LEGISLATURE OF NEBRASKA

ONE HUNDRED SECOND LEGISLATURE

SECOND SESSION

LEGISLATIVE BILL 758

Introduced by Avery, 28.

Read first time January 04, 2012

Committee: Government, Military and Veterans Affairs

A BILL

1	FOR AN ACT	relating to political accountability and disclosure; to
2		amend sections 9-816, 49-1419, 49-1483, 49-1490,
3		49-14,139, and 50-114.05, Reissue Revised Statutes of
4		Nebraska; to redefine a term relating to gifts to Lottery
5		Division officials, employees, and their family members;
6		to change provisions relating to gifts given and
7		statements filed by a lobbyist or principal as
8		prescribed; to eliminate provisions relating to gifts of
9		admissions to state facilities or events; to harmonize
10		provisions; to repeal the original sections; and to
11		outright repeal section 49-1492.01, Reissue Revised
12		Statutes of Nebraska.

13 Be it enacted by the people of the State of Nebraska,

1 Section 1. Section 9-816, Reissue Revised Statutes of

- 2 Nebraska, is amended to read:
- 3 9-816 (1) The Tax Commissioner, the director, and other
- 4 employees of the division or their immediate families shall not,
- 5 while employed with the division, directly or indirectly (a)
- 6 knowingly hold a financial interest or acquire stocks, bonds, or any
- 7 other interest in any entity which is a party or subcontracts with a
- 8 party to a major procurement with the division or (b) have a
- 9 financial interest in the ownership or leasing of property used by or
- 10 for the division.
- 11 (2) Neither the director, any employee of the division,
- 12 nor any member of their immediate families shall ask for, offer to
- 13 accept, or receive any gift, gratuity, or other thing of value which
- 14 would inure to that person's benefit from (a) any entity contracting
- 15 or seeking to contract with the state to supply equipment or
- 16 materials for use by the division, (b) any applicant for a contract
- 17 to act as a lottery game retailer to be awarded by the division, or
- 18 (c) any lottery game retailer.
- 19 (3) No (a) person, corporation, association, or
- 20 organization contracting or seeking to contract to supply equipment
- 21 or materials for use by the division, (b) applicant for a contract to
- 22 act as a lottery game retailer to be awarded by the division, or (c)
- 23 lottery game retailer shall offer or give the Tax Commissioner, the
- 24 director, or any employee of the division or a member of his or her
- 25 immediate family any gift, gratuity, or other thing of value which

- 1 would inure to the recipient's personal benefit.
- 2 (4) For purposes of this section:
- 3 (a) Gift, gratuity, or other thing of value shall mean
- 4 means a payment, subscription, advance, forbearance, honorarium,
- 5 campaign contribution, or rendering of deposit of money, services, or
- 6 anything of value, the value of which exceeds twenty-five dollars in
- 7 any one-month period, unless consideration of equal or greater value
- 8 is received in return. Gift, gratuity, or other thing of value shall
- 9 <u>does</u> not include:
- 10 (i) A campaign contribution otherwise reported as
- 11 required by the Nebraska Political Accountability and Disclosure Act;
- 12 (ii) A commercially reasonable loan made in the ordinary
- 13 course of business;
- 14 (iii) A gift received from a member of the recipient's
- 15 immediate family or the spouse of any such family member;
- 16 (iv) A breakfast, luncheon, dinner, or other refreshment
- 17 consisting of food and beverage provided for immediate consumption;
- 18 (v) Any admission to a facility or event;
- 19 (vi) (iv) Any occasional provision of transportation
- 20 within the State of Nebraska; or
- 21 (vii) (v) Anything of value received in legitimate
- 22 furtherance of the objectives of the State Lottery Act; and
- 23 (b) Member of his or her immediate family shall mean
- 24 means such person's parent, child, brother, sister, or spouse.
- 25 (5) The director and other employees of the division

1 shall comply with all state laws applicable to ethics in government,

- 2 conflict of interest, and financial disclosure.
- 3 (6) Any employee of the division other than the director
- 4 who violates this section may be removed from his or her position
- 5 after notice and a hearing before the Tax Commissioner or his or her
- 6 representative.
- 7 Sec. 2. Section 49-1419, Reissue Revised Statutes of
- 8 Nebraska, is amended to read:
- 9 49-1419 (1) Expenditure shall mean means a payment,
- 10 donation, loan, pledge, or promise of payment of money or anything of
- 11 ascertainable monetary value for goods, materials, services, or
- 12 facilities in assistance of, or in opposition to, the nomination or
- 13 election of a candidate or the qualification, passage, or defeat of a
- 14 ballot question. An offer or tender of an expenditure is not an
- 15 expenditure if expressly and unconditionally rejected or returned.
- 16 (2) Expenditure shall include includes a contribution or
- 17 a transfer of anything of ascertainable monetary value for purposes
- 18 of influencing the nomination or election of any candidate or the
- 19 qualification, passage, or defeat of a ballot question.
- 20 (3) Expenditure shall does not include:
- 21 (a) An amount paid pursuant to a pledge or promise to the
- 22 extent the amount was previously reported as an expenditure;
- 23 (b) An expenditure for communication by a person strictly
- 24 with the person's paid members or shareholders;
- 25 (c) An expenditure for communication on a subject or

