funds, not less than twenty-five percent, to each
- 18 congressional district. Entitlement area funds allocated under this
- 19 section that are not awarded to an eligible project from within the
- 20 entitlement area within one year shall be made available for
- 21 distribution to eligible projects elsewhere in the state. The
- 22 department shall announce a grant and loan application period of at
- 23 least ninety days duration for all nonentitlement areas. In selecting
- 24 projects to receive trust fund assistance, the department shall
- 25 develop a qualified allocation plan and give first priority to

1 financially viable projects that serve the lowest income occupants

- 2 for the longest period of time. The qualified allocation plan shall:
- 3 (a) Set forth selection criteria to be used to determine
- 4 housing priorities of the housing trust fund which are appropriate to
- 5 local conditions, including the community's immediate need for
- 6 affordable housing, proposed increases in home ownership, private
- 7 dollars leveraged, level of local government support and
- 8 participation, and repayment, in part or in whole, of financial
- 9 assistance awarded by the fund; and
- 10 (b) Give first priority in allocating trust fund
- 11 assistance among selected projects to those projects which serve the
- 12 lowest income occupant and are obligated to serve qualified occupants
- 13 for the longest period of time.
- 14 (2) The department shall fund in order of priority as
- 15 many applications as will utilize available funds less actual
- 16 administrative costs of the department in administering the program.
- 17 In administering the program the department may contract for services
- 18 or directly provide funds to other governmental entities or
- 19 instrumentalities.
- 20 (3) The department may recapture any funds which were
- 21 allocated to a qualified recipient for an eligible project through an
- 22 award agreement if such funds were not utilized for eligible costs
- 23 within the time of performance under the agreement and are therefor
- 24 no longer obligated to the project. The recaptured funds shall be
- 25 credited to the Industrial Recovery Fund except as provided in

- 1 section 81-1213.
- 2 (4) This section shall not apply to funds in the
- 3 <u>subaccount created in subsection (2) of section 58-703 or to grants</u>
- 4 awarded under section 7 of this act.
- 5 Sec. 7. (1) The Department of Economic Development may
- 6 award grants under this section to assist qualified home builders in
- 7 <u>developing affordable housing and qualified individuals in acquiring</u>
- 8 such housing if the following conditions are met:
- 9 (a) The qualified home builder develops real property
- 10 located within a high-poverty area for low-income housing;
- 11 (b) The qualified home builder has agreed to sell such
- 12 real property to a qualified individual; and
- 13 (c) The qualified individual has agreed to purchase such
- 14 real property and to use it as his or her primary residence and not
- 15 for rent or lease to any other person.
- 16 (2) If the requirements of subsection (1) of this section
- 17 are met, the department may award a grant to the qualified home
- 18 builder and the qualified individual in an amount calculated by
- 19 subtracting the total amount of real estate taxes levied against the
- 20 real property in the year immediately prior to the development of
- 21 such real property from the total amount of real estate taxes levied
- 22 against the real property immediately after completion of the
- 23 <u>development of such real property, and then multiplying such amount</u>
- 24 by eight. Sixty-seven percent of such grant shall be paid to the
- 25 qualified home builder and thirty-three percent shall be paid to the

1 qualified individual. The grant funds shall be disbursed at the time

- 2 of closing on the purchase of the real property.
- 3 (3) All grants awarded under this section shall be paid
- 4 from the subaccount created under subsection (2) of section 58-703.
- 5 (4)(a) If the qualified individual sells the real
- 6 property, defaults on any real estate loan associated with the
- 7 purchase of such real property, or is foreclosed upon within ten
- 8 years after the grant funds are paid under this section, such
- 9 qualified individual shall repay the grant funds he or she received
- 10 <u>under this section as follows:</u>
- 11 (i) If the event described in this subsection occurred
- 12 within the first year after the grant funds are paid under this
- 13 section, the qualified individual shall repay one hundred percent of
- 14 the funds he or she received;
- 15 <u>(ii) If the event described in this subsection occurred</u>
- 16 within the second year after the grant funds are paid under this
- 17 section, the qualified individual shall repay ninety percent of the
- 18 <u>funds he or she received;</u>
- 19 (iii) If the event described in this subsection occurred
- 20 within the third year after the grant funds are paid under this
- 21 section, the qualified individual shall repay eighty percent of the
- 22 funds he or she received;
- 23 (iv) If the event described in this subsection occurred
- 24 within the fourth year after the grant funds are paid under this
- 25 section, the qualified individual shall repay seventy percent of the

