## LEGISLATURE OF NEBRASKA ONE HUNDRED THIRD LEGISLATURE

FIRST SESSION

## **LEGISLATIVE BILL 534**

Introduced by Avery, 28. Read first time January 23, 2013 Committee: Government, Military and Veterans Affairs

## A BILL

1	FOR AN ACT relating to audits; to amend sections 50-1213 and 84-305,
2	Reissue Revised Statutes of Nebraska, and sections
3	77-2711, 77-27,119, and 84-304, Revised Statutes
4	Cumulative Supplement, 2012; to provide requirements
5	relating to access to information by the Legislative
6	Performance Audit Section and the Auditor of Public
7	Accounts; to require contracts for certain audits; to
8	harmonize provisions; and to repeal the original
9	sections.

10 Be it enacted by the people of the State of Nebraska,

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Section 1. Section 50-1213, Reissue Revised Statutes of
 Nebraska, is amended to read:

3 50-1213 (1) The section shall have access to any and all 4 information and records, confidential or otherwise, of any agency, in 5 whatever form they may be, unless the section is denied such access by federal law or explicitly named and denied such access by state 6 7 law. If such a law exists, the agency shall provide the committee 8 with a written explanation of its inability to produce such information and records and, after reasonable accommodations are 9 10 made, shall grant the section access to all information and records or portions thereof that can legally be reviewed. Accommodations that 11 12 may be negotiated between the agency and the committee include, but 13 are not limited to, a requirement that specified information or 14 records be reviewed on agency premises and a requirement that 15 specified working papers be securely stored on agency premises.

16 (2) Upon receipt of a written request by the section for 17 access to any information or records, the agency shall provide to the 18 section as soon as is practicable and without delay, but not more than seven business days after actual receipt of the request, either 19 20 (a) the requested materials or (b)(i) if there is a legal basis for 21 refusal to comply with the request, a written denial of the request 22 together with the information specified in subsection (1) of this section or (ii) if the entire request cannot with reasonable good 23 faith efforts be fulfilled within seven business days after actual 24 receipt of the request due to the significant difficulty or the 25

1	extensiveness of the request, a written explanation, including the
2	earliest practicable date for fulfilling the request, and an
3	opportunity for the section to modify or prioritize the items within
4	the request. No delay due to the significant difficulty or the
5	extensiveness of any request for access to information or records
б	shall exceed three calendar weeks after actual receipt of such
7	request by any public entity unless the section agrees in writing to
8	<u>a longer time period.</u>
9	(3) The agency shall provide any information or records
10	requested by the section without charging fees of any kind for any
11	cost associated with gathering, processing, or production of such
12	information or records.
13	(2) Except as provided in this section, any
14	confidential information or confidential records shared with the
15	section shall remain confidential and shall not be shared by an
16	employee of the section with any person who is not an employee of the
17	section, including any member of the committee. If necessary for the
18	conduct of the performance audit, the section may discuss or share
19	confidential information with the chairperson of the committee. If a
20	dispute arises between the section and the agency as to the accuracy
21	of a performance audit or preaudit inquiry involving confidential
22	information or confidential records, the Speaker of the Legislature,
23	as a member of the committee, will be allowed access to the
24	confidential information or confidential records for the purpose of
25	assessing the accuracy of the performance audit or preaudit inquiry.

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1 (3) (5) Except as provided in subdivision (10)(c) of 2 section 77-27,119, if the speaker or chairperson knowingly divulges 3 or makes known, in any manner not permitted by law, confidential information or confidential records, he or she shall be guilty of a 4 5 Class III misdemeanor. Except as provided in subsection (11) of section 77-2711 and subdivision (10)(c) of section 77-27,119, if any 6 7 employee or former employee of the section knowingly divulges or 8 makes known, in any manner not permitted by law, confidential information or confidential records, he or she shall be guilty of a 9 Class III misdemeanor and, in the case of an employee, shall be 10 11 dismissed.

12 (4) (6) No proceeding of the committee or opinion or 13 expression of any member of the committee or section employee acting at the direction of the committee shall be reviewable in any court. 14 15 No member of the committee or section employee acting at the direction of the committee shall be required to testify or produce 16 evidence in any judicial or administrative proceeding concerning 17 matters relating to the work of the section except in a proceeding 18 19 brought to enforce the Legislative Performance Audit Act.

20 (5) (7) Pursuant to sections 84-712 and 84-712.01 and 21 subdivision (5) of section 84-712.05, the working papers obtained or 22 produced by the committee or section shall not be considered public 23 records. The committee may make the working papers available for 24 purposes of an external quality control review as required by 25 generally accepted government auditing standards. However, any

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1 reports made from such external quality control review shall not make 2 public any information which would be considered confidential when in 3 the possession of the section.

Sec. 2. Section 77-2711, Revised Statutes Cumulative
Supplement, 2012, is amended to read:

6 77-2711 (1)(a) The Tax Commissioner shall enforce 7 sections 77-2701.04 to 77-2713 and may prescribe, adopt, and enforce 8 rules and regulations relating to the administration and enforcement 9 of such sections.

10 (b) The Tax Commissioner may prescribe the extent to 11 which any ruling or regulation shall be applied without retroactive 12 effect.

13 (2) The Tax Commissioner may employ accountants, 14 auditors, investigators, assistants, and clerks necessary for the 15 efficient administration of the Nebraska Revenue Act of 1967 and may 16 delegate authority to his or her representatives to conduct hearings, 17 prescribe regulations, or perform any other duties imposed by such 18 act.

