LEGISLATURE OF NEBRASKA ONE HUNDRED THIRD LEGISLATURE SECOND SESSION

LEGISLATIVE BILL 33

Final Reading

Introduced by Hadley, 37.

Read first time January 10, 2013

Committee: Revenue

A BILL

| 1 | FOR AN AC | I relating to revenue and taxation; to amend sections |
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| 2 | | 77-3904, 77-3905, and 77-4022, Reissue Revised Statutes |
| 3 | | of Nebraska, and section 77-3906, Revised Statutes |
| 4 | | Cumulative Supplement, 2012; to provide for agreements |
| 5 | | relating to collections; to require a report as |
| 6 | | prescribed; to change provisions relating to liens and |
| 7 | | levies under the Uniform State Tax Lien Registration and |
| 8 | | Enforcement Act; to provide for a penalty for delinquent |
| 9 | | taxes; to harmonize provisions; and to repeal the |
| 10 | | original sections. |

11 Be it enacted by the people of the State of Nebraska,

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| Section 1. The Tax Commissioner may enter into an | | | |
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| agreement with one or more financial institutions in this state to | | | |
| levy upon personal property belonging to a taxpayer in accordance | | | |
| with the Uniform State Tax Lien Registration and Enforcement Act and | | | |
| in any medium and format to which the Tax Commissioner and the | | | |
| financial institution have agreed. The Tax Commissioner shall issue a | | | |
| report to the Revenue Committee of the Legislature, the Clerk of the | | | |
| Legislature, and the Governor by November 1, 2015, containing the Tax | | | |

9 <u>Commissioner's preliminary findings regarding implementation of this</u> 10 <u>section and recommendations for any needed changes. The report</u> 11 <u>submitted to the committee and to the Clerk of the Legislature shall</u> 12 <u>be submitted electronically.</u>

13 Sec. 2. Section 77-3904, Reissue Revised Statutes of 14 Nebraska, is amended to read:

15 77-3904 (1) If any person liable to pay any tax or fee under any tax program administered by the Tax Commissioner or 16 17 Commissioner of Labor neglects or refuses to pay such tax or fee after demand, the amount of such tax or fee, including any interest, 18 penalty, and additions to such tax and such additional costs that may 19 20 accrue, shall be a lien in favor of the State of Nebraska upon all property and rights to property, whether real or personal, then owned 21 by such person or acquired by him or her thereafter and prior to the 22 23 expiration of the lien. Unless another date is specifically provided by law, such lien shall arise at the time of the assessment and shall 24 25 remain in effect (a) for three years from the time of the assessment

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or one year after the expiration of an agreement between the Tax 1 2 Commissioner and a taxpayer for payment of tax which is due, whichever is later, if the notice of lien is not filed for record in 3 the office of the appropriate filing officer, (b) for ten years from 4 5 the time of filing for record in the office of the appropriate filing officer, or (c) until such amounts have been paid or a judgment 6 7 against such person arising out of such liability has been satisfied 8 or has become unenforceable by reason of lapse of time, unless a continuation statement is filed prior to the lapse. 9

10 (2)(a) The Tax Commissioner or Commissioner of Labor may present for filing or file for record in the office of 11 the 12 appropriate filing officer a notice of lien specifying the year the 13 tax was due, the tax program, and the amount of the tax and any interest, penalty, or addition to such tax that are due. Such notice 14 15 shall be filed for record in the office of the appropriate filing 16 officer within three years after the time of assessment or within one year after the expiration of an agreement between the Tax 17 Commissioner and a taxpayer for payment of tax which is due, 18 19 whichever is later. Such notice shall contain the name and last-known 20 address of the taxpayer, the last four digits of the taxpayer's social security number or federal identification number, the Tax 21 Commissioner's or Commissioner of Labor's serial number, and a 22 23 statement to the effect that the Tax Commissioner or Commissioner of Labor has complied with all provisions of the law for the particular 24 25 tax program which he or she administers in the determination of the

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1 amount of the tax and any interest, penalty, and addition to such tax
2 required to be paid.

3 (b) If the assets of the taxpayer are in the control or 4 custody of the court in any proceeding before any court of the United 5 States or of any state or the District of Columbia, before the end of 6 the <u>three year time</u> period in subdivision (2)(a) of this section, the 7 notice shall be filed for record within the <u>three year time</u> period or 8 within six months after the assets are released by the court, 9 whichever is later.

10 (3)(a)(i) A lien imposed upon real property pursuant to 11 the Uniform State Tax Lien Registration and Enforcement Act shall be 12 valid against any subsequent creditor when notice of such lien and 13 the amount due has been presented for filing by the Tax Commissioner 14 or Commissioner of Labor in the office of the Secretary of State and 15 filed in the office of the register of deeds.

