LEGISLATURE OF NEBRASKA

ONE HUNDRED THIRD LEGISLATURE

FIRST SESSION

LEGISLATIVE BILL 429

Final Reading

Introduced by Crawford, 45; Avery, 28; Mello, 5; Pirsch, 4.

Read first time January 22, 2013

Committee: Government, Military and Veterans Affairs

A BILL

- FOR AN ACT relating to the Taxpayer Transparency Act; to amend sections 84-602 and 84-602.02, Revised Statutes Cumulative Supplement, 2012; to require disclosure of state contracts as prescribed; to harmonize provisions; and to repeal the original sections.
- 6 Be it enacted by the people of the State of Nebraska,

1 Section 1. Section 84-602, Revised Statutes Cumulative

- 2 Supplement, 2012, is amended to read:
- 3 84-602 It shall be the duty of the State Treasurer:
- 4 (1) To receive and keep all money of the state not
- 5 expressly required to be received and kept by some other person;
- 6 (2) To disburse the public money upon warrants drawn upon
- 7 the state treasury according to law and not otherwise;
- 8 (3) To keep a just, true, and comprehensive account of
- 9 all money received and disbursed;
- 10 (4) To keep a just account with each fund, and each head
- of appropriation made by law, and the warrants drawn against them;
- 12 (5) To render a full statement to the Department of
- 13 Administrative Services of all money received by him or her from
- 14 whatever source, and if on account of revenue, for what year; of all
- 15 penalties and interest on delinquent taxes reported or accounted for
- 16 to him or her, and of all disbursements of public funds; with a list,
- 17 in numerical order, of all warrants redeemed, the name of the payee,
- 18 amount, interest, and total amount allowed thereon, and with the
- 19 amount of the balance of the several funds unexpended; which
- 20 statement shall be made on the first day of December, March, June,
- 21 and September, and more often if required;
- 22 (6) To report electronically to the Legislature as soon
- 23 as practicable, but within ten days after the commencement of each
- 24 regular session, a detailed statement of the condition of the
- 25 treasury and its operations for the preceding fiscal year;

1 (7) To give information electronically to the

- 2 Legislature, whenever required, upon any subject connected with the
- 3 treasury or touching any duty of his or her office;
- 4 (8) To account for, and pay over, all money received by
- 5 him or her as such treasurer, to his or her successor in office, and
- 6 deliver all books, vouchers, and effects of office to him or her; and
- 7 such successor shall receipt therefor. In accounting for and paying
- 8 over such money the treasurer shall not be held liable on account of
- 9 any loss occasioned by any investment, when such investment shall
- 10 have been made pursuant to the direction of the state investment
- 11 officer; and
- 12 (9) To develop and maintain a single, searchable web site
- 13 with information on state tax receipts, and expenditures, and
- 14 <u>contracts</u> which is accessible by the public at no cost to access as
- 15 provided in section 84-602.02. The web site shall be hosted on a
- 16 server owned and operated by the State of Nebraska or approved by the
- 17 Chief Information Officer. The naming convention for the web site
- 18 shall identify the web site as a state government web site. The web
- 19 site shall not include the treasurer's name, the treasurer's image,
- the treasurer's seal, or a welcome message.
- 21 Sec. 2. Section 84-602.02, Revised Statutes Cumulative
- 22 Supplement, 2012, is amended to read:
- 23 84-602.02 (1)(a) Not later than January 1, 2010, the web
- 24 site established, developed, and maintained by the State Treasurer
- 25 pursuant to subdivision (9) of section 84-602 shall provide such

1 information as will document the sources of all tax receipts and the

- 2 expenditure of state funds by all agencies, boards, commissions, and
- 3 departments of the state.
- 4 (b) The State Treasurer shall, in appropriate detail,
- 5 cause to be published on the web site:
- 6 (i) The identity, principal location, and amount of funds
- 7 received or expended by the State of Nebraska and all of its
- 8 agencies, boards, commissions, and departments;
- 9 (ii) The funding or expending agency, board, commission,
- 10 or department;
- 11 (iii) The budget program source;
- 12 (iv) The amount, date, purpose, and recipient of all
- 13 disbursed funds; and
- 14 (v) Such other relevant information as will further the
- 15 intent of enhancing the transparency of state government financial
- 16 operations to its citizens and taxpayers. The web site shall include
- 17 data for fiscal year 2008-09 and each fiscal year thereafter.
- 18 (2) Beginning July 1, 2010, the data shall be available
- 19 on the web site no later than thirty days after the end of the
- 20 preceding fiscal year.
- 21 (3)(a) Beginning July 1, 2014, the web site described in
- 22 this section shall include a link to the web site of the Department
- 23 of Administrative Services. The department's web site shall contain:
- 24 (i) A data base that includes a copy of each active
- 25 contract that is a basis for an expenditure of state funds, including

