LEGISLATURE OF NEBRASKA

ONE HUNDRED THIRD LEGISLATURE

SECOND SESSION

LEGISLATIVE BILL 747

Introduced by Avery, 28.

Read first time January 09, 2014

Committee: Government, Military and Veterans Affairs

A BILL

1	FOR AN ACT	relating to the Nebraska Political Accountability and
2		Disclosure Act; to amend sections 49-1401, 49-1403, and
3		49-1476.01, Reissue Revised Statutes of Nebraska, and
4		sections 49-1413, 49-1467, 49-1469, and 49-1479.02,
5		Revised Statutes Supplement, 2013; to define and redefine
6		terms; to require reporting regarding electioneering
7		communication; to prohibit electioneering communications
8		by a lottery contractor; to harmonize provisions; to
9		provide an operative date; and to repeal the original
10		sections.

11 Be it enacted by the people of the State of Nebraska,

1 Section 1. Section 49-1401, Reissue Revised Statutes of

- 2 Nebraska, is amended to read:
- 3 49-1401 Sections 49-1401 to 49-14,141 <u>and section 4 of</u>
- 4 this act shall be known and may be cited as the Nebraska Political
- 5 Accountability and Disclosure Act.
- 6 Sec. 2. Section 49-1403, Reissue Revised Statutes of
- 7 Nebraska, is amended to read:
- 8 49-1403 For purposes of the Nebraska Political
- 9 Accountability and Disclosure Act, unless the context otherwise
- 10 requires, the definitions found in sections 49-1404 to 49-1444 and
- 11 section 4 of this act shall be used.
- Sec. 3. Section 49-1413, Revised Statutes Supplement,
- 13 2013, is amended to read:
- 14 49-1413 (1) Committee shall mean (a) any combination of
- 15 two or more individuals which receives contributions or makes
- 16 expenditures of five thousand dollars or more in a calendar year for
- 17 the purpose of influencing or attempting to influence the action of
- 18 the voters for or against the nomination or election of one or more
- 19 candidates or the qualification, passage, or defeat of one or more
- 20 ballot questions or (b) a person whose primary purpose is to receive
- 21 contributions or make expenditures and who receives or makes
- 22 contributions or expenditures of five thousand dollars or more in a
- 23 calendar year for the purpose of influencing or attempting to
- 24 influence the action of the voters for or against the nomination or
- 25 election of one or more candidates or the qualification, passage, or

1 defeat of one or more ballot questions, except that an individual,

- 2 other than a candidate, shall not constitute a committee.
- 3 (2) Except as otherwise provided in section 49-1445, a
- 4 committee shall be considered formed and subject to the Nebraska
- 5 Political Accountability and Disclosure Act upon raising, receiving,
- 6 or spending five thousand dollars in a calendar year as prescribed in
- 7 this section.
- 8 (3) A corporation, labor organization, industry, trade,
- 9 or professional association, limited liability company, or limited
- 10 liability partnership is not a committee if it makes expenditures_
- 11 <u>electioneering communications</u>, or provides personal services pursuant
- 12 to sections 49-1469 to 49-1469.08.
- Sec. 4. (1) Electioneering communication means any
- 14 <u>communication which:</u>
- 15 <u>(a) Refers to a clearly identified candidate;</u>
- 16 (b) Is publicly distributed in the thirty days
- 17 immediately preceding an election for the office sought by the
- 18 <u>clearly identified candidate; and</u>
- 19 (c) Is directed to the electorate of the office sought by
- 20 the clearly identified candidate.
- 21 (2) Electioneering communication does not include:
- 22 <u>(a) A contribution or expenditure;</u>
- 23 (b) A communication by a television station, radio
- 24 station, newspaper, magazine, or other periodical or publication for
- 25 any news story, commentary, or editorial in support of or opposition

	1	to	a	candidate	for	elective	office
--	---	----	---	-----------	-----	----------	--------