16 (ii) A lien imposed upon personal property pursuant to 17 the Uniform State Tax Lien Registration and Enforcement Act shall be 18 valid against any subsequent creditor when notice of such lien and 19 the amount due has been filed by the Tax Commissioner or Commissioner 20 of Labor in the office of the Secretary of State.

(b) In the case of any prior mortgage on real property or secured transaction covering personal property so written as to secure a present debt and future advances, the lien provided in the act, when notice thereof has been filed in the office of the appropriate filing officer, shall be subject to such prior lien

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unless the Tax Commissioner or Commissioner of Labor has notified the lienholder in writing of the recording of such tax lien, in which case the lien of any indebtedness thereafter created under such mortgage or secured transaction shall be junior to the lien provided for in the act.

(4) The lien may, within ten years from the date of б 7 filing for record of the notice of lien in the office of the 8 appropriate filing officer, be extended by filing for record a continuation statement. Upon timely filing of the continuation 9 statement, the effectiveness of the original notice shall be 10 continued for ten years after the last date to which the filing was 11 12 effective. After such period the notice shall lapse in the manner 13 prescribed in subsection (1) of this section unless another 14 continuation statement is filed prior to such lapse.

15 (5) When a termination statement of any tax lien issued 16 by the Tax Commissioner or Commissioner of Labor is filed in the 17 office where the notice of lien is filed, the appropriate filing 18 officer shall enter such statement with the date of filing in the 19 state tax lien index where notice of the lien so terminated is 20 entered and shall file the termination statement with the notice of 21 the lien.

(6) The Tax Commissioner or Commissioner of Labor may at any time, upon request of any party involved, release from a lien all or any portion of the property subject to any lien provided for in the Uniform State Tax Lien Registration and Enforcement Act or

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subordinate a lien to other liens and encumbrances if he or she 1 2 determines that (a) the tax amount and any interest, penalties, and additions to such tax have been paid or secured sufficiently by a 3 on other property, (b) the lien 4 lien has become legally 5 unenforceable, (c) a surety bond or other satisfactory security has been posted, deposited, or pledged with the Tax Commissioner or 6 7 Commissioner of Labor in an amount sufficient to secure the payment 8 of such taxes and any interest, penalties, and additions to such taxes, or (d) the release, partial release, or subordination of the 9 10 lien will not jeopardize the collection of such taxes and any 11 interest, penalties, and additions to such tax.

12 (7) A certificate by the Tax Commissioner or Commissioner 13 of Labor stating that any property has been released from the lien or 14 the lien has been subordinated to other liens and encumbrances shall 15 be conclusive evidence that the property has in fact been released or 16 the lien has been subordinated pursuant to the certificate.

Sec. 3. Section 77-3905, Reissue Revised Statutes of
Nebraska, is amended to read:

77-3905 (1) At Except as provided in section 77-3904, at 19 20 any time within three years after any amount of tax to be collected 21 under any tax program administered by the Tax Commissioner or Commissioner of Labor is assessed or within ten years after the last 22 23 filing for record as set forth in the Uniform State Tax Lien 24 Registration and Enforcement Act, the Tax Commissioner or 25 Commissioner of Labor may bring an action in the courts of this

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state, any other state, or the United States in the name of the people of the State of Nebraska to collect the delinquent amount together with penalties, any additions to such tax, costs, and interest.

5 (2)(a) The Attorney General shall prosecute the action on 6 behalf of the Tax Commissioner, (b) the Commissioner of Labor shall 7 be represented in an action under the act as provided in section 8 48-667, and (c) the rules of civil procedure relating to service of 9 summons, pleadings, proofs, trials, and appeals shall be applicable 10 to the proceedings.

11 (3) In the action, a writ of attachment may issue, and no
12 bond or affidavit previous to the issuing of the attachment shall be
13 required.

14 (4) In the action, a certificate by the Tax Commissioner 15 or Commissioner of Labor showing the delinquency shall be prima facie 16 evidence of the determination of such tax or the amount of such tax, 17 the delinquency of the amounts set forth, and the compliance by the 18 Tax Commissioner or Commissioner of Labor with all provisions of the 19 applicable tax program which he or she administers in relation to the 20 computation and determination of the amounts set forth.