19 (3)(a) Every seller, every retailer, and every person 20 storing, using, or otherwise consuming in this state property 21 purchased from a retailer shall keep such records, receipts, 22 invoices, and other pertinent papers in such form as the Tax 23 Commissioner may reasonably require.

(b) Every such seller, retailer, or person shall keepsuch records for not less than three years from the making of such

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records unless the Tax Commissioner in writing sooner authorized
 their destruction.

3 (4) The Tax Commissioner or any person authorized in 4 writing by him or her may examine the books, papers, records, and 5 equipment of any person selling property and any person liable for 6 the use tax and may investigate the character of the business of the 7 person in order to verify the accuracy of any return made or, if no 8 return is made by the person, to ascertain and determine the amount 9 required to be paid. In the examination of any person selling property or of any person liable for the use tax, an inquiry shall be 10 11 made as to the accuracy of the reporting of city sales and use taxes 12 for which the person is liable under the Local Option Revenue Act or 13 sections 13-319, 13-324, and 13-2813 and the accuracy of the 14 allocation made between the various counties, cities, villages, and 15 municipal counties of the tax due. The Tax Commissioner may make or cause to be made copies of resale or exemption certificates and may 16 17 pay a reasonable amount to the person having custody of the records for providing such copies. 18

19 (5) The taxpayer shall have the right to keep or store
20 his or her records at a point outside this state and shall make his
21 or her records available to the Tax Commissioner at all times.

(6) In administration of the use tax, the Tax Commissioner may require the filing of reports by any person or class of persons having in his, her, or their possession or custody information relating to sales of property, the storage, use, or other

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1 consumption of which is subject to the tax. The report shall be filed 2 when the Tax Commissioner requires and shall set forth the names and 3 addresses of purchasers of the property, the sales price of the 4 property, the date of sale, and such other information as the Tax 5 Commissioner may require.

(7) It shall be a Class I misdemeanor for the Tax 6 7 Commissioner or any official or employee of the Tax Commissioner, the 8 State Treasurer, or the Department of Administrative Services to make 9 known in any manner whatever the business affairs, operations, or 10 information obtained by an investigation of records and activities of any retailer or any other person visited or examined in the discharge 11 12 of official duty or the amount or source of income, profits, losses, 13 expenditures, or any particular thereof, set forth or disclosed in any return, or to permit any return or copy thereof, or any book 14 15 containing any abstract or particulars thereof to be seen or examined by any person not connected with the Tax Commissioner. Nothing in 16 this section shall be construed to prohibit (a) the delivery to a 17 taxpayer, his or her duly authorized representative, or his or her 18 19 successors, receivers, trustees, executors, administrators, 20 assignees, or guarantors, if directly interested, of a certified copy 21 of any return or report in connection with his or her tax, (b) the 22 publication of statistics so classified as to prevent the 23 identification of particular reports or returns and the items thereof, (c) the inspection by the Attorney General, other legal 24 representative of the state, or county attorney of the reports or 25

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returns of any taxpayer when either (i) information on the reports or 1 2 returns is considered by the Attorney General to be relevant to any 3 action or proceeding instituted by the taxpayer or against whom an 4 action or proceeding is being considered or has been commenced by any 5 state agency or the county or (ii) the taxpayer has instituted an action to review the tax based thereon or an action or proceeding 6 7 against the taxpayer for collection of tax or failure to comply with 8 the Nebraska Revenue Act of 1967 is being considered or has been commenced, (d) the furnishing of any information to the United States 9 Government or to states allowing similar privileges to the Tax 10 Commissioner, (e) the disclosure of information and records to a 11 12 collection agency contracting with the Tax Commissioner pursuant to 13 sections 77-377.01 to 77-377.04, (f) the disclosure to another party 14 transaction of information and records concerning to a the 15 transaction between the taxpayer and the other party, (g) the disclosure of information pursuant to section 77-27,195 or 77-5731, 16 or (h) the disclosure of information to the Department of Labor 17 18 necessary for the administration of the Employment Security Law, the Contractor Registration Act, or the Employee Classification Act. 19

(8) Notwithstanding the provisions of subsection (7) of this section, the Tax Commissioner may permit the Postal Inspector of the United States Postal Service or his or her delegates to inspect the reports or returns of any person filed pursuant to the Nebraska Revenue Act of 1967 when information on the reports or returns is relevant to any action or proceeding instituted or being considered

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by the United States Postal Service against such person for the 2 fraudulent use of the mails to carry and deliver false and fraudulent 3 tax returns to the Tax Commissioner with the intent to defraud the State of Nebraska or to evade the payment of Nebraska state taxes. 4

5 (9) Notwithstanding the provisions of subsection (7) of 6 this section, the Tax Commissioner may permit other tax officials of 7 this state to inspect the tax returns, reports, and applications 8 filed under sections 77-2701.04 to 77-2713, but such inspection shall be permitted only for purposes of enforcing a tax law and only to the 9 extent and under the conditions prescribed by the rules and 10 regulations of the Tax Commissioner. 11

12 (10) Notwithstanding the provisions of subsection (7) of 13 this section, the Tax Commissioner may, upon request, provide the county board of any county which has exercised the authority granted 14 by section 81-3716 with a list of the names and addresses of the 15 hotels located within the county for which lodging sales tax returns 16 have been filed or for which lodging sales taxes have been remitted 17 for the county's County Visitors Promotion Fund under the Nebraska 18 19 Visitors Development Act.

