LEGISLATURE OF NEBRASKA

ONE HUNDRED SECOND LEGISLATURE

SECOND SESSION

LEGISLATIVE BILL 989

Introduced by Haar, 21.

Read first time January 12, 2012

Committee: Revenue

A BILL

- FOR AN ACT relating to 21st Century Community Learning Centers; to
 amend sections 77-3442 and 79-1028.01, Revised Statutes
 Supplement, 2011; to change provisions relating to
 property tax levy limitations and school district budget
 authority; and to repeal the original sections.

 Be it enacted by the people of the State of Nebraska,

1 Section 1. Section 77-3442, Revised Statutes Supplement,

- 2 2011, is amended to read:
- 3 77-3442 (1) Property tax levies for the support of local
- 4 governments for fiscal years beginning on or after July 1, 1998,
- 5 shall be limited to the amounts set forth in this section except as
- 6 provided in section 77-3444.
- 7 (2)(a) Except as provided in subdivision (2)(e) of this
- 8 section, school districts and multiple-district school systems,
- 9 except learning communities and school districts that are members of
- 10 learning communities, may levy a maximum levy of one dollar and five
- 11 cents per one hundred dollars of taxable valuation of property
- 12 subject to the levy.
- 13 (b) For each fiscal year, learning communities may levy a
- 14 maximum levy for the general fund budgets of member school districts
- 15 of ninety-five cents per one hundred dollars of taxable valuation of
- 16 property subject to the levy. The proceeds from the levy pursuant to
- 17 this subdivision shall be distributed pursuant to section 79-1073.
- 18 (c) Except as provided in subdivision (2)(e) of this
- 19 section, for each fiscal year, school districts that are members of
- 20 learning communities may levy for purposes of such districts' general
- 21 fund budget and special building funds a maximum combined levy of the
- 22 difference of one dollar and five cents on each one hundred dollars
- 23 of taxable property subject to the levy minus the learning community
- 24 levies pursuant to subdivisions (2)(b) and (2)(g) of this section for
- 25 such learning community.

1 (d) Excluded from the limitations in subdivisions (2)(a) 2 and (2)(c) of this section are amounts levied to pay for sums agreed 3 to be paid by a school district to certificated employees in exchange 4 for a voluntary termination of employment and amounts levied to pay 5 for special building funds and sinking funds established for projects 6 commenced prior to April 1, 1996, for construction, expansion, or 7 alteration of school district buildings. For purposes of this 8 subsection, commenced means any action taken by the school board on the record which commits the board to expend district funds in 9 planning, constructing, or carrying out the project. 10 11 (e) Federal aid school districts may exceed the maximum 12 levy prescribed by subdivision (2)(a) or (2)(c) of this section only 13 to the extent necessary to qualify to receive federal aid pursuant to Title VIII of Public Law 103-382, as such title existed on September 14 1, 2001. For purposes of this subdivision, federal aid school 15 district means any school district which receives ten percent or more 16 of the revenue for its general fund budget from federal government 17 sources pursuant to Title VIII of Public Law 103-382, as such title 18 existed on September 1, 2001. 19 20 (f) For school fiscal year 2002-03 through school fiscal year 2007-08, school districts and multiple-district school systems 21 may, upon a three-fourths majority vote of the school board of the 22 23 school district, the board of the unified system, or the school board of the high school district of the multiple-district school system 24 that is not a unified system, exceed the maximum levy prescribed by 25

subdivision (2)(a) of this section in an amount equal to the net 1 2 difference between the amount of state aid that would have been 3 provided under the Tax Equity and Educational Opportunities Support Act without the temporary aid adjustment factor as defined in section 4 5 79-1003 for the ensuing school fiscal year for the school district or multiple-district school system and the amount provided with the 6 7 temporary aid adjustment factor. The State Department of Education 8 shall certify to the school districts and multiple-district school systems the amount by which the maximum levy may be exceeded for the 9 next school fiscal year pursuant to this subdivision (f) of this 10 11 subsection on or before February 15 for school fiscal years 2004-05

13 (g) For each fiscal year, learning communities may levy a
14 maximum levy of two cents on each one hundred dollars of taxable
15 property subject to the levy for special building funds for member
16 school districts. The proceeds from the levy pursuant to this
17 subdivision shall be distributed pursuant to section 79-1073.01.

12

through 2007-08.

