

Doug Gibbs February 10, 2012 402-471-0051

## LB 970

# FISCAL NOTE EGISLATIVE FISCAL ANALYST ESTIMATE

Revised to reflect correct year by year impact

			LEGISLATIVE FISCAL				
	ESTIMATE OF FISCAL IMPACT – STATE AGENCIES *						
	FY 201	2-13	FY 2013	3-14			
_	EXPENDITURES	REVENUE	EXPENDITURES	REVENUE			
GENERAL FUNDS		(\$51,803,000)	\$53,100	(\$ 130,894,000)			
CASH FUNDS							
FEDERAL FUNDS	8						
OTHER FUNDS							
TOTAL FUNDS		(\$51,803,000)	\$53,100	(\$ 130,894,000)			

\*Does not include any impact on political subdivisions. See narrative for political subdivision estimates.

LB 970 amends Nebraska statutes dealing with the individual income tax, corporate income tax, and the inheritance tax.

The bill reduces individual income tax rates, widens the tax brackets, reduces the top corporation income tax rate, and repeals the county inheritance tax. The proposed income tax changes are to go into effect for tax years beginning on or after January 1, 2013 and the change in the inheritance tax applies to persons dying on or after January 1, 2013. The bill eliminates the primary income tax rate (currently 3.70%) and the factors used to compute the tax rates and replaces them with a set of brackets and tax rates.

It should be noted that the reduction in the top corporation tax rate also impacts the financial institution's tax.

The new individual income tax rates and tax brackets proposed by LB 970 are as shown:

Bracket <u>Number:</u>	Married, Filing Jointly:	Head of Household:	Single Individuals:	Tax Rate:
1	0 - 6,000	0 - 5,600	0 - 3,000	2.42%
2	6,000 - 36,500	5,600 - 29,200	3,000 – 18,250	3.40%
3	36,500 - 60,000	29,200 - 44,500	18,250 - 30,000	4.90%
4	Over 60,000	Over 44,500	Over 30,000	6.70%

The new corporation income tax top rate is 6.70% for income over \$100,000 (the current rate is 7.81%).

The Department of Revenue estimates the following fiscal impact of LB 970. This impact estimate is based on the October 2011 revenue forecasts, and the revenue impact assumes that the Department issues updated withholding tables effective on January 1, 2013.

	Individual	Corporation	Financial	
	Income	Income	Institutions	
Fiscal Year:	Tax:	Tax:	Tax:	TOTAL:
FY2011-12:	0.000	0.000	0.000	0.000
FY2012-13:	( 45.343)	( 6.052)	( 0.408)	( 51.803)
FY2013-14:	(111.270)	(18.385)	(1.239)	(130.894)
FY2014-15:	(117.086)	(25.135)	(1.695)	(143.916)
FY2015-16:	(122.940)	(26.090)	(1.759)	(150.789)

The Department also estimates that the cost to administer LB 970 includes a one-time mainframe programming cost of \$53,100.

There is no basis to disagree with the Department's estimate of fiscal impact and cost.

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#### IMPACT TO POLITICAL SUBDIVISIONS:

The Department of Revenue indicates the impact to the counties as a result of the proposed repeal of the inheritance tax at an estimated \$43,200,000 reduction. This is based on an average of the last two years of inheritance tax collections obtained from each county's audit reports filed with the Auditor of Public Accounts.

We agree with the Department's estimate of fiscal impact.

#### DEPARTMENT OF ADMINISTRATIVE SERVICES

REVIEWED BY	Lyn Heaton	1/25/12	PHONE 471-2526
COMMENTS			
DEPT. OF REVENUE - No basis upor eliminate various registered and certifi			
cover the costs to implement this bill.		save \$117,000 on a recurring bas	sis, which is more than adequate to
LANCASTER COUNTY – According to reasonable range.	) information available from th	e Auditor of Public Accounts, the	estimate appears within a

NACO – It is our understanding that the inheritance tax is not uniformly reported to the Auditor of Public Accounts. Consequently, information is not readily available in a form that would allow an independent corroboration of survey results.