- 2 (c) A candidate debate or forum or a communication which
- 3 gives notice of a candidate debate or forum;
- 4 (d) A communication while the Legislature is in session
- 5 about specifically named pending legislation;
- 6 (e) The posting on the Internet or other publication or
- 7 <u>distribution of a voter guide; or</u>
- 8 (f) A communication by a membership organization to one
- 9 or more of the recognized members of the membership organization if
- 10 any one or more of the following applies:
- 11 (i) The member has submitted an email to the membership
- 12 <u>organization indicating an intent to be a member;</u>
- 13 (ii) The member has submitted a written letter or other
- 14 written statement to the membership organization indicating an intent
- 15 <u>to be a member; or</u>
- 16 (iii) The member has paid dues to the membership
- 17 organization.
- 18 <u>(3) For purposes of this section:</u>
- 19 (a) Clearly identified candidate means the candidate
- 20 whose name, nickname, photograph, or drawing appears in the
- 21 <u>communication or whose identity is otherwise apparent in the</u>
- 22 <u>communication through an unambiguous reference or through an</u>
- 23 <u>unambiguous reference to the candidate's status as a candidate; and</u>
- 24 (b) Voter guide means a document or other compilation of
- 25 the responses of candidates to a survey or questionnaire if all known

1 candidates seeking election to the same office are given the

- 2 opportunity to respond to the survey or questionnaire, all responses
- 3 received from candidates seeking election to the same office by the
- 4 deadline designated in or with the survey or questionnaire are
- 5 included in the document or compilation, and the document or other
- 6 compilation does not express support for or opposition to the
- 7 <u>election of any candidate.</u>
- 8 Sec. 5. Section 49-1467, Revised Statutes Supplement,
- 9 2013, is amended to read:
- 10 49-1467 (1) Any person, other than a committee, who makes
- 11 an independent expenditure advocating the election of a candidate or
- 12 the defeat of a candidate's opponents or the qualification, passage,
- 13 or defeat of a ballot question or who makes an electioneering
- 14 communication, which is in an amount of two hundred fifty dollars or
- 15 more, shall file a report of the independent expenditure or
- 16 <u>electioneering communication</u>, within ten days, with the commission.
- 17 (2) The report shall be made on an independent
- 18 expenditure or electioneering communication report form provided by
- 19 the commission and shall include:
- 20 <u>the—(a) The date of the expenditure or electioneering</u>
- 21 <u>communication;</u> -
- $\frac{a-(b)}{a}$ brief description of the nature of the
- 23 expenditure or electioneering communication; 7
- 24 <u>the (c) The amount of the expenditure electioneering</u>
- 25 <u>communication;</u> -

1 the (d) The name and address of the person to whom it was

- 2 paid<u>;</u> -
- 3 the (e) The name and address of the person filing the
- 4 report; , and
- 5 the (f) The name, address, occupation, employer, and
- 6 principal place of business of each person who contributed two
- 7 hundred fifty dollars or more to the expenditure or electioneering
- 8 <u>communication;</u> -
- 9 (g) The identity of the candidate or ballot question
- 10 supported or opposed by an independent expenditure; and
- 11 (h) The name of the candidate who is the subject of an
- 12 <u>electioneering communication</u>.
- 13 (3) Any person who fails to file a report of an
- 14 independent expenditure or electioneering communication with the
- 15 commission shall pay to the commission a late filing fee of twenty-
- 16 five dollars for each day the statement remains not filed in
- 17 violation of this section, not to exceed seven hundred fifty dollars.
- 18 (4) Any person who violates this section shall be guilty
- 19 of a Class IV misdemeanor.
- 20 Sec. 6. Section 49-1469, Revised Statutes Supplement,
- 21 2013, is amended to read:
- 22 49-1469 (1) A corporation, labor organization, industry,
- 23 trade, or professional association, limited liability company, or
- 24 limited liability partnership, which is organized under the laws of
- 25 the State of Nebraska or doing business in this state and which is

1 not a committee, may:

- 2 (a) Make an expenditure;
- 3 (b) Make a contribution; and
- 4 (c) Provide personal services; and -
- 5 <u>(d) Make an electioneering communication.</u>
- 6 (2) Any such entity shall not be required to file reports
- 7 of independent expenditures or electioneering communications pursuant
- 8 to section 49-1467, but if it makes a contribution, an Θ
- 9 expenditure, or an electioneering communication or provides personal
- 10 services, with a value of two hundred fifty dollars or more, it shall
- 11 file a report with the commission within ten days after the end of
- 12 the calendar month in which the contribution, or expenditure, or
- 13 <u>electioneering communication</u> is made or the personal services are
- 14 provided. The report shall include:
- 15 (a) The nature, date, and value of the contribution or
- 16 expenditure and the name of the candidate or committee or a
- 17 description of the ballot question to or for which the contribution
- 18 or expenditure was made; and
- 19 <u>(b) The nature, date, and value of the electioneering</u>
- 20 communication and the name of the candidate identified in the
- 21 <u>electioneering communication; and</u>
- 22 (b) (c) A description of any personal services provided,
- 23 the date the services were provided, and the name of the candidate or
- 24 committee or a description of the ballot question to or for which the
- 25 personal services were provided.

