## LEGISLATURE OF NEBRASKA

#### ONE HUNDRED SECOND LEGISLATURE

### SECOND SESSION

# LEGISLATIVE BILL 1099

Introduced by Council, 11; Cook, 13; Mello, 5.

Read first time January 19, 2012

Committee: Judiciary

### A BILL

1	FOR AN ACT	relating to the Nebraska Juvenile Code; to amend sections
2		43-272, 43-273, 43-284, 43-290, 43-292.01, and 43-2,101,
3		Reissue Revised Statutes of Nebraska, section 43-272.01,
4		Revised Statutes Cumulative Supplement, 2010, and section
5		43-286, Revised Statutes Supplement, 2011; to change
6		provisions relating payment of juvenile support,
7		transportation, and counsel expenses; to provide an
8		operative date; to harmonize provisions; and to repeal
9		the original sections.

10 Be it enacted by the people of the State of Nebraska,

Section 1. Section 43-272, Reissue Revised Statutes of

2 Nebraska, is amended to read:

3 43-272 (1) When any juvenile shall be brought without counsel before a juvenile court, the court shall advise such juvenile 4 5 and his or her parent or guardian of their right to retain counsel and shall inquire of such juvenile and his or her parent or guardian 6 7 as to whether they desire to retain counsel. The court shall inform 8 such juvenile and his or her parent or guardian of such juvenile's right to counsel at county state expense if none of them is able to 9 afford counsel. If the juvenile or his or her parent or guardian 10 desires to have counsel appointed for such juvenile, or the parent or 11 12 guardian of such juvenile cannot be located, and the court ascertains 13 that none of such persons are able to afford an attorney, the court shall forthwith appoint an attorney to represent such juvenile for 14 15 all proceedings before the juvenile court, except that if an attorney is appointed to represent such juvenile and the court later 16 determines that a parent of such juvenile is able to afford an 17 attorney, the court shall order such parent or juvenile to pay for 18 services of the attorney to be collected in the same manner as 19 20 provided by section 43-290. If the parent willfully refuses to pay 21 any such sum, the court may commit him or her for contempt, and execution may issue at the request of the appointed attorney or the 22 23 county attorney or by the court without a request.

24 (2) The court, on its own motion or upon application of a 25 party to the proceedings, shall appoint a guardian ad litem for the

1 juvenile: (a) If the juvenile has no parent or guardian of his or her

- 2 person or if the parent or guardian of the juvenile cannot be located
- 3 or cannot be brought before the court; (b) if the parent or guardian
- 4 of the juvenile is excused from participation in all or any part of
- 5 the proceedings; (c) if the parent is a juvenile or an incompetent;
- 6 (d) if the parent is indifferent to the interests of the juvenile; or
- 7 (e) in any proceeding pursuant to the provisions of subdivision (3)
- 8 (a) of section 43-247.
- 9 A guardian ad litem shall have the duty to protect the
- 10 interests of the juvenile for whom he or she has been appointed
- 11 guardian, and shall be deemed a parent of the juvenile as to those
- 12 proceedings with respect to which his or her guardianship extends.
- 13 (3) The court shall appoint an attorney as guardian ad
- 14 litem. A guardian ad litem shall act as his or her own counsel and as
- 15 counsel for the juvenile, unless there are special reasons in a
- 16 particular case why the guardian ad litem or the juvenile or both
- 17 should have separate counsel. In such cases the guardian ad litem
- 18 shall have the right to counsel, except that the guardian ad litem
- 19 shall be entitled to appointed counsel without regard to his or her
- 20 financial ability to retain counsel. Whether such appointed counsel
- 21 shall be provided at the cost of the county State of Nebraska shall
- 22 be determined as provided in subsection (1) of this section.
- Sec. 2. Section 43-272.01, Revised Statutes Cumulative
- 24 Supplement, 2010, is amended to read:
- 25 43-272.01 (1) A guardian ad litem as provided for in