20 The information provided by the Tax Commissioner shall indicate only the names and addresses of the hotels located within 21 22 the requesting county for which lodging sales tax returns have been 23 filed for a specified period and the fact that lodging sales taxes remitted by or on behalf of the hotel have constituted a portion of 24 the total sum remitted by the state to the county for a specified 25

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period under the provisions of the Nebraska Visitors Development Act.
 No additional information shall be revealed.

3 (11)(a) Notwithstanding the provisions of subsection (7) 4 of this section, the Tax Commissioner shall, upon written request by 5 the Auditor of Public Accounts or the Legislative Performance Audit б Committee, make tax returns and tax return information open to 7 inspection by or disclosure to Auditor of Public Accounts or 8 Legislative Performance Audit Section employees for the purpose of and to the extent necessary in making an audit of the Department of 9 Revenue pursuant to section 50-1205 or 84-304. Confidential tax 10 returns and tax return information shall be audited only upon the 11 12 premises of the Department of Revenue. All audit workpapers 13 pertaining to the audit of the Department of Revenue shall be stored in a secure place in the Department of Revenue. 14

15 (b) No employee of the Auditor of Public Accounts or Legislative Performance Audit Section shall disclose to any person, 16 other than another Auditor of Public Accounts or Legislative 17 18 Performance Audit Section employee whose official duties require such 19 disclosure or as provided in subsections (2) and (3) (4) and (5) of 20 section 50-1213, any return or return information described in the Nebraska Revenue Act of 1967 in a form which can be associated with 21 22 or otherwise identify, directly or indirectly, a particular taxpayer.

(c) Any person who violates the provisions of this
subsection shall be guilty of a Class I misdemeanor. For purposes of
this subsection, employee includes a former Auditor of Public

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1 Accounts or Legislative Performance Audit Section employee.

2 (12) For purposes of this subsection and subsections (11)3 and (14) of this section:

4 (a) Disclosure means the making known to any person in5 any manner a tax return or return information;

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- (b) Return information means:

7 (i) A taxpayer's identification number and (A) the nature, source, or amount of his or her income, payments, receipts, 8 deductions, exemptions, credits, assets, liabilities, net worth, tax 9 liability, tax withheld, deficiencies, overassessments, or 10 tax payments, whether the taxpayer's return was, is being, or will be 11 12 examined or subject to other investigation or processing or (B) any 13 other data received by, recorded by, prepared by, furnished to, or 14 collected by the Tax Commissioner with respect to a return or the 15 determination of the existence or possible existence of liability or 16 the amount of liability of any person for any tax, penalty, interest, fine, forfeiture, or other imposition or offense; and 17

18 (ii) Any part of any written determination or any19 background file document relating to such written determination; and

(c) Tax return or return means any tax or information return or claim for refund required by, provided for, or permitted under sections 77-2701 to 77-2713 which is filed with the Tax Commissioner by, on behalf of, or with respect to any person and any amendment or supplement thereto, including supporting schedules, attachments, or lists which are supplemental to or part of the filed

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1 return.

2 (13) Notwithstanding the provisions of subsection (7) of 3 this section, the Tax Commissioner shall, upon request, provide any 4 municipality which has adopted the local option sales tax under the 5 Local Option Revenue Act with a list of the names and addresses of 6 the retailers which have collected the local option sales tax for the 7 municipality. The request may be made annually and shall be submitted 8 to the Tax Commissioner on or before June 30 of each year. The information provided by the Tax Commissioner shall indicate only the 9 names and addresses of the retailers. The Tax Commissioner may 10 provide additional information to a municipality so long as the 11 12 information does not include any data detailing the specific revenue, 13 expenses, or operations of any particular business.

14 (14)(a) Notwithstanding the provisions of subsection (7) 15 of this section, the Tax Commissioner shall, upon written request, 16 provide a municipal employee certified under subdivision (b) of this subsection representing a municipality which has adopted the local 17 18 option sales tax under the Local Option Revenue Act with confidential sales tax returns and sales tax return information regarding 19 20 taxpayers that possess a sales tax permit and the amounts remitted by such permitholders at locations within the boundaries of the 21 requesting municipality. Any written request pursuant to this 22 23 subsection shall provide the Department of Revenue with no less than 24 ten business days to prepare the sales tax returns and sales tax return information requested. Such returns and return information 25

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1 shall be viewed only upon the premises of the department.

2 (b) Each municipality that seeks to request information 3 under subdivision (a) of this subsection shall certify to the 4 Department of Revenue one municipal employee who is authorized by 5 such municipality to make such request and review the documents 6 described in subdivision (a) of this subsection.

7 (c) No municipal employee certified by a municipality 8 pursuant to subdivision (b) of this subsection shall disclose to any person any information obtained pursuant to a review by that 9 municipal employee pursuant to this subsection. A municipal employee 10 certified by a municipality pursuant to subdivision (b) of this 11 12 subsection shall remain subject to this subsection after he or she 13 (i) is no longer certified or (ii) is no longer in the employment of 14 the certifying municipality.

15 (d) Any person who violates the provisions of this16 subsection shall be guilty of a Class I misdemeanor.

17 (e) The Department of Revenue shall not be held liable by 18 any person for an impermissible disclosure by a municipality or any 19 agent or employee thereof of any information obtained pursuant to a 20 review under this subsection.

(15) In all proceedings under the Nebraska Revenue Act of 1967, the Tax Commissioner may act for and on behalf of the people of the State of Nebraska. The Tax Commissioner in his or her discretion may waive all or part of any penalties provided by the provisions of such act or interest on delinquent taxes specified in section

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1 45-104.02, as such rate may from time to time be adjusted.