- 1 <u>funds he or she received;</u>
- 2 (v) If the event described in this subsection occurred
- 3 within the fifth year after the grant funds are paid under this
- 4 section, the qualified individual shall repay sixty percent of the
- 5 funds he or she received;
- 6 (vi) If the event described in this subsection occurred
- 7 within the sixth year after the grant funds are paid under this
- 8 section, the qualified individual shall repay fifty percent of the
- 9 <u>funds he or she received;</u>
- 10 (vii) If the event described in this subsection occurred
- 11 within the seventh year after the grant funds are paid under this
- 12 section, the qualified individual shall repay forty percent of the
- 13 funds he or she received;
- 14 (viii) If the event described in this subsection occurred
- 15 within the eighth year after the grant funds are paid under this
- 16 section, the qualified individual shall repay thirty percent of the
- 17 funds he or she received;
- 18 (ix) If the event described in this subsection occurred
- 19 within the ninth year after the grant funds are paid under this
- 20 section, the qualified individual shall repay twenty percent of the
- 21 <u>funds he or she received; and</u>
- 22 (x) If the event described in this subsection occurred
- 23 within the tenth year after the grant funds are paid under this
- 24 section, the qualified individual shall repay ten percent of the
- 25 <u>funds he or she received.</u>

1 (b) Any funds recaptured under this subsection shall be

- 2 credited to the subaccount created under subsection (2) of section
- 3 <u>58-703.</u>
- 4 (5) The qualified home builder and the qualified
- 5 individual shall apply for a grant under this section on forms
- 6 prescribed by the department.
- 7 <u>(6) For purposes of this section:</u>
- 8 (a) High-poverty area means an area consisting of one or
- 9 more contiguous census tracts, as determined by the most recent
- 10 federal decennial census, which contain a percentage of persons with
- 11 incomes below the poverty line of greater than thirty percent, and
- 12 all census tracts contiguous to such tract or tracts, as determined
- by the most recent federal decennial census;
- 14 (b) Qualified home builder means a nonprofit organization
- 15 or an individual, a partnership, a limited liability company, a
- 16 corporation, or any other type of business entity that develops a
- 17 piece of real property for residential use; and
- 18 (c) Qualified individual means an individual whose income
- 19 is less than fifty percent of the median income for the city or
- 20 village in which the real property is located or, for any real
- 21 property not located within a city or village, for the county in
- 22 which the real property is located.
- Sec. 8. Section 58-711, Revised Statutes Supplement,
- 24 2013, is amended to read:
- 25 58-711 The Department of Economic Development shall

submit, as part of the department's annual status report under 1 2 section 81-1201.11, information detailing the status of 3 Affordable Housing Trust Fund. The status report shall list (1) the 4 applications funded during the previous calendar year, (2) 5 applications funded in previous years, (3) the identity of the 6 organizations and individuals receiving funds, (4) the location of 7 each project, (5) the amount of funding provided to the project, (6) 8 the amount of funding leveraged as a result of the project, (7) the 9 number of units of housing created by the project and the occupancy rate, (8) the expected cost of rent or monthly payment of those 10 11 units, (9) the projected number of new employees and community 12 investment as a result of the project, and (10) the amount of revenue 13 deposited into the Affordable Housing Trust Fund pursuant to section 14 76-903. The status report shall contain no information that is

- 16 Sec. 9. Original sections 58-701, 58-705, and 58-707,
- 17 Reissue Revised Statutes of Nebraska, section 58-708, Revised
- 18 Statutes Cumulative Supplement, 2012, and sections 58-703, 58-706,
- 19 and 58-711, Revised Statutes Supplement, 2013, are repealed.

protected by state or federal confidentiality laws.

15