- (h) For each fiscal year, learning communities may levy a
 maximum levy of two cents on each one hundred dollars of taxable
 property subject to the levy for elementary learning center facility
 leases, for remodeling of leased elementary learning center
 facilities, and for up to fifty percent of the estimated cost for
 focus school or program capital projects approved by the learning
 community coordinating council pursuant to section 79-2111.
- 25 (i) For each fiscal year, learning communities may levy a

1 maximum levy of one cent on each one hundred dollars of taxable

- 2 property subject to the levy for elementary learning center
- 3 employees, for contracts with other entities or individuals who are
- 4 not employees of the learning community for elementary learning
- 5 center programs and services, and for pilot projects, except that no
- 6 more than ten percent of such levy may be used for elementary
- 7 learning center employees.
- 8 (3)(a) For fiscal years prior to fiscal year 2010-11,
- 9 community colleges may levy a maximum levy calculated pursuant to the
- 10 Community College Foundation and Equalization Aid Act on each one
- 11 hundred dollars of taxable property subject to the levy.
- 12 (b) For fiscal year 2010-11, in lieu of the calculation
- 13 of a maximum levy for operating expenditures pursuant to the
- 14 Community College Foundation and Equalization Aid Act, and for fiscal
- 15 year 2011-12 and each fiscal year thereafter, community colleges may
- 16 levy a maximum of ten and one-quarter cents per one hundred dollars
- 17 of taxable valuation of property subject to the levy for operating
- 18 expenditures and may also levy the additional levies provided in
- 19 subsections (2) and (3) of section 85-1517.
- 20 (4)(a) Natural resources districts may levy a maximum
- 21 levy of four and one-half cents per one hundred dollars of taxable
- 22 valuation of property subject to the levy.
- 23 (b) Natural resources districts shall also have the power
- 24 and authority to levy a tax equal to the dollar amount by which their
- 25 restricted funds budgeted to administer and implement ground water

management activities and integrated management activities under the Nebraska Ground Water Management and Protection Act exceed their restricted funds budgeted to administer and implement ground water

4 management activities and integrated management activities for

5 FY2003-04, not to exceed one cent on each one hundred dollars of

 $\ensuremath{\mathsf{6}}$ taxable valuation annually on all of the taxable property within the

7 district.

8 (c) In addition, natural resources districts located in a river basin, subbasin, or reach that has been determined to be fully 9 to section 46-714 or 10 appropriated pursuant designated 11 overappropriated pursuant to section 46-713 by the Department of 12 Natural Resources shall also have the power and authority to levy a 13 tax equal to the dollar amount by which their restricted funds budgeted to administer and implement ground water management 14 15 activities and integrated management activities under the Nebraska Ground Water Management and Protection Act exceed their restricted 16 funds budgeted to administer and implement ground water management 17 18 activities and integrated management activities for FY2005-06, not to exceed three cents on each one hundred dollars of taxable valuation 19 20 on all of the taxable property within the district for fiscal year 2006-07 and each fiscal year thereafter through fiscal year 2017-18. 21

22 (5) Any educational service unit authorized to levy a 23 property tax pursuant to section 79-1225 may levy a maximum levy of 24 one and one-half cents per one hundred dollars of taxable valuation 25 of property subject to the levy.

(6)(a) Incorporated cities and villages which are not 1 2 within the boundaries of a municipal county may levy a maximum levy 3 of forty-five cents per one hundred dollars of taxable valuation of property subject to the levy plus an additional five cents per one 4 hundred dollars of taxable valuation to provide financing for the 5 municipality's share of revenue required under an agreement or 6 7 agreements executed pursuant to the Interlocal Cooperation Act or the 8 Joint Public Agency Act. The maximum levy shall include amounts levied to pay for sums to support a library pursuant to section 9 51-201, museum pursuant to section 51-501, visiting community nurse, 10 home health nurse, or home health agency pursuant to section 71-1637, 11 12 or statue, memorial, or monument pursuant to section 80-202. 13 (b) Incorporated cities and villages which are within the boundaries of a municipal county may levy a maximum levy of ninety 14 cents per one hundred dollars of taxable valuation of property 15 16 subject to the levy. The maximum levy shall include amounts paid to a municipal county for county services, amounts levied to pay for sums 17 to support a library pursuant to section 51-201, a museum pursuant to 18 section 51-501, a visiting community nurse, home health nurse, or 19 20 home health agency pursuant to section 71-1637, or a statue, memorial, or monument pursuant to section 80-202. 21 22 (7) Sanitary and improvement districts which have been in 23 existence for more than five years may levy a maximum levy of forty cents per one hundred dollars of taxable valuation of property 24 subject to the levy, and sanitary and improvement districts which 25