2 (16)(a) The purpose of this subsection is to set forth 3 the state's policy for the protection of the confidentiality rights 4 of all participants in the system operated pursuant to the 5 streamlined sales and use tax agreement and of the privacy interests 6 of consumers who deal with model 1 sellers.

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(b) For purposes of this subsection:

8 (i) Anonymous data means information that does not
9 identify a person;

10 (ii) Confidential taxpayer information means all 11 information that is protected under a member state's laws, 12 regulations, and privileges; and

13 (iii) Personally identifiable information means14 information that identifies a person.

15 (c) The state agrees that a fundamental precept for model 16 1 sellers is to preserve the privacy of consumers by protecting their 17 anonymity. With very limited exceptions, a certified service provider 18 shall perform its tax calculation, remittance, and reporting 19 functions without retaining the personally identifiable information 20 of consumers.

(d) The governing board of the member states in the streamlined sales and use tax agreement may certify a certified service provider only if that certified service provider certifies that:

25 (i) Its system has been designed and tested to ensure

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1 that the fundamental precept of anonymity is respected;

2 (ii) Personally identifiable information is only used and 3 retained to the extent necessary for the administration of model 1 4 with respect to exempt purchasers;

5 (iii) It provides consumers clear and conspicuous notice 6 of its information practices, including what information it collects, 7 how it collects the information, how it uses the information, how 8 long, if at all, it retains the information, and whether it discloses 9 the information to member states. Such notice shall be satisfied by a 10 written privacy policy statement accessible by the public on the web 11 site of the certified service provider;

12 (iv) Its collection, use, and retention of personally 13 identifiable information is limited to that required by the member 14 states to ensure the validity of exemptions from taxation that are 15 claimed by reason of a consumer's status or the intended use of the 16 goods or services purchased; and

17 (v) It provides adequate technical, physical, and 18 administrative safeguards so as to protect personally identifiable 19 information from unauthorized access and disclosure.

20 (e) The state shall provide public notification to 21 consumers, including exempt purchasers, of the state's practices 22 relating to the collection, use, and retention of personally 23 identifiable information.

(f) When any personally identifiable information that hasbeen collected and retained is no longer required for the purposes

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set forth in subdivision (16)(d)(iv) of this section, such
 information shall no longer be retained by the member states.

3 (g) When personally identifiable information regarding an 4 individual is retained by or on behalf of the state, it shall provide 5 reasonable access by such individual to his or her own information in 6 the state's possession and a right to correct any inaccurately 7 recorded information.

8 (h) If anyone other than a member state, or a person 9 authorized by that state's law or the agreement, seeks to discover 10 personally identifiable information, the state from whom the 11 information is sought should make a reasonable and timely effort to 12 notify the individual of such request.

13 (i) This privacy policy is subject to enforcement by the14 Attorney General.

(j) All other laws and regulations regarding the collection, use, and maintenance of confidential taxpayer information remain fully applicable and binding. Without limitation, this subsection does not enlarge or limit the state's authority to:

19 (i) Conduct audits or other reviews as provided under the 20 agreement and state law;

(ii) Provide records pursuant to the federal Freedom of Information Act, disclosure laws with governmental agencies, or other regulations;

24 (iii) Prevent, consistent with state law, disclosure of25 confidential taxpayer information;

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(iv) Prevent, consistent with federal law, disclosure or 1 2 misuse of federal return information obtained under a disclosure 3 agreement with the Internal Revenue Service; and 4 (v) Collect, disclose, disseminate, or otherwise use 5 anonymous data for governmental purposes. 6 Sec. 3. Section 77-27,119, Revised Statutes Cumulative 7 Supplement, 2012, is amended to read: 8 77-27,119 (1) The Tax Commissioner shall administer and 9 enforce the income tax imposed by sections 77-2714 to 77-27,135, and he or she is authorized to conduct hearings, to adopt and promulgate 10 11 such rules and regulations, and to require such facts and information 12 to be reported as he or she may deem necessary to enforce the income 13 tax provisions of such sections, except that such rules, regulations, 14 and reports shall not be inconsistent with the laws of this state or the laws of the United States. The Tax Commissioner may for 15 enforcement and administrative purposes divide the state into a 16 17 reasonable number of districts in which branch offices may be maintained. 18

19 (2)(a) The Tax Commissioner may prescribe the form and 20 contents of any return or other document required to be filed under 21 the income tax provisions. Such return or other document shall be 22 compatible as to form and content with the return or document 23 required by the laws of the United States. The form shall have a 24 place where the taxpayer shall designate the high school district in 25 which he or she lives and the county in which the high school

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district is headquartered. The Tax Commissioner shall adopt and
 promulgate such rules and regulations as may be necessary to insure
 compliance with this requirement.

4 (b) The State Department of Education, with the 5 assistance and cooperation of the Department of Revenue, shall develop a uniform system for numbering all school districts in the 6 7 state. Such system shall be consistent with the data processing needs 8 of the Department of Revenue and shall be used for the school district identification required by subdivision (a) of 9 this 10 subsection.

11 (c) The proper filing of an income tax return shall 12 consist of the submission of such form as prescribed by the Tax 13 Commissioner or an exact facsimile thereof with sufficient information provided by the taxpayer on the face of the form from 14 15 which to compute the actual tax liability. Each taxpayer shall include such taxpayer's correct social security number or state 16 17 identification number and the school district identification number of the school district in which the taxpayer resides on the face of 18 19 the form. A filing is deemed to occur when the required information 20 is provided.