1 subsections (2) and (3) of section 43-272 shall be appointed when a

- 2 child is removed from his or her surroundings pursuant to subdivision
- 3 (2) or (3) of section 43-248, subsection (2) of section 43-250, or
- 4 section 43-251. If removal has not occurred, a guardian ad litem
- 5 shall be appointed at the commencement of all cases brought under
- 6 subdivision (3)(a) or (8) of section 43-247 and section 28-707.
- 7 (2) In the course of discharging duties as guardian ad
- 8 litem, the person so appointed shall consider, but not be limited to,
- 9 the criteria provided in this subsection. The guardian ad litem:
- 10 (a) Is appointed to stand in lieu of a parent for a
- 11 protected juvenile who is the subject of a juvenile court petition,
- 12 shall be present at all hearings before the court in such matter
- 13 unless expressly excused by the court, and may enter into such
- 14 stipulations and agreements concerning adjudication and disposition
- 15 deemed by him or her to be in the juvenile's best interests;
- 16 (b) Is not appointed to defend the parents or other
- 17 custodian of the protected juvenile but shall defend the legal and
- 18 social interests of such juvenile. Social interests shall be defined
- 19 generally as the usual and reasonable expectations of society for the
- 20 appropriate parental custody and protection and quality of life for
- 21 juveniles without regard to the socioeconomic status of the parents
- 22 or other custodians of the juvenile;
- 23 (c) May at any time after the filing of the petition move
- 24 the court of jurisdiction to provide medical or psychological
- 25 treatment or evaluation as set out in section 43-258. The guardian ad

1 litem shall have access to all reports resulting from any examination

- 2 ordered under section 43-258, and such reports shall be used for
- 3 evaluating the status of the protected juvenile;
- 4 (d) Shall make every reasonable effort to become familiar
- 5 with the needs of the protected juvenile which (i) shall include
- 6 consultation with the juvenile within two weeks after the appointment
- 7 and once every six months thereafter and inquiry of the most current
- 8 caseworker, foster parent, or other custodian and (ii) may include
- 9 inquiry of others directly involved with the juvenile or who may have
- 10 information or knowledge about the circumstances which brought the
- 11 juvenile court action or related cases and the development of the
- 12 juvenile, including biological parents, physicians, psychologists,
- 13 teachers, and clergy members;
- 14 (e) May present evidence and witnesses and cross-examine
- 15 witnesses at all evidentiary hearings. In any proceeding under this
- 16 section relating to a child of school age, certified copies of school
- 17 records relating to attendance and academic progress of such child
- 18 are admissible in evidence;
- 19 (f) Shall be responsible for making recommendations to
- 20 the court regarding the temporary and permanent placement of the
- 21 protected juvenile and shall submit a written report to the court at
- 22 every dispositional or review hearing, or in the alternative, the
- 23 court may provide the guardian ad litem with a checklist that shall
- 24 be completed and presented to the court at every dispositional or
- 25 review hearing;

1 (g) Shall consider such other information as is warranted

- 2 by the nature and circumstances of a particular case; and
- 3 (h) May file a petition in the juvenile court on behalf
- 4 of the juvenile, including a supplemental petition as provided in
- 5 section 43-291.
- 6 (3) Nothing in this section shall operate to limit the
- 7 discretion of the juvenile court in protecting the best interests of
- 8 a juvenile who is the subject of a juvenile court petition.
- 9 (4) For purposes of subdivision (2)(d) of this section,
- 10 the court may order the expense of such consultation, if any, to be
- 11 paid by the county in which the juvenile court action is brought
- 12 <u>State of Nebraska</u> or the court may, after notice and hearing, assess
- 13 the cost of such consultation, if any, in whole or in part to the
- 14 parents of the juvenile. The ability of the parents to pay and the
- 15 amount of the payment shall be determined by the court by appropriate
- 16 examination.
- 17 Sec. 3. Section 43-273, Reissue Revised Statutes of
- 18 Nebraska, is amended to read:
- 19 43-273 Counsel and guardians ad litem appointed as
- 20 provided in section 43-272 shall apply to the court before which the
- 21 proceedings were had for fees for services performed. The court upon
- 22 hearing the application shall fix reasonable fees. The county board
- 23 of the county wherein the proceedings were had State of Nebraska
- 24 shall allow the account, bill, or claim presented by any attorney or
- 25 guardian ad litem for services performed under section 43-272 in the