			JAN	V 2 3 2012		
LB 970			TRATET	A 779899	<b>Fiscal Not</b>	e 2012
		State Agency	Estimate	TIVE LISCA		
State Agency Name: Department	of Revenue				Date Due LFA:	01/19/2012
Approved by: Douglas Ewald		Date Prepared:	01/17/2012		Phone: 471-5700	
i	FY 201	2-2013	FY 201	3-2014	FY 20	014-2015
	Expenditures	Revenue	Expenditures	Revenue	Expenditures	Revenue
General Funds			\$53,100	(\$51,803,000)		(\$130,894,000)
Cash Funds						
Federal Funds	_					
Other Funds						
Total Funds			\$53,100	(\$51,803,000)		(\$130,894,000)

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LB 970 reduces individual income tax rates and widens tax brackets, and reduces the top corporation income tax rate for tax years beginning on or after January 1, 2013. LB 970 also repeals the county inheritance tax for all persons dying on or after January 1, 2103. As drafted, the bill eliminates the primary income tax rate and factors, and replaces them with a set of brackets and tax rates. The reduction in the top corporation tax rate also impacts the financial institution's tax.

The income tax provisions of LB 970 are operative for tax years beginning on January 1, 2013. The revenue impact is based on the October 2011 revenue forecasts, and the revenue impact assumes that the Department issues updated withholding tables effective on January 1, 2013.

General Fund Impact (in millions of dollars)						
	Individual Income	Corporation	Financial Institutions			
Fiscal Year	Tax	Income Tax	Tax	Total		
FY2011-12	0.000	0.000	0.000	0.000		
FY2012-13	-45.343	-6.052	-0.408	-51.803		
FY2013-14	-111.270	-18.385	-1.239	-130.894		
FY2014-15	-117.086	-25.135	-1.695	-143.916		
FY2015-16	-122.940	-26.090	-1.759	-150.789		

The impact on the counties due to the repeal of the inheritance tax is estimated to be \$43.2 million. This is based on an average of the last two years of inheritance tax collections obtained from each county's audit reports filed with the Auditor of Public Accounts.

Costs to the Department of Revenue to administer LB 790 is one-time mainframe programming costs of \$53,100.

	Majo	or Objects of H	Expendit	ure			
<u>Class Code</u>	Classification Title	12-13 <u>FTE</u>	13-14 <u>FTE</u>	14-15 <u>FTE</u>	12-13 Expenditures	13-14 Expenditures	14-15 <u>Expenditures</u>
Benefits.						\$53,100	
Operating Costs							
Capital Outlay							
Capital Improvements							
Total					\$0	\$53,100	\$0

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Current Individual Tax Rates and Brackets						
Bracket	Married, Filing	Head of	Single	Tax		
Number	Joint	Household	Individuals	Rate		
1	\$0 - 4,800	\$0 - 4,500	\$0 - 2,400	2.56%		
2	\$4,800 - 35,000	\$4,500 - 28,000	\$2,400 - 17,500	3.57%		
3	\$35,000 - 54,000	\$28,000 - 40,000	\$17,500 - 27,000	5.12%		
4	Over \$54,000	Over \$40,000	Over \$27,000	6.84%		

LB 970 Individual Income Tax Rates & Brackets							
Bracket	Married, Filing	Head of	Single	Tax			
Number	Joint	Household	Individuals	Rate			
1	\$0 - 6,000	\$0 - 5,600	\$0 - 3,000	2.42%			
2	\$6,000 - 36,500	\$5,600 - 29,200	\$3,000 - 18,250	3.40%			
3	\$36,500 - 60,000	\$29,200 - 44,500	\$18,250 - 30,000	4.90%			
4	Over \$60,000	Over \$44,500	Over \$30,000	6.70%			

Current Corporation Tax Rates and Brackets			
Bracket Number	Tax Rate		
\$0 - 100,000	5.58%		
Over \$100,000	7.81%		

LB 970 Corporation Tax Rates and Brackets			
Bracket Number	Tax Rate		
\$0 - 100,000	5.58%		
Over \$100,000	6.70%		