(3) The Tax Commissioner, for the purpose of ascertaining the correctness of any return or other document required to be filed under the income tax provisions, for the purpose of determining corporate income, individual income, and withholding tax due, or for the purpose of making an estimate of taxable income of any person,

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shall have the power to examine or to cause to have examined, by any 1 2 agent or representative designated by him or her for that purpose, 3 any books, papers, records, or memoranda bearing upon such matters 4 and may by summons require the attendance of the person responsible 5 for rendering such return or other document or remitting any tax, or any officer or employee of such person, or the attendance of any 6 7 other person having knowledge in the premises, and may take testimony 8 and require proof material for his or her information, with power to 9 administer oaths or affirmations to such person or persons.

10 (4) The time and place of examination pursuant to this 11 section shall be such time and place as may be fixed by the Tax 12 Commissioner and as are reasonable under the circumstances. In the 13 case of a summons, the date fixed for appearance before the Tax 14 Commissioner shall not be less than twenty days from the time of 15 service of the summons.

16 (5) No taxpayer shall be subjected to unreasonable or17 unnecessary examinations or investigations.

18 (6) Except in accordance with proper judicial order or as otherwise provided by law, it shall be unlawful for the Tax 19 20 Commissioner, any officer or employee of the Tax Commissioner, any 21 person engaged or retained by the Tax Commissioner on an independent 22 contract basis, any person who pursuant to this section is permitted 23 to inspect any report or return or to whom a copy, an abstract, or a 24 portion of any report or return is furnished, any employee of the 25 State Treasurer or the Department of Administrative Services, or any

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other person to divulge, make known, or use in any manner the amount 1 2 of income or any particulars set forth or disclosed in any report or 3 return required except for the purpose of enforcing sections 77-2714 to 77-27,135. The officers charged with the custody of such reports 4 5 and returns shall not be required to produce any of them or evidence of anything contained in them in any action or proceeding in any 6 7 court, except on behalf of the Tax Commissioner in an action or 8 proceeding under the provisions of the tax law to which he or she is 9 a party or on behalf of any party to any action or proceeding under such sections when the reports or facts shown thereby are directly 10 involved in such action or proceeding, in either of which events the 11 12 court may require the production of, and may admit in evidence, so 13 much of such reports or of the facts shown thereby as are pertinent to the action or proceeding and no more. Nothing in this section 14 15 shall be construed (a) to prohibit the delivery to a taxpayer, his or her duly authorized representative, or his or her successors, 16 17 receivers, trustees, personal representatives, administrators, 18 assignees, or guarantors, if directly interested, of a certified copy of any return or report in connection with his or her tax, (b) to 19 20 prohibit the publication of statistics so classified as to prevent the identification of particular reports or returns and the items 21 thereof, (c) to prohibit the inspection by the Attorney General, 22 23 other legal representatives of the state, or a county attorney of the 24 report or return of any taxpayer who brings an action to review the tax based thereon, against whom an action or proceeding for 25

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collection of tax has been instituted, or against whom an action, 1 2 proceeding, or prosecution for failure to comply with the Nebraska 3 Revenue Act of 1967 is being considered or has been commenced, (d) to 4 prohibit furnishing to the Nebraska Workers' Compensation Court the 5 names, addresses, and identification numbers of employers, and such 6 information shall be furnished on request of the court, (e) to 7 prohibit the disclosure of information and records to a collection 8 agency contracting with the Tax Commissioner pursuant to sections 77-377.01 to 77-377.04, (f) to prohibit the disclosure of information 9 pursuant to section 77-27,195, 77-4110, or 77-5731, (g) to prohibit 10 11 the disclosure to the Public Employees Retirement Board of the 12 addresses of individuals who are members of the retirement systems 13 administered by the board, and such information shall be furnished to 14 the board solely for purposes of its administration of the retirement 15 systems upon written request, which request shall include the name and social security number of each individual for whom an address is 16 requested, (h) to prohibit the disclosure of information to the 17 Department of Labor necessary for the administration of 18 the Employment Security Law, the Contractor Registration Act, or the 19 20 Employee Classification Act, (i) to prohibit the disclosure to the Department of Motor Vehicles of tax return information pertaining to 21 22 individuals, corporations, and businesses determined by the 23 Department of Motor Vehicles to be delinquent in the payment of 24 amounts due under agreements pursuant to the International Fuel Tax Agreement Act, and such disclosure shall be strictly limited to 25

information necessary for the administration of the act, or (j) to 1 2 prohibit the disclosure under section 42-358.08, 43-512.06, or 3 43-3327 to any court-appointed individuals, the county attorney, any authorized attorney, or the Department of Health and Human Services 4 5 of an absent parent's address, social security number, amount of income, health insurance information, and employer's name and address 6 7 for the exclusive purpose of establishing and collecting child, 8 spousal, or medical support. Information so obtained shall be used 9 for no other purpose. Any person who violates this subsection shall be guilty of a felony and shall upon conviction thereof be fined not 10 11 less than one hundred dollars nor more than five hundred dollars, or 12 be imprisoned not more than five years, or be both so fined and 13 imprisoned, in the discretion of the court and shall be assessed the costs of prosecution. If the offender is an officer or employee of 14 15 the state, he or she shall be dismissed from office and be ineligible 16 to hold any public office in this state for a period of two years 17 thereafter.

18 (7) Reports and returns required to be filed under income
19 tax provisions of sections 77-2714 to 77-27,135 shall be preserved
20 until the Tax Commissioner orders them to be destroyed.