(5) The tax amounts required to be paid by any person under any tax program administered by the Tax Commissioner or Commissioner of Labor together with any interest, penalties, and additions to such tax shall be satisfied first in any of the following cases: When the person is insolvent; when the person makes

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a voluntary assignment of his or her assets; when the estate of the person in the hands of executors, personal representatives, administrators, or heirs is insufficient to pay all the debts due from the deceased; or when the estate and effects of an absconding, concealed, or absent person required to pay any amount under any tax program administered by the Tax Commissioner or Commissioner of Labor are levied upon by process of law.

8 (6) Any tax which by law must be deducted and withheld by an employer or payor or is collected by a retailer or any other 9 designated person as agent for the State of Nebraska on 10 any 11 transaction governed by a tax program administered by the Tax 12 Commissioner or Commissioner of Labor shall constitute a trust fund 13 in the hands of the employer, payor, or retailer or such other 14 designated person and shall be owned by the state as of the time the 15 tax is deducted and withheld or is owing to the employer, payor, or 16 retailer or such other designated person.

Sec. 4. Section 77-3906, Revised Statutes CumulativeSupplement, 2012, is amended to read:

19 77-3906 (1) In addition to all other remedies or actions 20 provided by law under any tax program administered by the Tax 21 Commissioner or Commissioner of Labor, it shall be lawful for the Tax 22 Commissioner or Commissioner of Labor, after making demand for 23 payment, to collect any delinquent taxes, together with any interest, 24 penalties, and additions to such tax by distraint and sale of the 25 real and personal property of the taxpayer. If the Tax Commissioner

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1 finds that the collection of any tax is in jeopardy pursuant to 2 section 77-2710, 77-27,111, or 77-4311, notice and demand for 3 immediate payment of such tax may be made by the Tax Commissioner 4 and, upon failure or refusal to pay such tax, collection by levy 5 shall be lawful.

(2)(a) In case of failure to pay taxes or deficiencies, б 7 the Tax Commissioner, or his or her authorized employee, may levy or, by warrant issued under his or her own hand, authorize a sheriff or 8 duly authorized employee of the Tax Commissioner to levy upon, seize, 9 10 and sell such real and personal property belonging to the taxpayer, except exempt property, as is necessary to satisfy the liability for 11 12 the payment of the amount due. The Tax Commissioner may also issue a 13 levy to a financial institution pursuant to section 1 of this act.

(b) In case of failure to pay taxes or deficiencies, the Commissioner of Labor, or his or her authorized employee, may levy or, by warrant issued under his or her own hand, authorize a sheriff or duly authorized employee of the Department of Labor to levy upon, seize, and sell such real and personal property belonging to the taxpayer, except exempt property, as is necessary to satisfy the liability for the payment of the amount due.

(c) As used in this section, exempt property shall mean such property as is exempt from execution under the laws of this state.

(3) When a warrant is issued or a levy is made by the TaxCommissioner or Commissioner of Labor, or his or her duly authorized

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employee, for the collection of any tax and any interest, penalty, or 1 2 addition to such tax imposed by law under any tax program 3 administered by the Tax Commissioner or Commissioner of Labor or for the enforcement of any tax lien authorized by the Uniform State Tax 4 5 Lien Registration and Enforcement Act, such warrant or levy shall have the same force and effect of a levy and sale pursuant to a writ 6 7 of execution. Such warrant or levy may be issued and sale made 8 pursuant to it in the same manner and with the same force and effect of a levy and sale pursuant to a writ of execution. The Tax 9 Commissioner or Commissioner of Labor shall pay the financial 10 institution in accordance with section 1 of this act or the levying 11 12 sheriff the same fees, commissions, and expenses pursuant to such 13 warrant as are provided by law for similar services pursuant to a writ of execution, except that fees for publications in a newspaper 14 15 shall be subject to approval by the Tax Commissioner or Commissioner 16 of Labor. Such fees, commissions, and expenses shall be an obligation of the taxpayer and may be collected from the taxpayer by virtue of 17 the warrant. Any such warrant shall show the name and last-known 18 address of the taxpayer, the identity of the tax program, the year 19 20 for which such tax and any interest, penalty, or addition to such tax 21 is due and the amount thereof, the fact that the Tax Commissioner or Commissioner of Labor has complied with all provisions of the law for 22 23 the applicable tax program which he or she administers in the 24 determination of the amount required to be paid, and that the tax and 25 any interest, penalty, or addition to such tax is due and payable

2 (4)(a) Any person upon whom a levy is served who fails or 3 refuses to honor the levy without cause may be held liable for the 4 amount of the levy up to the value of the assets of the taxpayer 5 under his or her control at the time the levy was served or 6 thereafter. Such person may be subject to collection provisions as 7 set forth in the act.

8 (b) The effect of a levy on salary, wages, or other 9 regular payments due to or received by a taxpayer shall be continuous 10 from the date the levy is served until the amount of the levy, with 11 accrued interest, is satisfied.