1 (3) Any entity specified in subsection (1) of this

- 2 section may not receive contributions unless it establishes and
- 3 administers a separate segregated political fund which shall be
- 4 utilized only in the manner set forth in sections 49-1469.05 and
- 5 49-1469.06.
- 6 Sec. 7. Section 49-1476.01, Reissue Revised Statutes of
- 7 Nebraska, is amended to read:
- 8 49-1476.01 (1) A person who is awarded a contract by the
- 9 Director of the Lottery Division as a lottery contractor for a major
- 10 procurement as defined in section 9-803 may not make a contribution
- 11 to or an independent expenditure for or an electioneering
- 12 <u>communication about</u> a candidate for a state elective office during
- 13 the term of the contract or for three years following the most recent
- 14 award or renewal of the contract.
- 15 (2) A person shall be considered to have made a
- 16 contribution, an or independent expenditure, or an electioneering
- 17 <u>communication</u> if the contribution, or independent expenditure, <u>or</u>
- 18 <u>electioneering communication</u> is made by the person, by an officer of
- 19 the person, by a separate segregated political fund established and
- 20 administered by the person as provided in sections 49-1469 to
- 21 49-1469.08, or by anyone acting on behalf of the person, officer, or
- 22 fund.
- 23 (3) A person who knowingly or intentionally violates this
- 24 section shall be guilty of a Class IV felony.
- 25 Sec. 8. Section 49-1479.02, Revised Statutes Supplement,

- 1 2013, is amended to read:
- 2 49-1479.02 (1) A major out-of-state contributor shall
- 3 file with the commission an out-of-state contribution report. An out-
- 4 of-state contribution report shall be filed on a form prescribed by
- 5 the commission within ten days after the end of the calendar month in
- 6 which a person becomes a major out-of-state contributor. For the
- 7 remainder of the calendar year, a major out-of-state contributor
- 8 shall file an out-of-state contribution report with the commission
- 9 within ten days after the end of each calendar month in which the
- 10 contributor makes a contribution or expenditure.
- 11 (2) An out-of-state contribution report shall disclose as
- 12 to each contribution or expenditure not previously reported (a) the
- 13 amount, nature, value, and date of the contribution or expenditure,
- 14 (b) the name and address of the committee, candidate, or person who
- 15 received the contribution or expenditure, (c) the name and address of
- 16 the person filing the report, and (d) the name, address, occupation,
- 17 and employer of each person making a contribution of two hundred
- 18 dollars or more in the calendar year to the person filing the report.
- 19 (3) This section shall not apply to (a) a person who
- 20 files a report of a contribution, or an expenditure, or an
- 21 <u>electioneering communication</u> pursuant to subsection (2) of section
- 22 49-1469, (b) a person required to file a report or campaign statement
- 23 pursuant to section 49-1469.07, (c) a committee having a statement of
- 24 organization on file with the commission, or (d) a person or
- 25 committee registered with the Federal Election Commission.

1 (4) Any person who fails to file an out-of-state

- 2 contribution report with the commission as required by this section
- 3 shall pay to the commission a late filing fee of one hundred dollars
- 4 for each of the first ten days the report remains not filed in
- 5 violation of this section. After the tenth day, such person shall
- 6 pay, for each day the report remains not filed, an additional late
- 7 filing fee of one percent of the amount of the contributions or
- 8 expenditures which were required to be reported, not to exceed ten
- 9 percent of the amount of the contributions or expenditures which were
- 10 required to be reported.
- 11 Sec. 9. This act becomes operative on January 1, 2015.
- 12 Sec. 10. Original sections 49-1401, 49-1403, and
- 13 49-1476.01, Reissue Revised Statutes of Nebraska, and sections
- 14 49-1413, 49-1467, 49-1469, and 49-1479.02, Revised Statutes
- 15 Supplement, 2013, are repealed.