1 amount determined by the court. No such account, bill, or claim shall

- 2 be allowed by the county board until the amount thereof shall have
- 3 been determined by the court.
- 4 Sec. 4. Section 43-284, Reissue Revised Statutes of
- 5 Nebraska, is amended to read:
- 6 43-284 When any juvenile is adjudged to be under
- 7 subdivision (3), (4), or (9) of section 43-247, the court may permit
- 8 such juvenile to remain in his or her own home subject to supervision
- 9 or may make an order committing the juvenile to (1) the care of some
- 10 suitable institution, (2) inpatient or outpatient treatment at a
- 11 mental health facility or mental health program, (3) the care of some
- 12 reputable citizen of good moral character, (4) the care of some
- 13 association willing to receive the juvenile embracing in its objects
- 14 the purpose of caring for or obtaining homes for such juveniles,
- 15 which association shall have been accredited as provided in section
- 16 43-296, (5) the care of a suitable family, or (6) the care and
- 17 custody of the Department of Health and Human Services.
- 18 Under subdivision (1), (2), (3), (4), or (5) of this
- 19 section, upon a determination by the court that there are no
- 20 parental, private, or other public funds available for the care,
- 21 custody, education, and maintenance of a juvenile, the court may
- 22 order a reasonable sum for the care, custody, education, and
- 23 maintenance of the juvenile to be paid <del>out of a fund which shall be</del>
- 24 appropriated annually by the county where the petition is filed by
- 25 the State of Nebraska until suitable provisions may be made for the

- 1 juvenile without such payment.
- 2 The amount to be paid by a county the state for education
- 3 pursuant to this section shall not exceed the average cost for
- 4 education of a public school student in the county in which the
- 5 juvenile is placed and shall be paid only for education in
- 6 kindergarten through grade twelve.
- 7 The court may enter a dispositional order removing a
- 8 juvenile from his or her home upon a written determination that
- 9 continuation in the home would be contrary to the health, safety, or
- 10 welfare of such juvenile and that reasonable efforts to preserve and
- 11 reunify the family have been made if required under section
- 12 43-283.01.
- 13 Sec. 5. Section 43-286, Revised Statutes Supplement,
- 14 2011, is amended to read:
- 15 43-286 (1) When any juvenile is adjudicated to be a
- 16 juvenile described in subdivision (1), (2), or (4) of section 43-247:
- 17 (a) The court may continue the dispositional portion of
- 18 the hearing, from time to time upon such terms and conditions as the
- 19 court may prescribe, including an order of restitution of any
- 20 property stolen or damaged or an order requiring the juvenile to
- 21 participate in community service programs, if such order is in the
- 22 interest of the juvenile's reformation or rehabilitation, and,
- 23 subject to the further order of the court, may:
- 24 (i) Place the juvenile on probation subject to the
- 25 supervision of a probation officer;

(ii) Permit the juvenile to remain in his or her own home 1 2 or be placed in a suitable family home, subject to the supervision of 3 the probation officer; or (iii) Cause the juvenile to be placed in a suitable 4 5 family home or institution, subject to the supervision of the probation officer. If the court has committed the juvenile to the 6 7 care and custody of the Department of Health and Human Services, the 8 department shall pay the costs of the suitable family home or 9 institution which are not otherwise paid by the juvenile's parents. Under subdivision (1)(a) of this section, 10 determination by the court that there are no parental, private, or 11 12 other public funds available for the care, custody, and maintenance 13 of a juvenile, the court may order a reasonable sum for the care, custody, and maintenance of the juvenile to be paid out of a fund 14 15 which shall be appropriated annually by the county where the petition is filed by the State of Nebraska until a suitable provision may be 16 made for the juvenile without such payment; or 17 18 (b) The court may commit such juvenile to the Office of Juvenile Services, but a juvenile under the age of twelve years shall 19 20 not be placed at the Youth Rehabilitation and Treatment Center-Geneva or the Youth Rehabilitation and Treatment Center-Kearney unless he or 21 she has violated the terms of probation or has committed an 22 23 additional offense and the court finds that the interests of the juvenile and the welfare of the community demand his or her 24

commitment. This minimum age provision shall not apply if the act in

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- 1 question is murder or manslaughter.
- 2 (2) When any juvenile is found by the court to be a
- 3 juvenile described in subdivision (3)(b) of section 43-247, the court
- 4 may enter such order as it is empowered to enter under subdivision
- 5 (1)(a) of this section or enter an order committing or placing the
- 6 juvenile to the care and custody of the Department of Health and
- 7 Human Services.
- 8 (3) When any juvenile is adjudicated to be a juvenile
- 9 described in subdivision (1), (2), (3)(b), or (4) of section 43-247
- 10 because of a nonviolent act or acts and the juvenile has not
- 11 previously been adjudicated to be such a juvenile because of a
- 12 violent act or acts, the court may, with the agreement of the victim,
- 13 order the juvenile to attend juvenile offender and victim mediation
- 14 with a mediator or at an approved center selected from the roster
- made available pursuant to section 25-2908.
- 16 (4) When a juvenile is placed on probation and a
- 17 probation officer has reasonable cause to believe that such juvenile
- 18 has committed or is about to commit a substance abuse violation, a
- 19 noncriminal violation, or a violation of a condition of his or her
- 20 probation, the probation officer shall take appropriate measures as
- 21 provided in section 43-286.01.
- 22 (5)(a) When a juvenile is placed on probation or under
- 23 the supervision of the court and it is alleged that the juvenile is
- 24 again a juvenile described in subdivision (1), (2), (3)(b), or (4) of
- 25 section 43-247, a petition may be filed and the same procedure