1 any amendment to such contract and any document incorporated by

- 2 reference in such contract. For purposes of this subdivision,
- 3 amendment means an agreement to modify a contract which has been
- 4 reduced to writing and signed by each party to the contract, an
- 5 agreement to extend the duration of a contract, or an agreement to
- 6 renew a contract. The data base shall be accessible by the public and
- 7 searchable by vendor, by agency, board, commission, or department,
- 8 and by dollar amount. All agencies, boards, commissions, and
- 9 departments of the state shall provide to the Department of
- 10 Administrative Services, in electronic form, copies of such contracts
- 11 for inclusion in the data base beginning with contracts that are
- 12 active on and after January 1, 2014; and
- 13 (ii) A data base that includes copies of all expired
- 14 contracts which were previously included in the data base described
- 15 <u>in subdivision (3)(a)(i) of this section. The data base required</u>
- 16 under this subdivision shall be accessible by the public and
- 17 searchable by vendor, by agency, board, commission, or department,
- 18 and by dollar amount.
- 19 (b) The following shall be redacted or withheld from any
- 20 contract before such contract is included in a data base pursuant to
- 21 <u>subdivision (3)(a) of this section:</u>
- 22 <u>(i) The social security number or federal tax</u>
- 23 identification number of any individual or business;
- 24 (ii) Protected health information as such term is defined
- 25 under the federal Health Insurance Portability and Accountability Act

- of 1996, as such act existed on January 1, 2013;
- 2 (iii) Any information which may be withheld from the
- 3 public under section 84-712.05; or
- 4 (iv) Any information that is confidential under state or
- 5 <u>federal law, rule, or regulation.</u>
- 6 (c) The following contracts shall be exempt from the
- 7 requirements of subdivision (3)(a) of this section:
- 8 (i) Contracts entered into by the Department of Health
- 9 <u>and Human Services that are letters of agreement for the purpose of</u>
- 10 providing specific services to a specifically named individual and
- 11 his or her family;
- 12 (ii) Contracts entered into by the University of Nebraska
- or any of the Nebraska state colleges for the purpose of providing
- 14 specific services or financial assistance to a specifically named
- 15 <u>individual and his or her family;</u>
- 16 (iii) Contracts entered into by the Department of
- 17 Veterans' Affairs under section 80-401 or 80-403 for the purpose of
- 18 providing aid to a specifically named veteran and his or her family;
- 19 <u>(iv) Contracts entered into by the State Energy Office</u>
- 20 for the purpose of providing financing from the Dollar and Energy
- 21 Saving Loan program; and
- 22 (v) Contracts of employment for employees of any agency,
- 23 board, commission, or department of the state. The exemption provided
- 24 in this subdivision shall not apply to contracts entered into by any
- 25 agency, board, commission, or department of the state to obtain the

- 1 <u>services of an independent contractor.</u>
- 2 (d) No agency, board, commission, or department of the
- 3 state shall structure a contract to avoid any of the requirements of
- 4 <u>subdivision (3)(a) of this section.</u>
- 5 (e) The Department of Administrative Services shall adopt
- 6 policies and procedures regarding the creation and maintenance of the
- 7 data bases required under this section and the process by which
- 8 agencies, boards, commissions, and departments of the state provide
- 9 copies of the contracts required under this section.
- 10 <u>(4)</u> All agencies, boards, commissions, and departments of
- 11 the state shall provide to the State Treasurer, at such times and in
- 12 such form as designated by the State Treasurer, such information as
- is necessary to accomplish the purposes of the Taxpayer Transparency
- 14 Act.
- 15 <u>(5)</u> Nothing in this subsection section requires the
- 16 disclosure of information which is considered confidential under
- 17 state or federal law or is not a public record under section
- 18 84-712.05.
- 19 $\frac{(3)(a)}{(6)(a)}$ For purposes of this section, expenditure
- 20 of state funds means all expenditures of appropriated or
- 21 nonappropriated funds by an agency, board, commission, or department
- 22 of the state from the state treasury in forms including, but not
- 23 limited to:
- 24 (i) Grants;
- 25 (ii) Contracts;

- 1 (iii) Subcontracts;
- 2 (iv) State aid to political subdivisions; and
- 3 (v) Tax refunds or credits that may be disclosed pursuant
- 4 to the Nebraska Advantage Act, the Nebraska Advantage Microenterprise
- 5 Tax Credit Act, the Nebraska Advantage Research and Development Act,
- 6 or the Nebraska Advantage Rural Development Act.
- 7 (b) Expenditure of state funds does not include the
- 8 transfer of funds between two agencies, boards, commissions, or
- 9 departments of the state or payments of state or federal assistance
- 10 to an individual.
- 11 Sec. 3. Original sections 84-602 and 84-602.02, Revised
- 12 Statutes Cumulative Supplement, 2012, are repealed.