(8) Notwithstanding the provisions of subsection (6) of this section, the Tax Commissioner may permit the Secretary of the Treasury of the United States or his or her delegates or the proper officer of any state imposing an income tax, or the authorized representative of either such officer, to inspect the income tax

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returns of any taxpayer or may furnish to such officer or his or her 1 2 authorized representative an abstract of the return of income of any 3 taxpayer or supply him or her with information concerning an item of income contained in any return or disclosed by the report of any 4 5 investigation of the income or return of income of any taxpayer, but such permission shall be granted only if the statutes of the United 6 7 States or of such other state, as the case may be, grant 8 substantially similar privileges to the Tax Commissioner of this state as the officer charged with the administration of the income 9 tax imposed by sections 77-2714 to 77-27,135. 10

11 (9) Notwithstanding the provisions of subsection (6) of 12 this section, the Tax Commissioner may permit the Postal Inspector of 13 the United States Postal Service or his or her delegates to inspect the reports or returns of any person filed pursuant to the Nebraska 14 Revenue Act of 1967 when information on the reports or returns is 15 relevant to any action or proceeding instituted or being considered 16 by the United States Postal Service against such person for the 17 18 fraudulent use of the mails to carry and deliver false and fraudulent 19 tax returns to the Tax Commissioner with the intent to defraud the 20 State of Nebraska or to evade the payment of Nebraska state taxes.

(10)(a) Notwithstanding the provisions of subsection (6)
of this section, the Tax Commissioner shall, upon written request by
the Auditor of Public Accounts or the Legislative Performance Audit
Committee, make tax returns and tax return information open to
inspection by or disclosure to officers and employees of the Auditor

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1 of Public Accounts or Legislative Performance Audit Section employees for the purpose of and to the extent necessary in making an audit of 2 3 the Department of Revenue pursuant to section 50-1205 or 84-304. The 4 Auditor of Public Accounts or Legislative Performance Audit Section 5 shall statistically and randomly select the tax returns and tax 6 return information to be audited based upon a computer tape provided 7 by the Department of Revenue which contains only total population 8 documents without specific identification of taxpayers. The Tax Commissioner shall have the authority to approve the statistical 9 sampling method used by the Auditor of Public Accounts or Legislative 10 Performance Audit Section. Confidential tax returns and tax return 11 12 information shall be audited only upon the premises of the Department 13 of Revenue. All audit workpapers pertaining to the audit of the Department of Revenue shall be stored in a secure place in the 14 Department of Revenue. 15

16 (b) No officer or employee of the Auditor of Public Accounts or Legislative Performance Audit Section employee shall 17 18 disclose to any person, other than another officer or employee of the 19 Auditor of Public Accounts or Legislative Performance Audit Section 20 employee whose official duties require such disclosure or as provided 21 in subsections (2) and (3) (4) and (5) of section 50-1213, any return or return information described in the Nebraska Revenue Act of 1967 22 23 in a form which can be associated with or otherwise identify, directly or indirectly, a particular taxpayer. 24

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(c) Any person who violates the provisions of this

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subsection shall be guilty of a Class IV felony and, in the 1 2 discretion of the court, may be assessed the costs of prosecution. 3 The guilty officer or employee shall be dismissed from employment and be ineligible to hold any position of employment with the State of 4 5 Nebraska for a period of two years thereafter. For purposes of this subsection, officer or employee shall include a former officer or б 7 employee of the Auditor of Public Accounts or former Legislative 8 Performance Audit Section employee.

9 (11) For purposes of subsections (10) through (13) of 10 this section:

11 (a) Tax returns shall mean any tax or information return 12 or claim for refund required by, provided for, or permitted under 13 sections 77-2714 to 77-27,135 which is filed with the Tax Commissioner by, on behalf of, or with respect to any person and any 14 15 amendment or supplement thereto, including supporting schedules, 16 attachments, or lists which are supplemental to or part of the filed 17 return;

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## (b) Return information shall mean:

(i) A taxpayer's identification number and (A) the nature, source, or amount of his or her income, payments, receipts, deductions, exemptions, credits, assets, liabilities, net worth, tax liability, tax withheld, deficiencies, overassessments, or tax payments, whether the taxpayer's return was, is being, or will be examined or subject to other investigation or processing or (B) any other data received by, recorded by, prepared by, furnished to, or

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1 collected by the Tax Commissioner with respect to a return or the 2 determination of the existence or possible existence of liability or 3 the amount of liability of any person for any tax, penalty, interest, 4 fine, forfeiture, or other imposition or offense; and

5 (ii) Any part of any written determination or any 6 background file document relating to such written determination; and 7 (c) Disclosures shall mean the making known to any person 8 in any manner a return or return information.

9 (12) The Auditor of Public Accounts or the Legislative 10 Auditor of the Legislative Performance Audit Section shall (a) notify 11 the Tax Commissioner in writing thirty days prior to the beginning of 12 an audit of his or her intent to conduct an audit, (b) provide an 13 audit plan, and (c) provide a list of the tax returns and tax return 14 information identified for inspection during the audit.