1 followed and rights given at a hearing on the original petition. If

- 2 an adjudication is made that the allegations of the petition are
- 3 true, the court may make any disposition authorized by this section
- 4 for such adjudications.
- 5 (b) When a juvenile is placed on probation or under the
- 6 supervision of the court for conduct under subdivision (1), (2), (3)
- 7 (b), or (4) of section 43-247 and it is alleged that the juvenile has
- 8 violated a term of probation or supervision or that the juvenile has
- 9 violated an order of the court, a motion to revoke probation or
- 10 supervision or to change the disposition may be filed and proceedings
- 11 held as follows:
- 12 (i) The motion shall set forth specific factual
- 13 allegations of the alleged violations and a copy of such motion shall
- 14 be served on all persons required to be served by sections 43-262 to
- 15 43-267;
- 16 (ii) The juvenile shall be entitled to a hearing before
- 17 the court to determine the validity of the allegations. At such
- 18 hearing the juvenile shall be entitled to those rights relating to
- 19 counsel provided by section 43-272 and those rights relating to
- 20 detention provided by sections 43-254 to 43-256. The juvenile shall
- 21 also be entitled to speak and present documents, witnesses, or other
- 22 evidence on his or her own behalf. He or she may confront persons who
- 23 have given adverse information concerning the alleged violations, may
- 24 cross-examine such persons, and may show that he or she did not
- 25 violate the conditions of his or her probation or supervision or an

1 order of the court or, if he or she did, that mitigating

- 2 circumstances suggest that the violation does not warrant revocation
- 3 of probation or supervision or a change of disposition. The hearing
- 4 shall be held within a reasonable time after the juvenile is taken
- 5 into custody;
- 6 (iii) The hearing shall be conducted in an informal
- 7 manner and shall be flexible enough to consider evidence, including
- 8 letters, affidavits, and other material, that would not be admissible
- 9 in an adversarial criminal trial;
- 10 (iv) The juvenile shall be given a preliminary hearing in
- 11 all cases when the juvenile is confined, detained, or otherwise
- 12 significantly deprived of his or her liberty as a result of his or
- 13 her alleged violation of probation, supervision, or court order. Such
- 14 preliminary hearing shall be held before an impartial person other
- 15 than his or her probation officer or any person directly involved
- 16 with the case. If, as a result of such preliminary hearing, probable
- 17 cause is found to exist, the juvenile shall be entitled to a hearing
- 18 before the court in accordance with this subsection;
- 19 (v) If the juvenile is found by the court to have
- 20 violated the terms of his or her probation or supervision or an order
- 21 of the court, the court may modify the terms and conditions of the
- 22 probation, supervision, or other court order, extend the period of
- 23 probation, supervision, or other court order, or enter any order of
- 24 disposition that could have been made at the time the original order
- 25 was entered; and

1 (vi) In cases when the court revokes probation,

- 2 supervision, or other court order, it shall enter a written statement
- 3 as to the evidence relied on and the reasons for revocation.
- 4 Sec. 6. Section 43-290, Reissue Revised Statutes of
- 5 Nebraska, is amended to read:
- 6 43-290 It is the purpose of this section to promote
- 7 parental responsibility and to provide for the most equitable use and
- 8 availability of public money.
- 9 Pursuant to the petition filed by the county attorney in
- 10 accordance with section 43-274, whenever the care or custody of a
- 11 juvenile is given by the court to someone other than his or her
- 12 parent, which shall include placement with a state agency, or when a
- 13 juvenile is given medical, psychological, or psychiatric study or
- 14 treatment under order of the court, the court shall make a
- 15 determination of support to be paid by a parent for the juvenile at
- 16 the same proceeding at which placement, study, or treatment is
- 17 determined or at a separate proceeding. Such proceeding, which may
- 18 occur prior to, at the same time as, or subsequent to adjudication,
- 19 shall be in the nature of a disposition hearing.
- 20 At such proceeding, after summons to the parent of the
- 21 time and place of hearing served as provided in sections 43-262 to
- 22 43-267, the court may order and decree that the parent shall pay, in
- 23 such manner as the court may direct, a reasonable sum that will cover
- 24 in whole or part the support, study, and treatment of the juvenile,
- 25 which amount ordered paid shall be the extent of the liability of the