12 (5) Notice of the sale and the time and place of the sale 13 shall be given, to the delinquent taxpayer and to any other person with an interest in the property who has filed for record with the 14 15 appropriate filing officer on such property, in writing at least twenty days prior to the date of such sale in the following manner: 16 The notice shall be mailed to the taxpayer and to any other person 17 with such interest at his or her last-known residence or place of 18 business in this state. The notice shall also be given by publication 19 20 at least once each week for four weeks prior to the date of the sale 21 in the newspaper of general circulation published in the county in which the property seized is to be sold. If there is no newspaper of 22 23 general circulation in the county, notice shall be posted in three 24 public places in the county twenty days prior to the date of the sale. The notice shall contain a description of the property to be 25

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sold, a statement of the type of tax due and of the amount due, 1 2 including interest, penalties, additions to tax, and costs, the name 3 of the delinquent taxpayer, and the further statement that unless the amount due, including interest, penalties, additions to tax, and 4 5 costs, is paid on or before the time fixed in the notice for the sale or such security as may be determined by the Tax Commissioner or 6 7 Commissioner of Labor is placed with the Tax Commissioner or 8 Commissioner of Labor, or his or her duly authorized representative, 9 on or before such time, the property, or so much of it as may be necessary, will be sold in accordance with law and the notice. 10

11 (6) At the sale the Tax Commissioner or Commissioner of 12 Labor, or his or her duly authorized representative, shall sell the 13 property in accordance with law and the notice and shall deliver to 14 the purchaser a bill of sale for the property. The bill of sale shall 15 vest the interest or title of the person liable for the amount in the 16 purchaser. The unsold portion of any property seized shall remain in the custody and control of the Tax Commissioner or Commissioner of 17 Labor, or his or her duly authorized representative, until offered 18 19 for sale again in accordance with this section or redeemed by the 20 taxpayer.

(7) Whenever any property which is seized and sold under this section is not sufficient to satisfy the claim of the state for which distraint or seizure is made, the sheriff or duly authorized employee of the Tax Commissioner or Department of Labor may thereafter, and as often as the same may be necessary, proceed to

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seize and sell in like manner any other property liable to seizure of
 the taxpayer against whom such claim exists until the amount due from
 such taxpayer, together with all expenses, is fully paid.

(8) If after the sale the money received exceeds the 4 5 total of all amounts due the state, including any interest, penalties, additions to tax, and costs, and if there is no other 6 7 interest in or lien upon such money received, the Tax Commissioner or 8 Commissioner of Labor shall return the excess to the person liable for the amounts and obtain a receipt. If any person having an 9 10 interest or lien upon the property files with the Tax Commissioner or Commissioner of Labor prior to the sale notice of his or her interest 11 12 or lien, the Tax Commissioner or Commissioner of Labor shall withhold 13 any excess pending a determination of the rights of the respective parties thereto by a court of competent jurisdiction. If for any 14 15 reason the receipt of the person liable for the amount is not 16 available, the Tax Commissioner or Commissioner of Labor shall deposit the excess money with the State Treasurer, as trustee for the 17 18 owner, subject to the order of the person liable for the amount or 19 his or her heirs, successors, or assigns. No interest earned, if any, 20 shall become the property of the person liable for the amount.

(9) All persons and officers of companies or corporations shall, on demand of a sheriff or duly authorized employee of the Tax Commissioner or Department of Labor about to distrain or having distrained any property or right to property, exhibit all books containing evidence or statements relating to the property or rights

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1 of property liable to distraint for the tax due.

Sec. 5. Section 77-4022, Reissue Revised Statutes of
Nebraska, is amended to read:

4 77-4022 (1) Any tax imposed by section 77-4008 which is 5 not paid on the due date shall <u>become delinquent</u>, and a penalty of 6 <u>twenty-five percent shall be added thereto</u>, and shall bear interest 7 at the rate prescribed by section 45-104.02, as such rate may from 8 time to time be adjusted, from the due date until paid.

9 (2) If In addition to the penalty provided in subsection 10 (1) of this section, if the Tax Commissioner finds that a licensee 11 has made a false and fraudulent return with intent to evade the 12 Tobacco Products Tax Act, the Tax Commissioner shall assess a penalty 13 of twenty-five percent of the entire tax due for which the false and 14 fraudulent return was made, excluding interest.

Sec. 6. Original sections 77-3904, 77-3905, and 77-4022,
Reissue Revised Statutes of Nebraska, and section 77-3906, Revised
Statutes Cumulative Supplement, 2012, are repealed.