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Please complete	ALL (5) blanks in the first thre	e lines.	U	IAN 20 2012	2012
LB <sup>(1)</sup> 970	FISCAL NOTE		LEGISI	ATIVE FISCAL	
State Agency OR F	Political Subdivision Name: <sup>(2)</sup>	Lancaster Count	y	IVE FISCAL	
Prepared by: <sup>(3)</sup>	Dennis Meyer	Date Prepared: <sup>(4)</sup>	January 19, 2012	Phone: <sup>(5)</sup>	402-441-6869
<u> </u>	ESTIMATE PROVID	DED BY STATE AGEN	CY OR POLITICAL	SUBDIVIS	ION
	FY 201	12-2013		FY 2013-2	014
	EXPENDITURES	REVENUE	<u>EXPENDITU</u>	RES	REVENUE
GENERAL FUNI	DS	(\$3,300,000)			(\$6,600,000)
CASH FUNDS					
FEDERAL FUNI	DS				
OTHER FUNDS					
TOTAL FUNDS		(\$3,300,000)			(\$6,600,000)

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Return by date specified or 72 hours prior to public hearing, whichever is earlier.

Explanation of Estimate: There is no easy way to estimate the total loss of inheritance tax. The amount fluctuates each year as can be seen in the amount Lancaster County received in the last three fiscal years - \$6,685,528 in FY2011, \$4,631,378 in FY2010, and \$6,196,893 in FY2009. Lancaster County deposits the inheritance tax in the general fund and uses each year to cover operating expenditures. The estimated loss in FY2012-2013 is half of FY2013-2014 because of the January 1, 2013 date in the bill.

	MAJOR OBJEC	TS OF EXPENI	DITURE	
Personal Services:				
POSITION TITLE	NUMBER OF POSITIONS <u>12-13</u> <u>13-14</u>		2012-2013 EXPENDITURES	2013-2014 <u>EXPENDITURES</u>
Benefits				
Operating				
Travel				
Capital outlay				
Capital improvements			· · · · · · · · ·	
TOTAL				

### RECEIVED

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Please complete ALL (5) blanks in the first three lines.

## LB<sup>(1)</sup> 970 FISCAL NOTE

LEGISLATIVE FISCAL

State Agency OR Political Subdivision Name: <sup>(2)</sup>		Nebraska Association of County Officials (NACO)				
Prepared by: (3)	Elaine Menzel	Date Prepared: (4)	1/19/2012	Phone: (5)	402.434.5660, ext. 225	

#### ESTIMATE PROVIDED BY STATE AGENCY OR POLITICAL SUBDIVISION

	FY 2012-2013		FY 2013-2014	
	<b>EXPENDITURES</b>	<u>REVENUE</u>	<b>EXPENDITURES</b>	<u>REVENUE</u>
GENERAL FUNDS				
CASH FUNDS				·
FEDERAL FUNDS				
OTHER FUNDS		(23,508,000)		(47, 016,000)
TOTAL FUNDS		(23,508,000)		(47,016,000)

<u>Return by date specified or 72 hours prior to public hearing, whichever is earlier.</u> Explanation of Estimate:

Included within the provisions of LB 970 is the complete elimination of inheritance taxes received by counties. This provision would apply to persons dying after January 1, 2013; therefore, FY 2012-2013 shows the impact of one half of the fiscal year. FY 2013-2014 is for a full year. The figure of \$47,016,000 was obtained from survey results from 83 counties for FY 2010/2011. In FY 2009/2010, 83 counties received \$38,723,786 and in FY 2008/2009, those same counties received \$41,240,250.

	<u>MAJOR OBJEC</u>	<u>CTS OF EXPENI</u>	DITURE	
Personal Services:				
	NUMBER OF POSITIONS		2012-2013	2013-2014
<b>POSITION TITLE</b>	<u>12-13</u>	<u>13-14</u>	EXPENDITURES	EXPENDITURES
Benefits				
Operating				
Travel				
Capital outlay				
Aid				
Capital improvements				
TOTAL				