1 issue if the communication does not support or oppose a ballot

- 2 question or candidate by name or clear inference;
- 3 (d) An expenditure by a broadcasting station, newspaper,
- 4 magazine, or other periodical or publication for any news story,
- 5 commentary, or editorial in support of or opposition to a candidate
- 6 for elective office or a ballot question in the regular course of
- 7 publication or broadcasting; or
- 8 (e) An expenditure for nonpartisan voter registration
- 9 activities. This subdivision shall does not apply if a candidate or a
- 10 group of candidates sponsors, finances, or is identified by name with
- 11 the activity. This subdivision shall apply applies to an activity
- 12 performed pursuant to the Election Act by an election commissioner or
- 13 other registration official who is identified by name with the
- 14 activity.
- 15 (4) Expenditure for purposes of sections 49-1480 to
- 16 49-1492.01 shall mean 49-1492 means an advance, conveyance, deposit,
- 17 distribution, transfer of funds, loan, payment, pledge, or
- 18 subscription of money or anything of value and any contract,
- 19 agreement, promise, or other obligation, whether or not legally
- 20 enforceable, to make an expenditure. Expenditure shall does not
- 21 include payments for transportation by lobbyists or the cost of
- 22 communicating positions from a principal to a lobbyist or from a
- 23 lobbyist to a principal.
- Sec. 3. Section 49-1483, Reissue Revised Statutes of
- 25 Nebraska, is amended to read:

1 49-1483 (1) Every lobbyist who is registered or required 2 to be registered shall, for each of his or her principals, file a 3 separate statement for each calendar quarter with the Clerk of the Legislature within thirty days after the end of each calendar 4 5 quarter. Every principal employing a lobbyist who is registered or required to be registered shall file a separate statement for each 6 7 calendar quarter with the Clerk of the Legislature within thirty days 8 after the end of each calendar quarter.

(2) Each statement shall show the following:

9

- (a) The total amount received or expended directly or 10 indirectly for the purpose of carrying on lobbying activities, with 11 12 the following categories of expenses each being separately itemized: 13 (i) Miscellaneous expenses; (ii) entertainment, including expenses 14 for food and drink as provided in subdivision (3)(a) of this section; 15 (iii) lodging expenses; (iv) travel expenses; (v) lobbyist 16 compensation, except that when a principal retains the services of a person who has only part-time lobbying duties, only the compensation 17 paid which is reasonably attributable to influencing legislative 18 19 action need be reported; (vi) lobbyist expense reimbursement; (vii) admissions to a state-owned facility or a state-sponsored industry or 20 21 event as provided in subdivision (3)(a) of this section; and (viii) 22 (vii) extraordinary office expenses directly related to the practice 23 of lobbying;
- (b) A detailed statement of any money which is loaned,
- 25 promised, or paid by a lobbyist, a principal, or anyone acting on

1 behalf of either to an official in the executive or legislative

- 2 branch or member of such official's staff. The detailed statement
- 3 shall identify the recipient and the amount and the terms of the
- 4 loan, promise, or payment; and
- 5 (c) The total amount expended for gifts. , other than
- 6 admissions to a state owned facility or a state-sponsored industry or
- 7 event, as provided in subdivision (3)(a) of this section.
- 8 (3)(a) Each statement shall disclose the aggregate
- 9 expenses for entertainment, admissions, and gifts for each of the
- 10 following categories of elected officials: Members of the
- 11 Legislature; and officials in the executive branch of the state. Such
- 12 disclosures shall be in addition to the entertainment expenses
- 13 reported under subdivision (2)(a)(ii) of this section, admissions
- 14 reported under subdivision (2)(a)(vii) of this section, and gifts
- 15 reported under subdivision (2)(c) of this section.
- 16 (b) For purposes of reporting aggregate expenses for
- 17 entertainment for members of the Legislature and officials in the
- 18 executive branch of the state as required by subdivision (3)(a) of
- 19 this section, the reported amount shall include the actual amounts
- 20 attributable to entertaining members of the Legislature and officials
- 21 in the executive branch of the state. When the nature of an event at
- 22 which members of the Legislature are entertained makes it impractical
- 23 to determine the actual cost, the cost of entertainment shall be the
- 24 average cost per person multiplied by the number of members of the
- 25 Legislature in attendance. When the nature of an event at which