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parent. The court in making such order shall give due regard to the

2 cost of the support, study, and treatment of the juvenile, the 3 ability of the parent to pay, and the availability of money for the support of the juvenile from previous judicial decrees, social 4 5 security benefits, veterans benefits, or other sources. Support thus 6 received by the court shall be transmitted to the person, agency, or 7 institution having financial responsibility for such support, study, 8 or treatment and, if a state agency or institution, remitted by such 9 agency or institution quarterly to the Director Administrative Services for credit to the proper fund. 10 11 Whenever medical, psychological, or psychiatric study or 12 treatment is ordered by the court, whether or not the juvenile is 13 placed with someone other than his or her parent, or if such study or 14 treatment is otherwise provided as determined necessary by the 15 custodian of the juvenile, the court shall inquire as to the 16 availability of insured or uninsured health care coverage or service plans which include the juvenile. The court may order the parent to 17 18 pay over any plan benefit sums received on coverage for the juvenile. The payment of any deductible under the health care benefit plan 19 20 covering the juvenile shall be the responsibility of the parent. If the parent willfully fails or refuses to pay the sum ordered or to 21

pay over any health care plan benefit sums received, the court may

proceed against him or her as for contempt, either on the court's own

motion or on the motion of the county attorney or authorized attorney

as provided in section 43-512, or execution shall issue at the

1 request of any person, agency, or institution treating or maintaining

- 2 such juvenile. The court may afterwards, because of a change in the
- 3 circumstances of the parties, revise or alter the order of payment
- 4 for support, study, or treatment.
- 5 If the juvenile has been committed to the care and
- 6 custody of the Department of Health and Human Services, the
- 7 department shall pay the costs for the support, study, or treatment
- 8 of the juvenile which are not otherwise paid by the juvenile's
- 9 parent.
- 10 If no provision is otherwise made by law for the support
- 11 or payment for the study or treatment of the juvenile, compensation
- 12 for the support, study, or treatment shall be paid, when approved by
- 13 an order of the court, out of a fund which shall be appropriated by
- 14 the county in which the petition is filed. by the State of Nebraska.
- The juvenile court shall retain jurisdiction over a
- 16 parent ordered to pay support for the purpose of enforcing such
- 17 support order for so long as such support remains unpaid but not to
- 18 exceed ten years from the nineteenth birthday of the youngest child
- 19 for whom support was ordered.
- 20 Sec. 7. Section 43-292.01, Reissue Revised Statutes of
- 21 Nebraska, is amended to read:
- 22 43-292.01 When termination of the parent juvenile
- 23 <u>relationship parental rights</u> is sought under subdivision (5) of
- 24 section 43-292, the court shall appoint a guardian ad litem for the
- 25 alleged incompetent parent. The court may, in any other case, appoint

1 a guardian ad litem, as deemed necessary or desirable, for any party.

- 2 The guardian ad litem shall be paid a reasonable fee set by the court
- 3 and paid from the general fund of the county. by the State of
- 4 Nebraska.
- 5 Sec. 8. Section 43-2,101, Reissue Revised Statutes of
- 6 Nebraska, is amended to read:
- 7 43-2,101 Unless otherwise ordered by the court pursuant
- 8 to section 43-290, each county the State of Nebraska shall bear all
- 9 the expenses incident to the transportation of each juvenile from
- 10 such county to the Department of Health and Human Services, together
- 11 with such fees and costs as are allowed by law in similar cases. The
- 12 fees, costs, and expenses shall be paid from the county treasury upon
- 13 itemized vouchers certified by the judge of the juvenile court.
- Sec. 9. This act becomes operative on January 1, 2013.
- 15 Sec. 10. Original sections 43-272, 43-273, 43-284,
- 16 43-290, 43-292.01, and 43-2,101, Reissue Revised Statutes of
- 17 Nebraska, section 43-272.01, Revised Statutes Cumulative Supplement,
- 18 2010, and section 43-286, Revised Statutes Supplement, 2011, are
- 19 repealed.