(13) The Auditor of Public Accounts or the Legislative 15 Performance Audit Section shall, as a condition for receiving tax 16 returns and tax return information: (a) Subject employees involved in 17 the audit to the same confidential information safeguards and 18 19 disclosure procedures as required of Department of Revenue employees; 20 (b) establish and maintain a permanent system of standardized records 21 with respect to any request for tax returns or tax return information, the reason for such request, and the date of such 22 23 request and any disclosure of the tax return or tax return information; (c) establish and maintain a secure area or place in the 24 Department of Revenue in which the tax returns, tax return 25

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information, or audit workpapers shall be stored; (d) restrict access 1 2 to the tax returns or tax return information only to persons whose 3 duties or responsibilities require access; (e) provide such other 4 safeguards as the Tax Commissioner determines to be necessary or 5 appropriate to protect the confidentiality of the tax returns or tax return information; (f) provide a report to the Tax Commissioner 6 7 which describes the procedures established and utilized by the 8 Auditor of Public Accounts or Legislative Performance Audit Section for insuring the confidentiality of tax returns, tax return 9 information, and audit workpapers; and (g) upon completion of use of 10 such returns or tax return information, return to 11 the Tax 12 Commissioner such returns or tax return information, along with any 13 copies.

14 (14) The Tax Commissioner may permit other tax officials 15 of this state to inspect the tax returns and reports filed under 16 sections 77-2714 to 77-27,135, but such inspection shall be permitted 17 only for purposes of enforcing a tax law and only to the extent and 18 under the conditions prescribed by the rules and regulations of the 19 Tax Commissioner.

(15) The Tax Commissioner shall compile the school district information required by subsection (2) of this section. Insofar as it is possible, such compilation shall include, but not be limited to, the total adjusted gross income of each school district in the state. The Tax Commissioner shall adopt and promulgate such rules and regulations as may be necessary to insure that such

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1 compilation does not violate the confidentiality of any individual 2 income tax return nor conflict with any other provisions of state or 3 federal law.

Sec. 4. Section 84-304, Revised Statutes Cumulative
Supplement, 2012, is amended to read:

6 84-304 It shall be the duty of the Auditor of Public7 Accounts:

8 (1) To give information electronically to the 9 Legislature, whenever required, upon any subject relating to the 10 fiscal affairs of the state or with regard to any duty of his or her 11 office;

12 (2) To furnish offices for himself or herself and all
13 fuel, lights, books, blanks, forms, paper, and stationery required
14 for the proper discharge of the duties of his or her office;

15 (3) To examine or cause to be examined, at such time as he or she shall determine, books, accounts, vouchers, records, and 16 expenditures of all state officers, state bureaus, state boards, 17 state commissioners, the state library, societies and associations 18 supported by the state, state institutions, state colleges, and the 19 20 University of Nebraska, except when required to be performed by other 21 officers or persons. Such examinations shall be done in accordance with generally accepted government auditing standards for financial 22 23 audits and attestation engagements set forth in Government Auditing Standards (2007 Revision), published by the Comptroller General of 24 the United States, Government Accountability Office, and except as 25

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provided in subdivision (11) of this section, subdivision (16) of section 50-1205, and section 84-322, shall not include performance audits, whether conducted pursuant to attestation engagements or performance audit standards as set forth in Government Auditing Standards (2007 Revision), published by the Comptroller General of the United States, Government Accountability Office;

7 (4)(a) To examine or cause to be examined, at the expense 8 of the political subdivision, when the Auditor of Public Accounts determines such examination necessary or when requested by the 9 political subdivision, the books, accounts, vouchers, records, and 10 expenditures of any agricultural association formed under Chapter 2, 11 12 article 20, any county agricultural society, any joint airport 13 authority formed under the Joint Airport Authorities Act, any city or 14 county airport authority, any bridge commission created pursuant to 15 section 39-868, any cemetery district, any development district, any 16 drainage district, any health district, any local public health department as defined in section 71-1626, any historical society, any 17 hospital authority or district, any county hospital, any housing 18 agency as defined in section 71-1575, any irrigation district, any 19 20 county or municipal library, any community mental health center, any railroad transportation safety district, any rural water district, 21 22 any township, Wyuka Cemetery, the Educational Service Unit 23 Coordinating Council, any entity created pursuant to the Interlocal Cooperation Act which includes either the participation of the 24 Educational Service Unit Coordinating Council or any educational 25

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service unit, any village, any political subdivision with the authority to levy a property tax or a toll, or any entity created pursuant to the Joint Public Agency Act which has separately levied a property tax based on legal authority for a joint public agency to levy such a tax independent of the public agencies forming such joint public agency.

7 (b) The Auditor of Public Accounts may waive the audit 8 requirement of subdivision (4)(a) of this section upon the submission 9 by the political subdivision of a written request in a form 10 prescribed by the auditor. The auditor shall notify the political 11 subdivision in writing of the approval or denial of the request for a 12 waiver;

13 (5) To report promptly to the Governor and the appropriate standing committee of the Legislature the fiscal 14 15 condition shown by such examinations conducted by the auditor, including any irregularities or misconduct of officers or employees, 16 any misappropriation or misuse of public funds or property, and any 17 improper system or method of bookkeeping or condition of accounts. 18 submitted to the 19 The report committee shall be submitted 20 electronically. In addition, if, in the normal course of conducting an audit in accordance with subdivision (3) of this section, the 21 22 auditor discovers any potential problems related to the 23 effectiveness, efficiency, or performance of state programs, he or 24 she shall immediately report them electronically to the Legislative 25 Performance Audit Committee which may investigate the issue further,

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report it electronically to the appropriate standing committee of the
 Legislature, or both;

3 (6)(a) To examine or cause to be examined the books,
4 accounts, vouchers, records, and expenditures of a fire protection
5 district. The expense of the examination shall be paid by the
6 political subdivision.