1 have been in existence for five years or less shall not have a

- 2 maximum levy. Unconsolidated sanitary and improvement districts which
- 3 have been in existence for more than five years and are located in a
- 4 municipal county may levy a maximum of eighty-five cents per hundred
- 5 dollars of taxable valuation of property subject to the levy.
- (8) Counties may levy or authorize a maximum levy of 6 7 fifty cents per one hundred dollars of taxable valuation of property 8 subject to the levy, except that five cents per one hundred dollars of taxable valuation of property subject to the levy may only be 9 levied to provide financing for the county's share of revenue 10 11 required under an agreement or agreements executed pursuant to the 12 Interlocal Cooperation Act or the Joint Public Agency Act. The 13 maximum levy shall include amounts levied to pay for sums to support 14 a library pursuant to section 51-201 or museum pursuant to section 51-501. The county may allocate up to fifteen cents of its authority 15 to other political subdivisions subject to allocation of property tax 16 17 authority under subsection (1) of section 77-3443 and not specifically covered in this section to levy taxes as authorized by 18 law which do not collectively exceed fifteen cents per one hundred 19 20 dollars of taxable valuation on any parcel or item of taxable property. The county may allocate to one or more other political 21 subdivisions subject to allocation of property tax authority by the 22 23 county under subsection (1) of section 77-3443 some or all of the county's five cents per one hundred dollars of valuation authorized 24 for support of an agreement or agreements to be levied by the 25

1 political subdivision for the purpose of supporting that political

2 subdivision's share of revenue required under an agreement or

3 agreements executed pursuant to the Interlocal Cooperation Act or the

4 Joint Public Agency Act. If an allocation by a county would cause

5 another county to exceed its levy authority under this section, the

6 second county may exceed the levy authority in order to levy the

7 amount allocated. Property tax levies for costs of reassumption of

8 the assessment function pursuant to section 77-1340 or 77-1340.04 are

9 not included in the levy limits established in this subsection for

10 fiscal years 2010-11 through 2013-14.

11 (9) Municipal counties may levy or authorize a maximum

12 levy of one dollar per one hundred dollars of taxable valuation of

13 property subject to the levy. The municipal county may allocate levy

14 authority to any political subdivision or entity subject to

15 allocation under section 77-3443.

19

16 (10) Property tax levies (a) for judgments, except

17 judgments or orders from the Commission of Industrial Relations,

18 obtained against a political subdivision which require or obligate a

political subdivision to pay such judgment, to the extent such

20 judgment is not paid by liability insurance coverage of a political

21 subdivision, (b) for preexisting lease-purchase contracts approved

22 prior to July 1, 1998, (c) for bonds as defined in section 10-134

23 approved according to law and secured by a levy on property except as

24 provided in section 44-4317 for bonded indebtedness issued by

25 educational service units and school districts, and (d) for payments

1 by a public airport to retire interest-free loans from the Department

- 2 of Aeronautics in lieu of bonded indebtedness at a lower cost to the
- 3 public airport, and (e) for funding programs of 21st Century
- 4 Community Learning Centers are not included in the levy limits
- 5 established by this section. For purposes of this subsection, 21st
- 6 Century Community Learning Center means a public elementary or
- 7 secondary school that participates in a community-based effort to
- 8 coordinate and integrate educational, developmental, family, health,
- 9 and other comprehensive services through community-based
- 10 organizations and public and private partnerships and provides access
- 11 to such services to students, families, and the community, such as
- 12 access during the school year, including before-school and after-
- 13 school hours, and during the summer.
- 14 (11) The limitations on tax levies provided in this
- 15 section are to include all other general or special levies provided
- 16 by law. Notwithstanding other provisions of law, the only exceptions
- 17 to the limits in this section are those provided by or authorized by
- 18 sections 77-3442 to 77-3444.
- 19 (12) Tax levies in excess of the limitations in this
- 20 section shall be considered unauthorized levies under section 77-1606
- 21 unless approved under section 77-3444.
- 22 (13) For purposes of sections 77-3442 to 77-3444,
- 23 political subdivision means a political subdivision of this state and
- 24 a county agricultural society.
- 25 (14) For school districts that file a binding resolution

1 on or before May 9, 2008, with the county assessors, county clerks,

- 2 and county treasurers for all counties in which the school district
- 3 has territory pursuant to subsection (7) of section 79-458, if the
- 4 combined levies, except levies for bonded indebtedness approved by
- 5 the voters of the school district and levies for the refinancing of
- 6 such bonded indebtedness, are in excess of the greater of (a) one
- 7 dollar and twenty cents per one hundred dollars of taxable valuation
- 8 of property subject to the levy or (b) the maximum levy authorized by
- 9 a vote pursuant to section 77-3444, all school district levies,
- 10 except levies for bonded indebtedness approved by the voters of the
- 11 school district and levies for the refinancing of such bonded
- 12 indebtedness, shall be considered unauthorized levies under section
- 13 77-1606.
- 14 Sec. 2. Section 79-1028.01, Revised Statutes Supplement,
- 15 2011, is amended to read:
- 16 79-1028.01 (1) For each school fiscal year, a school
- 17 district may exceed its budget authority for the general fund budget
- 18 of expenditures as calculated pursuant to section 79-1023 for such
- 19 school fiscal year by a specific dollar amount for the following
- 20 exclusions:
- 21 (a) Expenditures for repairs to infrastructure damaged by
- 22 a natural disaster which is declared a disaster emergency pursuant to
- 23 the Emergency Management Act;
- 24 (b) Expenditures for judgments, except judgments or
- 25 orders from the Commission of Industrial Relations, obtained against