1 officials in the executive branch of the state are entertained makes

- 2 it impractical to determine the actual cost, the cost of
- 3 entertainment shall be the average cost per person multiplied by the
- 4 number of officials in the executive branch of the state in
- 5 attendance. For purposes of this subdivision, the average cost per
- 6 person means the cost of the event divided by the number of persons
- 7 expected to attend the event.
- 8 (4) The lobbyist shall also file any changes or
- 9 corrections to the information set forth in the registration required
- 10 pursuant to section 49-1480 so as to reflect the correctness of such
- 11 information as of the end of each calendar quarter for which such
- 12 statement is required by this section.
- 13 (5) If a lobbyist does not expect to receive lobbying
- 14 receipts from or does not expect to make lobbying expenditures for a
- 15 principal, the quarterly statements required by this section as to
- 16 such principal need not be filed by the lobbyist if the principal and
- 17 lobbyist both certify such facts in writing to the Clerk of the
- 18 Legislature. A lobbyist exempt from filing quarterly statements
- 19 pursuant to this section shall (a) file a statement of activity
- 20 pursuant to section 49-1488 and (b) resume or commence filing
- 21 quarterly statements with regard to such principal starting with the
- 22 quarterly period the lobbyist receives lobbying receipts or makes
- 23 lobbying expenditures for such principal.
- 24 (6) If a principal does not expect to receive lobbying
- 25 receipts or does not expect to make lobbying expenditures, the

1 quarterly statements required pursuant to this section need not be

- 2 filed by the principal if the principal and lobbyist both certify
- 3 such facts in writing to the Clerk of the Legislature. A principal
- 4 exempt from filing quarterly statements pursuant to this section
- 5 shall commence or resume filing quarterly statements starting with
- 6 the quarterly period the principal receives lobbying receipts or
- 7 makes lobbying expenditures.
- 8 (7) A principal shall report the name and address of
- 9 every person from whom it has received more than one hundred dollars
- in any one month for lobbying purposes.
- 11 (8) For purposes of sections 49-1480 to 49-1492.01,
- 12 <u>49-1492</u>, calendar quarter shall mean <u>means</u> the first day of January
- 13 through the thirty-first day of March, the first day of April through
- 14 the thirtieth day of June, the first day of July through the
- 15 thirtieth day of September, and the first day of October through the
- 16 thirty-first day of December.
- 17 Sec. 4. Section 49-1490, Reissue Revised Statutes of
- 18 Nebraska, is amended to read:
- 19 49-1490 (1) No principal, lobbyist, or person acting on
- 20 behalf of either shall within one calendar month give any gifts with
- 21 an aggregate value of more than fifty dollars to the following:
- 22 (a) An official or a member of the official's staff in
- 23 the executive branch of state government;
- 24 (b) An official or a member of the official's staff in
- 25 the legislative branch of state government; or

1 (c) A member of the immediate family of an official in

- 2 the executive or legislative branch of state government.
- 3 (2) No official or member of the official's staff in the
- 4 executive or legislative branch of state government or member of the
- 5 official's immediate family shall within one calendar month accept
- 6 from a principal, lobbyist, or person acting on behalf of either any
- 7 gifts with an aggregate value of more than fifty dollars.
- 8 (3) An admission to a state-owned facility or a state-
- 9 sponsored industry or event may be given by any sponsoring agency,
- 10 political subdivision, or publicly funded postsecondary educational
- 11 institution and accepted regardless of value.
- 12 (4)—(3) Any person who knowingly and intentionally
- violates this section shall be guilty of a Class III misdemeanor.
- 14 Sec. 5. Section 49-14,139, Reissue Revised Statutes of
- 15 Nebraska, is amended to read:
- 16 49-14,139 The county clerk or election commissioner in
- 17 each county shall distribute forms prepared by the commission to any
- 18 person required to file any statement or report pursuant to the
- 19 Nebraska Political Accountability and Disclosure Act other than forms
- 20 or statements under sections 49-1480 to 49-1492.01.49-1492. Such
- 21 forms shall include, include, but are not be-limited to, filing forms
- 22 and instructions, statements of financial interest, and campaign
- 23 committee organization forms.
- Sec. 6. Section 50-114.05, Reissue Revised Statutes of
- 25 Nebraska, is amended to read:

1 50-114.05 The Clerk of the Legislature Cash Fund is

- 2 hereby created. The fund shall consist of funds received by the Clerk
- 3 of the Legislature pursuant to sections 49-1480.01 and 49-1482. The
- 4 fund shall be used by the Clerk of the Legislature to perform the
- 5 duties required by sections 49-1480 to 49-1492.01, 49-1492, except
- 6 that transfers may be made from the fund to the General Fund at the
- 7 direction of the Legislature. Any money in the Clerk of the
- 8 Legislature Cash Fund available for investment shall be invested by
- 9 the state investment officer pursuant to the Nebraska Capital
- 10 Expansion Act and the Nebraska State Funds Investment Act.
- 11 Sec. 7. Original sections 9-816, 49-1419, 49-1483,
- 12 49-1490, 49-14,139, and 50-114.05, Reissue Revised Statutes of
- 13 Nebraska, are repealed.
- 14 Sec. 8. The following section is outright repealed:
- 15 Section 49-1492.01, Reissue Revised Statutes of Nebraska.