7 (b) Whenever the expenditures of a fire protection 8 district are one hundred fifty thousand dollars or less per fiscal year, the fire protection district shall be audited no more than once 9 every five years except as directed by the board of directors of the 10 fire protection district or unless the auditor receives a verifiable 11 12 report from a third party indicating any irregularities or misconduct 13 of officers or employees of the fire protection district, any 14 misappropriation or misuse of public funds or property, or any improper system or method of bookkeeping or condition of accounts of 15 the fire protection district. In the absence of such a report, the 16 auditor may waive the five-year audit requirement upon the submission 17 of a written request by the fire protection district in a form 18 prescribed by the auditor. The auditor shall notify the fire 19 20 protection district in writing of the approval or denial of a request 21 for waiver of the five-year audit requirement. Upon approval of the 22 request for waiver of the five-year audit requirement, a new five-23 year audit period shall begin.

(c) Whenever the expenditures of a fire protectiondistrict exceed one hundred fifty thousand dollars in a fiscal year,

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the auditor may waive the audit requirement upon the submission of a 1 2 written request by the fire protection district in a form prescribed 3 by the auditor. The auditor shall notify the fire protection district in writing of the approval or denial of a request for waiver. Upon 4 5 approval of the request for waiver, a new five-year audit period shall begin for the fire protection district if its expenditures are 6 7 one hundred fifty thousand dollars or less per fiscal year in 8 subsequent years;

9 (7) To appoint two assistant deputies (a) whose entire time shall be devoted to the service of the state as directed by the 10 auditor, (b) who shall be certified public accountants with at least 11 12 five years' experience, (c) who shall be selected without regard to party affiliation or to place of residence at the 13 time of 14 appointment, (d) who shall promptly report in duplicate to the auditor the fiscal condition shown by each examination, including any 15 officers 16 irregularities or misconduct of or employees, any misappropriation or misuse of public funds or property, and any 17 improper system or method of bookkeeping or condition of accounts, 18 and it shall be the duty of the auditor to file promptly with the 19 20 Governor a duplicate of such report, and (e) who shall qualify by taking an oath which shall be filed in the office of the Secretary of 21 State; 22

23 (8) To conduct audits and related activities for state 24 agencies, political subdivisions of this state, or grantees of 25 federal funds disbursed by a receiving agency on a contractual or

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other basis for reimbursement to assure proper accounting by all such 1 2 agencies, political subdivisions, and grantees for funds appropriated 3 by the Legislature and federal funds disbursed by any receiving agency. An audit of federal funds shall only be conducted pursuant to 4 5 a contract entered into between the auditor and the agency. The auditor may contract with any political subdivision to perform the б 7 audit of such political subdivision required by or provided for in 8 section 23-1608 or 79-1229 or this section and charge the political subdivision for conducting the audit. The fees charged by the auditor 9 for conducting audits on a contractual basis shall be in an amount 10 sufficient to pay the cost of the audit. The fees remitted to the 11 12 auditor for such audits and services shall be deposited in the

13 Auditor of Public Accounts Cash Fund;

14 (9) To conduct all audits and examinations in a timely 15 manner and in accordance with the standards for audits of 16 governmental organizations, programs, activities, and functions 17 published by the Comptroller General of the United States;

18 (10) To develop and maintain an annual budget and actual 19 financial information reporting system for political subdivisions 20 that is accessible on-line by the public; and

21 (11) When authorized, to conduct joint audits with the 22 Legislative Performance Audit Committee as described in section 23 50-1205.

24 Sec. 5. Section 84-305, Reissue Revised Statutes of 25 Nebraska, is amended to read:

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1	84-305 (1) The Auditor of Public Accounts shall have
2	access to all records <u>required during a financial audit or an</u>
3	attestation engagement of any public entity referred to in section
4	84-304 or required during a performance audit conducted under section
5	$\underline{84-304.01}$ , in whatever form or mode the records may be, unless the
б	auditor's access to the records is specifically prohibited or limited
7	by federal or state law. No <del>provisions <u>provision</u> of state law shall</del>
8	be construed to change the nonpublic nature of the data obtained as a
9	result of the access. When an audit or investigative finding emanates
10	from nonpublic data which is nonpublic pursuant to federal or state
11	law, all the nonpublic information shall not be made public. <u>The</u>
12	public entity shall provide any information or records requested by
13	the auditor without charging fees of any kind for any cost associated
14	with gathering, processing, or production of such information or
15	records.
16	(2) Upon receipt of a written request by the Auditor of
17	Public Accounts for access to any information or records, the public
18	entity shall provide to the auditor as soon as is practicable and
10	without deless but not more than seven business down often actual

19 without delay, but not more than seven business days after actual 20 receipt of the request, either (a) the requested materials or (b)(i) 21 if there is a legal basis for refusal to comply with the request, a 22 written denial of the request or (ii) if the entire request cannot 23 with reasonable good faith efforts be fulfilled within seven business 24 days after actual receipt of the request due to the significant 25 difficulty or the extensiveness of the request, a written

1	explanation, including the earliest practicable date for fulfilling
2	the request, and an opportunity for the auditor to modify or
3	prioritize the items within the request. No delay due to the
4	significant difficulty or the extensiveness of any request for access
5	to information or records shall exceed three calendar weeks after
6	actual receipt of such request by any public entity unless the
7	auditor agrees in writing to a longer time period.
8	Sec. 6. Original sections 50-1213 and 84-305, Reissue
9	Revised Statutes of Nebraska, and sections 77-2711, 77-27,119, and

10 84-304, Revised Statutes Cumulative Supplement, 2012, are repealed.