1 a school district which require or obligate a school district to pay

- 2 such judgment, to the extent such judgment is not paid by liability
- 3 insurance coverage of a school district;
- 4 (c) Expenditures pursuant to the Retirement Incentive
- 5 Plan authorized in section 79-855 or the Staff Development Assistance
- 6 authorized in section 79-856;
- 7 (d) Expenditures of amounts received from educational
- 8 entities as defined in section 79-1201.01 for providing distance
- 9 education courses through the Educational Service Unit Coordinating
- 10 Council to such educational entities;
- 11 (e) Expenditures to pay another school district for the
- 12 transfer of land from such other school district;
- 13 (f) Expenditures in school fiscal years 2009-10 through
- 14 2016-17 to pay for employer contributions pursuant to subsection (2)
- 15 of section 79-958 to the School Employees Retirement System of the
- 16 State of Nebraska to the extent that such expenditures exceed the
- 17 employer contributions under such subsection that would have been
- 18 made at a contribution rate of seven and thirty-five hundredths
- 19 percent;
- 20 (g) Expenditures in school fiscal years 2009-10 through
- 21 2016-17 to pay for school district contributions pursuant to
- 22 subdivision (1)(c)(i) of section 79-9,113 to the retirement system
- 23 established pursuant to the Class V School Employees Retirement Act
- 24 to the extent that such expenditures exceed the school district
- 25 contributions under such subdivision that would have been made at a

1 contribution rate of seven and thirty-seven hundredths percent;

- 2 (h) Expenditures for sums agreed to be paid by a school
- 3 district to certificated employees in exchange for a voluntary
- 4 termination occurring prior to July 1, 2009, or occurring on or after
- 5 the last day of the 2010-11 school year and prior to the first day of
- 6 the 2013-14 school year;
- 7 (i) Any expenditures in school fiscal years 2016-17 and
- 8 2017-18 of amounts specified in the notice provided by the
- 9 Commissioner of Education pursuant to section 79-309.01 for teacher
- 10 performance pay;
- 11 (j) The special education budget of expenditures; and
- 12 (k) Expenditures of special grant funds; and -
- 13 (1) Expenditures for funding programs of 21st Century
- 14 Community Learning Centers. For purposes of this subdivision, 21st
- 15 <u>Century Community Learning Center means a public elementary or</u>
- 16 secondary school that participates in a community-based effort to
- 17 <u>coordinate and integrate educational, developmental, family, health,</u>
- 18 and other comprehensive services through community-based
- 19 organizations and public and private partnerships and provides access
- 20 to such services to students, families, and the community, such as
- 21 access during the school year, including before-school and after-
- 22 school hours, and during the summer.
- 23 (2) For each school fiscal year, a school district may
- 24 exceed its budget authority for the general fund budget of
- 25 expenditures as calculated pursuant to section 79-1023 for such

1 school fiscal year by a specific dollar amount and include such

- 2 dollar amount in the budget of expenditures used to calculate budget
- 3 authority for the general fund budget of expenditures pursuant to
- 4 section 79-1023 for future years for the following exclusions:
- 5 (a) Expenditures of incentive payments or base fiscal
- 6 year incentive payments to be received in such school fiscal year
- 7 pursuant to section 79-1011;
- 8 (b) The first school fiscal year the district will be
- 9 participating in Network Nebraska for the full school fiscal year,
- 10 for the difference of the estimated expenditures for such school
- 11 fiscal year for telecommunications services, access to data
- 12 transmission networks that transmit data to and from the school
- 13 district, and the transmission of data on such networks as such
- 14 expenditures are defined by the department for purposes of the
- 15 distance education and telecommunications allowance minus the dollar
- 16 amount of such expenditures for the second school fiscal year
- 17 preceding the first full school fiscal year the district participates
- 18 in Network Nebraska; and
- 19 (c) Expenditures for new elementary attendance sites in
- 20 the first year of operation or the first year of operation after
- 21 being closed for at least one school year if such elementary
- 22 attendance site will most likely qualify for the elementary site
- 23 allowance in the immediately following school fiscal year as
- 24 determined by the state board.
- 25 (3) The state board shall approve, deny, or modify the

1 amount allowed for any exclusions to the budget authority for the

- 2 general fund budget of expenditures pursuant to this section.
- 3 Sec. 3. Original sections 77-3442 and 79-1028.01, Revised
- 4 Statutes Supplement, 2011, are repealed.